

Romford Town Centre Masterplan Final Consultation Draft

**22nd August 2024** 

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Fig. O1. A vision and framework for future infrastructure and development in the town and surrounding area – Illustrative view of Romford town centre, looking north towards St Edward the Confessor Church

#### Foreword from the Leader of the Council

This Masterplan showcases the potential that Romford has to offer and will help us to set out our vision and framework for future infrastructure and development in the town and surrounding area.

Romford has a rich heritage and a strong identity, which must be protected, nurtured and celebrated. Working with residents and stakeholders on this programme for over two years, we know that there is ambition and appetite to see improvement to our town and community, but that will not be at the expense of the uniqueness, history and heritage of our historic market town.

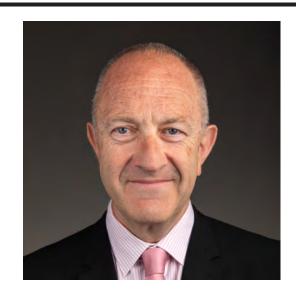
Romford has many celebrated assets and much heritage, such as the Market Place and its market, St Edward the Confessor Church, and a conservation area at its heart. Enhancing character and reinforcing heritage is a key part of the Masterplan, and its low to mid-rise townscape is a major ingredient that should be maintained.

Romford is for everyone and it should offer positive experiences for all. The community is the most important part of it and makes the place what it is. It will continue to accommodate the elderly, families, and young people alike, offering a liveable setting, with additional infrastructure to support new and existing communities.

Set out in this Masterplan are the vision, objectives and strategies to direct Romford's future for us all.

There are several key components to this, forming the backbone of what the Masterplan strives to achieve in the coming years:

- Key public realm interventions, particularly in the Market Place, can help to enhance Romford, as well as improve the setting of its heritage. Creating a positive setting for the future of Romford's market is a key component of Romford's identity and culture.
- The town centre sits in the centre of a particularly green borough, surrounded by fantastic green spaces and parks, and situated on the River Rom. It has the potential to bring these natural assets into the town centre, greening the town centre, enhancing, and highlighting these assets. We want to put the 'Rom' back in Romford and there are plans to improve its setting as part of the town.
- Romford uniquely sits between Essex and London, and can integrate with both. There is potential to broaden the offer of the town centre to support its future and attract growth and investment. This has the potential to attract a greater variety of retail, restaurants, cafes, leisure and cultural uses to sit alongside the existing



amenities, such as Sapphire Ice and Leisure.

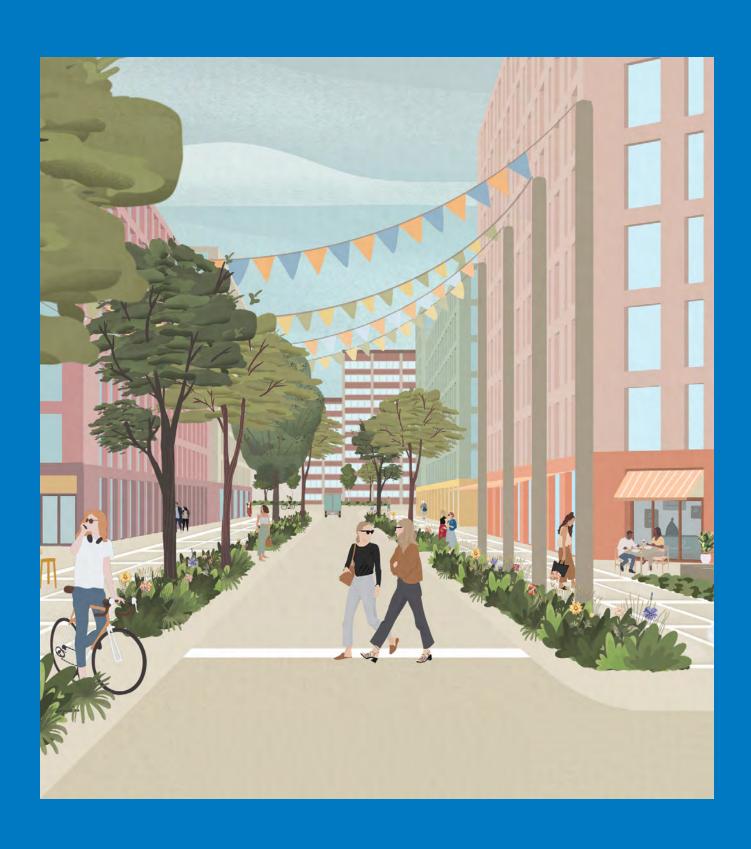
- Further, positive growth and investment can introduce new social infrastructure in the form of education, community and healthcare facilities, alongside new employment opportunities. We will ensure that Council infrastructure investments continue to support Romford's future.
- Public transport enhancements, such as improved station entrances coinciding with the arrival of Crossrail, and continued bus hub improvements, form part of this and are vital to support sustainable travel. There is also opportunity to take advantage of what Crossrail brings attracting investment in Romford and greater improvements to the area.
- Improving health and wellbeing for all, improving the lives of everyone, and as part of Havering's Healthy Weight Strategy to reduce obesity, a corporate priority for the Council. This includes improving streets, spaces and facilities for active travel – cycling and walking – and enhancing public spaces for recreation, including seating.
- Sustainable development will support the local economy and local businesses. To be 'Made in Romford' can be something unique and high quality; it will support the local community with new social infrastructure, and community initiatives for energy; and will help to target being zero-carbon by 2030 through building design and construction, promoting public transport and active travel, and ensuring sustainably-sourced energy powers Romford.

I want Havering to be a destination of choice and for Romford to continue to be the beloved historic market town that protects our community, celebrates our history and heritage and is somewhere that people can live well, visit, work and enjoy. This Masterplan for Romford is one-step closer to us protecting and fulfilling that bold ambition.

**Councillor Ray Morgon** 

# 1 MASTERPLAN INTRODUCTION

This chapter explains why Romford needs a Masterplan, how it will create a framework for good growth to guide future development and interventions, and the current status of this document.



#### 1.1 A MASTERPLAN FOR ROMFORD

#### 1.1.1 Aim & Purpose

Romford town centre has undergone a continual and impressive evolution over time, being a market town since the 13th century, and becoming the civic and cultural heart of the London Borough of Havering. This Masterplan will be instrumental in guiding Romford's ongoing evolution over the next 20 years. Its aim is to draw on Romford's unique character and to continue to evolve it into a place which respects and reveals its history whilst looking forward to deliver growth and opportunities benefiting the entire community.

Romford is the borough's primary centre and supports a vibrant mix of comparison shopping, employment, leisure, night-time economy, and housing, and is identified as a Metropolitan town centre. It is a key transport hub within the borough and benefits from improved accessibility since the Elizabeth Line opened. The Council has continually invested in the town centre and wider communities.

Most recently, this includes improving public realm in the Market Place and Western Road, upgrading its public transports hubs, and delivering improvements to the ring road through the Liveable Neighbourhoods programme.

Romford offers exciting regeneration and development opportunities and is expected to accommodate significant levels of housing and economic growth in the coming years. It is identified as an Opportunity Area in the London Plan and the town centre has been designated both as a Housing Zone I and is at the centre of a Strategic Development Area (SDA) in the Havering Local Plan (2016-2031). A Masterplan is needed to guide these opportunities in a way that respects Romford's qualities and history, strengthens pride in the town, and makes it a distinct and attractive place to live, work, and visit.

1 A 'Housing Zone', is an area identified in the GLA's Housing Strategy which can bring accelerated housing development.



Romford Market

#### 1.1.2 Masterplan Scope

The Havering Local Plan sets out a comprehensive policy for Romford, Policy 1. The Masterplan develops and supplements this by creating a framework for the delivery of good growth over the next 15-20 years, setting out a vision for Romford supported by objectives, strategies, and site guidance. The Masterplan does not repeat policies in the Local Plan, though some specific references are made.

1 The concept of Good Growth – growth that is socially and economically inclusive and environmentally sustainable – underpins the London Plan and ensures that it is focused on sustainable development – The London Plan, 2021

For example, policies on affordable housing are covered only by the Local Plan. The Masterplan focusses on a core area in and immediately around the town centre, with some strategies covering the SDA area, as shown in Fig. 02. It is important to note that all supporting drawings, including the Masterplan in Chapter 4, are illustrative, and represent one way to translate the Masterplan vision and objectives into a coherent, inclusive and well-designed plan for the area.

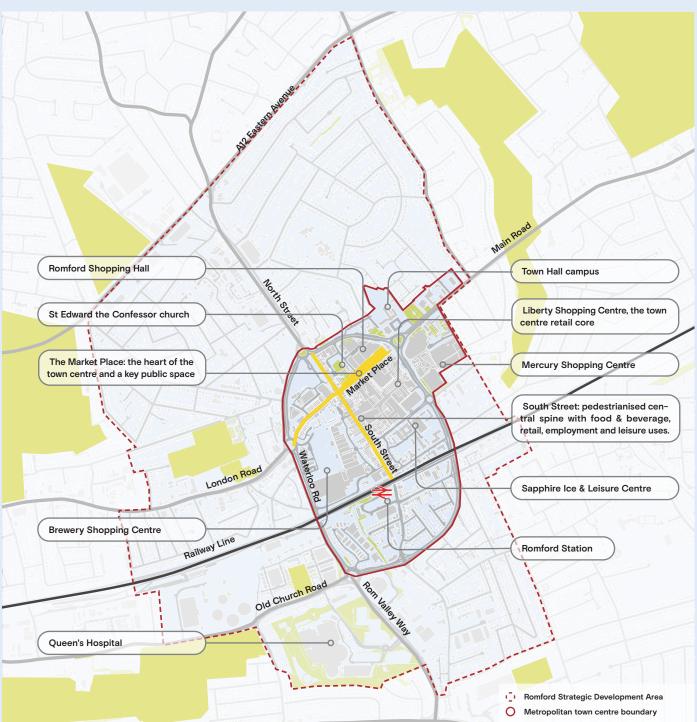


Fig. 02. Study Area - map showing Romford SDA boundary and Metropolitan town centre boundary

#### 1.1.3 Masterplan Structure

This document comprises the following chapters:

#### **Chapter 1 — Masterplan Introduction**

An overview of the Masterplan, policy context and status of this document.

#### Chapter 2 — Romford in Context

A summary of the existing and emerging physical, social and economic contexts.

#### Chapter 3 — Romford in Context

A summary of the public and stakeholder engagement undertaken, and key learnings from this, and how this has shaped the Masterplan, from the vision through to site guidance.

#### Chapter 4 — A Vision for Change

The overarching spatial vision for the future of Romford together with the objectives to deliver this vision, grouped into eight themes — Character and Townscape, Movement and Connectivity, Space and Landscape, Uses and Mix, The Economy, Sustainability, Inclusivity, Health and Wellbeing and Delivery.

#### Chapter 5 — Masterplan Themes

Thematic guidance for delivering the objectives and making good growth happen through infrastructure, interventions and development.

#### Chapter 6 — Site Guidance

Design guidance for ten opportunity sites: the Market Place, St Edwards Way, the Brewery, Station Gateway, Rom Valley, the Liberty, the Mercury, North Street, Civic Campus and Crow Lane.

#### Chapter 7 — Implementation

How and when good growth is going to be delivered.

The Masterplan is supported by the following documents:

- A Baseline Report provides a detailed analysis of the existing context and sets out objectives and options for growth.
- A Consultation Report summarises the consultation methods, extensive range of events, written comments received, and how this feedback has been incorporated into the Masterplan.

#### 1.1.4 Status

This Masterplan is a Supplementary Planning Document, subject to consultation, that sits alongside and supplements the Havering Local Plan. The guidance within this document provides a material consideration to help determine planning applications within the masterplan area. That means that in addition to satisfying the requirements of national, regional and Havering's Local Planning policies, proposals will also need to demonstrate how the guidance in this SPD has been considered.

#### 1.1.5 Growth

The London Plan sets a minimum target of 5,000 new homes and 500 new jobs for Romford by 2041. The Havering Local Plan requires a minimum of 5,000 homes over the first 10 years of the plan period and calls for over 6,000 new high-quality homes in the Romford Strategic Development Area (SDA) over the plan period, alongside a significantly enhanced retail offer and the infrastructure to support the increased residential population.

Crucially, this growth is expected to be delivered over time – as outlined in Chapter 4 Vision for Change and Chapter 7 Implementation.

# 2 ROMFORD IN CONTEXT

This chapter sets out Romford's strategic and local context alongside the current character and composition of the town centre.



#### 2.1 WIDER CONTEXT

# 2.1.1 Intersection of Essex and London

Romford is the administrative and cultural heart of the London Borough of Havering, located at the edge of London bordering Essex. A pivotal node along a historic east-west trading route and the contemporary Thames Estuary corridor, its identity has evolved from this juxtaposition between its origins as an Essex market town and an extension of the growing metropolis of London. As a result, Romford's mix and character is uniquely East London and aptly summarised by the famous architectural historian Nikolaus Pevsner:

Romford's immediate context, and the majority of Havering, is characterised by suburban development. Almost half of the borough is green space, a large portion of which is designated as Green Belt land. Identified in the London Plan as a metropolitan centre, Romford has grown as the area's primary centre to become one of the largest commercial, retail and leisure areas in east London drawing residents and visitors locally and from Greater London, Essex and beyond.

"...the character of its buildings is shared equally between the suburbia of its western neighbours and the rural vernacular of the Essex countryside. This mix is unique in East London, comprising still remote medieval parish churches along the Thames marshlands, tiny rural villages, farmhouses set in open fields, a scattering of mansions, leafy Edwardian suburbia, and at its heart the brash commercialism of Romford."

- Cherry, O'Brien, Pevsner: The Buildings of England: London 5: East (Penguin, 2005)

#### 2.1.2 Connectivity

Romford is well connected by rail, bus, and car, particularly with excellent east-west public transport connections. The centrally located Romford station sits on a busy east-west railway with National Rail services into Essex and London, as well as Overground services to Upminster. The arrival of the Elizabeth Line has further improved east-west connectivity services to Shenfield and through central London. However, north-south public transport connections are less well supported.

With numerous bus stops across the town centre, travelling by bus is often the preferred local public transport method.

The A12 to the north provides good regional road con-

# 2.1.3 Romford Strategic Development Area

In part due to its strategic location and accessibility, Romford has experienced increased interest from landowners and developers. Consequently, it is identified in the Havering Local Plan as one of two Strategic Development Areas (SDA) alongside Rainham and Beam Park. The SDA is focused on Romford Metropolitan town centre but covers approximately 346ha. This area is also identified in the London Plan as an Opportunity Area and is one of outer London's major growth and regeneration areas.

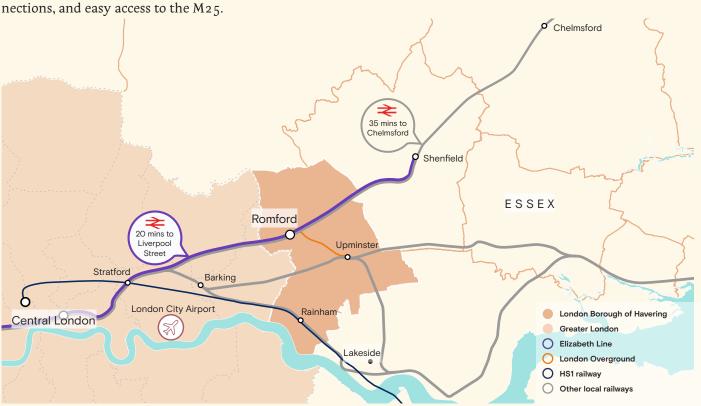


Fig. O3. Romford's context and connectivity

#### 2.2 EXISTING CHARACTER

#### 2.2.1 Romford's Character

Romford's character has emerged from its strategic location at the intersection of Essex and London. Originating as a crossroads at a ford on the River Rom, Romford grew as a market town and still maintains some distinct characteristics of an Essex market town. During the 20th century, Romford was met by the expanding London Metroland and underwent substantial transformations into the lively commercial and civic heart of Havering it is today.

Both the historic and existing character of Romford are detailed further in the accompanying Baseline Report, available on the London Borough of Havering's website. The following is a summary of key aspects to help contextualise the Masterplan Themes and interventions.



Romford Market

# 2.2.2 Historic Context and Morphology

Romford grew up linearly as a market town along the route of the old Roman Road between London and Colchester. It obtained a Market Charter in 1247 and is one of the few market towns which have continuously retained trading, with the historic market in the same location as Market Place today.

For much of its existence, Romford was a substantial village centred around the market. Unusually, it grew without a tangle or grid of streets beyond its main crossroads, which still form the central spines of activity along Market Place and South Street. By the early 1800's it was estimated there was still only a population of approximately 3,000, but the arrival of the railway in 1839 was the tipping point for rapid growth. By this time Romford had expanded into a settlement of four quadrants around the crossroads and the station's arrival on South Street stimulated further southward growth. The town continued to expand primarily along the central cross until the early 1900s, reaching a population of more than 40,000 by the inter-war period.

The inter-war period was a defining time of expansion and physical change. In the spirit of the age, Romford modernised demolishing historic buildings in the process. South Street was widened to usher in a new and brighter shopping era. The Romford Arcade, The Quadrant and Romford Shopping Hall led the transformation of Romford into a modern retail and leisure destination.

The spirit of renewal returned in the 1960s and was accompanied by rapid expansion on the town's periphery. Proposals for a new major shopping centre, the Liberty, were realised in conjunction with most of the ambitious 1976 County Plan for Essex. The plan radically altered Romford with the introduction of the ring road, pedestrianisation of the central crossroads and Market Place, use of large-scale zoning, and segregation of vehicles from pedestrians. A vision of its time, it strengthened shopping and office functions of the town centre but at the expense of heritage assets, housing, green space and some of the positive historic defining qualities of Romford.



Map of Romford 1777, Chapman and Andre. Romford's early linearity is beginning to expand into a settlement of four quarters around a crossroads although the expansion is chiefly along the north arm as well as east-west.



Gotto map of Romford, 1848. Romford is becoming a small town but building along South Street is still very limited despite the arrival of the railway embankment. The Market Place is still the main feature along with the crossroads.



The 1976 County Plan for Essex showing areas identified for redevelopment.

#### 2.2.3 Key Heritage Assets

Though much of Romford's historic built fabric has been lost, tracing its morphology helps to identify important surviving historic elements. Celebrating and revealing these will be central to planning the next phase of development of the town in order that Romford evolves as a layered place whose evolution can be read through remaining architecture and infrastructure fragments.

Romford still has a concentration of heritage assets around the Market Place and High Street, particularly at the crossroads with South Street. These buildings form the heart of the Romford Conservation Area and contribute positively to the character of Market Place. Of particular significance are the Golden Lion Pub and St Edward the Confessor Church.

There exists a secondary pocket of Locally Listed buildings lining South Street that contributes to its traditional shopping street character.

Although the current boundary of the Conservation Area is drawn only along building frontages, a Conservation Area Appraisal is currently underway. A key consideration is whether to extend the boundary of the Conservation Area further down South Street and to incorporate buildings in their entirety.

In addition to the historic centre around Market Place and South Street, the Grade II listed Havering Town Hall forms the attractive centrepiece of a number of civic buildings.

The Market Place itself is a key asset, as is the market itself. The Market Place is the foundational space of Romford, it developed to about 400 by 50 metres (one of the largest near London). A complexity of yards and alleys, many of which connect with the Market Place, once added variety, depth, and lengthened the active frontages, and some of these still remain.

Romford has an unusually extensive collection of interwar buildings and these offer a positive component of the town centre, reflecting also an expression of a desire that the town reinforce its sense of itself as a market town separate from London's Metroland.

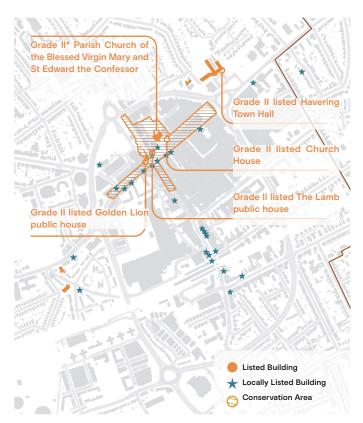


Fig. 04. Key Heritage Assets at the core of the town centre



An iconic landmark in Romford's townscape and skyline, the Grade II\* Parish Church of the Blessed Virgin Mary and St Edward the Confessor was built in 1849 by John Johnson. Its churchyard is included in the London Parks & Gardens Trust's London Inventory of Historic Green Spaces



Romford's Market Place and Conservation Area



Romford has lost almost its entire collection of Georgian buildings including many frontages on the north side of Market Place



The Golden Lion Public House is a Grade II listed building dating from the 17th century. Coaching inns and public houses, especially those on the Market Place and High Street were defining and prevalent much loved features of Romford before redevelopment in the 1930s and 1960s.



The Grade II listed Havering Town Hall

# 2.2.4 Existing Structure and Townscape

Romford is a vibrant and varied Metropolitan town centre that can be characterised by its historic core, Market Place, retail and leisure offer, civic functions, and attractive suburban context. The urban structure and townscape of Romford can be largely categorised into three distinct characters:

### Historic core, Market Place and traditional shopping streets

The heart of Romford is still defined by the historic cross-roads formed by the Market Place, South Street, North Street and the High Street. Frontages of plots along these routes still often reflect the finer, historic urban grain of Medieval burgage plots.

The traditional shopping streets along South Street, North Street and the High Street are made up of predominantly 2-4 storey buildings and many attractive façades. Active frontages here create a generally positive and engaging environment supported by pedestrianised areas.

Central Romford's public realm and active frontages today remain essentially those leading off the crossroads, with pubs, cafes and retail forming the predominant focus of activity. Arcades and lanes also still provide some of the town centre's retail component.

The Market Place remains Romford's largest civic space and is arguably the most important public space containing some of Romford's most historic and recognisable architecture including St Edward the Confessor Church. It is a unique, wide space originally formed to one side of London Road. Despite some redevelopment, including the Liberty shopping centre, it is defined like South Street by a fine urban grain of 2-4 storey buildings with active frontages. On Wednesdays, Fridays and Saturdays the Market Place still hosts the vibrant Romford market. Although the space is used for car parking on other days, it is also used for events throughout the year.



Romford Market with the church as a backdrop



Several Art Deco buildings were built along South Street in the 1920s-30s which contribute to its distinct character

#### Modern retail core and shopping centres

The remainder of the town centre is predominantly defined by larger footprint buildings and a coarser urban grain that resulted from the consolidation of plots over time. While the introduction of several large shopping centres and car parks established Romford as a satellite destination it also eroded much of the historic character and public realm. These buildings are typically characterised by large footprints with internal active frontages. Apart from the Brewery, the shopping centres are closed to the public outside operational hours creating barriers to movement.

Although the shopping centres draw residents and visitors, contributing economic vibrancy, they present large amounts of service frontages which contribute to poor quality public realm.

#### Residential areas

Romford town centre's immediate context is predominantly comprised of two-storey housing in a uniform style typical of 1930s suburbia. Houses are set back from the street with clearly defined plots and a fine urban grain. These residential areas are separated from town centre uses by the four-lane ring road.

The realisation of the ring road was an ambitious project that successfully rerouted traffic from Market Place and parts of North Street and South Street. However, it also created a physical barrier to the town centre, restricting integration with the surrounding residential areas.

There are still some remaining pockets of residential areas within the ring road. The introduction of the railway bisected the southern quadrants of the town, limiting connectivity and redevelopment. Thus, the urban grain south of the railway typically remained of a finer grain. In particular, the south-east quadrant is predominantly suburban housing with active, high street uses concentrated along Victoria Road. The southwest quadrant has undergone more recent redevelopments and comprises a mix of scales and uses including housing, light industrial and commercial.



The Liberty Shopping Mall provides internal frontages and is a significant attractor but also creates disconnected public realm, particularly after closing

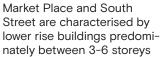


Typical 1930s residential architecture on Kingsmead Avenue in the south of the town centre

#### 2.2.5 Heights

Romford town centre is predominantly low-rise, around 2-6 storeys, though there are a handful of taller buildings — the tallest of which are along Mercury Gardens. Outside the town centre is predominantly 2-3 storey housing, with some newer developments of 4-6 storeys, as well as 10-11 storeys along Union Road and the now demolished Waterloo estate. Some taller buildings are also coming forward in the development pipeline including hybrid planning permision on the former Waterloo estate for development varying in height from 3-16 storeys as well as proposals along North Street for development up to 7 storeys.







Mercury House is one of the tallest buildings in Romford



Fig. 05. Existing Heights

- Predominantly 1-3 storey context
  Predominantly 3-5 storey context
  Predominantly 5-8 storey context
- Predominantly 8-10 storey context
  Predominantly 10-14 storey context

## 2.2.6 Landscape and public realm

Beautiful green spaces and parks such as Raphael Park and Cottons Park are within easy reach of the town centre. Public spaces within the town centre are characterised by hard landscaping with limited greenery. The Market Place is the most significant public space within the town centre, with South Street also performing an important role as a linear, largely pedestrianised public space linking Market Place with Romford station. The Market Place varies greatly in character between market and non-market days, with its car park use on non-market days posing a barrier to safe pedestrian movement and enjoyment of the space.

Although surrounded by Green Belt land and attractive parks, the town centre is lacking in green spaces, planting and seating. The churchyard adjoining the Market Place is an important green space, though is very compact in size. The River Rom runs north-south through Romford with a section culverted under the Brewery, and large sections canalised. It offers an opportunity to create a new public linear park, improving the ecology and providing an attractive, waterfront public space that is distinctly Romford.



Cottons Park is the closest park to Romford town centre and an attractive and actively used green space



Canalised section of the River Rom that could be renaturalised to form an attractive, linear amenity space running through the town centre

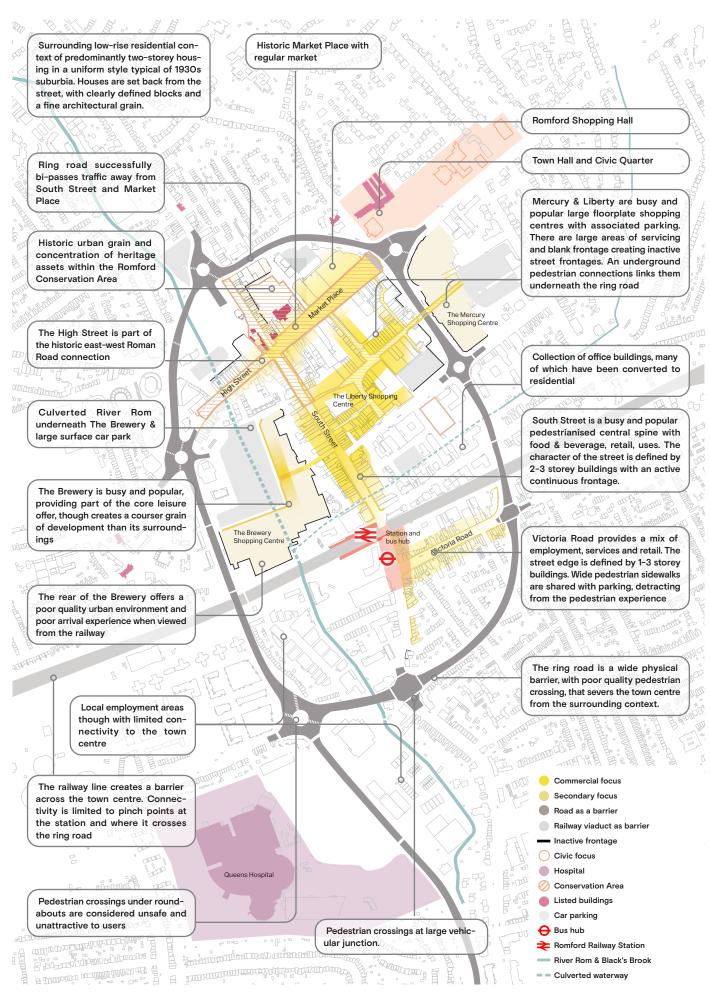


Fig. 06. Existing character and opportunities

#### **2.3 USES**

Town centres across the UK have been through un-precedented levels of change and challenge in recent years. Fundamental shifts in consumer behaviour and preferences have destabilised many established businesses, with high streets across the country losing many household names and brands as well as smaller independent retailers.



Romford market



Fig. 07. Existing uses within SDA boundary

# 2.3.1 Current & Future Trends

#### 2.3.1.1 Retail and Leisure

Whilst the contraction of the retail sector in a store format has been declining for a reasonably long period (albeit at a faster rate in recent years) as people switch to online shopping the decline in the food and beverage sector has been a more recent challenge. Whereas 3-4 years ago the casual dining sector was growing rapidly, many businesses have now ceased to exist, leaving further voids on the high street.

However, as these trends have challenged the traditional high street offer, new activities and offers have grown, again driven by consumer tastes. Competitive socialising concepts, such as 'Escape Rooms', have injected new life into the leisure sector, often populating former retail units with new activities, whilst an increased focus on health and wellbeing has seen a rapid expansion of active leisure uses. Greater interest in differentiated and / or personalised products has driven renewed interest in independent retail, or more customised product lines in existing stores. A greater interest in food provenance, healthy living and sustainability has supported a range of food retail offers.



South Street is a focus of activity in the town centre

#### 2.3.1.2 The Commercial context

Throughout these volatile conditions the Romford commercial market has remained relatively stable, with a significant retail provision remaining to provide a diverse offering including national retailers present and more locally focused independents. In the main it provides a mid-tier retail offering, which aligns well with its immediate (and most regular) catchment. The Market is an attractive component of this.

The nature of the market in Romford is heavily influenced by the competition it faces from easily accessible retail mega-destinations to the east and west, in particular Westfield Stratford, Bluewater and Lakeside, which both offer more than just shopping with a greater array of food and beverage choices, and leisure options. Further competition is provided by the likes of Chelmsford, which has seen significant investment and extensions to its retail provision, including an increase and diversification of its restaurant / dining offer.

## 2.3.1.3 Evening and Night time Economy

Beyond retail Romford has an established late night economy, with a number of bars, clubs and late-night venues. However the offer is relatively narrow and targeted at alcohol orientated entertainment, which causes a series of anti-social behaviours issues which affect the perception of the town centre.

The wider leisure market is therefore relatively underserved, with a limited evening economy offer, modest levels of cultural activity and little (if any) alternatives to stand up drinking establishments. Current cultural / leisure provision is focused on the Brookside Theatre, Sapphire Centre, Retailery and the town centres two cinemas. Looking forward this would appear an area of opportunity, particularly as the town centre population grows - with both existing and new residents could be attracted to spend their leisure time in Romford rather than travelling to some of the competing centres highlighted in our analysis.

#### 2.3.1.4 Offices

The office market in Romford has fared less well than the core retail market. Where once the town centre was a major office location in East London a high number of permitted developments undertaken after occupiers left the town centre have depleted stock, with a lack of demand seeing values stagnate. Unlike it's competitors, Romford has seen no office development in a number of years and there is none in the current pipeline despite its accessibility and cost advantages. Many office buildings around Eastern Road have also seen conversion to residential through permitted development rights.

Whilst larger offices have struggled there are signs that small offers can be successful. There are a number of relatively new workspace schemes in the town centre, reflecting more strategic trends in the office sector as businesses move towards smaller, more flexible space. The introduction of this workspace into the town centre mix is positive and is helping to build back the town centre workforce across a range of sectors. Ultimately, building on this foundation and improving the commercial offer to attract new businesses to Romford would help to generate greater use of the town centre throughout the day and evening.

#### 2.3.1.5 Residential

Unsurprisingly given the housing pressures in London, the offer of Romford and its connectivity, the residential sector has continued to perform well in the town centre. There are a number of large scale residential-led schemes which have been recently completed or are under construction in and out of the town centre.

Values are still relatively modest in London terms, and new build schemes are cheaper on average in Romford compared to neighbouring boroughs such as Redbridge, and parts of Barking and Dagenham. This has supported predominantly flatted development in the town centre itself. Connectivity has supported a broadening of the tenure offer, with a significant pipeline of Build to Rent units coming forward. The commencement of Elizabeth Line services has further increased the attractiveness of Romford as a place to live and work, and will likely continue to generate additional residential demand.

#### 2.4 TRANSFORMATIONAL CHANGE

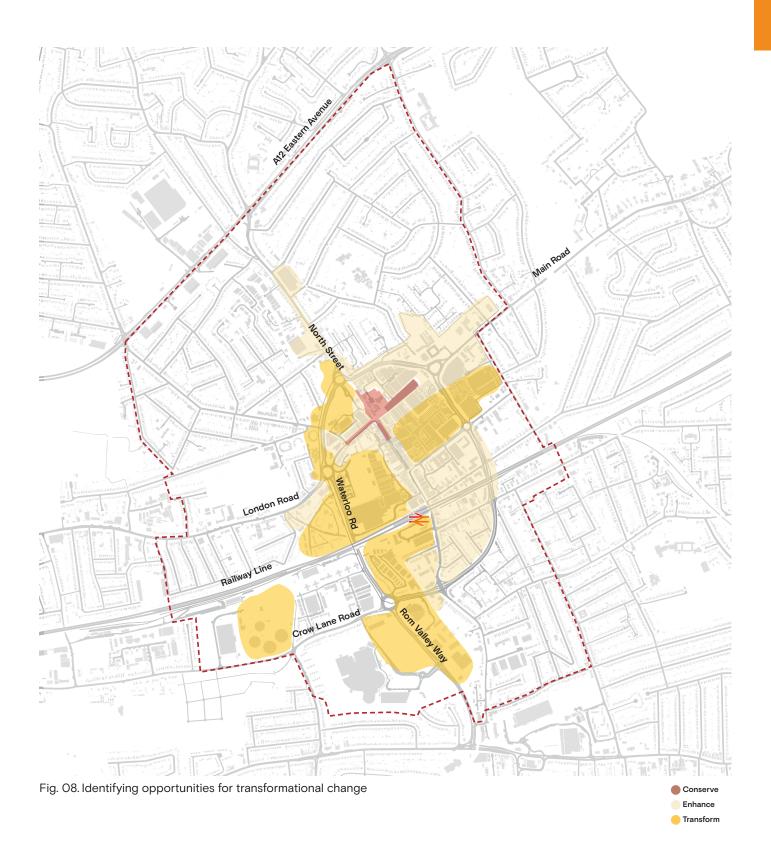
# 2.4.1 Opportunities for change

Romford town centre has significant potential for transformational change over time. The opportunities for change, however, vary in relationship to many factors including the quality of existing development, landownership, heritage value, vacancy levels, plot coverage and appetite for change. These factors have been considered

in identifying which plots should form part of the 'Site Guidance Areas' in Chapter 6, or areas which are capable of delivering significant opportunities. An illustrative diagram opposite sets out these areas broadly which has informed the approach and level of intervention set out in the Masterplan.

# Conserve Consolidate and reinforce existing building types and street pattern / frontage. Enhance the character and deliver a moderate uplift and intensification of built density. Substantially increase developments by introducing new building types with scope to creating a new street pattern / frontage.

Holistic redevelopment



# 3 ENGAGEMENT

This chapter sets out how public and stakeholder engagement has been used to shape the Masterplan, from the vision through to site guidance.



#### 3.1 ENGAGEMENT SUMMARY

#### 3.1.1 Engagement process

The Masterplan has been informed by an extensive engagement process both for the initial development of the Masterplan in 2018-2019 and for the Masterplan refresh in 2024.

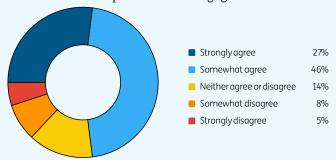
2018-2019 Masterplan Engagement

- Member walkabouts
- 1:1 workshops with landowners developers
- 'Your Romford' website with +6000 visits
- 55,000+ e-newsletters and 100,000 households informed through the Living in Havering magazine
- Pop-up engagement around the town centre
- Quality Review Panels and regular Member Workshops
- Public design workshops and exhibitions

#### 2024 Masterplan Refresh Engagement

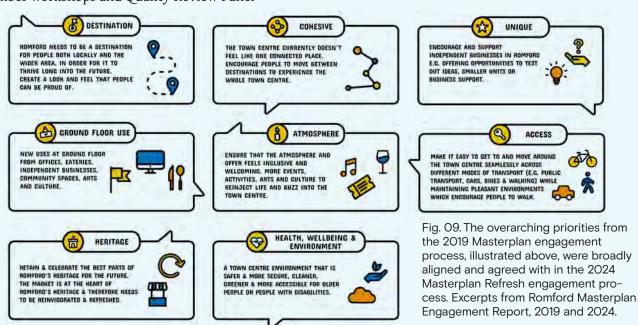
- Digital launch on YourRomford.co.uk
- Pop-up engagement around the town centre
- Instagram posts and 62,000+ e-newsletters
- Stakeholder round table
- Tagging onto activities
- Member workshops and Quality Review Panel

Overall the sentiment about the Masterplan was positive, reflected in 73% of respondents either strongly or somewhat agreeing with the principles of the Masterplan during the recent Masterplan Refresh Engagement.



#### Headline sentiment 2024 engagement

A more detailed breakdown of the engagement process can be found in the 2019 and 2024 Engagement Summary Reports with a brief summary of the engagement learnings and how these have informed the Masterplan presented opposite.



#### 3.1.2 Learnings from the Engagement Process

Throughout the development of the Masterplan, feedback from the consultation process has been fed into and used to create and refine the vision, objectives, strategies, and site guidance. In both the 2024 Masterplan Refresh Engagement and the 2019 initial Masterplan engagement work, the following ideas received the most public support and have been used as the foundation for the major spatial moves of the Masterplan.

In addition to the key moves below, the Masterplan vision and objectives were developed collaboratively with Members through extensive iterative workshops. Following public engagement, these were refined further to better align with the feedback and local community vision(s) for Romford town centre.

#### Aligning with 2019 key supported moves



Improving the Market Place and supporting a rejuvenated market



Opening up the River Rom and delivering a new major piece of green public realm



Overall improvement to the public realm to increase attractiveness and footfall in the town centre

#### Ideas with most public support 2024



The Market Place: focusing on the Market as a key transformation area for Romford



The River Rom: opening up the Rom and creating a high quality, exciting pieces of public realm



Public Realm: creating improved public realm so people want to dwell in the town centre



Behaviour: The above goals were identified in the context of addressing challenges with antisocial behaviour in the town centre.

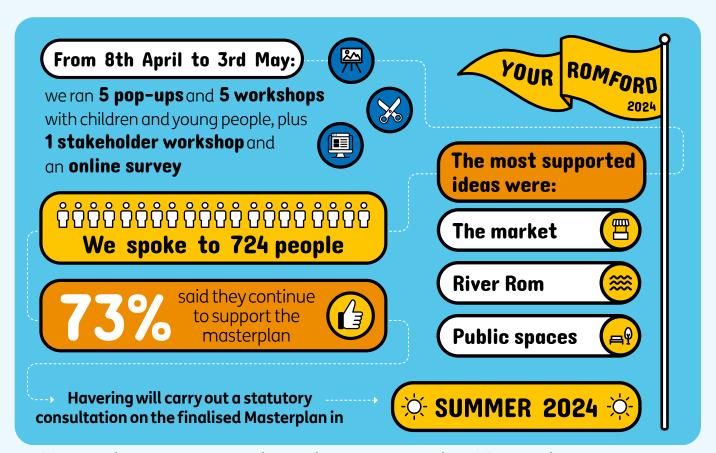
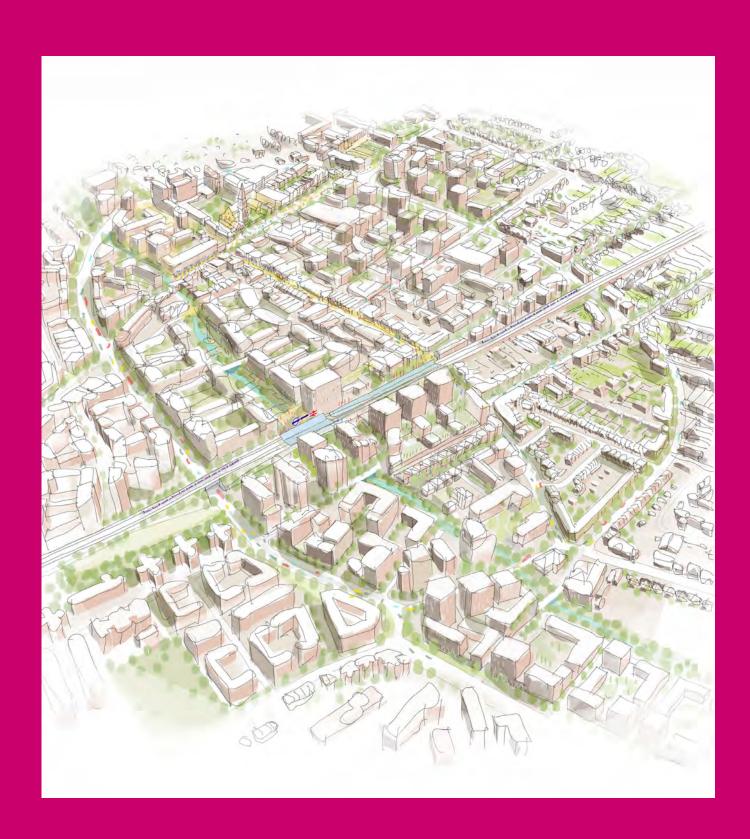


Fig. 10. Summary of consultation process and feedback from the Masterplan Refresh 2024. Excerpt from Engagement Report.

# 4 A VISION FOR CHANGE

This chapter sets out the vision and overarching objectives of the Masterplan.



#### 4.1 THE VISION FOR ROMFORD

Building on its unique character and history, Romford will be a mixed, vibrant and distinct regional town centre. It will consist of a refined retail offer complemented by a rejuvenated market, with a focus on local goods and services, maintaining its role as a major leisure destination, with an enlarged employment offer, an early evening food and beverage offer and new residential community supported by additional health and school facilities.



Fig. 11. An infrastructure-led approach - Illustrative view of Romford station and public space on South Street



Fig. 12. Illustrative Masterplan principles

# 4.2 BUILDING A RESILIENT FUTURE

The vision draws on the vision for Romford set out in the Havering Local Plan, as well as an extensive consultation process, reflecting a truly collaborative foundation for the Masterplan.

## 4.2.1 Masterplan key moves

A series of key spatial moves have been developed based on the objectives and vision. These key moves, illustrated in the illustrative Masterplan, are wider spatial principles that establish the physical structure and interventions to achieve the long-term vision for Romford town centre.

#### Opening up the River Rom

The River Rom will be deculverted and partially renaturalised through the town centre to create an ecological linear park.

#### Recharacterising the ring road

Transforming the ring road along its length into an active travel corridor with at-grade crossings, planting and an urban boulevard character, better integrating the town centre with the surrounding neighbourhoods and improving the experience of pedestrians and cyclists.

#### **Celebrating Romford Market**

Reinforce the importance of the market place as a key civic space by upgrading public realm, ultimately removing car parking, improved frontages and introducing spaces that can support a variety of events and formal and informal gatherings.

#### Reinstating the historic urban grain

Introducing new streets and spaces that reflect the finer historic urban grain of the town centre with smaller, more walkable blocks with varied and engaging building frontages.

#### Wider green links

Introduce new green links that can act as walking and cycling corridors both through the town centre and connecting to wider key public green spaces and parks.

#### New and improved station entrances

Creating a new station with an attractive public spaces that acts as a gateway to the town centre and improving the existing station entrance with public realm enhancements, seating and wayfinding.

# 4.2.2 An infrastructure-led approach

Bringing new and improved infrastructure to Romford as part of its growth over time through an infrastructure-led approach is of key importance to the Masterplan. The Masterplan advocates bringing forward infrastructure enhancements for the town centre collectively, as well as using growth to bring infrastructure with it alongside other resources.

Supporting community is a primary concern for the Masterplan. Enhancing and providing infrastructure over time such as schools and healthcare, public realm enhancements, (in particular those for the Market Place), and public transport and active travel facilities, (such as Liveable Neighbourhoods improvements to the ring road), all play a role in providing such support.

#### 4.2.3 Growth over time

The illustrative Masterplan shows the combined potential of the interventions proposed throughout this Masterplan, showcasing the scale of the opportunity. This is just one way in which the Masterplan's vision and objectives could be translated into a coherent and well-designed plan for the area. Importantly, the Masterplan advocates for growth and change over time, looking at a 15-20 year trajectory for Romford to ensure the current vibrancy and successes are maintained and enhanced by future development. The illustrative timeline in Fig. 13 indicatively shows how mixed-use development might occur during the Masterplan period. This also shows how growth could be larger than outlined through the Havering Local Plan in response to increased development interest, highlighting how imperative the Masterplan is in guiding that growth. This growth will also unlock opportunities to help fund public realm enhancements and other infrastructure projects that will support the future of Romford.

The selected development sites and interventions have significant potential to enhance and benefit Romford but may not all come forward. Equally, further opportunities, sites and interventions may come forward, and these too can be guided by the Masterplan's vision, objectives and strategies. Trigger points such as infrastructure improvements to the ring road and measured shifts to active travel can also be used to determine appropriate points to commence development in certain locations.

Acknowledging evolution will happen incrementally, the illustrative Masterplan includes for context the consented schemes for land at Rom Valley Way and Waterloo Road. Although not consented, the emerging Bridge Close proposals have also been included given their advanced stage, degree of public consultation and level of agreement between the Local Planning Authority and prospective developers on principles of layout and scale.

The Masterplan illustrates that development will need to be multi-use to support the vision, and in tandem with an increase in population and jobs comes improved retail space, an expanded leisure / cultural offer, a broadening of the business / economic base as well as further enhancements such as new and improved public spaces.

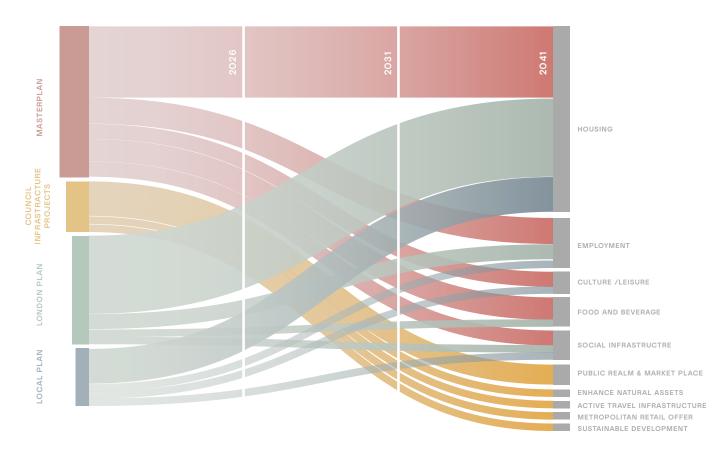


Fig. 13. Illustrative timeline of Masterplan interventions and growth in addition to commitments in the Havering Local Plan

# 4.3 KEY THEMES & OBJECTIVES

## 4.2.4 Seven key themes

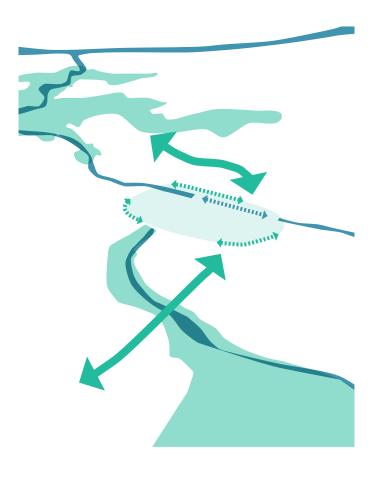
The vision informs all guidance set out in this Masterplan and is expanded through seven key themes, which categorise a list of objectives to guide its delivery. These objectives relate to the overarching policy objectives in the Havering Local Plan. Each objective is in turn supported by strategies in Chapter 5 which provide guidance on implementing these objectives and delivering good growth. The relationship between the vision, themes, objectives and strategies is illustrated in Fig. 14. These objectives have been developed collaboratively, and have been informed by the extensive engagement process. The themes were introduced at the start of the engagement process to help categorise Masterplan ideas and feedback, and in line with this, breaking the objectives down into these seven key themes is intended to allow them to be more easily navigated here.



Fig. 14. The relationship between the vision, themes, objectives and strategies

## 4.3.1 Space & Landscape

The Masterplan promotes a wide range of public spaces including high quality streets, pocket parks, squares and roof gardens. Blue (water) and green (ecological) networks through the town centre will be strengthened. The River Rom will be the centre piece of these networks as a new linear riverside park. The river will be partially deculverted and renaturalised, celebrating this important asset, improving water quality, enhancing ecology and creating an attractive public space. New street tree planting and pocket parks will offer a necklace of green spaces linking larger parks and gardens, ensuring a greener Romford.



#### **Objectives**

SL1. Link the town centre with existing nearby green spaces in order to improve habitat linkages and increase urban greening to encourage walking and cycling.

SL2. Create new green spaces and enhance existing spaces to support a family friendly town centre and larger resident population and to help people adopt healthy lifestyles and to better connect them with nature.

SL<sub>3</sub>. Design safe, inclusive, clean, usable and engaging public spaces that are actively managed and take account of on-going management and maintenance requirements.

SL4. Set out an urban greening and tree strategy that helps transform the visual qualities and character of the town centre and improve the area's resilience to climate changes and mitigate the urban heat island effect.

SL<sub>5</sub>. Transform the market in to the major public civic space in the town centre, that is able to host a range of events and activities.

SL6. Improve town centre wayfinding through routes and spaces with clear hierarchies, including across the ring road and routes to the station.

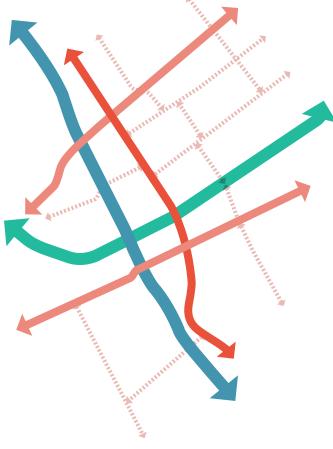
SL7. Celebrate the River Rom providing public access, improving its immediate landscape, including deculverting and naturalising hard engineered edges.

SL8. Safeguard and enhance the biodiversity of the area.

SL9: Contribute to achieving the Good Ecological Status of the Water Framework Directive for the River Rom in line with the relevant actions and measures set out in the Thames River Basin Management Plan.

# 4.3.2 Movement & Connectivity

The Masterplan improves access, connectivity and permeability across Romford. Public transport and active travel choices, such as walking and cycling, are promoted to encourage healthy lifestyles and considered equitably with other modes of travel to help reduce private vehicle use and congestion. Reconfigured streets and public realm will create a more attractive, safe and inclusive Romford with engaging spaces to walk, cycle and dwell.



#### **Objectives**

MCI. Make the ring road more permeable for all modes of transport by turning it in to a green street with uses that front it, tackle congestion 'hot spots' along it and incorporate peninsularisation of the existing roundabouts to reclaim land for other uses.

MC2. Improve connections between the town centre and existing schools, health and community facilities and open spaces outside of the ring road and encourage walking and cycling by making routes family friendly, safe and enjoyable.

MC3. Improve the arrival gateways into Romford by rail, bus, road, on foot and by bike.

MC4. Improve the capacity and passenger experience of Romford Station and surrounding area and create an additional station entrance on Exchange Street.

MC<sub>5</sub>. Roll out a town centre public car parking strategy which optimises the number of spaces, and creates attractive car parking areas that people feel safe to use.

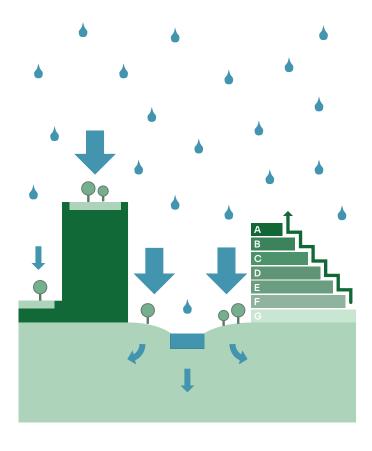
MC6. Improve the bus network to encourage activity across the town centre and Queens Hospital, whilst ensuring it is easy to use.

MC7. Accommodate a potential north-south rapid transit system through the town centre in a positive way and that enhances local connectivity.

MC8. Promote active travel as an attractive alternative to vehicular travel.

# 4.3.3 Sustainability

The Masterplan offers the opportunity to ensure growth is built on a platform of sustainable infrastructure with significant environmental and wellbeing benefits. As such, environmental, social and economic sustainability is a golden thread that runs through all themes of the Masterplan. Each theme incorporates corresponding sustainability objectives and the specific objectives listed here relate to environmental resilience, energy and carbon, materials, and the circular economy.



#### **Objectives**

- S<sub>I</sub>. Transition Romford to a Zero Carbon Town by 2030 and use the Council's Carbon Offset Fund to achieve it.
- S<sub>2</sub>. Encourage zero carbon development through energy efficient design that considers both operational and embodied carbon.
- S<sub>3</sub>. Develop a strategy for an integrated heat and power network linking wind and solar energy generation, battery storage, ambient heat networks and waste heat sources, with consideration to future proofing, climate change and greater use of electric vehicles.
- S4. Create / consider the establishment of a local energy company, such as a Community Interest Company, to supply affordable and reliable energy heat and power to the residents of Romford.

- S<sub>5</sub>. Adopt the principles of the circular economy for all development, incentivising building adaptation and reuse. Incorporating strategies to ensure zero waste to landfill through reuse and recycling of building elements and designing for longevity, adaptability, flexibility and disassembly, taking account of building layers and their lifecycle.
- S6: Improving blue and green infrastructure to mitigate and reduce the risk of flooding on the River Rom catchment as well as increasing biodiversity to provide environmental resilience to the effects of climate change
- S7: Promote active travel through improved public transportation and the creation of walking and cycling routes.
- S8: Promote local, shared food growing opportunities including small allotments, communal gardens and growing spaces within developments.

# 4.3.4 Inclusivity, Health & Wellbeing

The Masterplan ensures that all developments, public realm, transport and projects have inclusive design at their heart and are informed by discussion with a range of local people. The Masterplan provides guidance to promote social cohesion and to create opportunities to diversify and to also improve health wellbeing through better accessibility, infrastructure and resources.



#### **Objectives**

IHW1. Use the Healthy Streets Approach to facilitate active travel choices such as cycling and walking that can improve accessibility, air quality, health and economic performance.

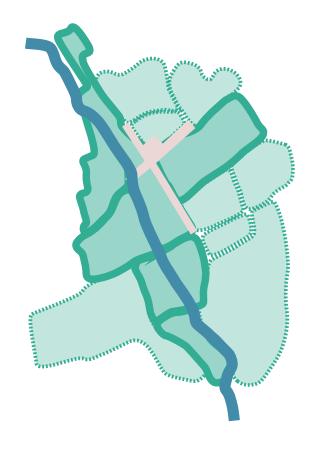
IHW2. Ensure open spaces and streets are designed to encourage active lifestyles, travel and play and identify opportunities for local food growing.

IHW3. Create green and accessible streets and public spaces that can accommodate vibrant uses, as well as offering places of tranquillity and rest for members of the community of all ages and abilities.

IHW 4. Ensure that places are child-friendly and facilitate independent movement by young people around the area.

# 4.3.5 Character & Townscape

The Masterplan draws on the existing qualities and unique assets of Romford to become an increasingly characterful and vibrant place. The setting of Romford's historic places and buildings will be enhanced, including Romford Conservation Area, Listed Buildings and Locally Listed Buildings. New developments will contribute by positively supporting existing or evolving character areas through new and enhanced buildings, streets and spaces that provide a pleasant place to walk through, and to live, work and relax in.



#### **Objectives**

CTI. Develop a greater sense of character, consistency and quality in Romford's built environment and public realm.

CT2. Curate, nurture and enhance existing assets, including Romford Conservation Area and other designated and non-designated heritage assets, in order to collectively build a distinctive Romford character.

CT3. Ensure development is responsive to the needs of a growing local population and actively position the town centre in order that it provides an attractive offer to businesses and visitors.

CT4. Seek to redevelop or reanimate underutilised sites and buildings such as surface car parks.

CT<sub>5</sub>. Ensure developments enhance and reinforce the overall character and townscape of Romford, responding to its history and predominantly low- to mid-rise townscape.

CT6. Building heights should respond to the character of their setting with any taller elements, in excess of six storeys, carefully considered and only supported where there is no adverse impact on the surrounding townscape.

#### 4.3.6 Uses & Mix

The Masterplan promotes a diverse Romford that is active throughout all times of the day. In the central area smaller shops and a more varied food and drink offer will support the vibrancy of the centre and an enhanced early evening economy. Employment and business space will be enhanced, with new provision focused around the station, Waterloo Road and Rom Valley Way. Key locations and public spaces will be anchored by cultural and leisure uses to drive footfall. New residential within the town centre will support existing and new businesses but will also require corresponding social infrastructure including schools, public spaces, heath facilities and transport.



#### **Objectives**

USI. Strengthen Romford's Metropolitan town centre status by focussing retail and other 'main town centre uses' around North Street / High Street, South Street, the Market Place, Romford Shopping Hall and the Liberty, Brewery and Mercury sites and improving the overall retail offer.

US2. Diversify the range of uses within the town centre and nurture a safe and attractive early night-time economy, to support the town's vitality and long-term viability by giving people a number of reasons to spend time there.

US3. Encourage the expansion of Romford's arts and culture scene as key attractors of visitors, businesses and residents by supporting proposals for additional cultural venues, such as live music venues and suitable workspace, and enhancing the theatre offer.

US4. Incorporate active frontages throughout the town centre.

US<sub>5</sub>. Encourage additional office space around Romford Station and other business space (including workspace) as part of mixed-use developments in other parts of the town centre.

US6. Optimise the amount of housing throughout the SDA, without overdeveloping, to provide much needed new homes, provide activity throughout the day and aid financial viability of mixed-use schemes.

US7. Ensure that the growth in housing and residential population is matched by additional necessary childcare, school places, health facilities and community space as part of mixed-use developments in locations that are accessible by walking and cycling and ensure that provision keeps pace with growth.

US8. Require meanwhile suitable uses where buildings have been vacant for longer than 12 months and encourage developers of multi-phased schemes to identify a suitable meanwhile use strategy and programme of cultural activities to enliven otherwise vacant / underused land and buildings during the development process.

# 4.3.7 The Economy

The Masterplan capitalises on Romford's unique position at the interface between Essex and London to promote Romford as a destination, to support existing businesses and attract new occupiers. The Masterplan seeks to make Romford more attractive, diverse and inclusive by broadening the early evening and night-time economies, revitalising Market Place and enhancing retail, business and residential offers. This diversification will create new jobs and support the vitality and long-term viability of Romford.



#### **Objectives**

E1. Capitalise on Romford's unique position at the interface between Essex and London and new Elizabeth Line services to attract new business occupiers to the town centre.

E2. Revitalise and champion the Market Place to support a thriving and local market that is distinct and positive.

E3. Promote Romford as a destination for business by increasing and diversifying the range and type of work and employment spaces available for local residents.

E4. Encourage Romford's entrepreneurial spirit by providing spaces for businesses to start and grow including maximising the amount of affordable workspace to help socially sustainable local enterprises and cultural industries establish themselves and thrive.

E<sub>5</sub>. Create interrelated environmental, social and economic improvements that create a sense of place, increase civic pride, involve local people and create positive change.

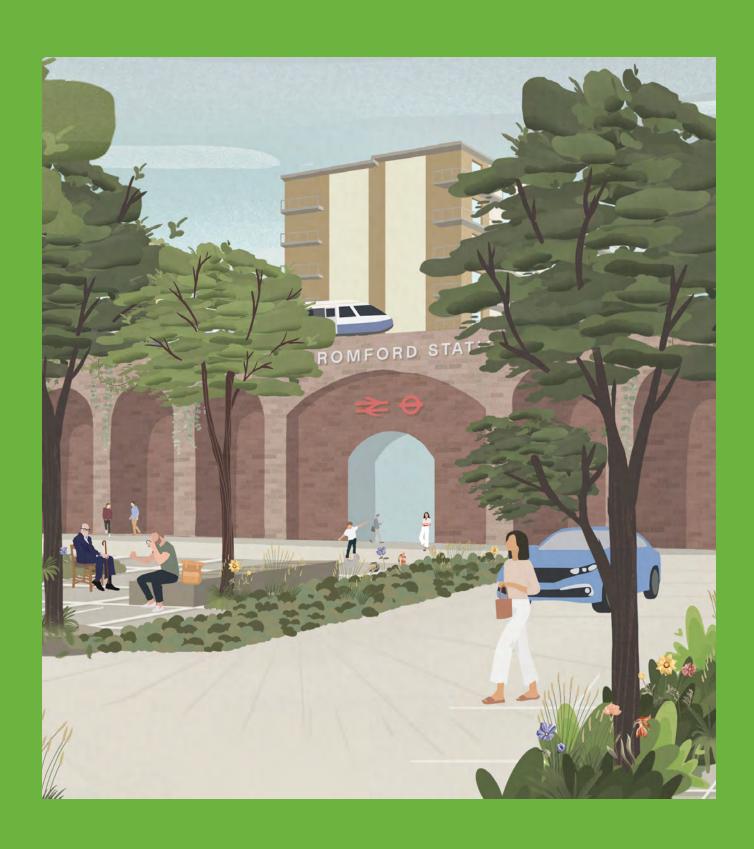
E6. Seek opportunities to create socially sustainable local enterprises that support a sustainable Romford.

E7. Capture opportunities and deliver them more locally and equitably, for example through the creation of local social enterprises and community led schemes.

E8. Identify opportunities for local businesses to take advantage of the opportunities presented by the circular economy including reprocessing of materials, leasing materials and the sharing economy.

# 5 MASTERPLAN THEMES

This chapter sets out strategies for the Masterplan, all of which are designed to deliver the objectives and the vision.



# 5.1 INTRODUCTION

The Masterplan Themes are categorised into the eight key themes of the Masterplan, and seek to deliver on the vision and objectives described in the previous chapter. The strategies set out thematic guidance for delivering these objectives and good growth, and offer illustrative designs to further guide development. The strategies are grouped into two streams: those to guide the delivery of physical infrastructure and interventions; and those to direct development and growth.

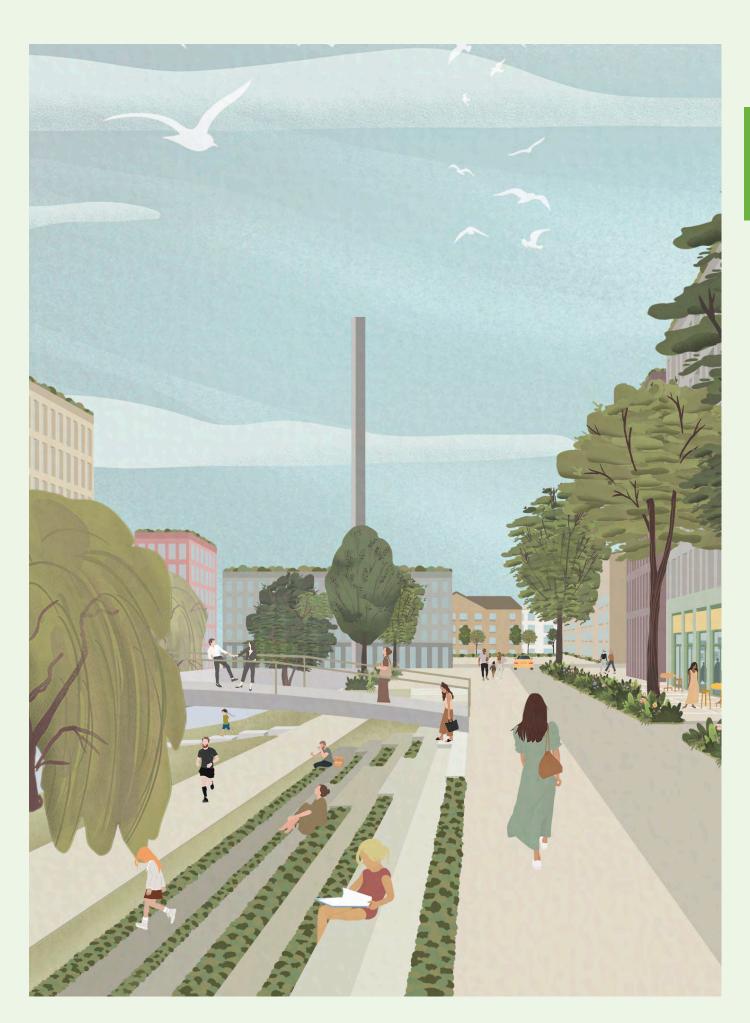
The objectives for Implementation are supported by guidance in a separate chapter, 'Implementation'. This follows Chapter 6 Site Guidance, as it also responds to the content of that chapter.

The Strategies are focused largely around the town centre and core study area, with some strategies covering a wider area – such as for connectivity and active travel – within the SDA boundary. Where Strategies do not explicitly refer to the wider SDA, the spirit of these strategies – for example townscape – can be used to help guide development, conscious of the sensitive suburban context and the need to support Romford's character going forwards.

These Strategies have been overlaid to form the overall illustrative Masterplan, shown in the previous chapter.

Illustrations are used throughout to support the Masterplan. These are based on illustrative proposals outlined in more detail in the Site Guidance chapter. These are indicative, though offer a flavour of the nature of intervention that the Masterplan supports.

As set out in the Vision and in Chapter 7 Implementation, interventions in the Masterplan are anticipated to come forward over time, with the Masterplan looking at a 15-20 year trajectory. Where interventions may come forward in the longer term, these can react to 'triggers', such as modal shift towards active travel, which can prompt and support these interventions. Within this section interventions which can come forward in the short-term are also introduced to help catalyse further positive growth. Reference is also made to ongoing Havering projects, such as the Liveable Neighbourhoods work around the ring road, and strategies that relate to this. The Masterplan seeks to build on this work and take it further over the longer timeframe of the Masterplan, whilst supporting their shorter term success.



# 5.2 SPACE & LANDSCAPE

#### 5.2.1 Overview

In order to deliver a liveable place for the existing and new communities, the town centre must provide sufficient high-quality, multi-functional open spaces to support an increase in residential and non-residential accommodation. Green and blue infrastructure will contribute to community health and wellbeing, climate resilience and biodiversity and to the overall quality of the neighbourhood.

The following strategies seek to balance the quantum and quality of open public open space, including parks and squares, active and healthy green streets, and smaller open spaces. As part of this, the River Rom is renaturalised and deculverted. These strategies are strategically placed to strengthen existing connections into the wider landscape and form an interconnected green and blue network across the town centre that can enhance biodiversity.

The Masterplan draws on existing initiatives and projects, such as the 'River Rom Restoration Project' and the 'Land of the Fanns' partnership to restore river landscapes through Romford, and the Liveable Neighbourhoods work looking to green the ring road.

Romford sits in the context of a multitude of fantastic parks and amenity spaces yet currently is lacking in quality green spaces. The Masterplan delivers a coordinated public realm strategy that introduces public spaces across the town centre, greening Romford. The following strategies bring green spaces, planting, and blue infrastructure including the renaturalised River Rom and sustainable drainage systems into the town centre.

Central to these strategies is the reduction of fluvial and surface water flood risks. This includes measures to control surface water runoff at source and interventions on the River Rom corridor in line with Policy SI12 of the London Plan.

## 5.2.2 Strategies

The following space and landscape strategies set out guidance to create attractive, high-quality, sustainable public realm based on a network of blue and green infrastructure and landscaped public spaces.

#### **Green Strategy**

A network of primary, secondary and tertiary green corridors and spaces providing public amenity, walking and cycling routes, increased biodiversity and playspace distributed across the town centre.

#### **Blue Strategy**

Reestablishing the River Rom, and to a lesser extent Black's Brook, as key features of the town centre through renaturalising or deculverting the rivers, landscaping, and Nature-based Sustainable Drainage System (SuDS) features.

#### **Public Realm Strategy**

Introducing new public spaces across the town centre with guidance on public realm design including planting, materials, and lighting.

#### **Key Interventions**

Specific design guidance for two significant public spaces that will define the future of the town centre: the Market Place and Brewery Gardens.

#### Resilience

Promote climate resilience and adaptation, through sustainable design of streets, spaces and buildings integrated with responsive green infrastructure.

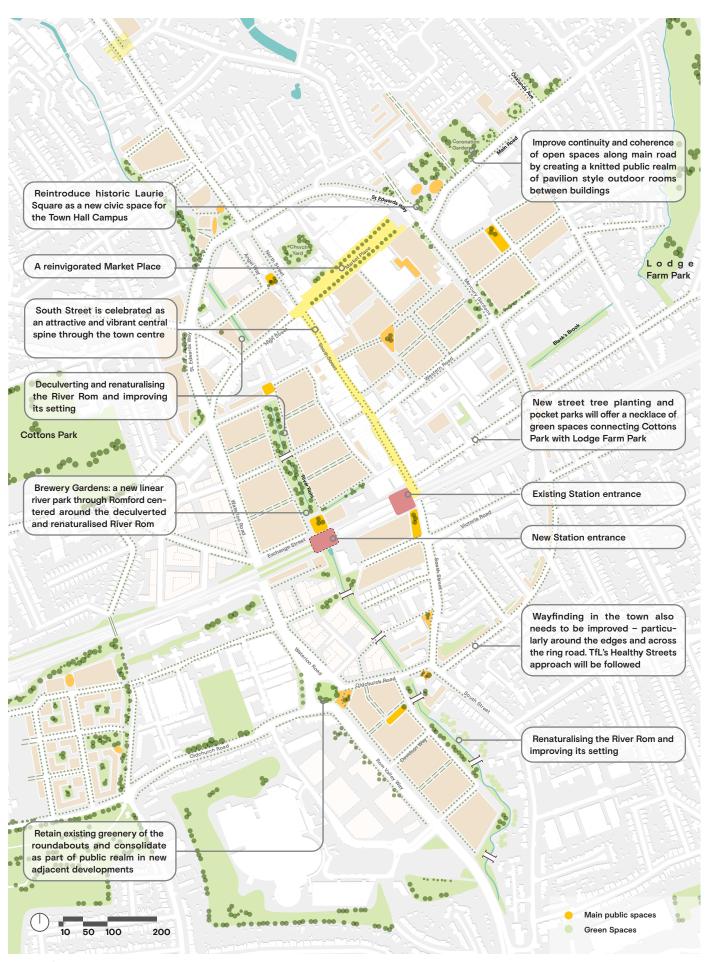


Fig. 15. Space and landscape strategy

#### 5.2.2.1 Green Strategy

The Masterplan promotes urban greening, to provide amenity and an attractive environment but also enhanced biodiversity, heat reduction, carbon reduction and shading. The primary green network comprises two east-west green routes and the Rom corridor. Ecological continuity of the corridors is provided through Nature-based SuDS and tree canopies interspersed with larger green spaces such as the Market Place and Brewery Gardens. The two green spines are within 5 minutes walk of any location in the town centre and when combined with the two parks at the extremities form a 3km green loop which can be walked in 45mins or cycled in 15mins.

#### 1. Northern Green Corridor

The northern, east-west green corridor connects Cotton and Lodge Farm parks via the Market Place.

#### 2. Southern Green Corridor

The southern, east-west green corridor runs between Cotton and Lodge Farm parks via the Waterloo Estate, Exchange Street and Eastern Road. It connects to the renaturalised Rom and proposed new station entrance.

#### 3. Rom Corridor

The River Rom should be deculverted and renaturalised as much as possible in and outside the town centre to improve biodiversity and enable access to the river. This approach is in line with the Environment Agency's national policy, will make significant contribution to fluvial flood resilience and will decrease flood risk elsewhere on the River Rom catchment. Improvements should also include a pedestrian and cycle link running north-south through the town. Buildings should be set back a minimum of 8m from the top of the river bank to achieve a wide naturalised riparian corridor, in line with Policy 31 of the Havering Local Plan, and provide maintenance access to the river edge and any fluvial flood defences.

The proposed naturalised green open spaces for the Rom Valley and Brewery sites, alongside and around an open River Rom, can be classified as Suitable Alternative Green Spaces (SANGS).



Fig. 16. Map of primary green network

#### Secondary network: Key Green Spaces

Two significant additions to the town centre landscape are proposed: Brewery Gardens and a greening programme for the Market Place. These two spaces will increase urban greening, biodiversity and provide key amenity benefits.



Raphael Park, Romford: celebrating existing local assets

#### Tertiary network: The Green Grid

A tertiary green network connects the main parks through pocket parks, waterfronts and a network of green streets and swales. This is made up of street trees, swales, pocket parks and green waterside verges that perform as part of the flood strategy. The tertiary network is key in establishing a dense, interconnected and high-performing green grid.

#### **Ecology**

Soft landscape design and ecology must be consistent with and reinforce Romford's location at the interface between Natural England's classifications of North Thames Terraces and the Essex Plateau. Planting must be composed of a diverse range of native species in accordance with Havering's Local Biodiversity Action Plan, whilst ensuring species are climate change resilient, and also drought resistant where possible. There is potential to incorporate innovations such as wildflower lawns that can be walked on and used in place of amenity grass to create a more naturalised environment.

#### **Amenity**

Alongside designated nature areas, primary green spaces must provide local play space, sports and leisure programme, Together, green spaces should establish a network of safe, legible, and connected walking and cycling routes through and beyond the town centre.

#### **Child Friendly Romford**

Havering prides itself on being a place for families, as both a place to start and a place to stay. However, the town centre does not cater well for children. There is a deficiency in formal and informal play space and critically is not a place most people would describe a child-friendly in terms of mobility. New developments must deliver high quality and varied play space which should respond to and reinforce local character in line with the following recommendations.

Local (for years 5-11) and Neighbourhood play (for teenagers) should be provided in parks and public space as a combination of designated and informal playable space. Doorstep Play (for children under 5) should to be provided within individual plots, courtyards and along green streets.

The location and type of play should be considered together to create a journey - allowing children to roam and play freely, and away from traffic. All playable spaces must be located in areas that are not too exposed to wind, receive a minimum of 4 hours of sunlight on 21st March and have a comfortable micro climate. Active and passive surveillance should be used to provide a safe, child-friendly environment.



Queen Elizabeth Olympic Park, London: incorporating informal play alongside cafes and parks

Play and sports spaces should cater for adults, for example providing adequate seating. Equipment should be multi-use and designed to promote imaginative play, rather than solely 'off-the-shelf' equipment.

Connections to the town centre must be improved for all but taking particular account of families and children who do not use cars.

The following quote from Dinah Borat from the Greater London Authority (GLA) Good Growth By Design, Making London Child Friendly, illustrates the importance of considering children in the design of places and spaces:

"Independent mobility is the everyday freedom we all need to get around our local neighbourhood and city as we choose. For children and young people it might be to reach destinations like school and the shops, but it is also about being active outside as part of play, or hanging out with friends...We need to focus on improving the independent mobility of young Londoners if we are to reverse the negative trend, and give back their freedom to enjoy spaces, be part of the community, and grow up as happy, healthy people."

#### 5.2.2.2 Blue Strategy

The Rom, and to a lesser extent Black's Brook, are central to Romford's history and should form key elements of its future identity. Proposals must work to maximise the experience, activation and ecological potential of these existing waterways through naturalisation and ecological enhancements.

Culverted and canalised sections should be renaturalised, wherever possible, to enhance environmental and recreational qualities of the watercourse. Key public spaces are located strategically along the waterfronts.

The Masterplan blue strategies should be considered in tandem with the Havering Local Flood Risk Management Strategies (LFRMS) and Surface Water Management Plan (SWMP), which are currently in draft.

Street and public space design should enhance the environmental and aesthetic value of the landscape by forming a web of parks, swales and other Nature-based SuDS features, illustrated in Fig. 17, that enhance the quality and character of the area, whilst ensuring its resilience to surface water flooding and reducing fluvial flood risk.



Siegen, Germany: river corridor width 30m

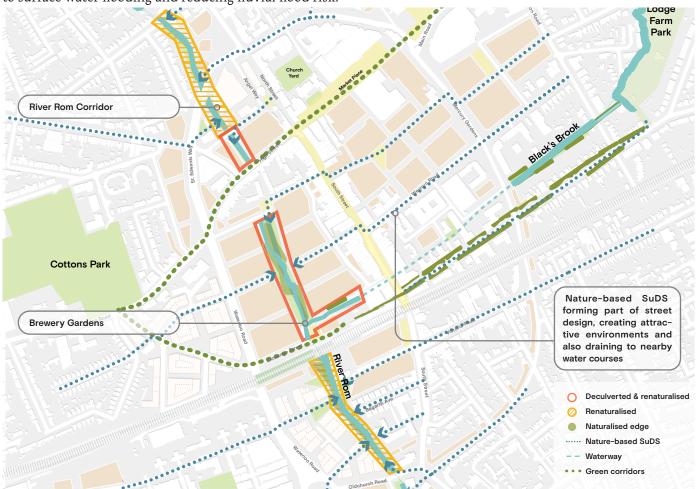


Fig. 17. Map of blue strategy

#### 5.2.2.3 Public Realm Design

Public realm should create a high quality, consistent landscape that reinforces Romford's status as the cultural and administrative heart of Havering. The key public spaces are illustrated in Fig. 18. These include the Market Place, Brewery Gardens, new and upgraded station entrances and a network of smaller squares and pocket parks whose locations are indicatively shown, with the target of ensuring all new major developments bring significant public space. These spaces can be encouraged to host cultural events to support community activity and positive interpretation of the physical environment. In addition, development must be in line with the previous green and blue strategies and the following design principles.

Planting must be composed primarily of native species with some non-native species to offer climate resilience. Planting should be locally sourced, within 100 miles of the site as they will have more climate resilience and will not become invasive or be detrimental to local ecology now or in the future.

Materials should be robust, long-lasting, practical to maintain and attracive. More than 50% of materials in the

landscape must be from secondary sources. A coordinated maintenance strategy will be needed to ensure that all public spaces are kept in good condition over time.

The BRE standard of a minimum of 2 hours of sunlight in public spaces should be met. Computational Fluid Dynamics (CFD) testing must be carried out to understand and address wind issues and mitigation integrated into building and public space design to address any identified issues.

The street scene should avoid clutter, with potential for components such as lampposts to be designed so they can incorporate other uses including vehicle charging, sensors, signage and CCTV. Street lighting must be designed to minimise light pollution whilst providing good levels of light for pedestrians. Particular care should be taken in sensitive areas including along quiet green streets, along park edges and the Rom. Lighting should be designed to minimise energy use.

Waste collection systems should be integrated into the public realm to minimise impact around plots whilst also facilitating high levels of recycling within easy reach of units.



Fig. 18. Map of public realm network

#### 5.2.2.4 The Market

The market is a central component of Romford's culture and heritage. The Masterplan will create an enhanced setting in which the market can thrive, through improved frontage on the Market Place and improved public realm in the Market Place.

The market has declined in volume in recent years, however, it is still regarded as an asset and there is strong support shown through the Masterplan Public Engagement, summarised in Fig. 19, for its retention and to nurture future growth. In the meantime, the Masterplan proposes a new setting for the market to accommodate a flexible number of stalls, that can help provide a sense of vibrancy if fewer stalls are present, and also allow expansion should further stalls arrive.

Continuing to run a programme of activities and events within the Market Place, public realm improvements, and supporting its vitality with cafes and restaurants and

complimentary retail at its edges will help in enhancing the market, bringing extra footfall and increasing dwell times. This will also help generate a culture of activity in the Market Place outside market days as opposed to simply utilising the space as a car park.

Uses around the town centre, particularly in the Liberty and Romford Shopping Hall, must compliment the market and not compete directly with it. Instead, the rest of the town centre can help in supporting Romford's key asset, allowing the town centre to thrive.



#### A vibrant Market Square

When thinking about the market there were suggestions for distinct play areas with elements such as climbing walls/frames, slides, swings etc and the potential to create swing seats. There were also suggestions for high impact landmarks such as colourful gateway signage, pergolas and performance space, and other kinds of decoration and public art such as interactive floor lighting, fountains, festoon lighting, colourful artwork. There were also suggestions for more planting trees and edible that could be sold on stalls.



Fig. 19. Feedback from young people - Romford Masterplan Engagement Summary, 2024



#### Market

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The market as a key part of Romford's identity was equal top priority for most respondents. Linking together specialist markets, improvements to landscaping and trees coupled with varied programming that animated this space.

Signposting the market from the station and creating art, signage and reflecting the heritage were all seen as key approaches to supporting the market to thrive.

"We need a vibrant market with activities and culture as the jewel in our crown"

Fig. 20. Thematic feedback -Romford Masterplan Engagement Summary, 2024



Romford market

#### 5.2.2.5 Key Interventions

The Market Place, alongside Brewery Gardens, are two key public spaces in the town centre that will help define Romford's future character. Approaches to these spaces are included here to help demonstrate the objectives and strategies that they relate to, with further detail provided in relation to the Market Place within the Site Guidance chapter.

#### The Market Place

The Market Place hosts the local market, foundational to Romford, and consists of a large open space in a formal composition at the heart of the town. It forms a linear axis bisecting the town from High Street to the ring road. On market days, the space is primarily populated by market stalls and otherwise is designated for car parking. The only open green space is the historic churchyard cemetery behind the church.

The intention is to improve the structure of the Market Place to make it better able to host a market and other events, whilst remaining flexible and adaptable. An intimate scale of buildings and supportive uses fronting the space will help to positively animate it, alongside improving connections into the space. More detail on these proposals as well as illustrative layouts are set out in the Site Guidance Chapter.

Key features of the future of the Market Place:

- Remain the primary civic space for the town centre
- Continue to accommodate the market, and allow for a flexible provision of temporary stalls
- Accommodate greening in the form of trees and planting
- Accommodate space for events
- Provide seating and informal spots to stop and dwell, in an attractive and safe environment
- Remove car parking in order to be continuously usable and attractive as a civic space
- Enhance lighting and create a welcoming and safe feeling across the space at all times of day and night.

The Masterplan proposes the market to be a core component of this civic space, and central to ensuring that Romford's Market is successful and vibrant will be having a strong management strategy.

Car parking from the Market Place should be rationalised by consolidating in other locations to accommodate a more generous, usable and attractive public realm, whilst still allowing servicing access for the market within the space.

#### **Market Place Implementation over Time**

There is an opportunity to commence enhancements immediately:

- Utilised infrastructural remnants or marks on the ground can be used to help define and programme the space.
- Transform under-utilised areas into ecological assets through temporary or permanent soft landscape.

In the near term, further enhancements can be made:

- Use the axis running through the Market Place to divide the large 1 ha area into smaller pockets of spaces.
- Articulate the square acts to recall the scale of the historic market.
- Activate the segments with different programmes, such as attractive event spaces, stage or fairground.

In the longer term can be full transformation of the space:

• Introduce pieces of a natural landscape in phases until the terrain evolves and can perform a role as part of the wider green corridor, restoring the lost connection between Romford and its rural context.



Fig. 21. Market 1 year

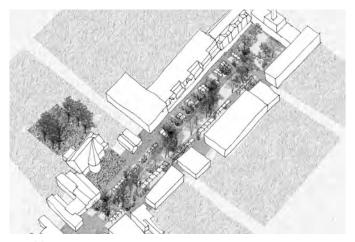


Fig. 22. Market 5 years



Fig. 24. Market Place strategy illustrating the market as a civic space, anchoring surrounding public realm, with flexible space for the market and events, and with greening and seating



Fig. 23. Enhancing public space and helping the market to flourish – Illustrative view of the Market Place, looking west

#### **Brewery Gardens**

A naturalised section of the Rom forms the centrepiece of the proposed Brewery Gardens. This will be a new 1.1 ha linear public space running alongside a deculverted and renaturalised portion of the River Rom. The key design principles are illustrated in Fig. 25 and Fig. 26 with additional design guidance for the wider, immediate context. Opening and renaturalising the river will enable the creation of an ecological corridor for different species of plants and wildlife for migration. Biodiversity should be maximised through the creation of habitats along the riparian corridor using native marginal planting and

diverse hydro-morphological in-channel features such as riffles and pools. Soft riverbanks and the use of soft engineering solutions should be implemented where possible. Clear justification should be provided where hard banks are required.

New opportunities for recreation and education should be incorporated along the riverbanks for residents and visitors to have 'doorstep' access to nature. This amenity will be a hugely positive asset for the anticipated new neighbourhoods adjacent and nearby.

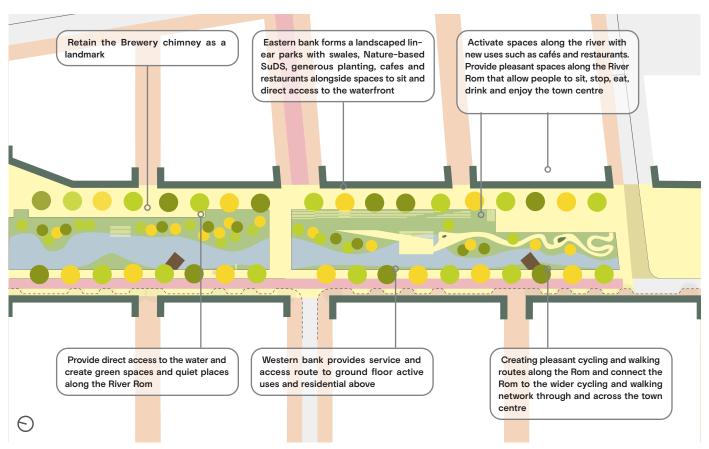


Fig. 25. Illustrative plan of the Brewery Gardens showing key moves

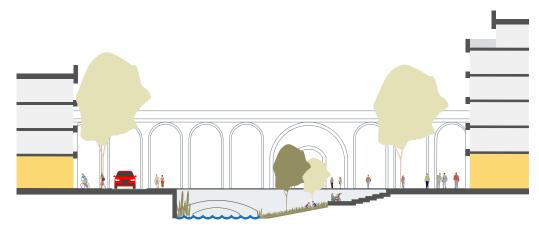


Fig. 26. Illustrative section through the Brewery Gardens

#### **Brewery Gardens Character**

The River Rom bank's width should be considered an ecosystem. Landscaping should both improve its natural dynamics and reinforce its role in the city by keeping the low vegetation on the river side to allow visual connectivity to the water.



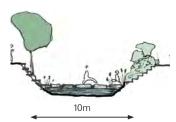
The River Brent restoration in Tokyngton Park incorporates low vegetation to preserve the connection to the water

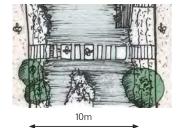






Mix pockets of green space with urban space and local species in keeping with the natural ecology of the Rom





The Parc de Bottière-Chénaie in Nantes incorporates stepped, naturalised banks with an adjacent pedestrian route and direct access points to the water





Fig. 27. Capitalising on natural assets, greening the town centre and engaging with the river – Illustrative view of Brewery Gardens, looking north along the River Rom

# **5.3 MOVEMENT & CONNECTIVITY**

#### 5.3.1 Overview

The Masterplan actively seeks to enhance the quality of access to Romford for all modes of travel, drawing on the excellent public transport and vehicular access, and in particular by making local walking and cycling journeys more attractive. The introduction of more green spaces, trees, and Nature-based Sustainable Urban Drainage Systems (SuDS) to the streets will create bespoke attractive and resilient environments.

The Masterplan also builds on the Romford Liveable Neighbourhood proposals which seek to make walking and cycling easier and more attractive. This includes the ambition for roundabouts with underpasses to be transformed into at-grade crossings, creating more attractive walking and cycling access across the ring road to the town centre, and increasing green space around the ring road. A first phase to upgrade the North Street roundabout area is likely to come forward in the shorter term.

Public realm improvements, also in line with the Liveable Neighbourhood works, are proposed south of the ring road along Rom Valley Way. These improvements will create more favourable conditions for pedestrians and cyclists and support active travel for large scale development proposals coming forward in this area of Romford.

The Masterplan promotes further enhancements in the longer term, targeting compact junctions in place of roundabouts, freeing up developable and public realm space, whilst maintaining key vehicular north-south and east-west connections beyond the town centre. Though outside of the scope of this Masterplan, proposals must place transport capacity and safety considerations at the heart of any interventions in the movement network.

Public transport is vital to the success of Romford, and strategies for rail and buses, including a proposed new station entrance, help reinforce but also enhance this key component.

## 5.3.2 Strategies

The following strategies aim to create a balanced network of urban streets, offering a choice of ways to get around and prioritising active travel and public transport.

#### Walking and Cycling Strategy

Encouraging walking and cycling through the creation of a network of walking and cycling routes and transforming all streets and spaces into attractive, accessible spaces with equal priority for pedestrians and cyclists.

#### **Active Travel Strategy**

Promoting cycling, walking and public transport as the preferred means of transportation.

#### **Public Transport Strategy**

Promoting integrated public transport through improving the experience of the existing bus and train network and possibly incorporating a potential new north-south rapid transit link.

#### Car Parking Strategy

Distributing sufficient car parking across the town centre, adjacent the ring road, to reduce the dominance of private vehicles in the town centre.

#### Ring Road Strategy

Recharacterise the ring road, downgrading in parts, transforming it into a more attractive and accessible multi-modal street.

#### **Town Centre Servicing**

Develop a street-based, coordinated, time-controlled servicing strategy.

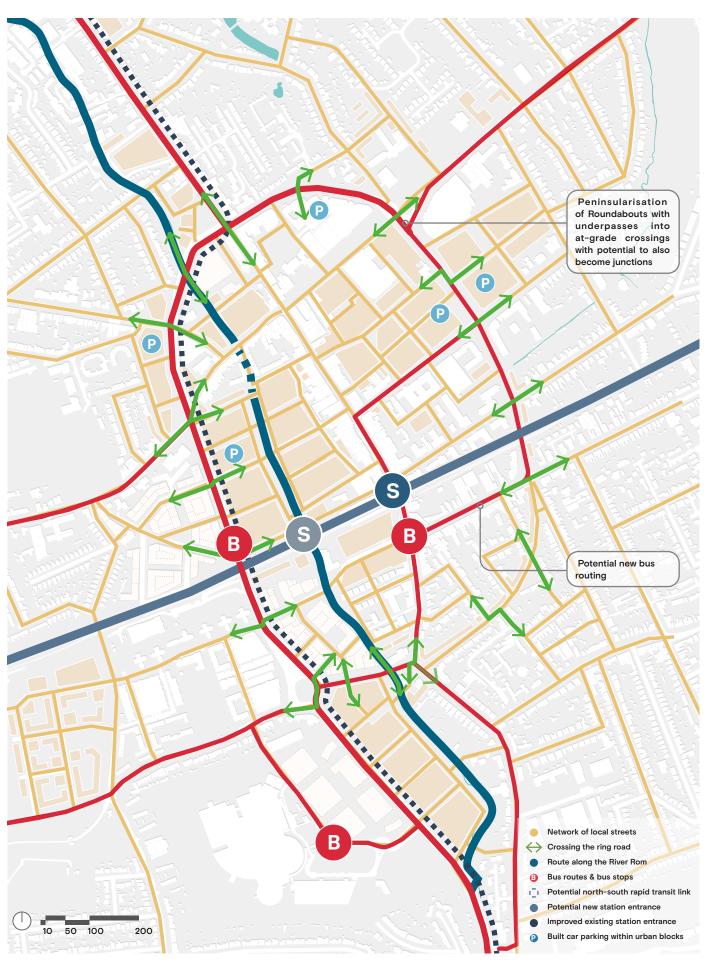


Fig. 28. Movement and connectivity

#### 5.3.2.1 Walking & Cycling

Havering's Local Implementation Plan has set an ambitious target for 65% of residents to be walking, cycling, and using public transport by 2041. The Masterplan supports this goal by encouraging walking and cycling locally and transforming streets and spaces to make them more attractive, accessible, inclusive, equitable and safe.

Crossing the ring road easily and safely is a key part of this, and the Masterplan draws on the ongoing Romford Liveable Neighbourhoods work which will see roundabouts with underpasses transformed into at-grade crossings – a positive way to encourage more people to walk and cycle into the town centre.

The network of walking and cycling routes within and around Romford can be enhanced and extended by upgrading streets to offer wide pavements and cycle lanes / space for cyclists, and by introducing new pedestrian and cycle friendly streets and connections. These will create attractive routes into the town centre to encourage people to step out of their cars and relieve pressure on roads and town centre parking.

A consistent palette of materials and wayfinding markers should be used across the public realm. These should be robust, high-quality, long lasting and easy to maintain.

Cycle infrastructure must be embedded in the design of streets around Romford. Cycle lanes should be segregated where appropriate, or given dedicated space on busy roads; with cycling and pedestrian priority given on quieter internal streets without the need for segregated cycle lanes. Bike ramps should be incorporated where necessary in public realm schemes, where changes in level has to be by steps. Romford already has higher cycle parking standards than the rest of the Borough, and this can be further enhanced as part of new and improvement public realm work, and in particular through cycle parking hubs around the station.

Making sure streets are for active travel and social interaction, rather than purely places for the car, aligns with the Havering Local Plan as well as the Mayor's Transport Strategy, 2018. It is an important step towards Havering's own local Implementation Plan target of 65% of residents walking, cycling or using public transport, and the London Plan target of increasing mode share for walking, cycling and public transport towards 80%, both by 2041.

With such a shift comes great benefits. As well as health benefits, economic benefits are outlined in TfL's evidence base on the 'economic benefits of walking and cycling', stating that people who walk to the town centre spend up to 40% more than those who drive; and that cycle parking delivers 5 times the retail spend per square metre than the same area of car parking.

Improving routes for walking and cycling can often be low-intervention upgrades that can be delivered early, encouraging a shift away from the car for shorter journeys.

The Masterplan recommends that the planning application process is used to secure generous cycle parking and other cycle infrastructure (such as lockers, showers and electric bike charging) for non-residential buildings, as well as to encourage provision of cycle repair shops.

The River Rom corridor should be developed as a continuous north-south pedestrian and cycle movement connection through Romford town centre, also better connecting the town centre with its surrounding neighbourhoods and with recreational areas along the Rom. The path infrastructure should be within close proximity of the river course, above the 1:5 flood level, offering visual amenity and a physical connection to the river, in order to provide an experience of nature. There should be regular cycle and pedestrian crossing points provided no more than 125m apart along the river to avoid long isolated paths through landscape without means of exit - this allows for a safer environment and one that better plugs into the wider network. Walking and cycling paths must be inclusive using appropriate stairs and ramps. The river corridor should be widened to contain sufficient space for the necessary infrastructure.

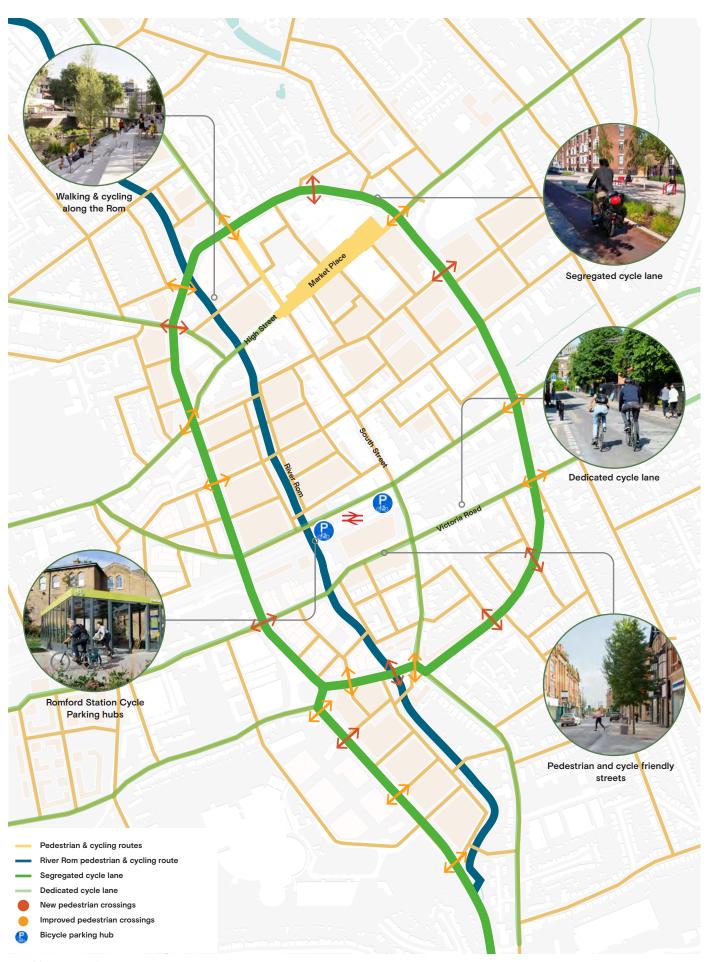


Fig. 29. Walking & cycling connectivity across the town centre

#### 5.3.2.2 Active Travel

Walking or cycling to the town centre and the railway station for journeys under 2km should be the most attractive modes if not taking public transport. Some of the trips within 2km are already quicker and more convenient by bicycle than by car.

There are also an abundance of attractive nearby parks and amenities within 2km of the town centre and the station which can be easily reached on foot or by bike for those living in the centre.

The Masterplan proposes that routes across the SDA be enhanced to provide for active travel Fig. 30 highlights how much of the town centre's context is within a 2km



Nearby attractive amenities - Raphael Park, Romford



Fig. 30. Enhancing routes for active travel within 2km of the town centre

Primary active travel network (Dedicated cycle lane)

#### 5.3.2.3 Street Hierarchy

The Masterplan proposes a finer urban grain, based on streets, that creates a clear hierarchy, and clear definition of urban blocks and their public frontage. Streets are designed to be shared by multiple modes of transport — pedestrians, cyclists, buses, vehicles, mobility scooters, etc. This will form a marked shift from the current car-dominated approach to roads in the town centre.

The pedestrianised areas in the town centre are maintained. This will extend into the Market Place, with car parking removed from the space so it can perform as the town centre's primary civic space without hindrance.

The street hierarchy map highlights 'active travel streets' that are primarily for pedestrians, and also for cyclists where appropriate, with potential for controlled vehicle access where required such as is currently the case in parts of South Street. A network of pedestrian and cycle priority 'local streets' provide access in and around the town centre, separate to the primary route network.

The town centre currently has many exposed back conditions, and the intention is for these to be enclosed within new blocks.

Buildings can be serviced from the street. This will require careful timing controls to ensure minimal intrusion on the public realm and on other transport movements.

The ring road is currently a highway condition and can be transformed into an urban street.

A series of street sections are included as part of the Movement strategies which further explain the make-up of the proposed streetscapes. Importantly, it can be seen that generous spaces are given to pedestrians and cyclists, with only minimum spaces offered to vehicles, ensuring a more equitable environment that can encourage active travel.

Smart cities components can become a part of Romford's street design. Specifically, smart technologies to support coordinated town centre parking could help reduce town centre vehicle movements by informing users which spaces are available, potentially through an app. Additionally, smart benches, parklets, EV charging points, electronic advertising, traffic modelling and enforcement by CCTV which can also monitor noise, speed, and emissions can all be integrated.



Fig. 31. Street hierarchy

- Major routes
- Secondary streets
- Local street
- Route along the River Rom
- Active travel street
- Civic space

#### 5.3.2.4 Public transport

The Masterplan promotes the integration of public transport solutions in Romford, and seeks to improve the accessibility and experience of those using the town centre. In particular, the railway, buses and a potential new north-south connection across Havering, are the core public transport offer. Key to the Masterplan is the introduction of a new station entrance at the western end of the platforms, adjacent to the River Rom.

#### **Bus network**

Bus routes around Romford provide good coverage of the area and influence the high PTAL rating the town centre gets. If a modal shift towards active travel is achieved, bus travel will be important for those travelling more than 2km to get to the town centre, and for those less able to walk or cycle. Retaining the bus movements through the town centre, therefore, allows passengers to access the core of the town.

The environment in front of the existing station entrance can be improved partly by removing or reducing bus movements under the viaduct. It is recommended that further engagement and feasibility discussions should be evolved in partnership with TfL to consider potential rerouting of services. Select alternations to the existing bus routing that could improve the experience of moving around the town centre could include removing buses from Chandlers Way and providing an interchange for the existing station at Victoria Road and South Street. Consideration should also be given to connecting the potential new station entrance to the west with stops on Waterloo Road.

The bus stands to the south of the railway are at capacity and deemed by TfL to be in a good location – close to route termini. The area also has driver facilities, allowing for change of shifts and comfort breaks. Redevelopment of this area should consider possible reprovision or relocation of these facilities, subject to discussions with TfL.

Policy I of the Havering Local Plan makes specific mention of the importance of bus connectivity with Queen's Hospital, and easy access must be maintained.

As outlined in the emerging Liveable Neighbourhoods work, there is potential to introduce dedicated bus lanes on the ring road to alleviate impact from congestion, promote bus use and improve bus journey times .

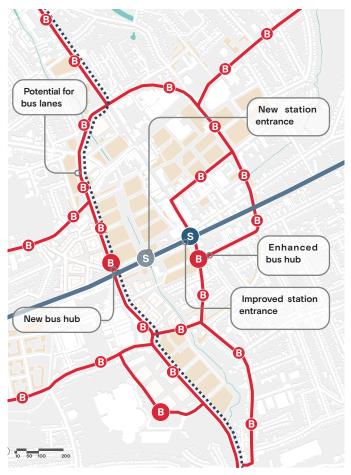


Fig. 32. Transport network

- -Bus routes & bus hubs / bus stops
- -S- Railway and station entrances
- --- Potential north-south rapid transit route



Fig. 34. Improvements to the existing station entrance can be achieved through potential rerouting of bus movements, and through careful upgrades to the station building



Fig. 33. Creating a new entrance on Exchange Street to link the west of the town centre, create a new public space, and relieve pressure on the existing entrance

#### Railway & station entrances

Romford currently has excellent rail links to London and Essex, with a connection also to Upminster. On the back of the arrival of the Elizabeth line, and of the expected growth in the town centre, a new station entrance is proposed to the west of the existing entrance, (in addition to upgrades already completed to the existing entrance) an excellent opportunity exists to open up links to the west, create a new public space, and incorporate routes along the River Rom. Conceptually, this new entrance could make use of the historic archway through the viaduct previously used for goods trains. The entrance can also alleviate pressure on the current station entrance, and support new growth and connectivity in the west of the town centre and along the River Rom.

Further work with Network Rail and other relevant operating companies will be necessary to improve the existing station entrance and introduce new north and south entrance ways. Further collaborative work will also be necessary to investigate the provision of a second western entrance to Romford station.

#### North-south Borough connection

North south connectivity for public transport in the borough is currently poor with the main transport routes running east west to connect to central London. A new public transport corridor is being investigated by the Council to improve the north south connections, with the route going through Romford. The Masterplan includes a suggested route along the western flank of the ring road, connecting with the new station entrance, safeguarding the historic core of the town as a pedestrian space and providing better public transport connections to the new developments on the western side of the centre.

The proposed route could take the form of dedicated bus lanes. A bus network would allow for reliability improvements in the existing network. The expansion of a good public transport network will also help further reduce reliance on private cars in the borough, potentially further reducing the number of vehicles on the road and the parking demand in the town centre. The route could provide an interchange with the new station entrance on Exchange Street. This could help unlock and support new development. The route should not create a physical barrier and should allow sufficient capacity for other modes. The route could also better integrate key neighbourhoods and the Queens Hospital with the town centre.

#### 5.3.2.5 Town centre car parking

The Masterplan proposes a coordinated town centre parking strategy for retail, leisure and employment uses, to ensure a sustainable, attractive, and safe provision. Parking should be integrated into urban blocks and wrapped with active uses, or be provided as formalised on-street spaces that support a tidy and attractive street scene and public realm.

Town centre parking (separate to that of residential parking provision, covered in the Havering Local Plan and London Plan) should be spread around the town centre, offering points of provision around the ring road for those arriving from all directions, reducing the need to drive around the ring road searching for a space, reducing the risk of queueing along the ring road, and reducing the dominance of private vehicles in the town. The Masterplan promotes better quality, safer, more attractive built car parking, integrated into building structures to optimise land use. The locations chosen in the Masterplan for these are near the ring road for convenient access and near to public transport options. Reliance should not be placed on one or two car parks. Formalised on-street parking provision should be included as part of public realm upgrades, potentially also on the ring road, particularly to allow easy access to resources and amenities for those less able to walk or cycle, such as Blue Badge holders. Ad-hoc and unformalised parking and parking in the Market Place should be removed from the town centre to support high quality public realm across the town centre. Provision should be made for attractive electric vehicle charging points both in the street and in built parking structures, that do not obstruct the public realm.

As a result of improved active travel options into the town centre for journeys under 2km, car parking requirements could drop significantly. Demand could drop by a third if these local journeys can be walked or cycled due to the high proportion of local journeys currently taken by car, with new residential developments in the town centre being well set up for walking and cycling. TfL Roads Task Force – Technical note 14: 'Who travels by car in London and for what purpose?' states:

- 1/3 of car trips are currently shorter than 2km
- 80% of car trips are currently shorter than 5km
- Around 6 in 10 car driver trips are made alone

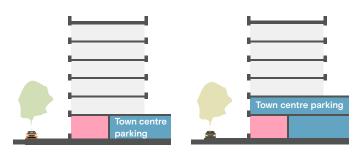


Fig. 35. Integrated parking set behind active uses with potential for other uses and further car parking stacked above. Formalised on-street parking can be provided as part of the street section between trees.



Integrated stacked car parking with communal residential courtyard above – Canada Water, London

The Masterplan seeks to safeguard a suitable quantum of town centre parking, and this quantum can be monitored over time and considered holistically for the town centre rather than on a site-by-site basis. Latest figures show there is currently an over-provision of town centre parking, with many car parks proving unattractive with under-utilised spaces most of the time (such as the Brewery multi-storey car park), leaving heavy use of more attractive car parks (such as the Brewery surface car park). New developments which incorporate town centre parking can therefore respond to overall demand, as well as an expected shift to active travel, and provide a proportionate and coordinated provision of spaces overall, as outlined in the diagram opposite. Car parking use should be monitored, ensuring that delivery and provision of parking is aligned with the Masterplan's aspirations.

Parking provision should be flexible where possible, and allow for a reduction in capacity over time, in keeping with increases in active travel. Taxi drop-offs should be included in suitable locations across the street network as part of public realm upgrades.



Integrated car parking – High quality, formalised on-street parking – Altrincham



Integrated car parking - High quality, safe car parking in built structures - Q Park, Liverpool

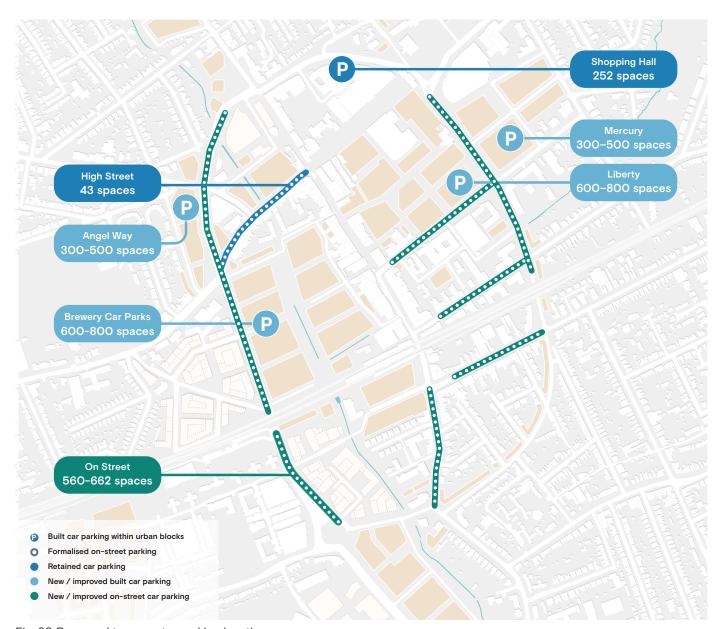


Fig. 36. Proposed town centre parking locations

#### 5.3.2.6 Roundabouts

The Masterplan highlights the potential for peninsularisation of roundabouts around the ring road, making pedestrian at-grade crossings, and showcasing increased developable land and public realm. This would draw on the work done by the Liveable Neighbourhoods project. Developments adjacent to the ring road should therefore be conscious of the opportunity this brings and to support future development opportunities.

The Liveable Neighbourhoods work will greatly improve the experience for pedestrians and cyclists crossing roundabouts in the shorter term. In the longer term the Masterplan proposes peninsularisation of roundabouts to remove underpasses and introduce at-grade crossings, whilst increasing space for public realm and potentially also new development. Such alterations would require traffic modelling to ensure existing journey times, including buses, can be maintained and potentially improved thanks to uptake in active travel options.

Peninsularisation roundabouts should be considered over time, following more immediate interventions as outlined by the ongoing Liveable Neighbourhood work, and can react to 'trigger points' such as measured shifts towards active travel locally. The key target is to create desirable active travel links into the town centre, to allow active travel to flourish, and to consider all modes of travel not just vehicles.

#### 5.3.2.7 Town centre servicing

The Masterplan promotes a coordinated servicing strategy which is street-based and time-controlled. Streets which are dedicated only to servicing must be avoided in order to remove 'back' conditions such as along Exchange Street. Service yards need to be rationalised and, where, possible, given active frontages to the street. Parts of Exchange Street could, for example, be inhabited by new development. In other locations, a multi-purpose streetscape can accommodate servicing at particular times without interference to other activities, for example as currently works successfully in parts of South Street. In this way, streets in the town centre can be safe and attractive for all to use. Any off-street servicing should be integrated within built structures, with impact on the facade minimised. A bespoke delivery strategy should be created for Romford drawing on the high-level strategic approach outlined in the Masterplan here.

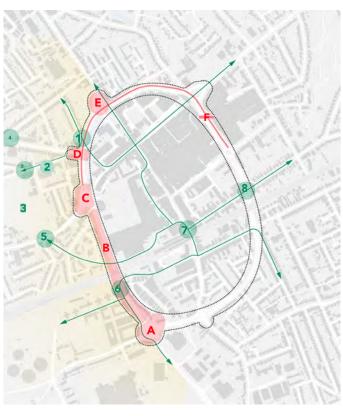




Fig. 37. Romford ring road, Liveable Neighbourhoods proposals

BEHAVIOUR CHANGE

#### 5.3.2.8 Ring Road

The ring road must be recharacterised and softened to make it a more attractive and safe environment for all users, breaking it into a series of discrete streets. Connections across it and along it can be greatly improved, particularly for walking and cycling, whilst acknowledging its role at a wider scale to deliver traffic into and past Romford. By supporting a more multi-modal offer, moving beyond the current car-focused infrastructure and providing an attractive arrival for pedestrians, cyclists and public transport users, this approach can increase town centre capacity. Development should also positively front the ring road to activate it and help it become an urban street.

In the short term, removing barriers to crossing such as guard rails wherever possible, and introducing at-grade crossings will help to change perceptions of the road. Further, implementing the approved Liveable Neighbourhoods project along the western arm as a first phase will remove safety and connectivity concerns surrounding underpasses. This work also start greening the ring road, which can be taken further through future upgrade work. As part of this, introducing a significant number of large street trees will positively impact the experience on the ring road, particularly for pedestrians and cyclists.

In the longer term there is significant opportunity in the reconfiguration of the ring road into an urban street. This can manifest in different ways at different points, with major traffic routing occupying the western and northern edges of the ring, and buses and lighter traffic movements occupying the eastern and southern edges. Carriageways in all locations can be narrowed without reducing capacity.

As such the western and northern edges can accommodate two lanes in each direction as necessary, whilst allowing generous pavements and segregated cycle lanes. These can also accommodate the north-south rapid transit link proposed across the Borough.

On the eastern and southern edges a single lane in either direction is proposed, which can offer new opportunities for development sites at its edges. Space can also be reallocated for more pleasant walking and cycling routes.

Motor vehicles Annual Average daily flow on the ring road vary between around 25,400 to 34,500. Assuming people choose walking and cycling over car use for trips under 2km in the future, with no other change in travelling habit these numbers should reduce by a third to around 15,000 to 25,500 cars per day.

Development along the ring road should define a continuous street edge and frontage, helping to urbanise the street. Trees, segregated cycle lanes, further planting, and potentially on-street parking should all be used to help buffer buildings from the carriageway, without needing to create overtly wide and baron spaces. Ring road improvements should be funded by developer contributions from such sites along the ring road.

Street sections on the following pages further outline the potential for recharacterising the ring road at different points.

<sup>1</sup> Department for Transport, Road traffic statistics 2023 - https://roadtraffic.dft.gov.uk

#### 5.3.2.9 Ring road characteristics

With the recharacterisation of the ring road, specific upgrades are shown here in relation to the overall strategy. With major routes maintained along the red portions of the ring road, capacity is maintained whilst creating a more equitable and attractive streetscape. Along the blue portions of the ring road there is less need for through-traffic and fewer lanes are included in the south-eastern portion, whilst still providing dedicated space for buses where necessary.

These proposals are indicative and will need to carefully consider fluctuations in width and pinch-points such as under the railway. In all cases, dedicated at-grade crossings are included to bring better connections across the ring road, and street greening and Nature-based SuDS are introduced. Given the busy nature of these streets, segregated cycle lanes are also included.

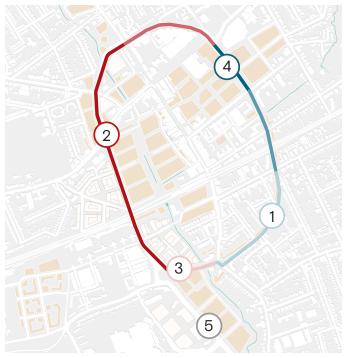


Fig. 38. Recharacterising the ring road

- St Edwards Way and Waterloo Road
- St Edwards Way

  Oldchurch Road
- Mercury Gardens (bus hub)
- Mercury Gardens
  - Thurloe Gardens

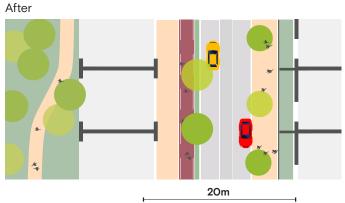
#### 1. Thurloe Gardens

Reconfiguration of the eastern and southern parts of the ring road to create a quieter street and create development sites at the edges. The number of lanes is reduced in response to discouraging through-traffic on this portion of the ring road, bringing opportunities for development along the inside curve of the ring road. Space is provided for a segregated cycle lane. A central, slightly raised, strip in the centre of the roadway — as in Park Lane, Poynton — allows the carriageway to feel constricted in order to slow traffic, whilst still allowing space for buses and larger vehicles which can traverse the strip.



A quiet street with space for buses and bikes. Park Lane, Poynton



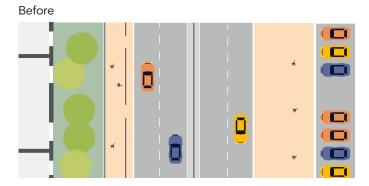


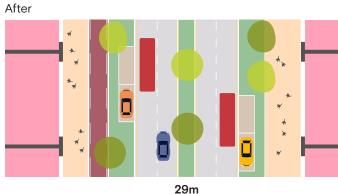
#### 2 St Edwards Way and Waterloo Road

Major route reconfigured as an urban street, with bus lanes, bus stops, segregated cycle lanes and tree planting, retaining two carriageway lanes in both directions for vehicles. A central green strip with planting is introduced and carriageways narrowed to sufficient widths. Space for bus stops and potential on-street parking is included at the edges. A segregated cycle lane can run asymmetrically with two-way cycle traffic. Pavements remain broad, and are fronted positively by suitable ground floor uses.



Successful major route with positive frontages on both sides and space for segregated cycles, Blackfriars, London



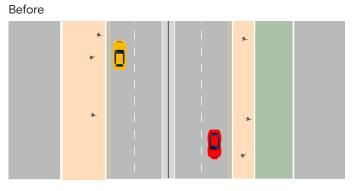


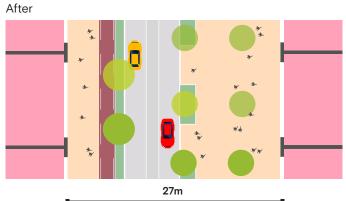
#### 3. Oldchurch Road

New street profile with fewer lanes and a reduction in carriageway width, whilst maintaining space for pedestrians, cycle lanes, and cars, with generous tree planting along the pavement. The number of lanes is reduced in response to discouraging through-traffic on this portion of the ring road, bringing opportunities for larger pavements relating to positive ground floor frontages. A segregated cycle is provided asymmetrically to allow two-way cycle traffic. As with Thurloe Gardens a central, slightly raised, strip in the centre of the roadway allows the carriageway to feel constricted in order to slow traffic, whilst still allowing space for buses and larger vehicles which can traverse the strip.



Mixed use streets for bikes, pedestrians, cars and parking. Stamford New Road, Altrincham



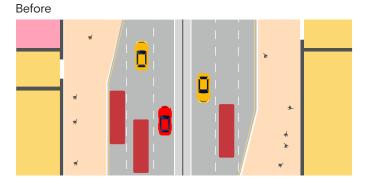


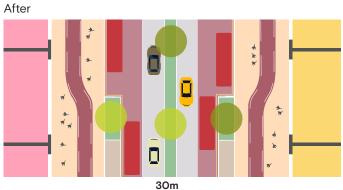
#### 4. Mercury Gardens

A recharacterised Mercury Gardens as an urban street, with bus lanes, landscape strips, and generous tree planting, creating a pleasant environment, activity and new at-grade crossings. The number of lanes is reduced in response to discouraging through-traffic on this portion of the ring road, whilst still accommodating space for buses. Dedicated space for bus stops is provided, with potential also for on-street parking. Segregated cycle lanes are provided on both sides, as well as broad pavements that are fronted positively by ground floor uses.



Urban street with space for cyclists, pedestrians, and public transport. Kensington High Street, London



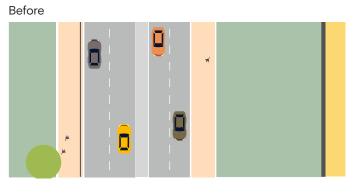


#### 5. Rom Valley Way

Major route upgraded to include bus lanes, and segregated cycle lanes. Bus standing spaces can be reaccommodated parallel to the highway, and dedicated spaces given for bus stops outside of the carriageway. Carriageways can be narrowed to sufficient widths, with a central green strip formalised to improve natural drainage and enhance the appearance of the street. Broad pavements with street greening can formalised and rationalised on both sides.



Major street with Nature-based SuDS and segregated cycle lane. Rue Garibaldi, Lyon



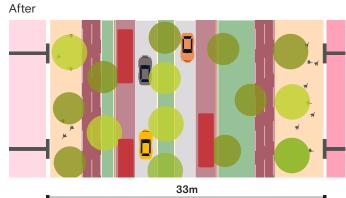




Fig. 39. Creating equitable streets for all types of transport along the ring road – Illustrative view of Waterloo Road, looking north towards the High Street and St Edwards Way

## 5.4 SUSTAINABILITY

#### 5.4.1 Overview

To remain successful, now and into the future, Romford must be liveable, productive and inclusive.

The Masterplan seeks to ensure that the redevelopment of Romford captures the opportunity to transform the town centre into a sustainable and resilient place. Accordingly, the sustainability strategies have been designed to capture growth equitably and deliver it locally, ensuring that the redevelopment delivers sustainable infrastructure along with significant environmental and wellbeing benefits.

## 5.4.2 Strategies

The Romford Town Centre Masterplan enshrines sustainability within four strategies:

#### **Environmental resilience**

Creating a town centre that is resilient to changes in climate and builds strength in ecosystem services

#### Biodiversity net gain and urban greening factor

Going beyond National and London policies, showcasing Romford as a forward-thinking town centre that champions biodiversity and urban greening.

#### Energy and carbon

Setting a pathway to zero carbon through the design of buildings and infrastructure

#### Circular economy and materials

Maintain materials at their highest value through construction and operation, by reuse and repurposing, and avoiding waste.



Fig. 40. Creating accessible and liveable neighbourhoods - Illustrative view of public spaces along the River Rom, Rom Valley

#### 5.4.2.1 Environmental Resilience

#### Opening up the River Rom

The River Rom runs Northwest to Southeast through Romford town centre, and is joined by the Black's Brook north of Exchange Street in the town centre. The River Rom is a tributary of the River Beam, which feeds into the Thames Estuary.

Within the town centre, both watercourses flow within culverts or concrete engineered channels and their environmental quality is very poor as a result. The culverts have lower hydraulic capacity than the natural river channel, which results in significant fluvial flood risks to areas along the Black's Brook culvert and areas upstream of the town centre, as shown in Fig. 44 and Fig. 45.

Climate change is predicted to increase rainfall intensities, which will in turn increase the risk of surface water and fluvial flooding. The NPPG states the allowance for climate change to be considered for development, depending on development type and flood zone, with requirements for the Thames river basin district up to 70%. Romford already has a history of flooding, demonstrating the lack of suitability of the current infrastructure and the need for the town to improve resilience to existing and expected risk.

The layout and amount of green space of an urban environment plays a vital part in the desirability of a space, as well as the natural biodiversity, which has seen severe decline in recent years. The nature of the culverts is contributing to the very poor environmental quality of the river and limiting any opportunity for biodiversity.

Romford Town Centre Masterplan opens up the River Rom through the town centre, removing culverts and naturalising its course to provide a continuous ecological corridor of public realm through Romford, and enhanced hydraulic capacity. The river course is naturalised beyond the town centre as well, tying into 'The River Rom Restoration Project' and the 'Land of the Fanns' partnership. This will significantly enhance resilience and biodiversity, linking the town centre to greener areas downstream in the Chase Reservoir. In addition, it will provide a more desirable place to live and work and encourage the use and interest of the outdoors and create opportunities for the local community. Removal of the concrete channel base and replacement with natural gravels will improve ecology and connect the river with groundwater, improving land drainage.

Consideration will also be given to deculverting sections of the Black's Brook through Romford town centre. Where



Fig. 41. Potential to deculvert and renaturalise the River Rom

Areas where waterways should be deculverted and partially renaturalised

Area where the River Rom should be renaturalised as much as possible

Culverted areas of the River Rom

this is not possible, spatial provision will be made for future deculverting and renaturalising of the Black's Brook when developing land along the culverted watercourse, in line with Policy SI17 of the London Plan to contribute to further reductions in flood risk and restoration of the ecological status of the watercourse.

The capacity of the proposed river section will at least match the capacity of the existing section, to ensure there is no increase of flood risk upstream on the River Rom, or on the culverted Black's Brook or existing surface water sewers discharging into the river. Opportunities associated with widening of the river channel, creation of a floodplain and potential reduction of fluvial flood risk, on the river catchment in the town centre, will be explored. The river corridor enhancement proposals will also aim to reduce and in any case avoid any increase of flood risk in any surrounding areas in line with paragraph 173 of NPPF. Opportunities for making use of the increased floodplain capacity to reduce flood risk will be explored, and the necessary flow controls will be introduced in the river channel. The design development of these interventions will be supported by a comprehensive hydraulic model.

The river corridor, including the channel and surrounding parks, will be designed considering the 1 in 100 year + 70% flood event reducing flood risk to the town to a standard that is resilient to climate change, either by containment within the river corridor and / or by reconnecting the watercourse to its undeveloped floodplain. Building entry thresholds will be set above the 1:100+70% fluvial flood level, allowing for an appropriate freeboard of typically at least 300mm.

A continuous safe pedestrian route will be provided along the length of the river corridor, supporting access and active travel, and containing a range of enhanced public spaces including play areas.

The pedestrian route will be provided above the I in Ioo year + 70% level play areas and hardstanding public realm areas will typically be above the I in 30 year flood level and will be designed for submergence in extreme events. Footpaths along the river edge will typically be above the I in 5 year flood level, and will be designed for occasional submergence. Consideration will be given to the potential damage caused by river flooding and removal of debris associated with fluvial flooding when defining an acceptable frequency of flooding for different surface and land use types, in close consultation with Lead Local Flood Authority.

The catchment area is described by the Environment Agency as "fast responding and flashy" with significant associated flood risk, however river flows are low in summer and dry periods. The river corridor enhancements will include the creation of a low flow channel to concentrate flows in dry periods and maintain depth, velocity and water quality. The water quality of the Rom in the town centre is described by the Environment Agency overall as 'moderate', with 'good' quality chemical status. Sinuosity should be introduced in the alignment of the channel within the constraints of available gradients, with the creation of diverse hydro-morphological in-channel features such as riffles and pools where possible. The bed will include gravel and / or shingle to maximise the potential for varied ecological habitats.

The river corridor section will be wider above the low flow channel to accommodate higher flows and make space for water. This can be achieved with a combination of stepped terracing of the river section and graded planted slopes.

Soft riverbanks and the use of soft engineering solutions (for example planted ledges retained with coir roll and battens) should be implemented where possible, aiming to renaturalise most of both banks of the River Rom with native marginal planting. This will allow the watercourse to regain as much lost riparian habitat on the banks as

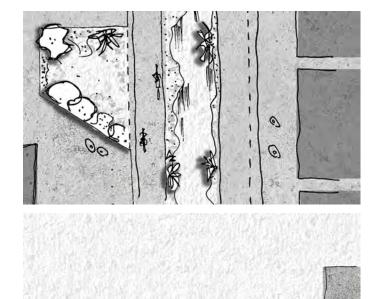
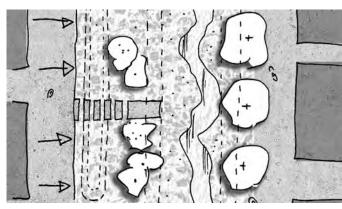


Fig. 42. Flood storage attached to river course



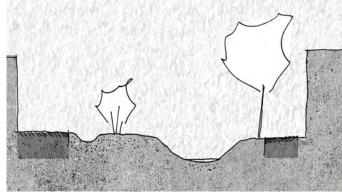


Fig. 43. Drainage and storage of pluvial water

possible, increase its resilience to environmental degradation associated with urban environments, aiming to achieve Water Framework Directive 'Good Ecological Potential' status.

The size and depth of the low flow channel will need to be defined based on hydraulic modelling in low flow condition. Consideration will need to be given to lateral stability of the channel alignment, erosion and river solid transport / deposition. Similarly, the geometry of the high flow channel will be based on detailed river hydraulic modelling in flood condition. The planting will also need to be based on an understanding of flow and water level regimes.

Scour protection and erosion control will need to be to be considered along the length of the river, ensuring that upstream and downstream erosion control are aligned. Scour protection will be required in particular at the outfall of the section of the river that will remain culverted, bridge abutments, and drainage outfalls into the river, to prevent the potential degradation of ecological habitats and affecting the stability of these infrastructures.

Comprehensive hydraulic and hydrological river modelling will be required to assess the hydrological implications of any interventions on the river channel and corridor. This will carefully consider:

- Changes to channel conveyance and floodplain storage capacity;
- Flood risks to the Masterplan and surrounding areas (upstream, downstream and adjacent to the town centre) associated with extreme events including climate change;
- Low flow condition and associated water quality considerations; and
- Erosion and hydro-morphological changes to the watercourse.

The modelling work will be carried out by competent consultants using best practice and latest established modelling tools. The modelling approach, extent of the model, boundary conditions and modelling scenarios will be agreed with technical specialists at the Environment Agency. The model will be calibrated as far as practical against available flow and water level records and historical flood events. The modelling results will be reviewed and validated by the Environment Agency.

# Nature-based SuDS: Sustainable drainage integrated within the landscape

Nature-based Sustainable Drainage Systems (SuDS) control and manage surface water runoff, reducing flood risk, enhancing amenity functions and increasing biodiversity. The Masterplan promotes the integration of drainage and attenuation features with landscaping proposals to create a network of blue-green corridors that can convey and discharge surface water drainage flows into the River Rom.

All developments should implement a Nature-based SuDS strategy, including attenuation of peak discharge, integrated with landscaping and ecological proposals to improve the diversity and strength of ecology along the river corridor.

Strategic sustainable drainage principles are as follows:

- Comply with the Nature-based SuDS hierarchy set out in Policy SI13 of the London Plan
- Limit discharge to greenfield runoff rates Policy SI13 of the London Plan and the Havering Local Plan
- Control surface water runoff at source and control of pollution to the water environment in line with the requirements in the SuDS Manual (CIRIA C 753) and Havering's SuDS Developer Guide and the DEFRA Non-Statutory Technical Standards for Sustainable Drainage Systems
- Enhance amenity and biodiversity by integrating Naturebased SuDS systems within the landscaping proposal

All developments are to be designed in accordance with BS EN 752, in order that there is no surface flooding for the 1:30 year event and no flooding to buildings for 1:100 + 40% event. There must be no increase to off-site flood risk, limiting peak discharge to greenfield runoff rate and containing 1:100 + 40% event on site. Allowing low risk areas to flood minimises construction impact while reducing the impact of flooding.

As part of restoring the ecological status of the River Rom, it is particularly important to prevent discharge of pollutants into the surface water drainage system. Control at source improves water quality and reduces flows, achievable with use of green roofs, permeable pavement and rain gardens. Consideration will also need to be given to control of the potential leaching of ground contaminants into the watercourse.

Nature-based SuDS systems will also be included in the riparian zone of the River Rom, to help intercept diffuse urban pollution. Where possible, Nature-based SuDS systems will also be retrofitted on roads, and other infrastructures to help address water quality issues and ensure the Rom is protected.

Surface water flood risk caused by intense rainfall events should be decreased through localised sustainable drainage solutions. This will also contribute to reducing peak discharge from developed areas into the River, and reduce fluvial flood risk. The introduction of Nature-based SuDS within the Masterplan will contribute to increasing resilience to the effects of climate change on rainfall intensities and flooding. The requirement for a sustainable drainage approach will be accompanied by a requirement to develop and implement a maintenance plan for all proposed Nature-based SuDS, to ensure performance is maintained over the design life of these systems.

All developments along the Rom corridor should include drainage infrastructure adequate to avoid direct run off into the river. Developments should prioritise the use of impermeable surfaces along the riverside, subject to consideration of the potential pollution risks associated with the mobilisation and leaching of ground contaminants.

Fig. 44. Flood risk from surface water, generated by high intensity rainfall events\*

- Low Risk: annual chance of flooding between 0.1% and 1%
- High Risk: annual chance of flooding greater than 3.3%
- Medium Risk: annual chance of flooding between 1% and 3.3% \*Flood risk area datasets taken from the Environmental Agengy

#### **Ecology**

The Rom is part of a diverse and interconnected river corridor. The environmental quality of the existing culverted section of the river, and concrete channel section downstream of the railway is currently very poor. One of the key aspirations of the Masterplan is to open up and renaturalise the river through Romford Town, linking the enhanced urban river sections to the wilder parts of the river further downstream in the Chase Local Nature Reserve. This will help create an interconnected and ecologically varied river corridor.

#### Reducing water footprint

Serious water stress is forecasted for the River Thames basin and South East of England as a result of climate change and water use. Water use within buildings also contributes to greenhouse gases due to the energy footprint associated with water abstraction, treatment, supply and wastewater treatment. Reducing the quantity of water used in each home and business will therefore help to achieve zero carbon, and also reduce stress on water supply.

Water demands will be reduced through the use of water efficient fittings, control of leakage and metering. Water use within residential building will be reduced to a maximum of 110 litres / person / day in line with Policy SI5 of the London Plan. Non-residential buildings will be designed to achieve BREEAM Excellent rating for water efficiency.



Fig. 45. Flood risk from rivers and reservoirs\*

- Flood Zone 2
- Flood Zone 3
- Maximum extent of flooding from reservoirs

The whole life benefits of rainwater harvesting and water recycling to further reduce potable water demand will be considered on a case by case basis, taking into account whole life carbon emission. It is recommended to explore opportunities for implementing latest weather-controlled rainwater harvesting technology allowing to harvest rainwater from attenuation storage capacity without the need for dedicated harvesting storage in a land and material efficient way.

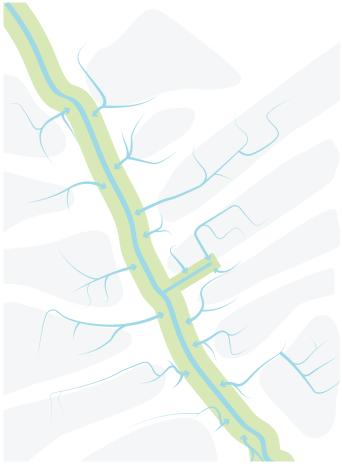


Fig. 46. Enhanced amenity along the River Rom and Black's Brook for pedestrians and cyclists alongisde Nature-based SuDS

# 5.4.2.2 Biodiversity net gain and urban greening factor

Romford suffers from a paucity of green space. Urban greening reduces the urban heat island effect and has a positive influence on community wellbeing. The GLA highlights the degree that Romford suffers from the urban heat island effect<sup>1</sup>, and green infrastructure can provide some mitigation of this effect by shading roof surfaces and through evapotranspiration<sup>2</sup>. The provision of ecologically rich green spaces has been shown to enhance development value and creates additional economic activity. The Masterplan promotes inclusion of a range of interlinked green spaces that can support different habitats. This includes the use of Nature-based SuDS, provision of street trees, green roofs, green walls, rain gardens, hedgerows, shrubs and bushes, flower gardens and grassland. These support natural solutions to urban drainage

Biodiversity net gain and urban greening factor are two ways of measuring the net quantity and quality of green spaces and natural habitats within all developments including green spaces, new buildings and public realm.

#### Biodiversity net gain (BNG)

Biodiversity net gain means that natural habitats are quantifiably improved as a result of development. The Masterplan requires all new development to be able to demonstrate a net biodiversity gain of greater than 10%, pushing beyond National Planning Policy minimum of 10%, as calculated using the statutory biodiversity metric tool. This means that that through development, more or better natural habitats will be delivered, including taking account of any loss.

#### Urban greening factor (UGF)

Urban Greening Factor is a way of measuring the net resultant quality and quantity of all 'natural features' of a development. Urban greening can be achieved through a variety of approaches tailored to the site and type of development and could include elements such as green roofs, Nature-based SuDS, street trees and planting, waterspaces, growing spaces or communal gardens.

The Masterplan requires new development to demonstrate an urban greening factor above those in the London Plan, (minimum of 0.4 for residential and 0.3 for commercial development). The calculation of the urban greening factor should follow the method established by the GLA.

<sup>1</sup> https://apps.london.gov.uk/heatmap/, accessed August 2024

<sup>2</sup> London Plan 2021

# Although minimum thresholds have been established by National and London Planning Policies, they should not be regarded as targets and developments are encourage to exceed these values. The Masterplan seeks to push beyond these, taking a lead from Havering's green context and showcasing Romford as a forward-thinking town centre. Environments should always be designed so they are able to thrive, supporting a diverse range of materials, flora and fauna that is interconnected throughout Romford. This is achieved through early and careful considerations of the ground conditions and climate, including seasonal variations and anticipated changes due to climate change.

Considering BNG and UGF at the earlist stages of development and in discussions with planning will help result in both the maximum uplifts but also in linking enhancements so they contribute to the wider greening ambitions set out in the Havering Local Plan, supporting strategies including the Parks and Open Spaces Strategy, Nature Conservation and Biodiversity Strategy as well as this Masterplan.

Developments should deliver BNG and UGF within the footprint of their sites, though it may also be appropriate to combine some biodiversity and urban greening enhancements across developments collectively. In these instances, priority can be given to contributing to wider Romford blue and green networks and projects such as deculverting and partially renaturalising the River Rom, greening the Market Place, or linking wider green spaces through landscaped, active travel routes.

# 5.4.2.3 Strategies for a Zero Carbon Town

#### The Romford Energy Network

In response to more stringent policy, there are several trends that are driving a transition to more local and dynamic energy supply networks. Decarbonisation of the power grid is changing the method of heating from gas to electricity, with use of low carbon technologies such as heat pumps. Policy has also driven down the costs of technology and systems including battery storage, wind turbines and photovoltaics. Integrated approaches to energy supply include low and ambient temperature heat networks, smart and dynamic electricity grids and potential to adapt and expand, such as to allow for car charging and feeding into the grid.

There are currently no planned energy networks for Romford. This is an opportunity to leapfrog to a 5th Generation Low Temperature Heat Network which can balance and recover waste heat from commercial buildings to supply heat to residential buildings. The network can be seasonally balanced by dumping heat to the ground in summer, and extracting heat in winter, through ground source heat pumps. There is also opportunity for interconnection with high temperature networks fed from low carbon sources such as energy from waste, co-location of data centres or deep freeze industry with buildings with consistent heat demand.

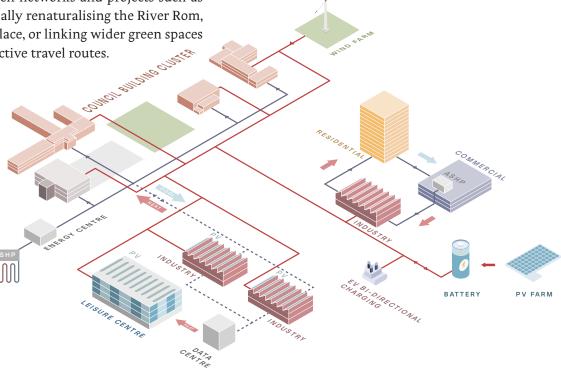


Fig. 47. Example of integrated smart energy system

This approach can be complimented by opportunities to support greater decarbonisation of the grid through renewable energy generation and storage. The future need for a "dynamic" grid will require storage banks which will allow the grid to draw electricity from dynamic stores (such as electric vehicles) during times of need and deposit during surges. Development of offsite renewables farms outside of the city support the potential to deliver Zero Carbon within Romford town centre.

Whilst some renewable energy can be delivered through new development applications, there is also opportunity to lease roof space on commercial buildings within Central Romford. If half of the available roof space could be given over to Photovoltaic Arrays (PVs), approximately 5 hectares of PV panels could be installed to generate 10GWh per year, equal to 2-3% of the borough's annual domestic electricity consumption<sup>1</sup>.

#### The Romford Energy Company

There are a number of models coming forward to change the way we purchase, generate and distribute energy. Many local authorities are looking to establish arms lengths energy companies to drive forward the provision of local heat and power networks.

More innovative business models incorporate community representation or are formed using social purpose vehicles such as a Community Interest Company. This provides a focus on customers and the provision of reliable, affordable and low carbon energy. Profits can be reinvested into expansion of networks, retrofit projects and subsidise bills for the most vulnerable.

#### **Zero Carbon Developments**

New developments (including major refurbishments) should follow the energy hierarchy with a focus on passive design solutions. The Masterplan supports the shift to zero-emission vehicles, and where car parking facilities are provided, EV charging facilities should be provided to support this.

Development proposals should include a detailed energy strategy to demonstrate how the zero-carbon target will be met within the framework of the energy hierarchy. The cost of delivering passive homes and buildings is falling dramatically with leading construction companies able to deliver at competitive rates. Therefore, new developments should target a 10% against Part L through fabric measures alone. The overall minimum reduction of 35% against Part L will be met through a combination of low carbon heat and renewable heat sources. This decrease in energy consumption should be continually improving to strive towards a Zero Carbon development.

In the future all developments, whether stand alone or large developments, should allow for future connection to the Low Temperature Heat Network and potential for a two-way connection to the grid to allow for future renewables. Larger developments should explore opportunities for a Low Temperature Heat Network as highlighted in Fig. 47.

#### Co-location

New developments should be encouraged to bring forward proposals that encourages a mix of heating and cooling demands to allow for sharing of energy both at a micro and macro scale.

New development should be encouraged make use of existing energy sources such as waste heat from existing uses, such as data centres. Furthermore, where possible new development should be located to incentivise supply any waste heat to complimentary uses such as leisure uses.

<sup>1</sup> Department for Business, Energy and Industrial Strategy, "Electricity Comsumption, Borough, 2017," GOV.UK, 2019.

Table 9. Upfront Embodied Carbon, A1-5 (exc. Sequestration)

Band	Office	Residential (6+ storeys)	Education	Retail
A++	<100	<100	<100	<100
A+	<225	<200	<200	<200
А	<350	<300	<300	<300
В	<475	<400	<400	<425
С	<600	<500	<500	<550
D	<775	<675	<625	<700
Е	<950	<850	<750	<850
F	<1100	<1000	<875	<1000
G	<1300	<1200	<1100	<1200

LETI 2030 Design Target

LETI 2020 Design Target

Table 10. Life Cycle Embodied Carbon, A 1-5, B1-5, CI-4

Band	Office	Residential (6+ storeys)	Education	Retail
A++	<150	<150	<125	<125
A+	<345	<300	<260	<250
А	<530	<450	<400	<380
В	<750	<625	<540	<535
С	<970	<800	<675	<690
D	<1180	<1000	<835	<870
E	<1400	<1200	<1000	<1050
F	<1625	<1400	<1175	<1250
G	<1900	<1600	<1350	<1450

RIBA 2030 Build Target

#### Offsetting and Targets

Remaining operational emissions to Zero Carbon will be offset through contributions to Romford's Carbon Reduction Fund. This can pool resources to help reduce carbon through initiatives such as carbon sinking (growing trees), installing vehicle charging points, investing in renewable energy sources, or in the Romford energy company.

Energy strategies should also set out both regulated and unregulated operational consumption and will be expected to monitor and report on energy performance through post occupancy evaluation.

Longer term, developments should aim towards 15-20 kWh/m2/yr for heating and cooling demand (Passivhaus aims for 15 kWh/m2/yr) to reduce overall operational energy. Overall operational energy should be within 55 kWh/m2/yr as highlighted in the RIBA 2030 Climate Challenge targets.

The reduction of embedded carbon is also expected and is closely linked to design strategies for the Circular Econ-

omy. In the short to medium, it should be demonstrated that embodied impacts of developments should target the aspirational benchmarks as outlined in the GLA Whole Life Carbon Assessment Guidance. In the longer term, embodied carbon should be reduced to with align with LETI 2030 band A.

#### Be Seen - Post Occupancy Evaluation

The drive towards zero-carbon development requires comprehensive monitoring of energy demand and carbon emissions to ensure planning commitments are being delivered. Post Occupancy Evaluation also provides useful insight to inform the design and operation of energy infrastructure.

Major developments are required to monitor and report on energy performance, such as by displaying a Display Energy Certificate (DEC) and reporting to the Mayor for at least five years via an online portal, enabling the GLA to identify good practice and report on the operational performance of new development in London.

# 5.4.2.4 Strategies for a Circular Economy

#### Circular construction

The built environment sector is the largest global user of materials, using over 400 million tonnes of materials per year in the UK. The production, delivery, use and disposal of building materials accounts for significant quantities of energy and CO2 emissions ('embodied energy' and 'embodied CO2'), and natural resources (including waste to landfill and water). Production and use of materials can also release toxic emissions, HCFC / CFCs and have negative impacts on biodiversity. Materials need to be selected carefully to create safer, higher quality spaces for building users whilst minimising environmental impacts over their lifecycle.

The construction industry is also a significant generator of waste in the UK, with over 90 million tonnes of waste produced annually by construction and demolition. Typically, construction projects achieve high diversion from landfill rates (>95%) but reuse levels are low.

Construction projects are moving beyond the waste hierarchy and emphasis on recycling towards a circular economy approach, which seeks to retain the value and quality of materials over time and take a much more strategic whole-life-thinking approach to the design of buildings and infrastructure to avoid waste.

All new development should achieve zero waste to landfill during demolition & construction, and maximise reuse and recycling, exceeding GLA's 2020 target of 95%.

By bringing stakeholders together and working in partnership with developers, local communities, deconstruction specialists and waste authorities, opportunities for reusing and repurposing the existing fabric of the town centre can be realised. In addition to the benefits of avoided waste and reduced impact of construction logistics, new supply chains can be established and new business opportunities can be developed.

It is encouraged that development should engage and report on the metrics set out in the UKGBC Circular Economy Metrics for Buildings paper.<sup>1</sup>





Fig. 49. Example of integrated smart energy system - diagram courtesy of Circular Flanders

#### **Principles for Circular Construction**

- Existing buildings should be adapted and reused as much as possible
- Where the adaptive reuse of the whole building is not appropriate, development teams should investigate reusing parts of the existing building and conduct pre-demolition audits to identify the value of materials and opportunities for reuse and recycling of building elements
- Buildings should be carefully deconstructed rather than demolished where feasible to help retain the value and quality of materials, support reuse, and limit dust and noise disruption to local residents
- Materials from the existing development should be reused on-site where possible, as part of new structures or for lower grade uses such as for aggregate, fill or landscaping
- Surplus materials not required for the development should be collected for reuse and recycling in other building schemes as a priority

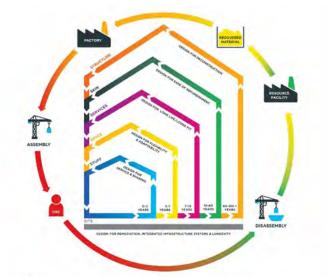


Fig. 48. Typical lifecycle length of the six 'building layers': site, structure, skin, services, space, and stuff. Adapted from the 6S' by Stewart Brand, by Useful Projects

- Designing out waste principles should be adopted, e.g. use of prefabricated building elements, standard sizes and procuring accurate quantities of materials
- Design new developments for longevity, adaptability, flexibility and disassembly taking account of building layers and their lifecycle (see Fig. 48 for typical lifecycle of building layers)
- Buildings should be designed to be easy to maintain and upgrade over time, this will extend a building's lifecycle
- Embodied carbon of materials should be reduced, through lean design and sustainable materials specifications
- Design teams should specify healthy, responsibly sourced materials
- Projects should aim for at least 20% reused or recycled content by value, sourced locally
- Major building elements should be carefully evaluated to balance traditional criteria such as aesthetics, technical performance and cost alongside environmental and social criteria

# Waste Collection and Circular Economy Business Opportunities

Havering is part of the East London Waste Authority (ELWA) which is seeking to continually improve municipal recycling rates and collection efficiency through collaboration of local councils. New developments are required to consider how they can contribute to this. Havering's recycling rate has been improving over time, with a household recycling rate of 37% in 2017 / 18, which is above the London average.

The collection of waste has a significant impact on the urban realm. Waste storage can have a negative impact on the pedestrian experience and devalue the public realm. There is a strong preference within the Masterplan for underground storage facilities and smart waste bins.

Waste arising from Romford town centre stem from three principal areas:

- Commercial and retail
- Public realm and landscaping
- Residential and municipal waste

By focusing on the waste and material streams through the development of the town centre, Romford could develop approaches that:

- Design out waste arisings by working with retailers to reduce packaging waste and creating spaces in the Masterplan for businesses that provide sharing, leasing or fixing services
- Support smart waste collection infrastructure, enabling optimised waste collection, reducing numbers and impact of vehicle movements in the town centre and associated pollution
- Use underground waste storage, which can be commercially beneficial due to increased efficiency at certain scales
- Work with the ELWA to drive upgrading of waste collection fleet to reduce emissions
- Develop a single commercial and retail waste collection service which could be operated by a local business provider or social enterprise, and be incentivised to increase the value of waste materials and work with businesses to reduce the amount of waste generated
- Follow the waste hierarchy as set out by DEFRA<sup>1</sup>

Additionally, all new developments should also be designed to enable high levels of material recovery. In addition to the requirements in Havering Local Plan Policy 35 waste management, developments should:

- Provide enough space on-site to securely and safely store waste and recycling bins
- Bins should be stored at ground level and there should be a flat route between the storage area and the point where they will be collected from
- Bins should be stored as near to the boundary of a site as possible, and in the case of large bins (over 240L) no further than 10 metres
- Space for composting organic waste should be provided in residential development. This should be designed as part of private or communal green spaces on a site and be in an easily accessible location that is well drained and receives as much sun as possible

<sup>1</sup> Department for Environment, Food and Rural Affairs, "Guidance on Applying the Waste Hierarchy," 2011.

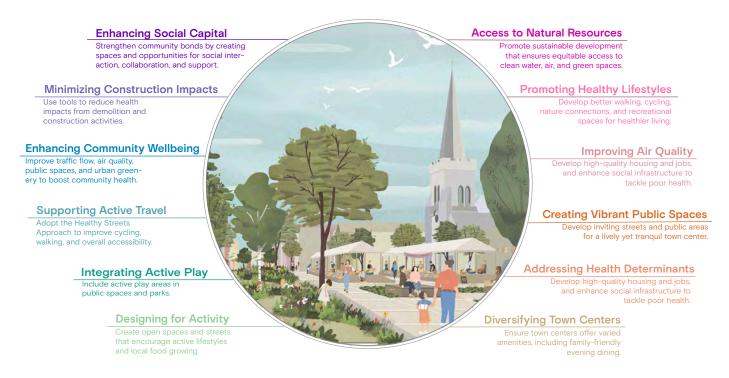
## 5.5 INCLUSIVITY, HEALTH & WELLBEING

#### 5.5.1 Overview

The spatial qualities and design of places greatly impact whether they promote inclusivity, health and wellbeing. These three core considerations are at the foundation of the Masterplan strategies and key moves, from the design and layout of street sections to the mix of uses. Any development within the town centre should be designed to be equitable to all people, modes of travel and make it easier and more attractive to make healthy lifestyle choices.

The diagram below illustrates how inclusivity, health and wellbeing have been integrated across the different Masterplan strategy sections, in order that Romford town centre continues to evolve as a place that is accessible to all and positively contributes to the health of communities.

Havering is committed to improving and protecting population health under the Health and Social Care Act (2012) and using all levels at its disposal to improve health and wellbeing. Havering's Joint Health and Wellbeing Strategy 2019 / 20-2023 / 24 set out the top priorities for the borough and the Masterplan Strategies build on this good work by setting out practical and quantifiable targets, tools and recommendations. Although these are integrated across the other strategies and chapters of the Masteraplan, this section sets out additional strategies as well as collating and expanding on how throughout, the Masterplan strategies contribute specifically to inclusivity, health and wellbeing.



## 5.5.2 Strategies

The Masterplan helps to deliver Havering's joint Health and Wellbeing Strategy and support the delivery of Havering's statutory duties of protecting and improving health through:

# Promoting development that tackles determinants of poor health

- Providing additional high-quality homes and jobs
- Distributing social infrastructure equitably
- Using tools to manage and minimise the adverse health impacts from demolitions and construction, including noise, dust and heavy traffic
- Putting air quality improvements at the heart of transport of and environmental strategies

#### Helping local people adopt healthy lifestyles

- Ensuring open spaces and streets are designed to encourage active lifestyles by using the Healthy Streets Approach to facilitate active travel choices such as cycling and walking that can improve accessibility, health and economic performance
- Promoting development and projects that secure improved public realm and, better connections with nature making active travel choices more attractive
- Improved recreation space
- Providing additional facilities for young people

# Promoting development and projects that improve communities and places

- Reducing traffic and improving air quality
- Creating a mix of high-quality streets and public spaces that accommodate vibrant town centre activities, as well as offering places of tranquillity
- Providing additional open space that encourages social interaction
- Greening spaces
- Encouraging food growing opportunities
- Incorporating active play throughout the public realm and in appropriate parks and open spaces
- Developing land use and management strategies that ensure that the town centre provides a broader offer – including early evening eating out – to ensure that it is safe and attractive for all – including families with children



Inclusive public spaces with events – Manchester International Festival



Encourage mobility for all and active lifestyles - Venn Street, Clapham

#### 5.5.2.1 Inclusive design

Inclusive design means designing places that take account of the entire community in order that everyone can participate in urban life equally, easily and confidently. Inclusive design principles form the basis of all public realm, open space, and movement strategies. These have been informed through discussions with a wide range of local people, community groups as well as inclusive design professionals.

In addition, as developments come forward pre-application discussions should be used to highlight the need to embed the following inclusive design principles:

- Provide frequent seating places in the public realm, particularly on busier streets with some seating options available in shaded areas
- Secure inclusive public realm and open space designs that are barrier free and take account of different mobilities
- Ensure new physical barriers are not created whilst rectifying existing ones
- Secure provision of 'Changing Places' facilities in public toilets that include a height adjustable changing bench, a peninsular toilet and a celling hoist
- Provide baby changing facilities in public toilets
- Enhance the positive impact of social cohesion through provision for voluntary and community sectors and additional space for civic functions
- Consider the provision of community gardens and food growing space to enhance access to healthy food
- Strengthen the shop mobility scheme

- Provide accessible car parking in easy reach of amenities and prioritised over other car parking
- Enhance accessibility to buildings and places through the reprovision of public toilets, changing places and provision of cycle parking for accessible cycles
- Design out, wherever possible, step level changes in streets and the public realm. Where necessary make level access routes equally clear and intuitive
- Include sensory interesting landscape features such as smells, water, sounds
- Integrate accessible play equipment
- Ensure childcare facilities maximise positive impacts of access to work
- Provide secure cycle parking for non-standard cycles
- Create opportunities to diversify and improve lifestyles through better accessibility, infrastructure and resources
- Make places that are child-friendly and facilitate independent movement by young people, in line with the Mayor of London's 'Making London Child-Friendly' (February 2020)
- Create opportunities to promote social cohesion by providing well-lit, attractive and overlooked public informal seating and gathering places
- Enhance spaces to be safe and attractive for all including women and the disabled to use at any time of day or night, ensuring they are well lit, that furniture and planting do not create areas to hide behind or within, removing underpasses and replacing these with at-grade crossings, and encouraging positive social interaction.



Fig. 50. Components of a 'healthy street' – TfL, Healthy Streets for London

#### 5.5.2.2 Active travel

The Romford Masterplan champions active travel options through improved streetscape and public realm enhancements. In order to achieve a successful shift towards active travel, it is acknowledged that cycling and walking must be presented as attractive alternatives before any reduction in car infrastructure be considered. Research demonstrates that good urban design has clear and tangible benefits to climate change resilience, health, wellbeing, the environment and experience, improved air quality, liveability, and it is in response to this that the Masterplan strategies are sculpted.

By promoting cycle infrastructure and pleasant environments for walking across Romford, these important steps towards a shift in transport culture are readily achievable, and to the betterment of the town centre as a whole.



Fig. 51. Reductions in health problems associated with inactive lifestyles through Healthy Streets design – TfL, Healthy Streets for London



Attractive and inclusive space provided for active travel - Old Bethnal Green Road



Multi-modal streets promoting active travel to create a positive environment for local businesses – Walthamstow Village, Mini-Holland

## 5.6 CHARACTER AND TOWNSCAPE

#### 5.6.1 Overview

This section sets out character and townscape strategies to help enhance and preserve Romford's assets including key buildings and spaces such as the Market Place, South Street and the High Street, Romford Conservation Area, Listed Buildings and Locally Listed Buildings, whilst accommodating new and emerging characters from new development. Romford's character is described here through:

- Character Areas of built fabric; supported by
- Townscape of spaces and streets

The character strategies here strike a balance between preserving and enhancing Romford' vibrant and unique existing character. and projecting a positive future for Romford through new or evolving characters. Fig. 52 illustrates the future character areas that make up the fabric of the town centre. These are informed by the existing character of each area, defined by uses and activities in and around them. They indicate the potential for change through colour intensity, with white areas indicating parts to be reinforced and maintained - primarily the Conservation Area and its surrounds which includes the Market Place, High Street, and parts of South Street and North Street; but also the wider suburban residential context into which development should be sensitively feathered. Areas suitable for change may be enhanced and improved through new interventions, or in some cases transformed and changed to support Romford's future. Transformation of character must always relate to the overall town centre character and the Conservation Area at its core. In some places a reinvention of character is outlined, suggesting change through reprovision that evolves the area positively.

The strategies outline how to develop Romford's character through new developments and interventions to ensure a positive future Romford that is attractive and distinct, whilst accommodating new and emerging characters from new development where demonstrated to be appropriate.

## 5.6.2 Strategies

The following strategies establish character and townscape guidance to reinforce or develop the qualities of the character areas, overleaf.

#### Character areas

These are mapped in Fig. 52 to guide uses and activity across different parts of the town centre.

#### Contextual height & massing

Approach to building height and form in relation to context and street width.

#### Townscape

Axonometric guidance for townscaping and building form in relation to context, street width and height strategy

#### **Urban Grain**

Strategies for developing a finer urban grain, based on streets and blocks, that create positive street edges, enclose back conditions, subdivide existing sites, and responds to the Romford Conservation Area and heritage assets.

#### Streetscape

A series of sections through key streets and spaces that provide guidance on building heights, street widths and layouts, and uses which together help establish the character of these areas.

#### Views & Heritage

Key views in the town centre which should be preserved and enhanced through careful massing that responds to the existing character, proportions and nearby historic buildings.

#### 5.6.2.1 Character Areas

#### St Edwards Way

Enhanced residential-led character, with local retail and commercial uses addressing the High Street.

#### **North Street**

A new residential neighbourhood with opportunities for small scale employment, local retail and social infrastructure

#### St Edwards Way North

Residential area at the edge of the town centre to be sensitively enhanced through potential incremental intervention

#### **Shopping Hall**

Reinvention of character creating an improved context for the Conservation Area with a mix of commercial and community uses that should support the Romford Market

#### **Market Place**

Robust, historic character to reinforce and maintain in the heart of the town centre

#### Civic Campus

Enhanced character defined by the town hall and library, intensified with residential and employment opportunities

#### Liberty & Mercury

Reinvention of the existing primary retail core from shopping centres to streets, incorporating employment uses, food and beverage, and residential.

#### Waterloo & the Brewery

Transformation of character into a new neighbourhood forming part of the primary retail offer and principle location for leisure, cultural uses, food and beverage, mixed with residential

#### **Station Gateway**

Transformation of character into employment and residential-led neighbourhoods with improved station access

#### **Crow Lane**

Ongoing transformation of character including a recently built residential neighbourhood with major social infrastructure and planned redevelopment of the former ice rink site.



Fig. 52. Future character areas

#### **Rom Valley**

Transformation of character into a new neighbourhood with employment uses, social infrastructure local commercial and residential

#### **Thurloe Gardens**

Residential area at the edge of the town centre to be sensitively enhanced through potential incremental intervention

#### Victoria Road

Enhanced character with potential for development along the rail corridor should maintain a mixed-use high street character along Victoria Road

#### Slaney Road

Reinvention of character of offices and cultural uses, also reinforcing the character of South Street

#### **Black Brook**

Reinvention of the existing primary retail core from shopping centres to streets, incorporating employment uses, food and beverage, and residential.

#### 5.6.2.2 Contextual height & massing

New buildings must respect the setting of Romford and its historic character. To preserve the existing character and townscape qualities of Romford, heights of new buildings should be in-line with the diagram, right.

At its centre, in and around the Romford conservation area, is an area suitable for 2-5 storeys, closely aligned with the heights of existing buildings, in particular heritage assets. Across the rest of the town centre and its vicinity is an area suitable for 4-6 storeys, with buildings of compact urban form and a mid-rise townscape that must respect the existing heights and townscape around them.

In specific areas it is suitable for buildings of 4-8 storeys, with potential for some taller elements (over 8 storeys). This area is broadly aligned with the area identified as suitable for tall buildings (defined as 6 storeys / 18 metres or higher) in the draft Havering Character Study, 2024. The frequency of taller elements should not be so great as to become the predominant height datum, requiring instead the predominant height to remain at 4-8 storeys. Taller elements will also be required to demonstrate their appropriateness for consideration by the Council by way of:

#### 1. The location of the scheme

 Taller elements will only be acceptable in locations within the identified area where existing character will be improved or complemented by the proposed development

#### 2. The design quality of the scheme

- Reflect Romford's outer London location and its contexts
- Respond positively to the historical context and Romford's role as a market town, with a distinctively Romford response
- Ensure substantial sky component, the amount of sky visible from a window, by spacing taller elements
- Feather into the surrounding context, allowing for a stepped transition with heights lowering towards the surrounding low-rise suburban context and the historic core centred around the Conservation Area
- Offer a positive and effective ground floor relationship with the street and public realm, positively contributing to their character

#### 3. The community benefits from the scheme

- Provide new public amenity space
- Contribute to the greening of Romford

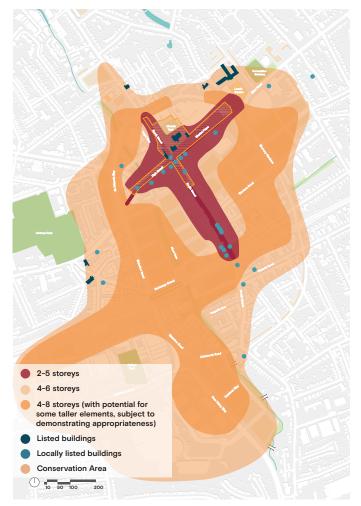


Fig. 53. Height strategy

- Incorporate non-residential ground floor uses that contribute to the vitality of the town centre (where relevant, location dependent)
- Clearly demonstrate that the level of community benefit, including amount of affordable housing, would not be achievable without the inclusion of tall buildings

Applications for schemes with taller elements (over 8 storeys) should:

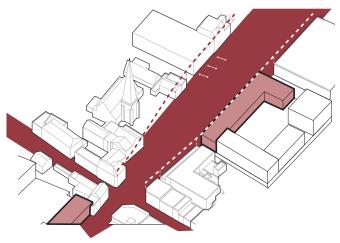
- Be subject to the Council's Planning Performance Agreement (PPA) process;
- Engagement at early stages during brief formation / site selection process;
- Secure Endorsement from the Council's Quality Review Panel (QRP), in relation to the height of the proposed scheme:
- Demonstrate exceptional design quality;
- Provide a greater degree of detail as part of the application process to help safeguard higher quality; and
- Have community support, demonstrated through effective community engagement.

#### 5.6.2.3 Townscape

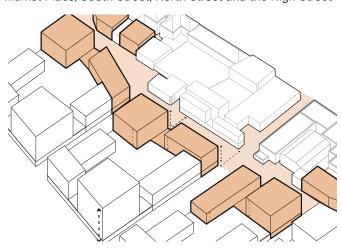
The townscape of Romford is enhanced and reinforced through a consistent and contextual scale and proportion of streets and spaces, that produces a predominantly 3-8 storey urbanism in the town centre, feathering into the

Conservation Area and into the wider context which must be maintained and respected. The character of streets can be broadly classified into three types, shown on the map overleaf, specific guidance for which is set out below.

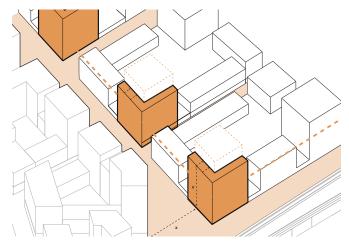
#### Condition



Market Place, South Street, North Street and the High Street



Areas suitable for 4-6 storeys



Areas suitable for 4-8 storeys and taller elements

#### Guidance

- Proposals must respect the existing character, scale and urban grain
- Ground floor frontages should be active uses that contribute to and enhance the existing commercial offer
- Proposals must enhance the setting of existing heritage assets and should not impact their backdrop
- Activate with small scale and intimate development, reinstating narrower frontages
- Townscape should be sympathetic to the Conservation Area and to historic assets such as Listed and Locally Listed buildings, offering them a positive context
- Heights and massing should reflect the widths of streets, typically not exceeding 1:1 proportions in keeping with local townscape. For example, a street with a width of 12m should accommodate buildings up to 12 m tall
- Massing should be medium-rise and broadly maintain a 4-6 storey townscape as identified in Fig. 53, with variety in height encouraged
- Transitions in height from the adjacent context should not exceed 2 storeys
- There is greater scope for contemporary or innovative architecture. However, the existing character of individual streets should be respected and developments enhance existing positive attributes, buildings and spaces
- Buildings of predominantly 4-8 storeys, with taller elements that will be required to demonstrate their appropriateness
- There is greater scope for taller elements in the areas identified in Fig. 53
- Where taller elements are proposed and demonstrated to be appropriate, maintain a predominant height consistent with the street width that follows the overarching 4-8 storey townscape, with taller elements set back or made architecturally discrete and proportioned elegantly to avoid monolithic blocks that will negatively impact views
- All taller elements must be incorporated into urban blocks, provide a variety of height, and must feather into their context
- Point towers are not supported
- Use modulation to break up long elevations

#### 5.6.2.4 Urban Grain

The Market Place, South Street, High Street and North Street define the core structure of the layout of Romford's streets. Outside of these, the Masterplan proposes to recalibrate the urban grain, and establish a finer grain of urban blocks based on a network of streets that also makes incremental delivery more feasible. These should be made up of robust urban blocks that positively define and enclose street edges, and where necessary enclosing current back conditions.

Currently, the town centre is comprised of a series of largescale urban blocks, often with large uses within them, such as the shopping centres. Breaking these down into a finer urban grain will improve pedestrian permeability across the town centre and will allow streets to be publicly open all of the time, as opposed to only during shopping centre operating hours.

Where large-scale uses such as retail and leisure are introduced or reprovided these should be placed at the centre of new, finer grain and smaller urban blocks, accessed from the street, and set behind smaller uses providing active frontages at the edges of the urban block. These smaller units should be around 5-10 m wide to ensure streets are filled with regular front doors.

Enhancing arcades and introducing new contemporary arcades can be a useful tool in creating a finer urban grain in Romford, given their positive history in the town centre, such as the Quadrant Arcade.

A complexity of lanes, yards and alleys should be maintained and also introduced, helping to add variety and depth to the urban grain. Historical examples are found along the edge of the Market Place, and the loss of these should be resisted, helping to reinforce this aspect of local identity. Restoration of the Quadrant Arcade would also support local identity. Narrow side streets could add interest, variation, surprise and also different economic opportunities.

The network of streets should create a townscape of a sequence of revelations, avoiding a uniformity of grid structure, and providing interesting spaces at junctures throughout the town centre.

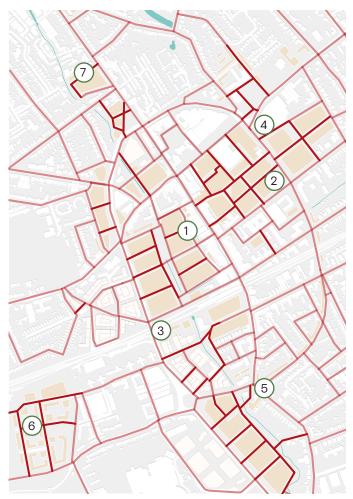


Fig. 54. New streets highlighted that introduce a finer urban grain

#### 5.6.2.5 Streetscape

The character and composition of key streets and spaces, shown in the map opposite, are illustrated here. The height of new buildings should relate to the width of streets, typically up to a 1:1 proportion, unless fronting a wide space such as the Market Place, and should relate to the context set by neighbouring buildings.

#### 1. Narrow internal streets

Narrower streets and lanes creating a more intimate atmosphere, with potential for ground floor residential – avoiding single storey ground floor residential – or small commercial units in appropriate locations.



#### 2. Broad internal streets

Broader streets with active commercial ground floors, with a predominantly 6-storey townscape.



#### 3. Waterloo Road

Broad, busy and active street with predominantly 6 to 8-storey townscape.



#### 4. Mercury Gardens

Broad, busy and active street with predominantly 6 to 8-storey townscape.



#### 5. Thurloe Gardens

Reconfiguration of the southeastern part of the ring road to create a quieter street with development sites at the edges with mid-rise townscape.



#### 6. Crow Lane internal residential street

New residential streets with predominantly 4 to 6 storey townscape in proportion to the widths of streets.



#### 7. North Street new internal street

New residential, pedestrian and cyclist priority street with predominantly 4-6 storey townscape.



Ground floor uses

Retail / leisure / f&b

Employment

Residential

#### 5.6.2.6 Views & Heritage

There are four main categories of views within the town centre: central key views, kinetic / long views, intimate views and emerging views. Examples of these views are illustrated on the diagram opposite. These specific views highlighted are not exhaustive but illustrate the existing positive qualities and characteristics that should be preserved and enhanced through detailed height and massing studies that ensure development responds positively to and respects existing character, proportions and nearby historic buildings, recognising their embodied heritage value.

The Masterplan promotes extending the boundary of the Conservation Area further down South Street and to incorporate buildings in their entirety, as opposed to only along building frontages. There should be a greater continuity of frontages, particularly in the Conservation Area and along North Street and High Street, restoration of these frontages, and recognition and protection of Romford's unusually extensive collection of inter-war buildings.

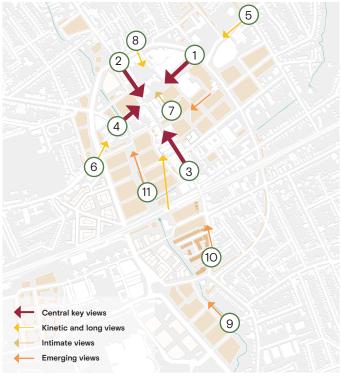


Fig. 55. Key views

#### **Central Key Views**

A subtle sequence of views that reflect the pedestrian experience within the town centre along key historic routes culminating at the crossroads of South Street and the Market Place.



1. Market Place looking west towards the church spire



2. South Street looking south towards the Conservation Area

The built character and predominant roof line along the edges of the Market Place, South Street, North Street and the High Street in and around the Conservation Area should be maintained with any new buildings reinforcing the existing positive qualities, without impacting their backdrop.



3. South Street looking north towards the church spire



4. High Street looking east towards the Market Place

#### Kinetic / Long Views

Historic routes / views from beyond the ring road which allows the historic centre of Romford to be clearly articulated by the church spire. This demonstrates the value of negative space behind the spire.



5. Main Road looking towards Town Hall



6. Ring road looking towards spire

#### **Emerging Views**

Views that emerge from the Masterplan morphology for example the green corridor of the Rom. The new townscape should "create new views and juxtapositions which add to the variety and texture of the setting", (CABE Historic England, Building in Context)



9. Illustrative view of Rom Valley

#### **Intimate Views**

Intimate views with a domestic scale, historic character and clear focal point which should be preserved and enhanced as well as providing a precedent for the new 21st century routes which will permeate the large 20th century blocks.



7. View along Kings Arms Yard



8. View of church from churchyard



10 Illustrative view towards proposed station entrance



11. Illustrative view of Brewery Gardens

## 5.7 USES AND MIX

#### 5.7.1 Overview

The Uses and Mix strategies relate closely to Character and Townscape, with Character Areas defining locations for focuses of uses across the town centre.

The Masterplan focuses a retail core of activity around the Market Place and South Street, with other locations working in harmony to support the central area.

Acknowledging the changing nature of the retail, the Masterplan seeks to deliver smaller shops and a more varied food and drink offer, all working to support a unique and distinctive Romford. A key target is to create a more varied offer, that promotes activity at different times of day, and that can grow the early evening economy.

Employment and business space will be focused around the station, Waterloo Road and Rom Valley Way, and could be further supported by a potential north-south rapid transit route through the town centre. The Masterplan encourages growing pockets of cultural activity alongside leisure uses, using anchors to catalyse activity and drive footfall. New residential development brings further opportunities, and the Masterplan uses these to support town centre activities for everyone and as a means to deliver new resources and infrastructure.

The key moves informing the strategies are:

- Focus comparison retail, commercial and leisure in the heart of the centre
- Grow the town's cultural offer
- Focus office-based employment around the station
- Ensure continuity of key assets
- Clustering land uses in order to efficiently utilise and encourage vibrancy in the urban landscape
- Integrate additional housing with other uses
- Integrate additional workspace with other uses

## 5.7.2 Strategies

This section provides strategies for the following uses:

#### Retail, leisure and cultural infrastructure

 Safeguarding Romford's role as the principle centre of the Borough whilst reconfiguring the retail, leisure and cultural format and typology to be more street based and more aligned with emerging and future trends.

#### **Business space**

• Increasing the mix of employment uses within the town centre, enhancing and expanding business and employment space to capitalise on the arrival of the Elizabeth Line, and the interface of London and Essex, whilst delivering local opportunities and adding to the town centre vitality and the spend.

#### Flexible space

 Creating flexible building typologies that adaptable and flexible to accommodate a range of retail, social and commercial uses.

#### Meanwhile uses

Creating spaces and opportunities for meanwhile activities to occur within the town centre, supporting transition and contributing to the attractiveness and cultural offer.

#### Housing

 Creating a series of integrated, liveable neighbourhoods, where dwelling within the town centre is a meaningful and attractive opportunity.

#### Social infrastructure

• Integrating the delivery of schools, healthcare facilities and community uses in the most appropriate locations, to support a desirable and liveable town centre.

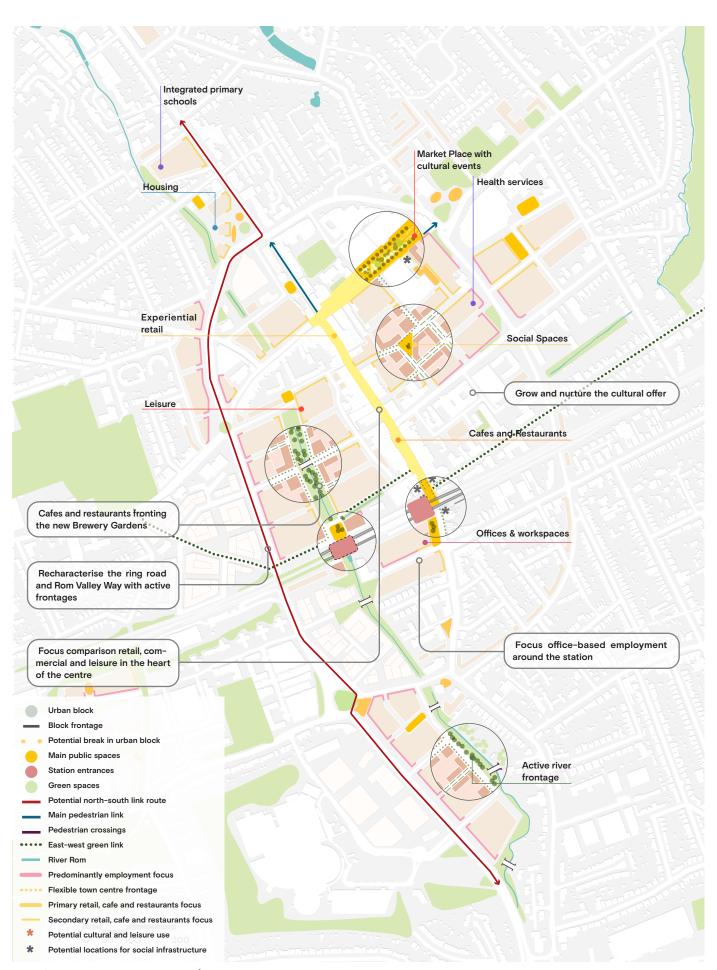


Fig. 56. Key moves and objectives for uses and mix

#### 5.7.2.1 Retail, Leisure and Culture

#### Retail

The most recent Retail Needs Assessment (LSH, February 2024) recognises the strategic challenges facing town centres generally and the impact this is having on future space requirements for Romford. Overall, whilst there is an expectation of future growth in the sector, based on expenditure and population growth, it concludes that there is no requirement to allocate additional sites and future needs can be met by reusing existing stock and already committed developments. Critically the assessment does not identify a need to contract the retail / leisure floorspace provision within Romford, and supports the continued operation of existing provision and planned developments that deliver new space.

The delivery of the Masterplan vision for Romford will offer opportunities to strengthen demand for retail / leisure activity by increasing the potential expenditure by raising the number of immediate residents in the catchment and supporting increased income levels – further supporting the retention of the overall retail / leisure capacity – but accepting the balance of uses may change within that stock.

Accommodating the correct form of retail will be important in future-proofing Romford, moving toward smaller retail and more adaptable units. Importantly, changes and developments will need to transition the town centre, and not extinguish its current role of accommodating a commercial focus.

Looking ahead the strategy for the town centre should:

- Seek to consolidate and focus retail space over time into the core of the town centre around North Street / High Street, Market Place and South Street
- Provide a new focus and purpose for the market, as a place for diverse independent retail activity and start ups
- Encourage increased café, informal dining and food offerings
- Support diversified / innovative models of sustainable activity, such as The Heart and Soul, which mixes café, venue and workspace

#### Leisure and cultural infrastructure

The investment in the Sapphire Ice and Leisure Centre has attracted a new audience to the town centre and shown a wider range of activities can succeed in Romford, complementing the existing commercial leisure off that includes bowling, cinemas and bars.

In the future, the leisure and culture offer should develop to become a core part of the town centre at day and night time by:

- Giving non-drinking establishments more prominence through improved street frontages
- Clustering uses into the heart of the town centre to complement the dining offer
- Clustering resources such as retail and food & beverage alongside leisure and cultural infrastructure to complement one another
- Nurture existing cultural facilities and providing space for them to expand in the town centre
- Encouraging creative business activity through increased workspace provision
- Delivering a structured programme of events (particularly in the Market Place) that continues to attract visitors and shift perceptions



Experiential retail that supports local production and helps activate streets and spaces – 19th & Mercer, Seattle



Integrating cultural activities and uses – sometimes temporary – into the town centre and spaces such as the Market Place – The Playing Field, Southampton



An expanded leisure offer that helps support a more experiential town centre, integrated with retail – Alley Oop, Vancourver



Cafes and restaurants that promote activity throughout the day and support an early evening economy, activating streets and spaces across the town centre, particularly South Street and the Market Place – New Road, Brighton

#### 5.7.2.2 Business space

Havering is an entrepreneurial borough, with a large proportion of small, micro and start up enterprises within the borough. Changes to working patterns, increasing levels of self-employment, improved connectivity and the existing business make up will all drive demand for employment space in the future. New anchors, such as public institutions, could be utilised to bring further employment interest. The diversity of the economy will require a range of spaces types:

#### Offices

- Whilst much of Romford's historic office stock has been lost to residential, it remains an important and well-connected centre for businesses seeking to service London and Essex
- However, the nature of space requires modernisation and refocussing to locations that maximise the benefits of connectivity to businesses
- The provision of office space in high quality environments, within 400m of the Station is critical for optimising the offer to businesses
- Space should be flexible and create opportunities for direct occupancy or operation through serviced office providers

#### Workspace

- Romford should be a focus for start up and growing businesses, however at present there is little space provided for them
- Small, flexible and affordable workspace provision will address this gap and encourage greater business activity
- A mix of shared workspace, small studio offices and workshops should be delivered through mixed use development
- In line with local and London-wide policy an element (10%) of this space should be at 'affordable' rent levels

#### Industrial space

- The Masterplan area already accommodates some industrial space, albeit these sites have been earmarked for mixed use development
- New forms of light industrial / residential co-location development can retain and improve this important component of the local economy
- A key focus will be south of the town centre where there is strong connectivity via Rom Valley Way





Supporting an eclectic employment offer, with areas of focus such as around the station, but also integrated with other uses - Impact Hub, Kings Cross & Spacemade-The Landing, London

### 5.7.2.3 Flexible space

To ensure that ground floor non-residential space is fit-for-purpose and provides flexibility for future changes of use and adaptability over time, the ground floor of mixed-use buildings in the Romford SDA should have a minimum floor-to-floor height of 4.5m. Proposed space should also and take account of the checklist in the GLA's Vacant Ground Floors in Mixed-Use Development (December 2016) in relation to detailed design of space, access and servicing requirements etc.

### 5.7.2.4 Meanwhile uses

Large strategic developments can take five or more years to build-out over a number of phases. To ensure that Romford remains attractive and vibrant during a period of significant change and to continue to engage local people in the regeneration process, the Council encourages landowners and prospective developers of multi-phased schemes to identify a suitable meanwhile use strategy and programme of cultural activities to activate and enliven otherwise vacant / underused land and buildings during the development process. The Council will expect this issue to be addressed early on when discussing proposals at the pre-application stage and when determining planning applications. During construction or points where no use is possible, hoarding should create an attractive street façade, using for example dibond hoarding. As part of a transition of parts of the town centre, existing larger floorplates and volumes could be innovatively used for experiential meanwhile uses, testing in support of town centre enhancement.



### **5.7.2.5** Housing

### Optimising housing

The Council encourages the inclusion of housing in mixeduse schemes throughout the Romford SDA in order to: (a) provide much needed additional homes; (b) create attractive compact places that reduce the need to travel and are attractive and safe throughout the day, and; (c) help deliver financially viable development and associated social infrastructure. To do this, the strategy is to carefully integrate housing with other uses, which will often be located on the ground and lower floors of buildings in the town centre, and ensure that homes have their individual or communal front doors on to streets, without breaking up commercial frontages. The optimum amount of housing on any particular site will be determined by a design-led approach based on a detailed contextual area character appraisal and character impact assessment. The design-led approach must be based on the requirements of London Plan Policy D3 in terms of form and layout, resident experience and quality and character.

#### Type and tenure

The Masterplan strategy is to encourage a range of housing to rent and buy as part of mixed-use development across the Romford SDA, with build-to-rent developments being most suited to the town centre. The Council will use its own land to deliver at least 50% affordable housing (Social / Affordable Rent and Intermediate) and to maximise affordable housing provision in development by others.

### **Dwelling Mix**

Given the characteristics of the Romford SDA and the Council's vision and objectives for it, a pragmatic approach to dwelling mix should be adopted when designing major general needs housing schemes in the area. Such schemes should maximise the amount of family-sized homes, in Line with Local Plan Policy consistent with the choice of an appropriate design and outdoor space requirements and the overall need to optimise the amount of development on a site. Appropriate building typologies include incorporating duplexes at ground and first floor (with access to garden spaces and the inclusion of housing at first floor and above with access to podium gardens. Prospective developers will need to explain and justify their proposed dwelling mix for a particular site at the pre-application and applications stages.

Residential apartments creating a new source of town centre footfall and activity, with potential to stack above other uses and also provide active residential ground floors on quieter streets – Brentford High Street London

### 5.7.2.6 Social Infrastructure

The Masterplan seeks to ensure the delivery of childcare, schools, health facilities, community and cultural facilities in and around the Romford SDA, aligning this with the anticipated growth of residential communities.

The proposed improved pedestrian and cycle routes and public realm across the Romford SDA should improve connectivity between areas of growth and existing facilities — to help make the best use of these now and in the future. In addition, the Council is working with childcare and school providers, the North East London Integrated Care Board, and the Barking, Havering and Redbridge University Hospital NHS Trust (BHRUT) to ensure that necessary additional provision of facilities and services keeps pace with population growth.

#### Childcare

A new nursery is planned as part of the proposed Bridge Close development. The Site Guidance for the key Opportunity Sites (set out in Chapter 6) highlight other opportunities and, where appropriate, the Council will negotiate the inclusion of high-quality facilities during pre-application discussions on these and other sites. Locating childcare facilities in proximity to development areas can support a positive work-life balance, and maximise the positive impacts of access to work.

#### **Schools**

The Council has a statutory duty to ensure that there are sufficient school places. The Council plans school places on a planning area basis; the Romford Masterplan area falls under the Romford primary planning area and the Central secondary planning area.

### **Primary Schools**

Primary schools are the heart of a community and need to be integrated with where people live, in order that children can walk or cycle to school. Policy 1 of the Havering Local Plan makes clear that development proposals in the Romford SDA that generate a primary school child yield equivalent to 1 Form of Entry (FE) (210 pupils) will be expected to provide adequate space on site for the provision of a school – unless it can be robustly demonstrated that existing or planned education provision can cater for the additional demand for school places.

Expansion opportunities at existing schools are now very limited and additional primary schools will need to be provided as part of large mixed-use developments in order that additional school places to cater for the expected increase in residents are provided in the right place at the right time. The Council's preferred size of new primary school is 3 FEs across 7-year groups, with a nursery and a special educational needs and disabilities (SEND) unit for pupils with Educational Health Care plans.

A new 3FE primary school (Free School) is currently proposed as part of the Bridge Close development. This is due to cater mainly for additional children living in homes on the Bridge Close, Waterloo Estate and Rom Valley sites and should meet demand during the medium-term. Policy I of the Havering Local Plan identifies the need for a further 6FE to be provided to cater for the additional homes up to 203I. Using the Council's school planning assumption of 0.27 primary school pupil per household, the level of growth proposed in this Masterplan will require IO-I3FE as follows:

Taking account of location, likely numbers of additional homes and overall site suitability, the sites identified in Fig. 58 should accommodate new 3FE+ primary schools in the first phase of development that includes housing.

Table 11. Primary school provision

Delivery period	Primary school provision
Short term (2021 / 22 to 2025 / 26)	1FE permanent expansion at a local school, in addition to bulge classes to meet the need for places
Medium term (2026 / 27 to 2030 / 31)	3FE need (3FE to be provided as part of a new school in the proposed Bridge Close development, due to open school year 2028 - 29)
Long term (2031/32 to 2035/36)	3FE need
Future (2036/37 to 2040/41)	3FE need



Fig. 58. Potential Primary School locations



Primary school integrated into an urban block – Marlborough Primary School, Chelsea

### Secondary schools

Most older children can be expected to travel independently to school. Expansion opportunities at existing schools are now very limited and there is the need for a new secondary school or schools within Havering's Central school planning area to meet the expected increased need. The Council's preferred size of new secondary school is between 5FE and 8FE across -year groups, between 750 and 1,200 pupils (excluding sixth form places), and all new secondary schools will also need to have a SEND unit to cater for pupils with Education Health Care Plans.

A combination of expansion of existing secondary schools, slower than expected housing growth and less children from neighbouring boroughs attending Havering schools means that the overall need for secondary school places up to 203 I is fewer and less urgent than identified in Policy I of the Havering Local Plan. The Council's current estimates and using the Council's school planning assumption of 0.13 secondary school pupils per household the level of growth proposed in this Masterplan will require 8FE as follows:

Taking account of the absence of an identified suitable site, a new secondary school to cater for increasing demand is not likely to be able to be implemented until the long term (2031/32 to 2035/36). The Masterplan does not identify a suitable site for the secondary school, however, the Council is seeking to identify potential suitable sites in the Central school planning area for the necessary additional secondary school provision and will look to allocate a site for a secondary school / mixed-use development in the Havering Local Plan.

Table 12. Secondary school provision

Delivery period	Secondary school provision
Short term (2021 / 22 to 2025 / 26)	Need to be met by expansions already implemented.
Medium term (2026 / 27 to 2030 / 31)	Expansion of a secondary school in the Central planning area.
Long term (2031/32 to 2035/36)	New secondary school to open 6-8FE.
Future (2036/37 to 2040/41)	Need to be met by new secondary school opened during the long term period.

### 5.7.2.7 Healthcare facilities

The Masterplan seeks to have positive health impact. Improvements to the quality of the built environment, increasing the options for active travel and active lifestyles, and enhancing the natural environment, all support this approach, and alongside this is the need for healthcare facilities to support the town centre and its growing needs over time.

### Primary healthcare provision

Based on current government guidance a planning standard of I GP per I,800 people, the level of growth proposed by the Masterplan would require approximately an additional I3-I5 Full Time Equivalent GPs. Some additional primary health provision is already planned, including a new I,600sqm health hub as part of the proposed Bridge Close development and a new I,000 to I,500sqm health centre on the site of the Old Victoria Hospital (just outside of the Romford SDA). Together, this should cater for the additional GP facilities for the short and medium-terms. However, further provision will need to be provided in the long-term and beyond.

#### Health hubs

There is the opportunity to provide additional health hubs which have space for about 8 GPs, community services and advice, based on an integrated care model that dissolves the divide between primary care and community health services. In addition to catering for the anticipated population growth, such hubs will also provide opportunities for services to relocate from existing inadequate doctor surgeries — which do not meet current expectations on infections control, disability access etc. — and be part of more integrated health facilities.

Taking account of existing and planned facilities, access to public transport, timing of provision and overall site suitability, Fig. 59 identifies potential for two health hubs of about 1,500sqm each in the long and future terms, in addition to the healthcare facility planned as part of the Bridge Close development. An NHS facility as part of the Ice Rink site on Rom Valley Way is also planned. The Council will work with the North East London Integrated Care Board, BHRUT and others to develop proposals as and when these sites come forward for development, taking account of need and health strategies at that time.

### **Queens Hospital**

The original design for Queens Hospital was to serve a local population of approximately 400,000, but it now serves a population of over 800,000 which is projected to increase further. There is a need to reconfigure space within the Hospital to meet the increasing demand. Whilst some administrative and / or outpatient services can be moved to other settings, there is a need for additional clinical space. The hospital site is constrained making expansion on site very difficult. The adjacent, currently vacant, former ice rink site offers the best opportunity to provide accommodation with acceptable linkages to the hospital and any redevelopment of this site should include suitable accommodation for the hospital.



Fig. 59. Potential healthcare and youth hub facility locations

### 5.7.2.8 Community

The Council will help broker discussions between community groups and prospective developers at the pre-application stage to help highlight opportunities for use by both existing and new communities to foster greater social cohesion.

To improve facilities for children and young adults in the town centre, the Masterplan proposes a landmark multi-purpose youth hub. This could include a sports hall and outdoor courts, music and multi-media room and space to provide projects encouraging enterprise and improving employability, health and wellbeing.

Redevelopment needs to maintain and improve public toilets and a space for a reprovided Romford Shopmobility scheme in the town centre, to ensure that it is an attractive and inclusive place to visit. The Site Guidance for the Brewery and Liberty Opportunity Sites (Chapter 6) provide detailed guidance.



Fig. 60. Promoting healthy, active lifestyles, and creating attractive environments to walk and cycle – Illustrative view of St Edwards Way, looking north towards North Street

### 5.8 THE ECONOMY

### 5.8.1 Overview

There are a number of fundamental changes in the retail, leisure, office and workspace sectors which are completely transforming the approach to commercial floorspace mix and the nature of activity within town centres and urban areas. Town centres can no longer be reliant on the traditional anchors to underpin activity, so there is a requirement for more creative and innovative strategies to support development and growth. Likewise, employment practices are continually evolving, which is shaping significant changes in occupier requirements for more flexible space in well-connected urban locations, steering away from more traditional floorplates and lease terms.

Romford is a market town with a strong sense of history and heritage and a unique positioning at the meeting point between London and Essex. The arrival of the Elizabeth line further improved the town's connectivity to Central London, and is already changing perceptions of the town and its nature as part of the strengthening and diversifying outer London offer, whilst retaining its character and connectivity with Essex to the east, and the wider south east. Romford's character as a historic market town makes it a unique proposition in this context, which in turn presents opportunities

Havering's population has grown steadily over the last 15 years, with the retired (over 65s+) and young children (0-15 years) growing significantly. Romford itself has experienced a different trend seeing a marked increase in young adults aged 15-24 and significant decrease in the retired aged 65 and over.

These trends, coupled with wider socio-demographic characteristics, suggests that the Romford economy faces some challenges, with a high proportion of its catchment having relatively low disposable incomes and not being immediately available to work or start businesses.

Despite some of these characteristics the borough continues to experience a growth in its business base and business survival rates that reflects London generally. There has been a broad spread of sectors that have driven this growth and, in the main, these reflect the sectors that are driving economic growth across London – professional services, digital / tech, creative for example.

East London has experienced significant growth in the creative economy in recent years as businesses have pushed out of more central locations in search of well-connected, but cheaper, locations. Havering has seen some of this growth, however it continues to lag behind neighbouring boroughs in this key growth sector. There could be multiple reasons for this under-performance linked to perceptions, provision of appropriate workspace or a lack of cultural infrastructure.

Given many businesses are seeking to be located in urban locations to enable their employees to benefit from the range of amenities provided and also be served by a range of transport services there is an opportunity for Romford to attract a greater scale of activity through the delivery of appropriate workspace. This should seek to provide smaller, serviced office and co-working spaces to reflect new dynamics in the occupier market, small light industrial units for the ongoing production based sector activity and studio spaces that can accommodate the creative sector.

To support the creative sector in particular there may need to be a wider response to help develop a creative and cultural ethos across the town centre that helps attract and retain both businesses and employees in the sector. For example, within the Masterplan this will not only require new workspace but other cultural venues and programming within existing spaces.

Ultimately the economy of the town centre will be driven by both its resident population (who may choose to start or locate their businesses here) and businesses attracted to the town centre because of its wider attributes and offer. For example, Romford can capitalise on opportunities in the digital economy. Bringing new businesses to the town centre will diversify the employment mix within the town centre, and can generate positive externalities supporting the opportunity for a dynamic and interesting mix of town centre retail & leisure uses.

The strategic positioning of Romford will be a key influencing factor in realising the opportunity. It provides the opportunity to cater for the residential and business space needs of those who are being squeezed out of more central parts of London but still require connectivity to it, as well as those in Essex seeking to be part of London without

needing to be in Central London (whilst also maintaining proximity and connectivity to Essex). Its unique position as a 'gateway' between London and Essex, puts Romford in a strong position to draw on a diverse audience which will strengthen its offer as a vibrant and successful town centre, promoting diversity of offer across town centre uses.

The Masterplan is confident that Romford will be able to deliver at least 2000 additional jobs by 2041, particularly through taking the opportunities outlined in this Masterplan. The Masterplan provides for a significant change in the scale and mix of non-residential uses within the town centre, all of which will provide space to accommodate new jobs and have a positive impact on employment opportunities.

## HIGHER SPENDS

High street wand public reimprovemen increas

High street walking, cycling and public realm improvements can increase retail sales

by 30% to 30%

Source: Lawlor, 2013

Cycle parking delivers

the retail spend per square metre than the same area of car parking

Source: Raje and Saffrey, 2016

People
who walk
and cycle
take more
trips to
the high
street over
the course
of a month

Average number of visits to local
town centre each month, by mode

16 visits

12 visits

8 visits

Over a month, people who walk to the high street spend up to

40% more

٦

than people who drive to the high street

Source: TfL, 2013

Walking and Cycling: The Economic Benefits, TfL

### 5.8.2 Strategies

#### Town centre destination

Work with a range of existing and new partners to support the town centre as a destination

### Local job opportunities

 Use the planning application process to secure the delivery of employment strategies and financial contributions that help local people take up additional job opportunities and help local businesses take up supply opportunities

#### Creative and innovative

Use creative and innovative strategies to support development and growth rather than reliance on traditional anchors to underpin activity

#### Distinctive market town

 Harness Romford's character as a historic market town that makes it a unique proposition for business

### Strategic positioning

 Acknowledge the strategic position of Romford at the gateway between London and Essex, and utilise the opportunity to be a front of house for the Thames Estuary Production Corridor

### Rich mix of employment

- Promote a variety of employment types and opportunities through a range of building typologies, from light industrial through to office-based work, retail and leisure
- Take opportunity to attract a greater scale of activity through the delivery of appropriate workspace

### Diversify the town centre mix

• Take advantage of bringing new businesses to the town centre that will diversify the employment mix within the town centre, and can generate positive externalities supporting the opportunity for a dynamic and interesting mixes of town centre retail & leisure uses

#### A creative and cultural ethos

 Develop a creative and cultural ethos across the town centre that helps attract and retain both businesses and employees

### Integrated and easily accessible

• Promote active travel to support a higher spend in the town centre from those walking and cycling



Retail & food / beverage - 80-84 Market Place, Romford



Employment - co-working space - Trinity Works, Colchester

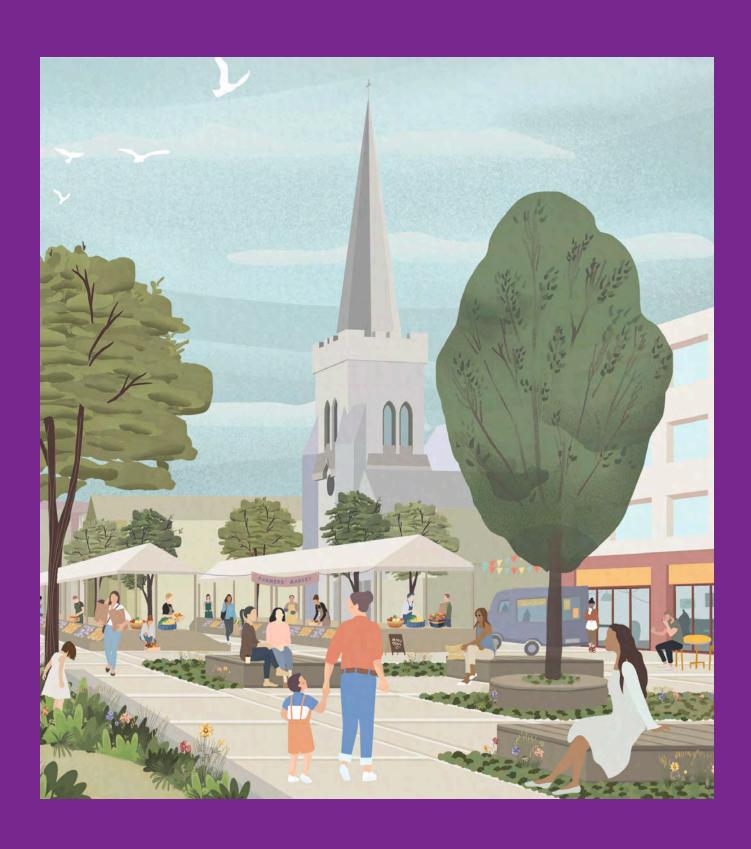


Creating attractive and inclusive environments for local businesses to thrive - Illustrative view of Brewery Gardens

# 6 SITE GUIDANCE

This chapter sets out site guidance for key areas in and around the town centre.

These areas offer the most potential to deliver positive, transformation changes and are instrumental in the delivery of the overarching objectives and vision for Romford. It is anticipated that further analysis and design work would take place on a site by site basis as these come forward for redevelopment.



### 6.1 SITE GUIDANCE OVERVIEW

### 6.1.1 Introduction

This section covers site guidance for 10 key sites across the Masterplan area. The guidance reflects a design led process, and these respond to and coordinate with the Vision, Objectives and Strategies covered in this Masterplan.

These sites have been chosen sites because of the potential for their transformative nature. The guidance sets out enhancements across a number of themes, with potential for development of sites within them. They do not necesarilly propose total redevelopment, but rather represent study areas in order that proposed development can be successfully contextualised by retained or enhanced buildings and spaces.

These briefs acknowledge that there are a number of ways these sites could be developed but emphasises the need for a robust site Masterplan and phasing strategy for the whole site before individual sites can come forward.

Where massing for new development is proposed, this takes into account the guidance set out in the GLA Optimising Site Guidance LDG, 2024.

Each site guidance is structured as follows:

#### **Existing context**

Explaining current character, uses, and the nature of the site in its current form.

### **Objectives**

Covering the following:

 Vision: identifying the core objectives through mapping and vision text that sets out what the transformative nature of the site can achieve.

#### **Development principles:**

Explained through a number of themes:

- Land use: proposed uses or programmes for the site, including references to reuse or retention, providing broad ranges for potential capacity per use.
- Open space, streetscape, and ecology: identification of key spaces, opportunities for greening, enhancements and potential recharacterisation of streets, and potential to enhance ecology.
- Access and movement: setting out a street and movement structure, alongside public transport and potential enhancements to movement such as at-grade crossings.
- Character and townscape: highlighting the nature of the future character and townscape and what the interventions should achieve.
- Implementation: identification of potential approaches to intervention and how development may come forward.

Each concludes with an illustrative layout and massing, to offer an interpretation of how the Objectives and Development Principles may manifest.

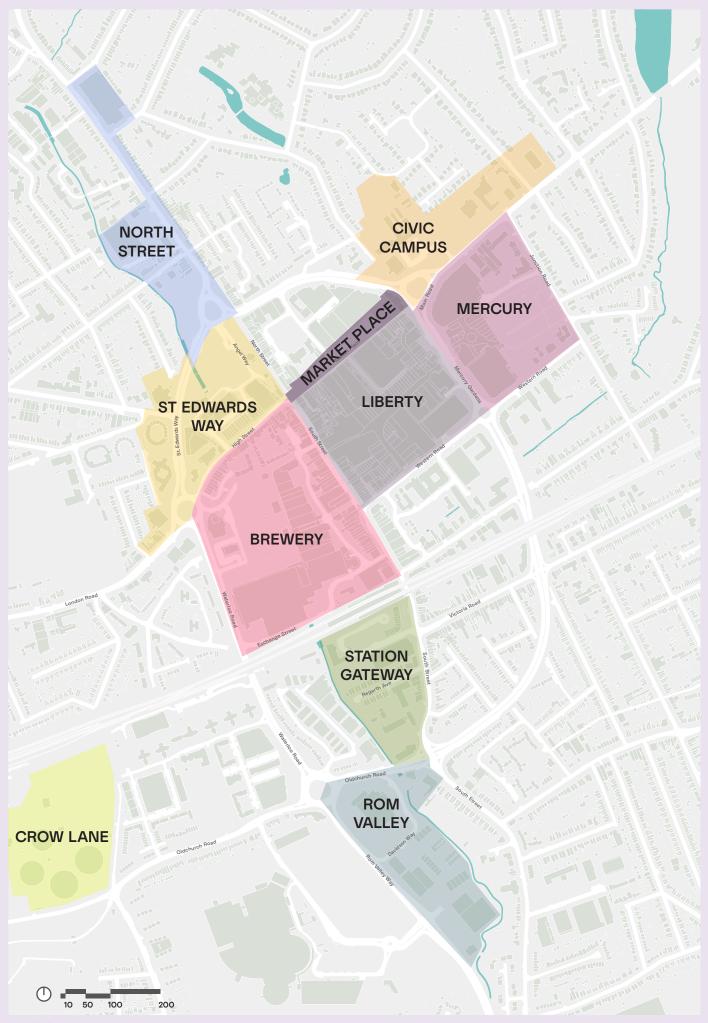


Fig. 61. Site guidance areas

### 6.2 MARKET PLACE

### 6.2.1 Existing Context

The Market Place is the historic heart of Romford and lies at the central crossroads of the town centre. It is currently a generous open space that is used weekly for the popular and well-loved Romford Market, as well as civic or community events and as a surface car park on alternate days. It forms an essential part of the conservation area and has several listed buildings, buildings of architectural or historic merit and a consistent townscape of 2-5 storeys with a fine grain reflecting the historic pattern of development. Some newer buildings and the prevalence of cars detract somewhat from the overall character and quality of this important town centre civic space.

Table 13. Existing Market Place uses

Existing Market Place Uses		Quantum
Market		
Public car parking	Surface car park	160 no.
Market stalls	Market servicing only	Varies

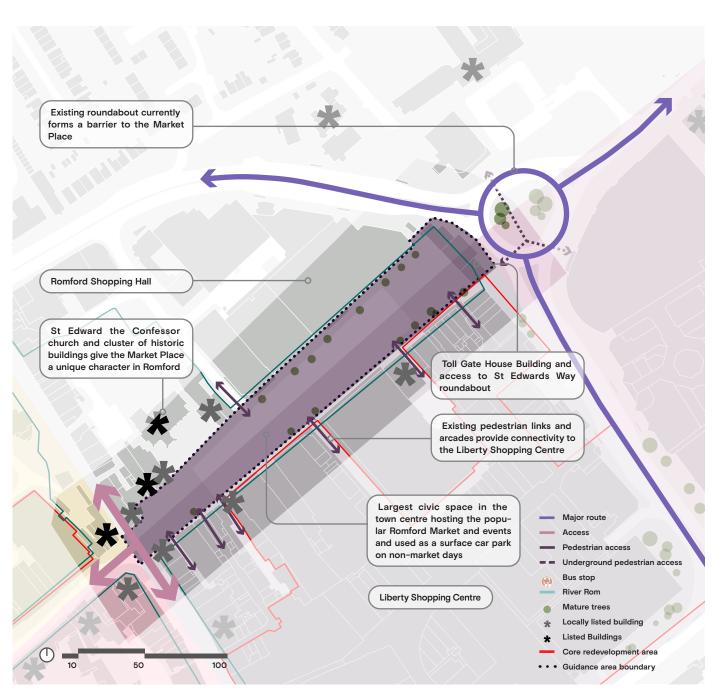


Fig. 62. Existing Market Place physical context

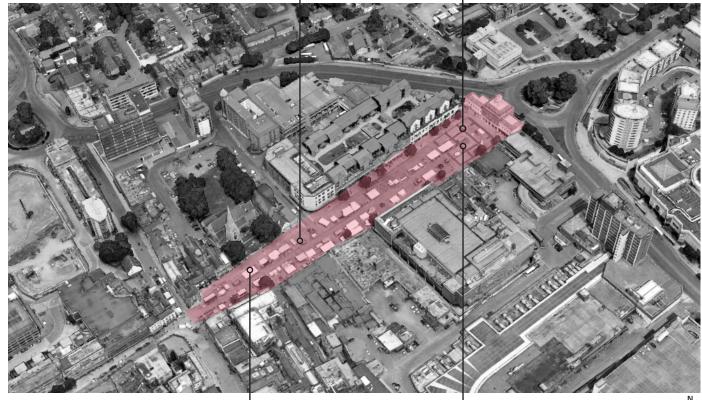




Market Place looking towards Tollgate House



Market Place looking southeast (market day)



Aerial view - looking north



St Edward the Confessor church



Market Place looking southeast (non-market day)

### 6.2.2 Objectives

### 6.2.2.1 Vision

The vision for the Market Place is to enhance its role as the town centre's key civic space. The Market Place should remain a flexible civic space suitable for hosting the market as well as public and community events. Public realm, landscape design and new buildings fronting it should be of the highest quality reflecting the Market Place's prominent civic role and historic origins.



Creating a vibrant civic space that incorporates formal and informal gathering spaces alongside urban greening – Eddington, Cambridge



Fig. 63. Mercury site opportunities and objectives

### 6.2.3 Development Principles

### 6.2.3.1 Land Use

Situated at the commercial heart of the town centre, ground floor should incorporate active uses to contribute to making the Market Place a destination. The primary focus should be on retail, leisure, services, and food and beverage but some limited office and convenience shopping. Upper floors can provide residential uses with potential to incorporate some office, commercial and hotel uses.

Table 14. Key Deliverables

Key Deliverables	Quantum
Romford Market	c.17 000 m² (flexible)
Romford events space	c.5 OOO m² (flexible)
Total area	c.23 000 m²
Public town centre car parking	0

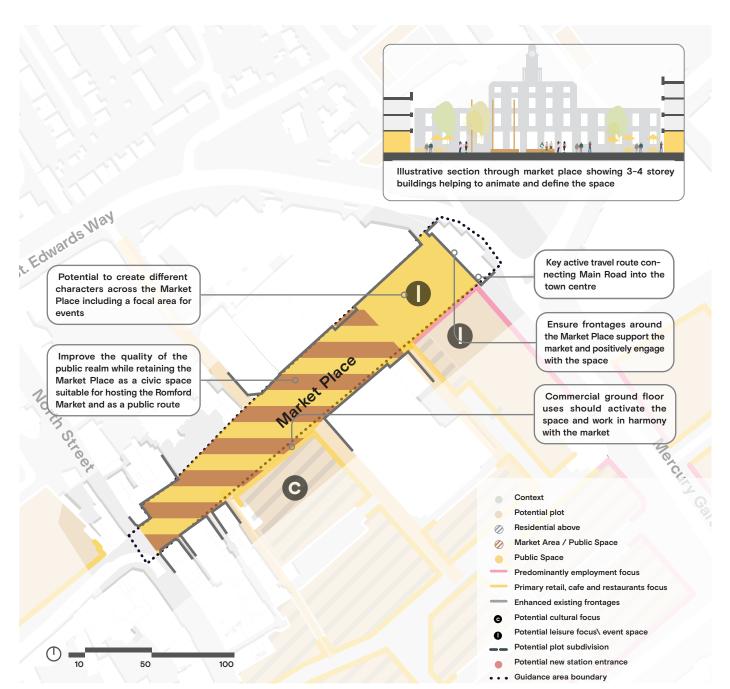


Fig. 64. Indicative ground floor uses strategy

## 6.2.3.2 Open Space, Streetscape and Ecology

The existing quality of public ream and planting along the Market Place should be enhanced and respond to the scale of the space. The landscape and public realm should have a civic quality and be robust enough to accommodate the market, events and significant daily footfall. This could include a linear tree arrangement defining the entire market space and a tree arrangement supporting designed functions such as seating areas. Landscaping should support market and event fuctions through careful consideration of tree and softscape placement. Paving can be used to demarcate market stall spaces, event areas and spill-out spaces from ground floor uses.



A mix of public seating, high-quality paving and spill-out areas organised to provide different activity zones - Eddington, Cambridge



Fig. 65. Indicative public open space provision and locations

### 6.2.3.3 Access and Movement

The Market Place currently forms part of the key eastwest route through the town centre and part of the wider proposed east-west green, active travel corridor linking the town centre to the wider green spaces.

Permeability should be enhanced between the Market Place and surrounding context by creating an at grade crossing at St Edwards Way, improving and opening up the north-south routes connecting into the Market Place and improving the pedestrian experience within Market Street by enhancing public realm, removing car parking and creating additional attractive places to sit and dwell.



Creating an attractive environment for active travel movement alongside spaces to sit and dwell - New Road, Brighton

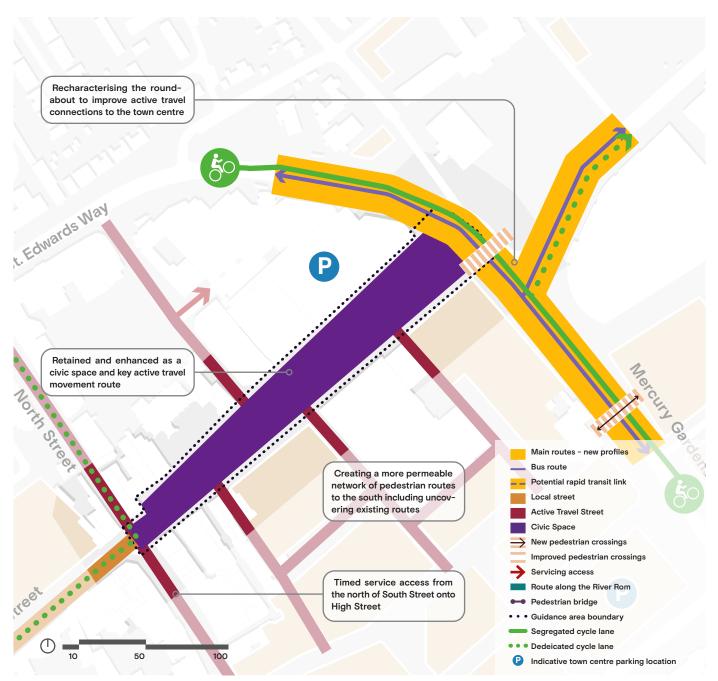


Fig. 66. Indicative street hierarchy, access and route networks



### 6.2.3.4 Character and Townscape

The character and townscape of the Market Place should reflects its historic importance and central role as a civic and public spaces. The design of the Market Place must be flexible enough to respond to different programmes: markets, events, public space, shopping street. Consideration should be given into designing different characters along the length of the public space. This could include spill-out zones for ground floor cafes, space for performances and a more intimate space with planting and seating for informal social gathering or enjoying a lunchtime sandwich in the historic setting.

### 6.2.3.5 Implementation

Key to the future success of the Market Place as an attractive, civic public space is for the removal of surface car parking. Priority should then be given to improving the quality of planting and landscape design to create an attractive place to walk, rest and socialise. This includes providing an at-grade crossing at St Edwards Way and improving north-south routes.

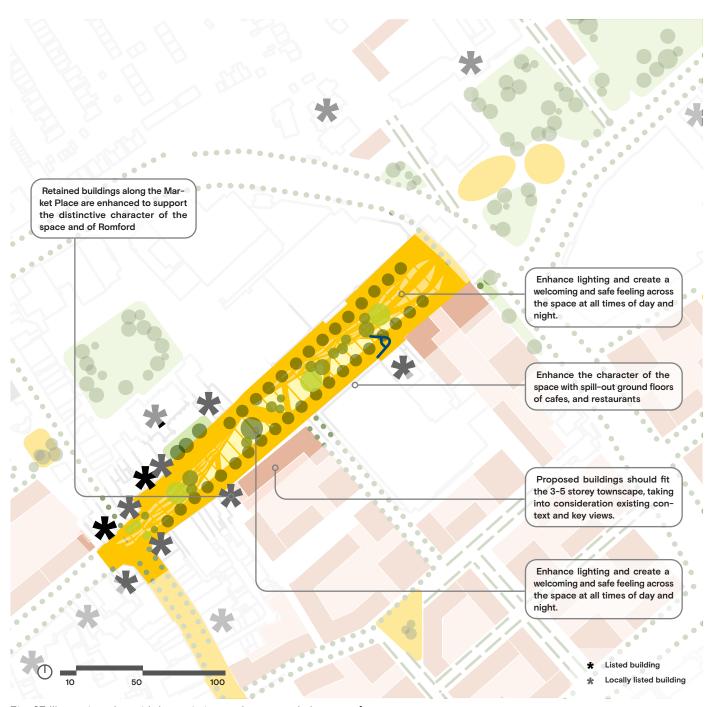


Fig. 67. Illustrative plan with key existing and proposed character features



Fig. 68. Illustrative massing strategy



Fig. 69. Transform the Market Place into vibrant public space with new planting, seating and character areas that can be used for various activities including the Romford Market

### 6.3 ST EDWARDS WAY

### 6.3.1 Existing Context

St Edwards Way comprises a string of sites, shown in the aerial opposite. The majority of the sites have a PTAL of 6a, although the Como Street Car Park has a PTAL of 5. The area is partially within Romford town centre and Romford Conservation Area, an Archaeological Priority Area and Critical Drainage Area. Several frontages are designated Primary Frontages (no. 7-9 and 21-23 North Street and 2-4 High Street) and Secondary Frontages (no. 6-46 High Street).

Table 15. Existing St Edwards Way uses

Existing St Edwards Way uses (net, approximate)*		Quantum
Retail, financial / professional, restaurant / café		5 000 m²
Business	River Chambers & Ballard Chambers	250 m²
Business	Grays Auto Centre	900 m²
Residential	Rotunda (equivalent to be reprovided)	3 800 m²
Community	Yew Tree Day Centre & Youth Zone (equivalent to be reprovided)	Unknown
Leisure	RUSSC (equivalent to be reprovided)	900 m²
Other	Angel Way Car Park	Unknown
Public car parking	Angel Way Car Park	480 no.

<sup>\*</sup>net, approx. proposed for redevelopment within core development area

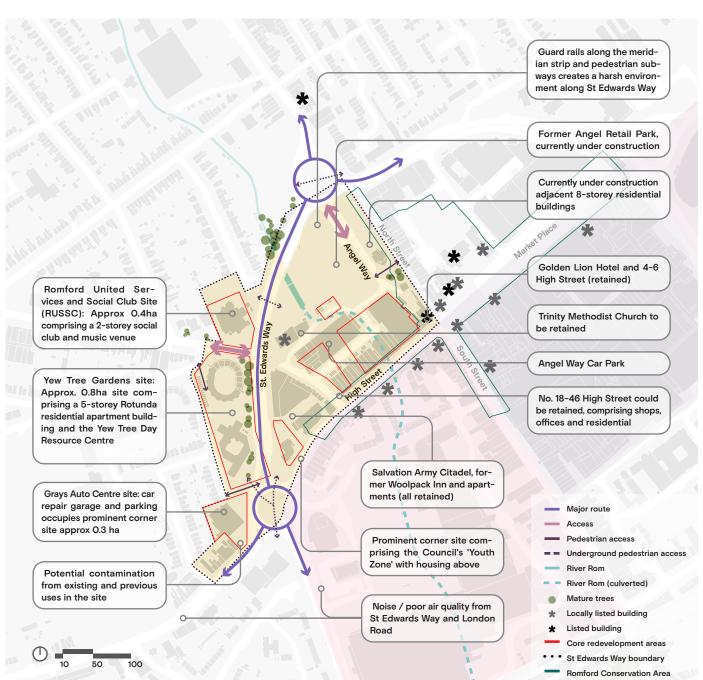


Fig. 70. Existing St Edwards Way context and key site descriptions





Romford High Street c.1908



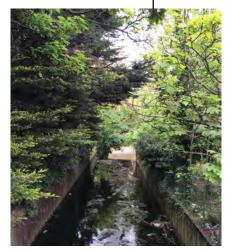
North Street roundabout looking towards Angel Way



Aerial view - looking North West



St Edwards Way



River Rom

### 6.3.2 Objectives

### 6.3.2.1 Vision

The vision for St Edwards Way is a collection of urban mixed-use areas that knit the town centre into the existing urban grain, rationalising it, drawing in connections to the town centre from the north-west whilst reconfiguring and urbanising part of St Edwards Way with defined edges and active uses. It transforms the character of the ring road from highway to urban street to create an attractive street-based part of town that is safe and convenient for pedestrians and cyclists. It incorporates a supporting retail and commercial mix of uses, enhanced employment, a range of housing types, sizes and tenures, and supporting social infrastructure.

The Angel Way / St Edwards Way / High Street areas have long been identified for development. However, taking a more comprehensive approach to redevelopment will help reshape this part of the ring road as an urban street, ensure that buildings properly address the street and optimise development potential.

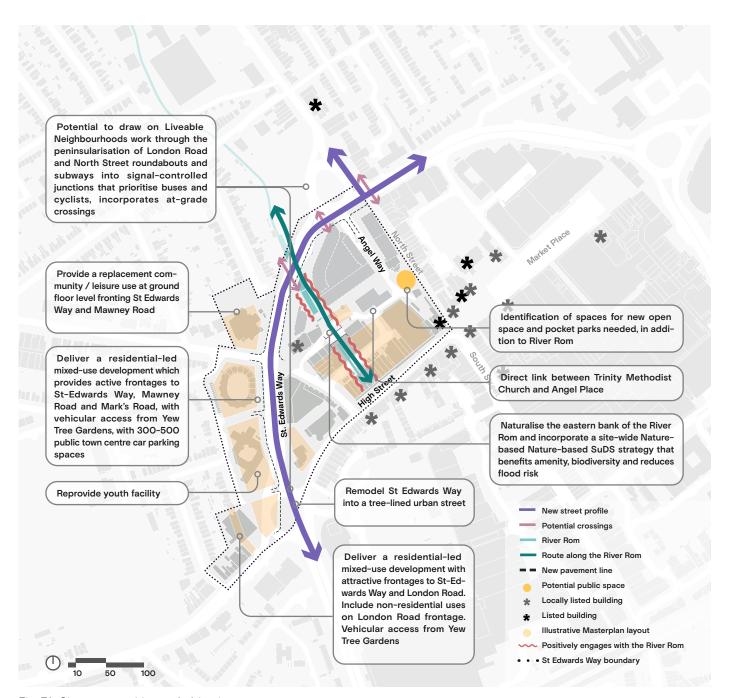


Fig. 71. Site opportunities and objectives

### 6.3.3 Development Principles



### 6.3.3.1 Land Use

A retail focus along the High Street and North Street should be supported by new areas of retail around Angel Way that respond to the new setting of the River Rom. Community and leisure uses need to be reprovided on site, as well as healthcare facilities, and these can also utilise the new setting around the River Rom. Employment uses should front the ring road.

Table 16. St Edwards Way Key Deliverables

Key Deliverables	Quantum
Public open space	Approx. 2.5 ha
Residential	50 000 - 60 000 m <sup>2</sup>
Retail	Approx. 3 000 m²
Employment / Commercial / Hotel	5 000 - 10 000 m²
Community	Reprovide youth facility
Leisure / Culture	Approx. 1 000 m²
Total built area	70 000 - 90 000 m²
Public town centre car parking	300-500



Fig. 72. Indicative ground floor uses strategy

## 6.3.3.2 Open Space, Streetscape and Ecology

Development should capitalise on the River Rom by creating a lively green landscape, a green walking and cycling network and improved biodiversity. The primary green link along the High Street will form part of the east-west green connection across the town centre, connecting Cottons Park in the west with Lodge Farm Park in the east.

Greening of the ring road will form part of the wider strategy to create a more attractive environment around the ring road, and will support enhancing biodiversity across the town centre.





Create a mixture of green cycling and active routes along the Rom and active, hard-paved social spaces – Siegen, Germany | Kardinaal Mercier Square, Belgium

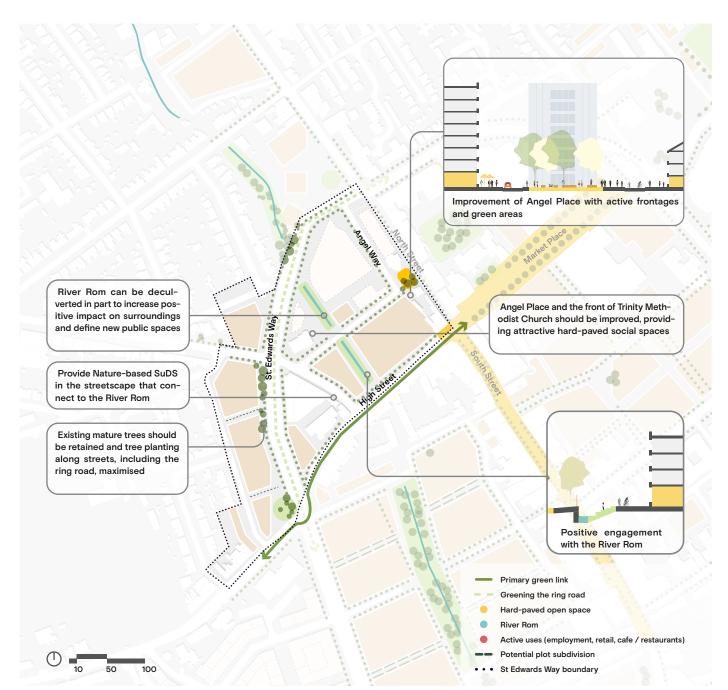


Fig. 73. Indicative public open space provision and locations



### 6.3.3.3 Access and Movement

The access and movement network must promote active travel, utilising green links along the River Rom and new and improved connections across the ring road to accommodate attractive walking and cycling routes. The street layouts must observe the street user hierarchy and provide access for all. All streets need to contribute to the public open space network with some incorporating sustainable drainage systems and street trees.

The ring road could accommodate part of the Borough's potential north-south rapid transit link, manifesting potentially as dedicated bus lanes.

Ring road enhancements are outlined further in the Themes chapter, and make reference to the peninsularisation of the roundabout at North Street in the longer term into a signalised junction, which can free up land for more public realm improvements incorporated into new developments. In the shorter term the Liveable Neighbourhoods greening of the roundabout will create a more attractive crossing point for pedestrians and cyclists.

The existing Angel Way car park is removed, and town centre car parking provided as part of the wider town centre parking strategy.

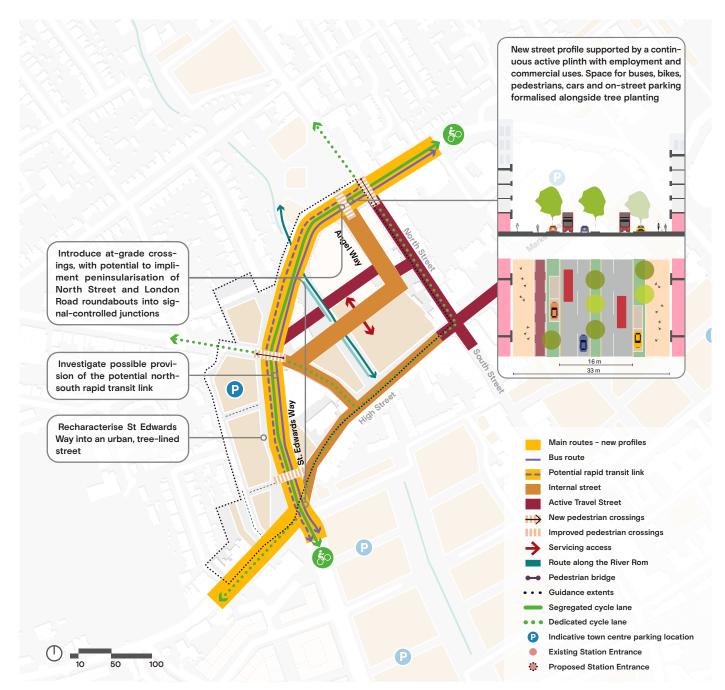


Fig. 74. Indicative street hierarchy, access and route networks



### 6.3.3.4 Character and Townscape

St Edwards Way straddles two character areas identified in the Themes chapter. There is potential for intensification of both character areas, mindful of the need to feather into the wider context to the north and west, and to the fringes of the Romford conservation area to the south and east. Continuous frontage along the High Street characterises the southern edge, whilst the River Rom characterises a central green space running north-south through the area, crossing under the ring road. Angel Place in the east of the area draws in a character of retail activity from North Street, with the area as a whole blending into a more residential context to the north-west.

### 6.3.3.5 Implementation

In its current form St Edwards Way is a mix of sites in multiple ownership. To date a piecemeal approach has been taken to redevelopment which has not successfully delivered any wider Masterplan benefits for the town centre. It is considered that a comprehensive approach to delivery will be critical to ensure the area comes forward in a complimentary and well considered fashion. At present there are some sites already under development, alongside others which provide scope for further early intervention and delivery, with sites west of the ring road likely coming forward later.

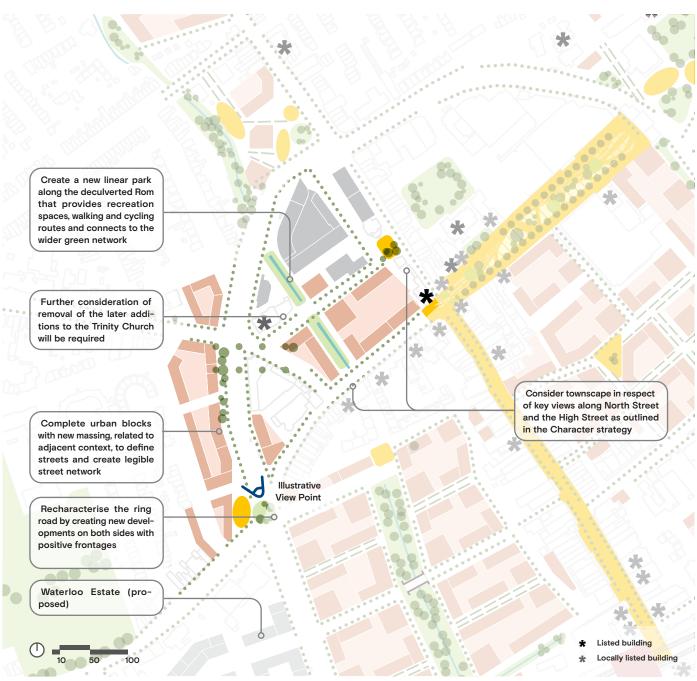


Fig. 75. Illustrative plan with key existing and proposed character features





Fig. 76. Aerial view

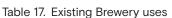


Fig. 77. Creating a multi-modal street with opportunities to cross at grade, and active frontages on both sides – Illustrative view of St Edwards Way, looking north towards North Street

### 6.4 BREWERY

### 6.4.1 Existing Context

This brief covers the whole street block framed by the High Street in the north, South Street to the east, railway lines to the south and Waterloo Road to the west. However, it focuses on providing guidance for the future of the existing Brewery development which sits within this street block (approx. 7 ha) and the site of Nos. 37-59 High Street. Both sites have a PTAL of mainly 6a (although the central part of the Brewery site has a PTAL of 4 and 5).



,		
Existing Brewery uses (net, appr	Quantum	
Food retail	Sainsbury's superstore	10 200 m²
Non-food retail, financial / pro- fessional, cafe / restaurant		19 750 m²
Business		150 m²
Community	Day nursery (equivalent to be reprovided)	100 m²
Leisure	Cinema	Unknown
Family entertainment / Health and Fitness	10 pin bowling, Kidspace, etc.	8 800 m²
Other	Petrol station, bus station public toilets, recycling facilities, Romford Shopmo- bility space, car park	Unknown
Public car parking	Angel Way car park	480 no.

<sup>\*</sup>net, approx. proposed for redevelopment within core development area

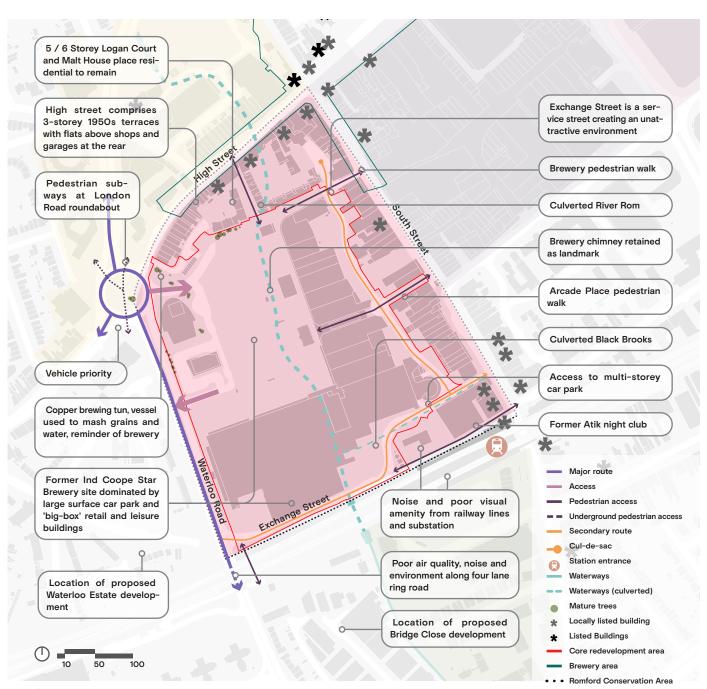


Fig. 78. Existing Brewery context

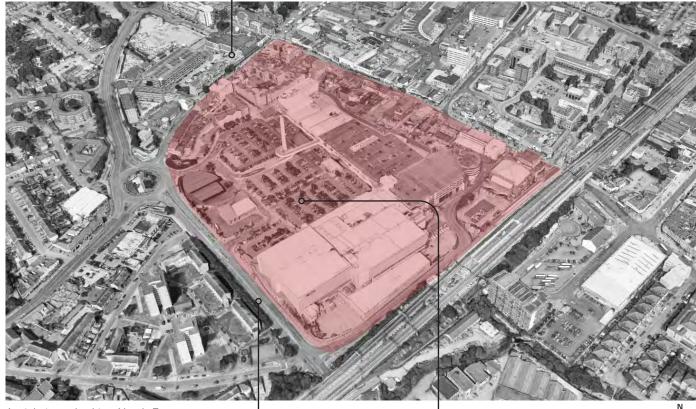




Havering Museum - High Street



Culverting the River Rom in the Brewery, 1960



Aerial view - looking North East



Waterloo Street



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Brewery Car Park

6 SITE GUIDANCE — BREWERY AUGUST 2024

### 6.4.2 Objectives

### 6.4.2.1 Vision

Deliver a predominantly commercial development of retail, leisure / culture and business uses that maintains the Brewery's role as a primary destination in Romford, with potential for civic uses, an expanded employment offer and / or housing at ground and on upper floors, with the River Rom forming the central focus of the area.

New high-quality development provides attractive views in to Romford for people arriving by train in to Romford Station, and along Waterloo Road strengthens links with South Street and the High Street, safeguards and enhances heritage assets, creates an attractive frontage to Waterloo Road and is centred around an attractive north-south open space which celebrates the River Rom.





Integrating leisure and experience into retail and expanding the food and beverage offer - Canada Water, Southwark | Sport Mall, Santiago

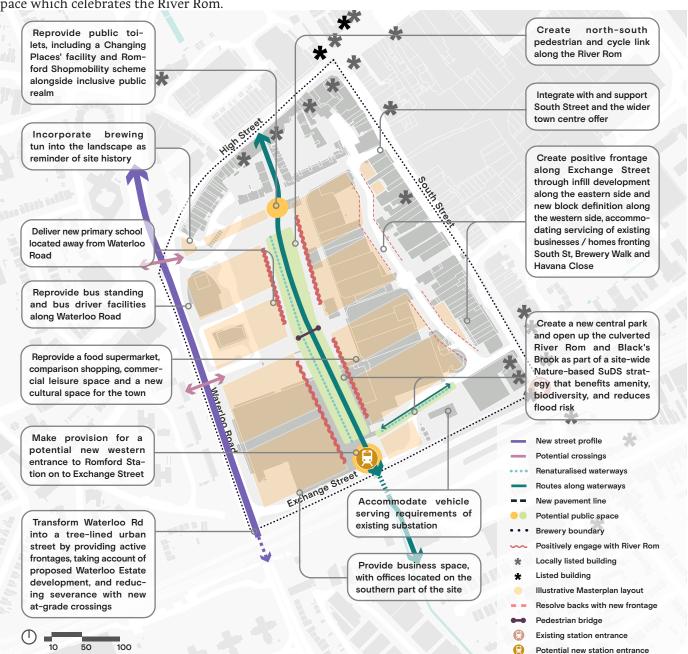


Fig. 79. Brewery site opportunities and objectives

### 6.4.3 Development Principles

# D

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### 6.4.3.1 Land Use

The redevelopment should enhance town centre activity and vitality reproviding a retail and food & beverage focus alongside leisure uses, seeking to reprovide a similar quantum of floorspace to that which is currently on the site, acknowledging that some units may reduce in size in response to changing market requirements. These uses should take advantage of the new setting of the deculverted River Rom, and should be focused on the eastern portion of the site, more closely associated with South Street, and taking advantage of westerly aspect onto the river. Blocks fronting the western side of the River Rom offer quiet yet accessible locations suitable for providing a primary school.

Table 18. Brewery Key Deliverables

Key Deliverables	Quantum
Public open space	Approx. 3.2 ha
Residential	110 000 - 130 000m²
Civic / Employment / Commercial / Residential / Hotel	70 000 - 90 000m² Min 3 000m² of office / R+D
Retail	20 000 - 25 000m²
Community	100m²
Primary school	3FE school
Healthcare	1500 m²
Leisure / Culture	13 000 - 15 000m²
Total built area	180 000 -230 000m²
Public town centre car parking	600-800



Fig. 80. Indicative ground floor uses strategy

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# 6.4.3.2 Open Space, Streetscape and Ecology

Development should take full advantage of the Rom by creating a lush green landscape that celebrates the water course, opens it up for public access and improves biodiversity. Each of the plots identified must provide a public open space, along the Rom and within the block structure, incorporating both hard and soft public spaces.





Create green spaces and quiet places along the River Rom alongside places to sit, eat drink and enjoy the town centre – Riverside Lünen, Germany

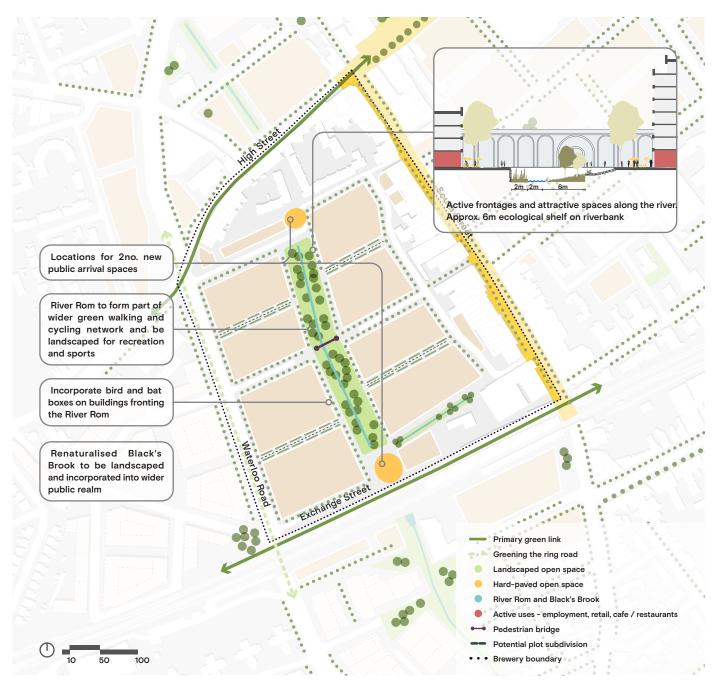


Fig. 81. Indicative public open space provision and locations

# D

### 6.4.3.3 Access and Movement

The access and movement network must promote active travel, utilising a green links along the River Rom to accommodate attractive walking and cycling routes. The street layouts must observe the street user hierarchy and provide access for all. All streets need to contribute to the public open space network with some incorporating sustainable drainage systems and street trees. The site has good access to buses and the railway station.



Recharacterise the ring road as an urban street, creating a pleasant environment, space for buses, rapid transit links pedestrians and cyclists, new at-grade crossings and active frontages – Blackfriars, London

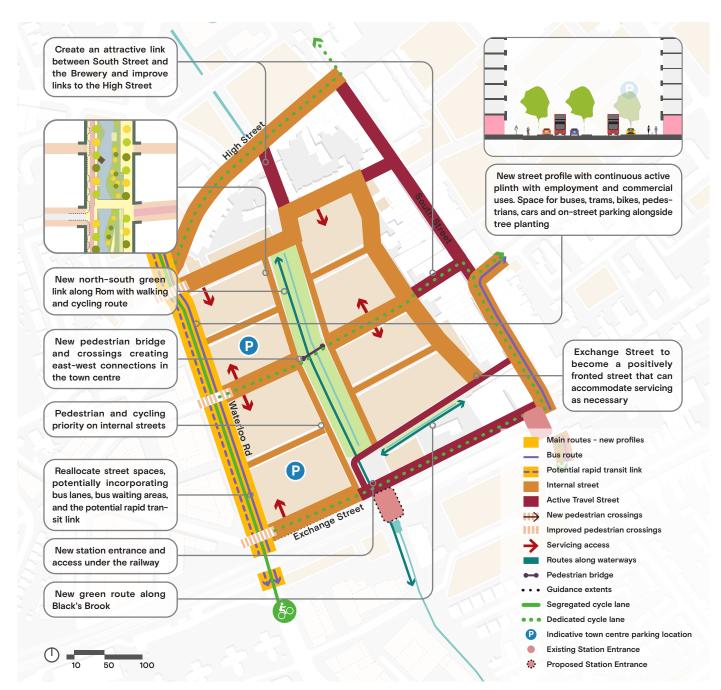


Fig. 82. Indicative street hierarchy, access and route networks

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### 6.4.3.4 Character and Townscape

The Brewery site straddles two character areas, knitting with town centre activity to the east, and with more residential to the west. The River Rom forms the transition boundary between the characters areas and defines the central space and focus of the area.

Experience retail, new examples of leisure and restaurants and cafes can all activate the edge of the river, with the river offering a unique setting as a counterpoint to the other retail provision in the town centre.

### 6.4.3.5 Implementation

A number of existing retailer and leisure uses are keen to be reprovided within any development and it is considered that early discussions with anchor tenants will be critical to derisk proposals and to ensure that new units are fit for purpose and that operational continuity is considered through any redevelopment period. Part of the surface car park could come forward for development first, decanting some existing uses into this first phase alongside some car parking provision. Once decanted, existing buildings can then be redeveloped step by step around the site, ensuring continuous operation of commercial activity.

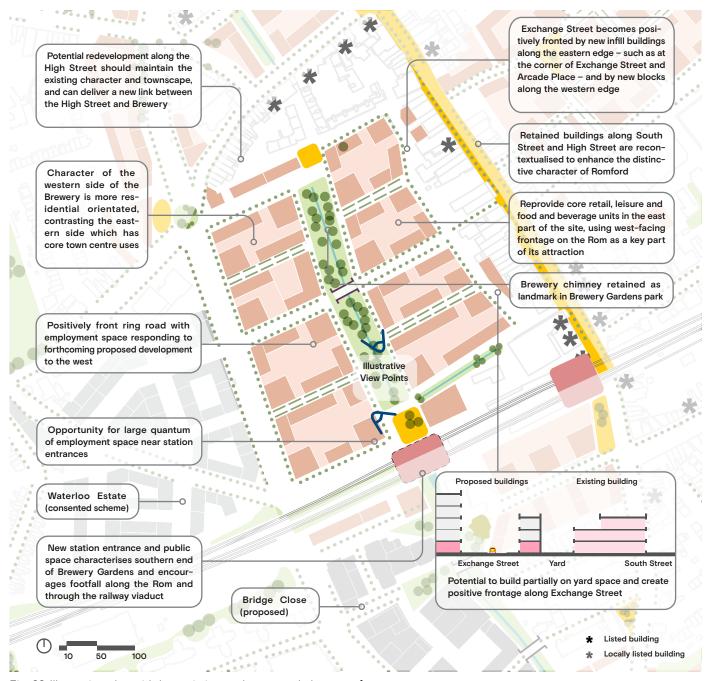


Fig. 83. Illustrative plan with key existing and proposed character features



Fig. 84. Aerial view of illustrative massing strategy



Fig. 86. View of proposed new central green link along the River Rom with active spaces on either side



Fig. 85. Creating a new entrance on Exchange Street to link the west of the town centre and relieve pressure on the existing entrance

# 6.5 STATION GATEWAY



### 6.5.1 Existing Context

This brief covers the area immediately south of the railway station framed in the north by the railway embankment and Romford Station, South Street to the east, Oldchurch Gardens to the south and the River Rom to the west. The majority of the site has a PTAL of 6b, although the south-eastern part of the site has a PTAL of 6a.

The northern part of this site, by the Station, has long been identified for development. However, taking a more comprehensive approach to redevelopment will help deliver additional homes and other uses and optimise development potential.

Table 19. Station Gateway uses

Existing Station Gateway uses*		Quantum
Food retail	Lidl foodstore	1500 m²
Non-food retail, financial / professional, cafe / restaurant		450 m²
Business		2 600 m²
Residential	Family-sized housing (equivalent to be reprovided)	4 900 m²
Residential	Retirement housing (equivalent to be reprovided)	1 100 m²
Leisure	Fitness First	Unknown
Sui Generis	Night shelter (20 beds)	Unknown
Other	BT depot, bus stops, bus driver facilities, EA vehicular access to the River Rom	

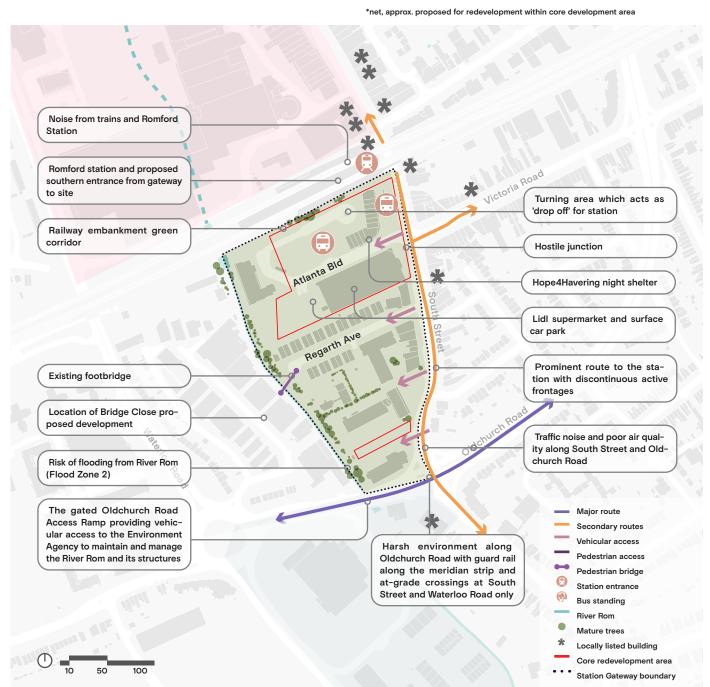


Fig. 87. Existing Station Gateway context

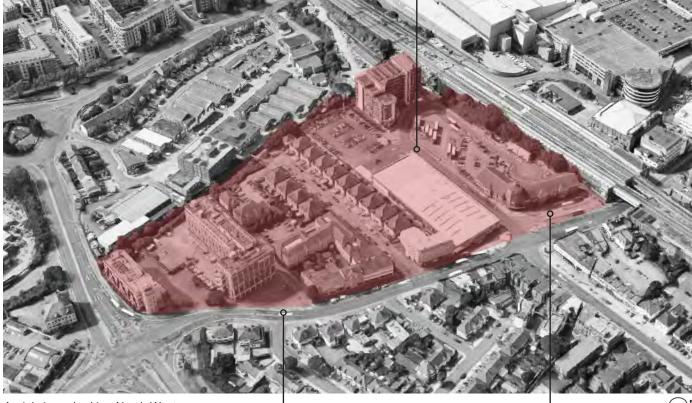




Historic photo of South Street to the railway embankment looking to south c.1910



View west down Atlanta Boulevard



Aerial view - looking North West



View looking south down South Street



South Street bus stop

# 6.5.2 Objectives

#### 6.5.2.1 Vision

Deliver an employment and residential neighbourhood, that forms a welcoming gateway to the town centre from the south.

A naturalised River Rom and associated green open space helps to unite a fragmented part of the town. New high-quality development with improved street definition results in an improved setting for the station and for the southern part of South Street and the River Rom.







Encourage a mix of employment uses (co-working, offices, studios, maker-spaces) and community and event spaces – Trinity Works, Colchester | Storey's Field Centre, Cambridge

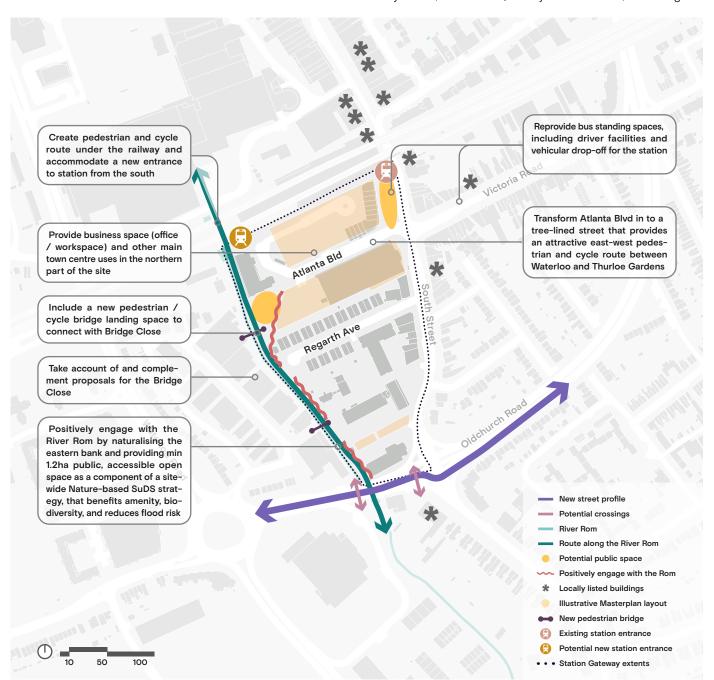


Fig. 88. Station Gateway site opportunities and objectives

# 6.5.3 Development Principles

#### 6.5.3.1 Land Use

Station Gateway should deliver an employment focus around the station, with the greatest intensity of activity taking advantage of footfall around the railway station and hub of bus stops on South Street. Other retail should be focused along South Street as well as taking advantage of the enhanced riverside setting.

Active ground floor uses should respond to the east-west route across the site connecting Victoria Road with a new bridge over the River Rom and with the new station entrance to the west.

Table 20. Station Gateway Key Deliverables

Key Deliverables	Quantum
Public open space	Approx. 1.2 ha
Residential	300m² (night shelter)
Residential**	5 000 - 8 000m²
Retail	5 000 - 7 000 m²
Employment / Commercial / Hotel	25 000 - 35 000 m²
Total built area	35 000 - 50 000m²
Public town centre car parking	On-street parking only

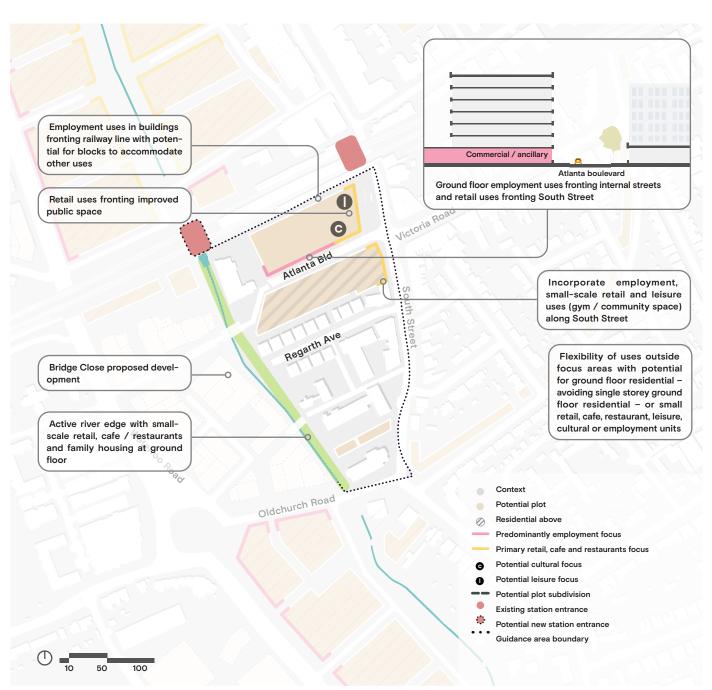


Fig. 89. Indicative ground floor uses strategy

# 6.5.3.2 Open Space, Streetscape and Ecology

Development should take full advantage of the Rom by creating a lush green landscape that celebrates the water course, opens it up for public access and improves biodiversity. Developments will be set back from the river bank allowing for ecological enhancement and introduction of Nature-based SuDS features within the river corridor. Each of the plots identified must provide a public open space along the Rom and within the block structure, incorporating both hard and soft public spaces.





Create a mixture of informal public playspace alongside cafes and high quality semi-private residential courtyards – Queen Elizabeth Olympic Park, London | Lieven Neighbourhood, Amsterdam

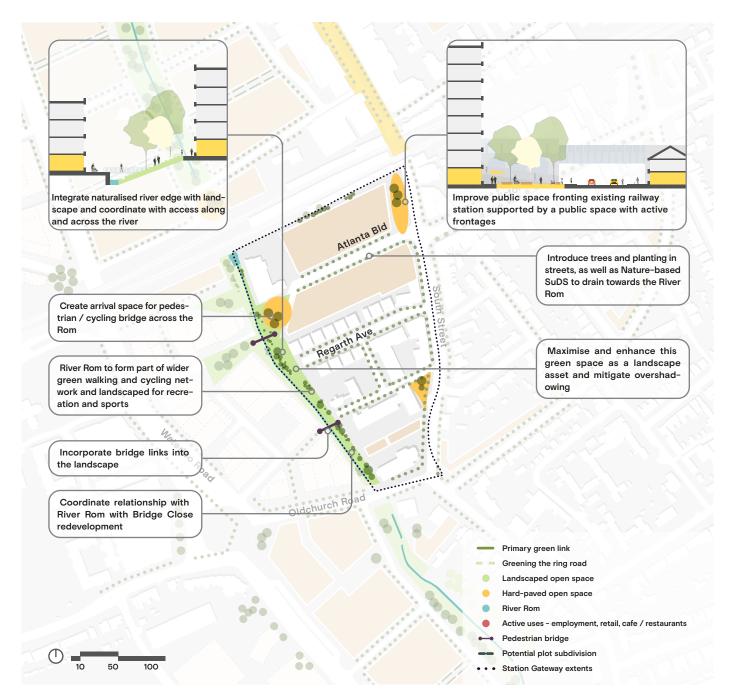


Fig. 90. Indicative public open space provision and locations

# D

#### 6.5.3.3 Access and Movement

The access and movement network must promote active travel, utilising a green links along the River Rom to accommodate attractive walking and cycling routes. The street layouts must observe the street user hierarchy and provide access for all. All streets need to contribute to the public open space network with some incorporating sustainable drainage systems and street trees.



Create multi-model streets for bikes, pedestrians, cars with integrated on-street car parking and tree planting – Stamford New Road Altrincham



Fig. 91. Indicative street hierarchy, access and route networks



#### 6.5.3.4 Character and Townscape

The Station Gateway site is part of the Station Gateway character area. Given the prominent location adjacent to the station there is significant potential to improve the character of the southern part of the town centre, and to create an attractive gateway from the south. The employment focus around the station defines the northern part of the site, with the green space along the Rom to the west providing a quieter atmosphere.

The new street and block layout in the southern portion reacts to retained buildings, enclosing these in urban blocks.

#### 6.5.3.5 Implementation

This area is critical to the future image and perception of the town centre, with the new Elizabeth Line services contributing to raising the profile of Romford to businesses, residents and visitors. Early engagement with TfL, Network Rail and the TOC will be critical to unlock development adjacent to the station and railway line. Phasing of delivery should focus north to south, starting close to the station to maximise value and demand driven by accessibility, and improving the town centre gateway. This also offers the potential to also build on market improvements created by Bridge Close. Later phases can allow value improvement to 'ripple' along South Street.

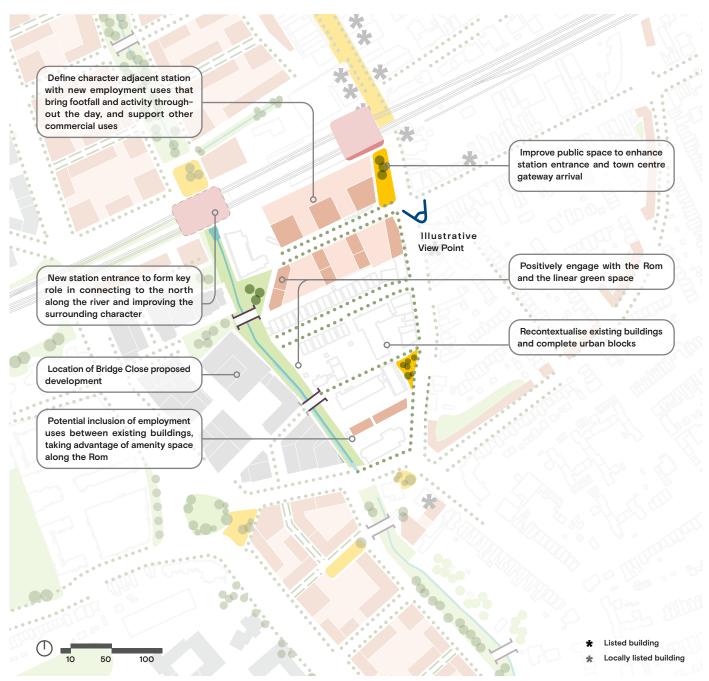


Fig. 92. Illustrative plan with key existing and proposed character features

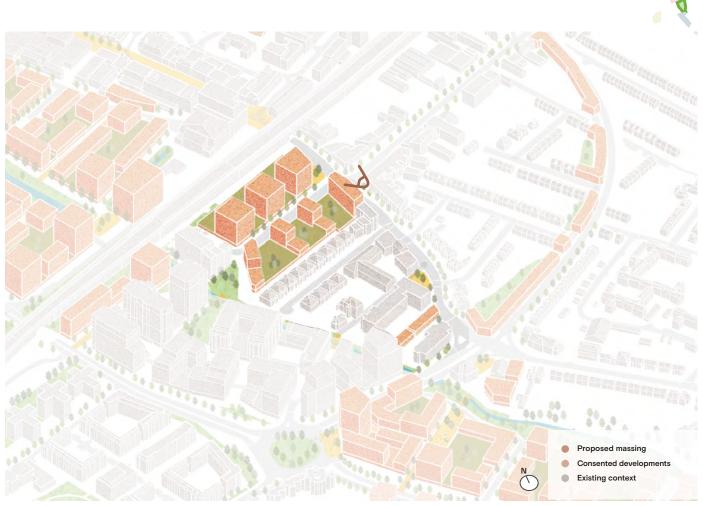


Fig. 93. Illustrative massing strategy



Fig. 94. Reinforce the existing station entrance with an enhanced arrival public, providing an attractive approach into the town centre and the rail station

# 6.6 ROM VALLEY

## 6.6.1 Existing Context

This guidance area comprises a relatively flat area of land to the south of the ring road, lower in places than the adjacent Rom Valley Way. Most of the site has a PTAL of 6a / 6b, although the southern part has a PTAL of 4.

The north, south, and western parts of the site are largely occupied by large-scale, non-food retail sheds that make up the Rom Valley Retail Park and associated car parking. The central and eastern part of the site is occupied by 45 small industrial / commercial units, with an associated café and car parking that make up the Seedbed Centre. The north-east part of the site, east of the River Rom, comprises a collection of buildings that include restaurant, retail and office uses.

Table 21. Existing Rom Valley uses

Existing Rom Valley Uses*		Quantum
Retail / Warehouse		10 500 m²
Restaurant / Cafes		500 m²
Employment / Commercial	The Seedbed Centre (equiva- lent to be reprovided)	3 500 m²
Business		1000 m²
Other	Recycling facilities, bus shelters	Unknown
Public car parking	350 Rom Valley Retail Park, 170 Seedbed Centre, 250 Homebase	770 no.

<sup>\*</sup>net, approx. proposed for redevelopment within core development area

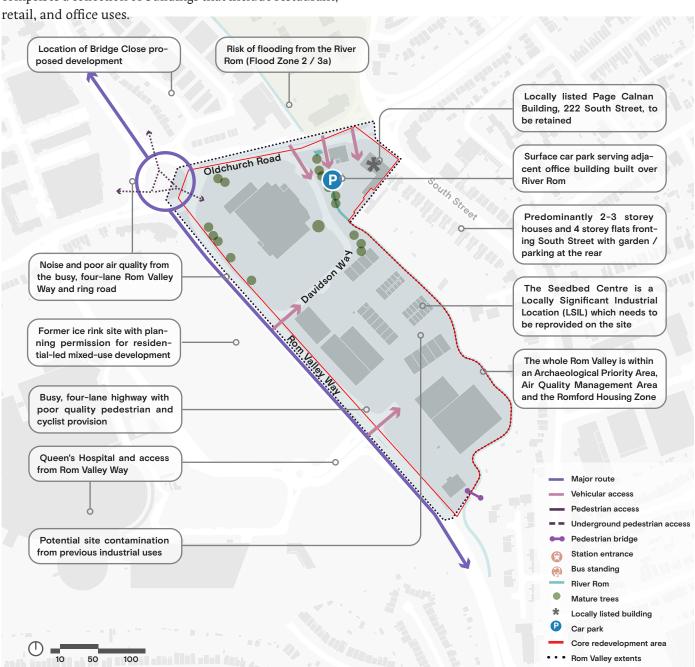


Fig. 95. Existing Rom Valley physical context



View from car park of Rom Valley Way retail park



View south down Rom Valley Way



Existing aerial view - looking South West



View south down the River Rom



Locally listed Page Calnan building c.1930

# 6.6.2 Objectives

#### 6.6.2.1 Vision

Deliver a predominantly residential neighbourhood, with an employment focus along Rom Valley Way, supported by appropriate small-scale retail, community and leisure uses fronting the Rom. Development should transform this out of town shopping and employment area into an attractive and vibrant place, with improved street definition and active frontages that take advantage of and enhance the River Rom. It should provide a transition into the town centre and feather into the residential hinterland, with an opportunity for emphasis on family housing.





Activate the spaces along the River Rom with cafes, restaurants and a mix of employment uses – Canada Water, London | Blackhorse Workshop, London

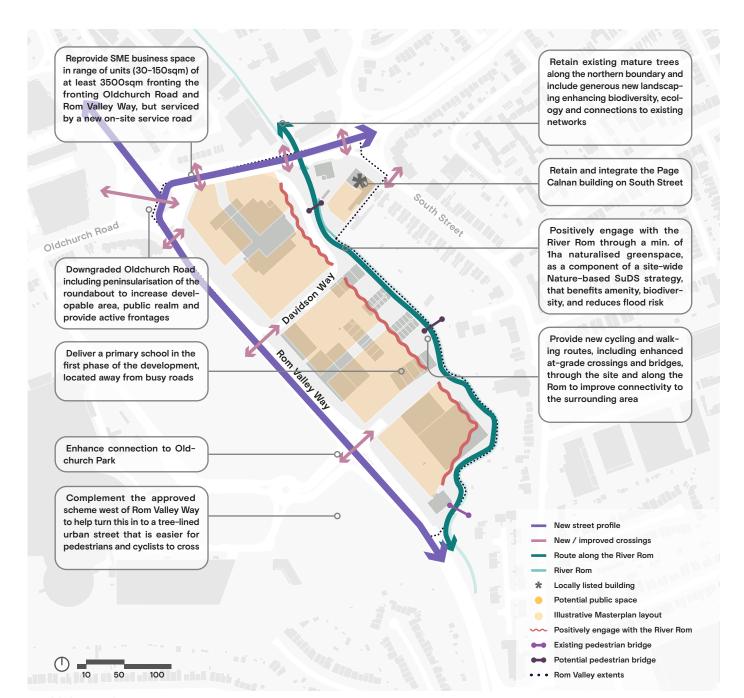


Fig. 96. Station Gateway site opportunities and objectives

# 6.6.3 Development Principles

#### 6.6.3.1 Land Use

Rom Valley should be reconfigured to provide an urban block structure and uses mix, with employment uses and supporting retail providing the core focus of activity.

Employment uses should be focused along Rom Valley Way and Oldchurch Road, with retail and restaurants focused along the enhanced setting of the River Rom.

The eastern aspect of blocks fronting the River Rom offer quiet yet accessible locations suitable for providing a primary school.

Table 22. Rom Valley Key Deliverables

Key Deliverables	Quantum
Public open space	Approx. 2.6 ha
Residential	65 000 - 85 000 m²
Retail	1000 - 2500 m <sup>2</sup>
Employment	5 000 - 8 000 m²
Light / General Industry	Min 3 500 m <sup>2</sup>
Leisure / Culture	Opportunity for small-scale units / childcare facilities
Primary School	3FE school
Total built area	90 000 - 120 000 m²
Car parking	Accessible parking provision only



Fig. 97. Indicative ground floor uses strategy

# 6.6.3.2 Open Space, Streetscape and Ecology

Development should take full advantage of the Rom by creating a lush green landscape that celebrates the water course, opens it up for public access and improves biodiversity. This section of the Masterplan offers most opportunities to enhance the course of the river and restore its ecological value. Developments will be set back from the river bank allowing for a wider corridor supporting ecological enhancement, amenity functions and introduction of Nature-based SuDS features. Each of the four plots identified must provide a public open space, along the Rom and within the block structure, incorporating both hard and soft public spaces.



Create pedestrian and cycleway along the River Rom - Riverside, Lünen, Germany

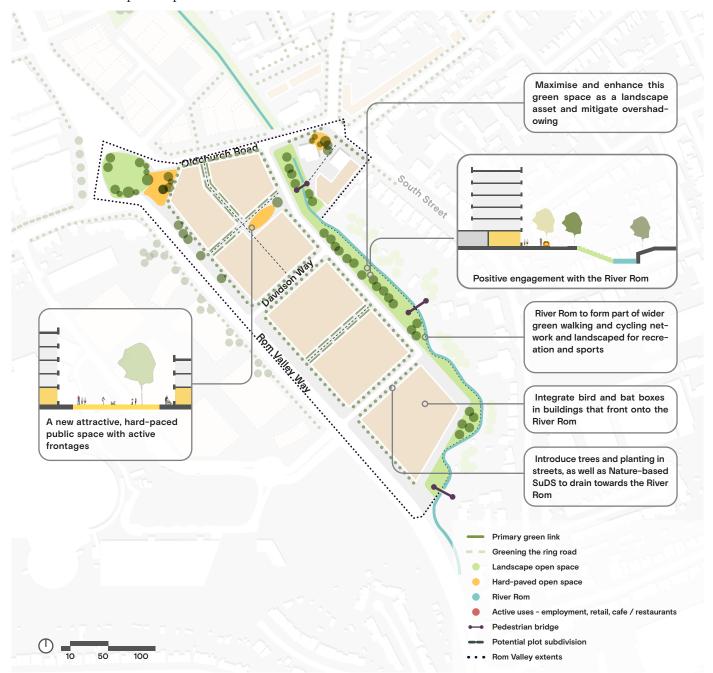


Fig. 98. Indicative public open space provision and locations

#### 6.6.3.3 Access and Movement

The access and movement network must promote active travel, utilising green links along and across the River Rom to accommodate attractive walking and cycling routes. Access between the hospital and town centre for pedestrians and cyclists is a key feature of this site, with at-grade crossings over Rom Valley Way and Oldchurch Road being vitally important. The site has good access to public transport (buses and rail services from Romford Station are 500m to the north of the site) and the possible provision of a north-south rapid transit would improve this.



Create urban streets with space for pedestrians, cyclists and public transport – Oxford Road, Manchester

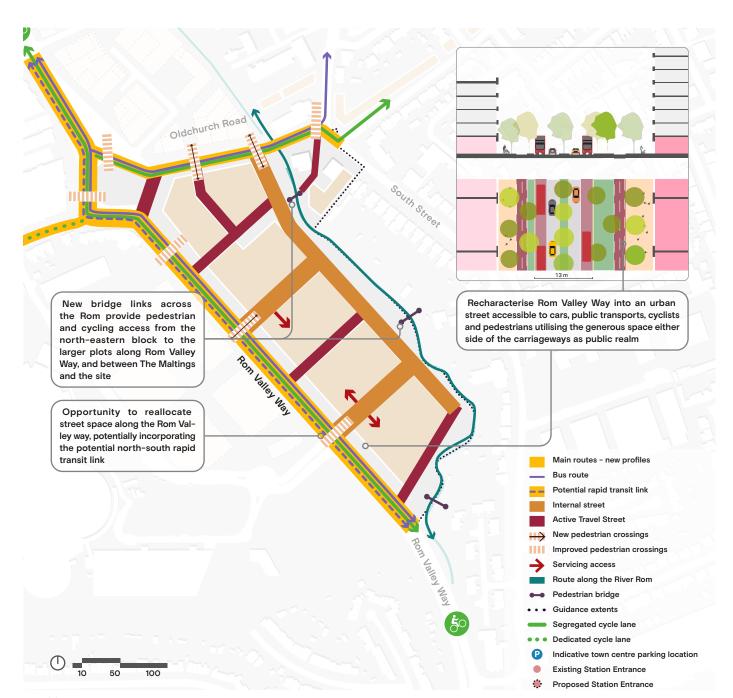


Fig. 99. Indicative street hierarchy, access and route networks



#### 6.6.3.4 Character and Townscape

The Rom Valley site forms part of the Rom Valley character area. Its employment focus provides the clearest indication for the make-up of ground floor programme, particularly along Rom Valley Way where the more hostile edge condition can be more boldly fronted by employment uses.

The massing should feather from north to south and from west to east into the residential context, boldly defining the busy roads, and creating a softer edge along the River Rom.

#### 6.6.3.5 Implementation

It is important that the existing employment uses within the Seedbed centre are preserved through the redevelopment and that a phased approach starting at the south of the site is considered and provides for this.



Fig. 100. Illustrative plan with key existing and proposed character features



Fig. 101. Illustrative massing strategy



Fig. 102. Creating pleasant spaces along the River Rom that encourage people to stop, sit, and enjoy. The River Rom can also become part of a wider cycling and walking network through and across the town centre

# 6.7 LIBERTY

### 6.7.1 Existing Context

This brief covers an area framed by Market Place, Mercury Gardens, Western Road and South Street. The majority of the site has a PTAL of 6a or 6b, with parts of Market Place and South Street having a PTAL of 4.

The original open-air Liberty Centre was opened in 1968 and enclosed and extended in 2003. It currently comprises 105 units primarily of non-food retail, including many household names, a post office, cafés / restaurants and financial services. Servicing for the shopping centre is from the roof with vehicle access at two points along Mercury Gardens. Redevelopment of any part of the site will need to maintain servicing access for retained units.

Lambourne House was built at the same time and has been refurbished to provide serviced office suites. The former Debenhams department store, built in 1963, comprises approx. 22,000sqm of non-food retail. Mercury House provides office space. The adjoining Mercury Gardens car park, built at the same time, is unused.

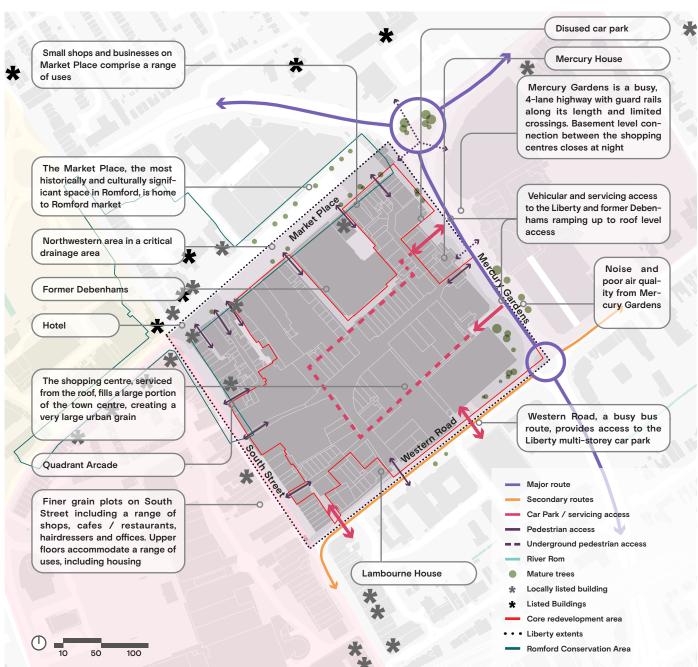


Fig. 103. Existing Liberty physical context



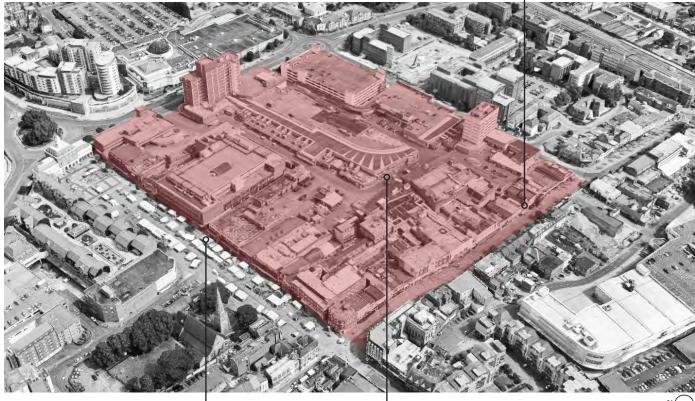
Table 23. Existing Liberty uses

Existing Liberty Uses*		Quantum
Retail / Restaurants Cafes	The Liberty Centre	39 000
Employment / Commercial	Lambourne House Mercury House	1000
Residential		-
Other	Disused Mercury Gardens car park, public toilets, Council Public Access & Service Centre, Shopmobility Base	
Public car parking	Liberty Car Park	850

 $<sup>\</sup>ensuremath{^{*}}\xspace$  net, approx. proposed for redevelopment within core development area



View of one of the Liberty entrances on South Street



Aerial view - looking southeast



View of former Debenhams store along Market Place



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Liberty Shopping Centre, completed in 1972

6 SITE GUIDANCE — LIBERTY AUGUST 2024

# 6.7.2 Objectives

#### 6.7.2.1 Vision

Phased evolution to an enhanced and nuanced commercial-focused area that provides active ground floor commercial and employment uses with residential accommodation on upper floors. Development to be sensitive to and supportive of the special character and setting of the conservation area, positively engaging with a rejuvenated Market Place with listed buildings, breaking up the existing large scale blocks to deliver a finer urban grain.

The finer urban grain can incorporate a network of publicly accessible streets that stay open at all times, and allow for street addresses for ground floor uses and for residential above.





Create positive, active ground floor conditions and spaces to eat and drink throughout the day – 19th & Mercer, Seattle I New Road, Brighton

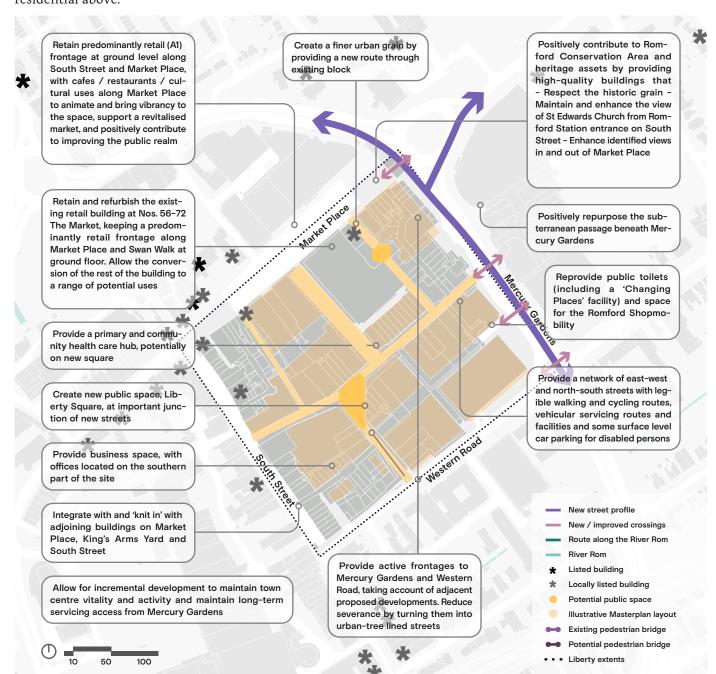
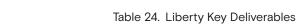


Fig. 104. Liberty site opportunities and objectives

## 6.7.3 Development Principles





#### 6.7.3.1 Land Use

The site should be divided into sub-plots taking the form of urban blocks, creating a finer urban grain. Retail should form the focus of ground floor activity around the internal streets as well as along South Street and the Market Place. Uses along the Market Place should seek to positively engage with the space and help support it as the most important civic space in the town centre. Employment uses should front the ring road. Residential and employment uses can occupy upper floors.

**Key Deliverables** Quantum Public open space Approx. 0.2 ha Residential 80 000 - 110 000 m<sup>2</sup> 35 000 - 40 000 m² (inc. Post Retail Office and PASC) 15,000 to 20,000 m<sup>2</sup> Office / research & development / light industry / leisure / culture / hotel 1500 m<sup>2</sup> (primary / community health hub) Total built area 130 000 - 170 000 m<sup>2</sup> Car parking 600-800 spaces

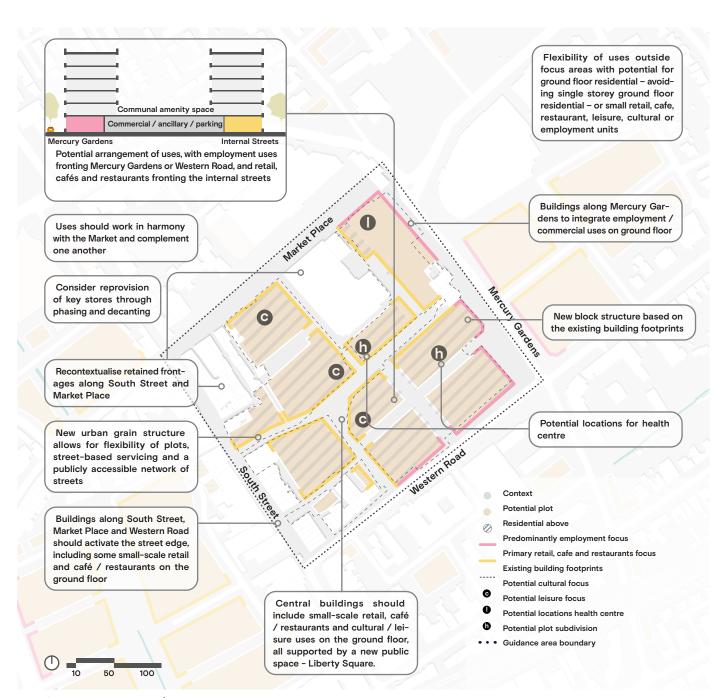


Fig. 105. Indicative ground floor uses strategy

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# D

# 6.7.3.2 Open Space, Streetscape and Ecology

Reprovide a truly public space at the centre of the area which can be positively engaged with at its edges by new buildings. The Market Place and South Street should be enhanced and celebrated as focal spaces for the town centre.



Create places to sit and dwell, places to socialise and be active throughout the day – Croydon South End High Street, London

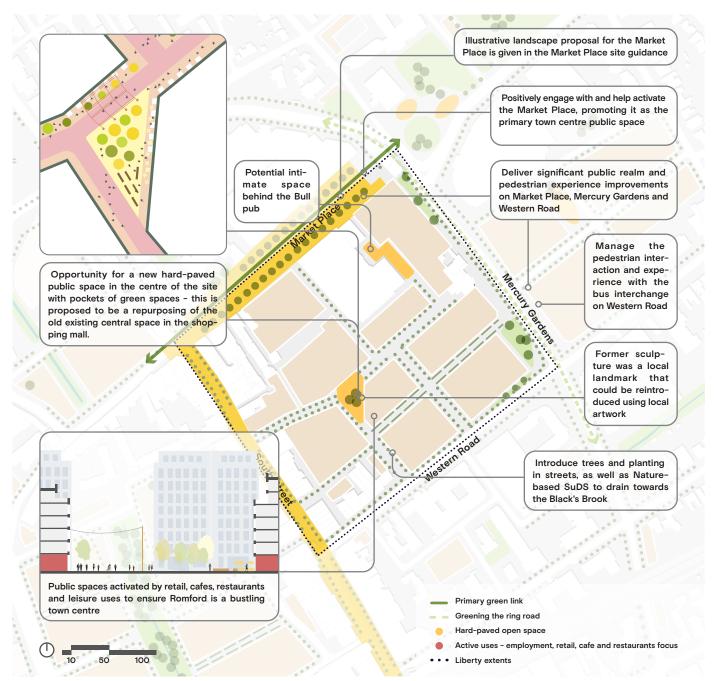


Fig. 106. Indicative public open space provision and locations

# D

#### 6.7.3.3 Access and Movement

The access and movement network must promote active travel, utilising green links to the town centre. All streets must be clear, safe and accessible for pedestrians and cyclists to encourage active travel.

Given the removal of the service access on the roof, buildings to include coordinated commercial deliveries and waste strategy.



Create urban street with space for pedestrians, cyclists and public transports – The Cuts, Canada Water

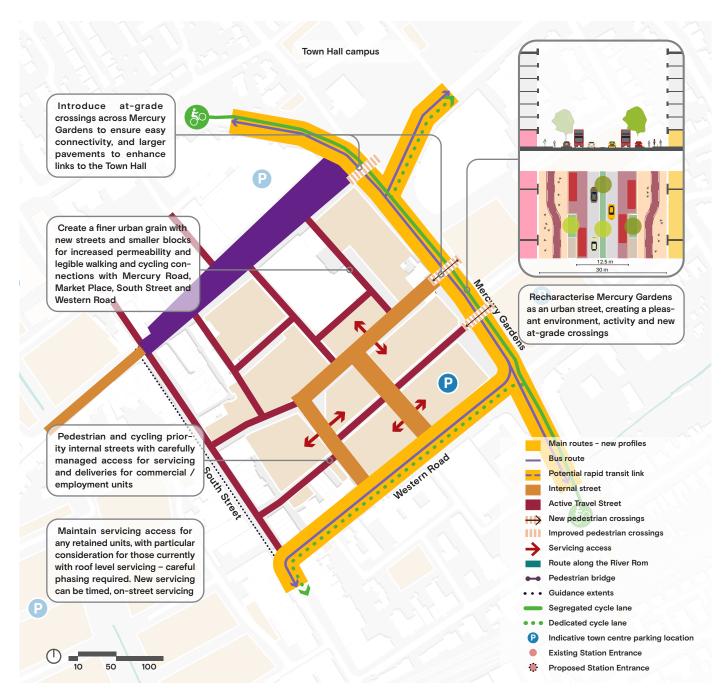


Fig. 107. Indicative street hierarchy, access and route networks

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#### 6.7.3.4 Character and Townscape

The Liberty forms the western component of the Liberty & Mercury character area. Going forward it should remain part of the primary retail focus of the town centre, but become better knitted into its context, offering a supportive role to the Market Place and encouraging permeability through the town centre at all times of day.

It will be paramount to the town centre that the shopping centre can perform its commercial function during redevelopment, with each element coming forwards piece by piece to ensure the town centre is not devoid of its primary retail attractor.

#### 6.7.3.5 Implementation

The Liberty is a complex mix of buildings and a carefully phased approach will be critical to create value and ensure the ongoing retail function is maintained and not undermined. There are a number of vacant / under-utilised blocks which could come forward early whilst preserving occupied and well-performing retail units. Blocks are in multiple ownerships and a coordinated delivery strategy and agreement will be required. Phasing will need to be informed by landownership, existing lease agreements and the ability to change / reroute internal servicing / M&E infrastructure. A key consideration is the ability to continue servicing individual units given the current roof level access and coordination of parking provision in line with the Masterplan parking strategy.

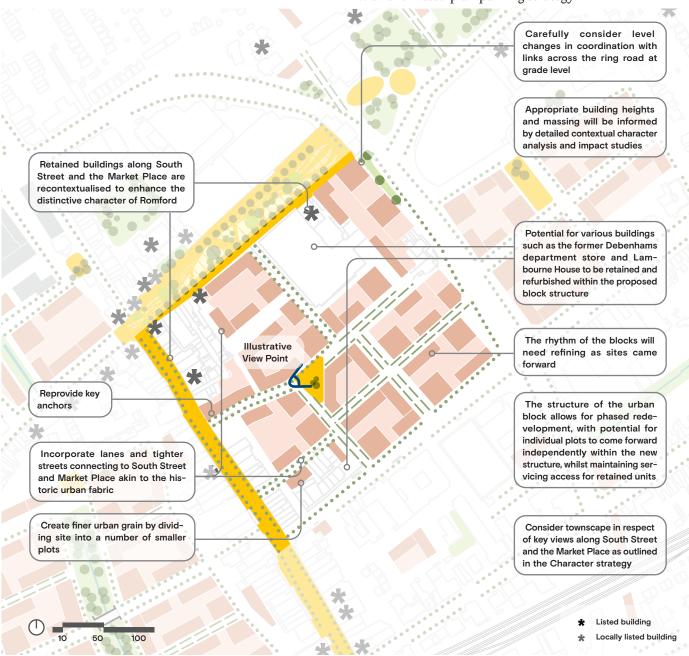


Fig. 108. Illustrative plan with key existing and proposed character features



Fig. 109. Illustrative massing strategy

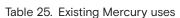


Fig. 110. Create new public spaces within the town centre to create attractive places to sit and enjoy the town centre, and will give a facelift to existing spaces, such as along South Street, to encourage outside activity and interaction

# 6.8 MERCURY

# 6.8.1 Existing Context

Mercury sits between the Main Road, Junction Road, Western Road and Mercury Gardens characterised by the Mercury shopping centre. The Mercury is a 3-storey enclosed shopping centre, opened in 1990, with approx. 40 stores including large Wilko and Peacocks stores, Premiere Cinemas, Mecca Bingo and a vacant nightclub. Servicing and parking access is from Western Road, with exits onto Western Road, Junction Road and Dolphin Approach. The car park is shared with the ASDA food store which forms the ground floor of the mixed-use retail, hotel and a residential development built in 2008 / 09. The site mainly has a PTAL of 6a, although the northern part has a PTAL of 4.



Existing Mercury Uses*		Quantum
Non-Food Retail, Cafes / Restaurants, Financial / Professional		13 000 m²
Leisure	Premiere Cinemas, Mecca Bingo	Unknown
Leisure	Fitness centre, vacant nightclub	1 000 m²
Residential		-
Public car parking	Multi-storey car park	1000

<sup>\*</sup>net, approx. proposed for redevelopment within core development area

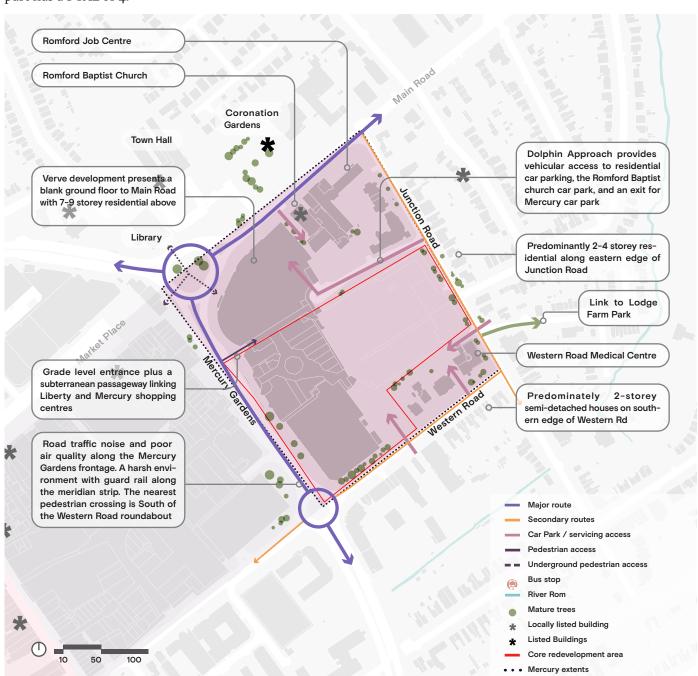


Fig. 111. Existing Mercury physical context

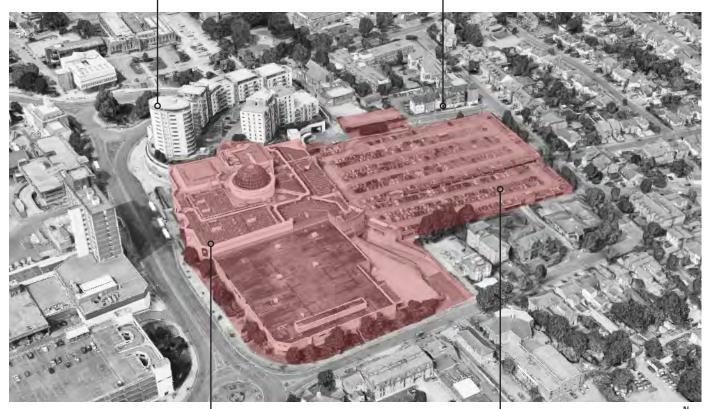




Dophin Leisure centre c.2000, demolished 2004



View towards Dolphin Approach



Aerial view - looking northwest



View towards Mercury Gardens



View west across Mercury Car Park

# 6.8.2 Objectives

#### 6.8.2.1 Vision

A residential-led development together with business and other suitable 'main town centre uses' on lower floors fronting Mercury Gardens.

New streets will improve permeability and, together with the redevelopment of the Liberty opposite, high-quality buildings will transform the character of Mercury Gardens into a tree-lined urban street. A new local open space at its centre will provide opportunity food and beverage units.





Create high quality apartments at appropriate scales with ground floor uses activating streets and spaces – Elephant & Castle, Southwark | Canada Water, Southwark

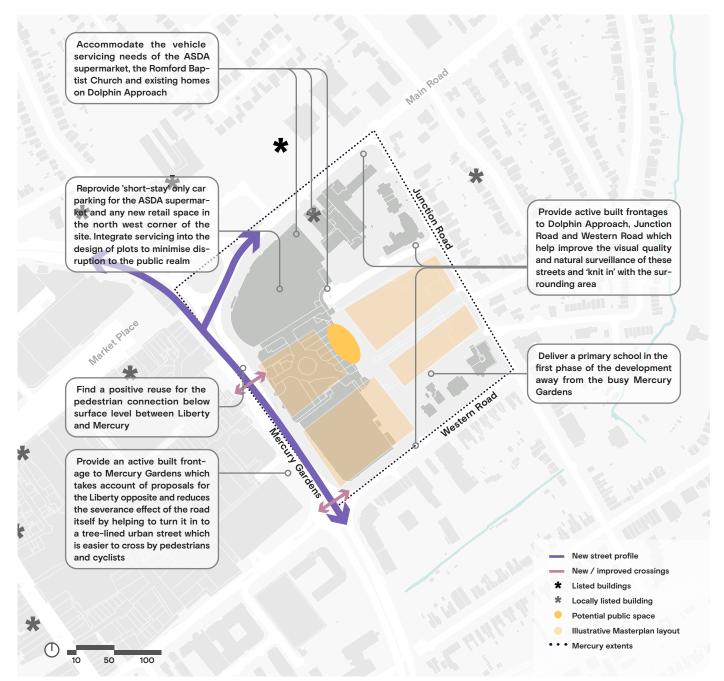


Fig. 112. Mercury site opportunities and objectives

## 6.8.3 Development Principles

### Table 26. Mercury Key Deliverables



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#### 6.8.3.1 Land Use

The Mercury should be divided into sub-plots taking the form of urban blocks, creating a finer urban grain. Its retail core has the potential to adapt from a shopping centre focus that responds to its location at the edge of the town centre. Employment uses and main town centre retail uses should be focused on Mercury Gardens, with local retail and residential defining the new public space at the centre of the plot and internal streets to the east of Mercury Gardens.

Quiet streets behind Mercury Gardens offer suitable locations for a primary school.

**Key Deliverables** Quantum Public open space Approx. 1.4 ha Residential 40 000 - 55 000 m<sup>2</sup> 10 000 - 12 000 m<sup>2</sup> Retail and similar uses Employment / Commercial / Hotel 5 000 m<sup>2</sup> Primary school 3FE school Total built area 60 000 - 80 000 m<sup>2</sup> Public town centre car parking 300-500 spaces

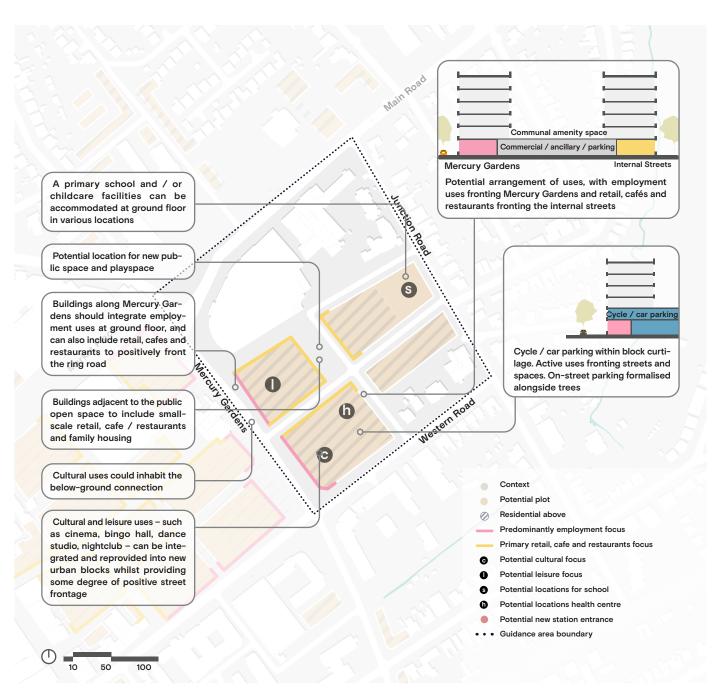


Fig. 113. Indicative ground floor uses strategy

6 SITE GUIDANCE — MERCURY AUGUST 2024

# 6.8.3.2 Open Space, Streetscape and Ecology

There is potential to provide a new, local public space at the heart of the site and to positively engage with the new green links along Mercury Gardens and Main Road.





Create positive public environments that encourage social activity and residential streets that are also green links – Ruskin Square, East Croydon | St Andrews, Bromley-by-Bow



Fig. 114. Indicative public open space provision and locations

# N. A.

#### 6.8.3.3 Access and Movement

The access and movement network must promote active travel, utilising green links to the town centre. All streets must be clear, safe and accessible for pedestrians and cyclists to encourage active travel.

Given the reconfiguration of the block and potential reprovision of town centre uses, a coordinated servicing strategy will be needed.



Urban street with space for pedestrians, cyclists and public transport – New Islington, Manchester

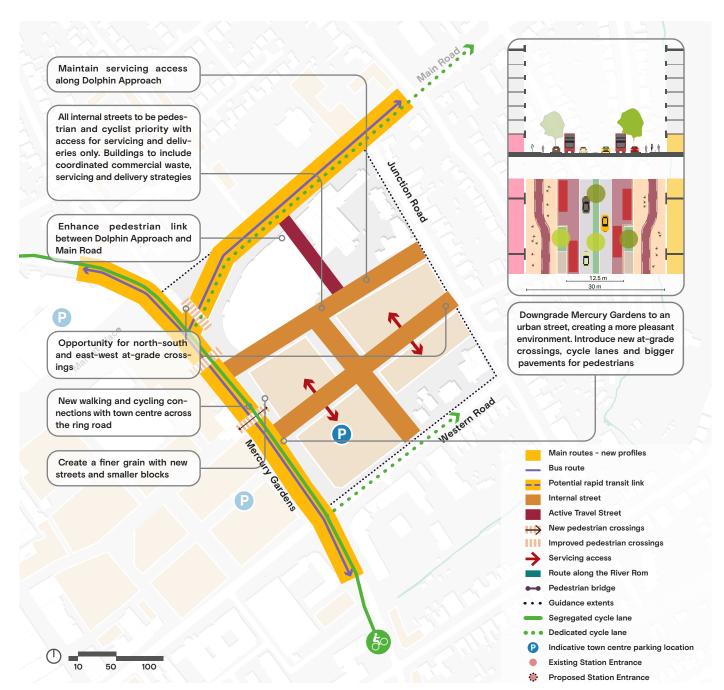


Fig. 115. Indicative street hierarchy, access and route networks

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#### 6.8.3.4 Character and Townscape

The Mercury forms the eastern component of the Liberty & Mercury character area. To the west is Mercury Gardens and Liberty site and to the east is a residential neighbourhood consisting primarily of single family detached and semi-detached houses. Massing should feather from west to east into the residential context, defining the edge of Mercury Gardens, and enclosing into an urban block the existing buildings in the south-east of the area.

#### 6.8.3.5 Implementation

It is important that the redevelopment of the Mercury shopping centre links back spatially into the town centre and that an early move to rework the existing car parking and to provide a mix of residential and retail uses is considered.

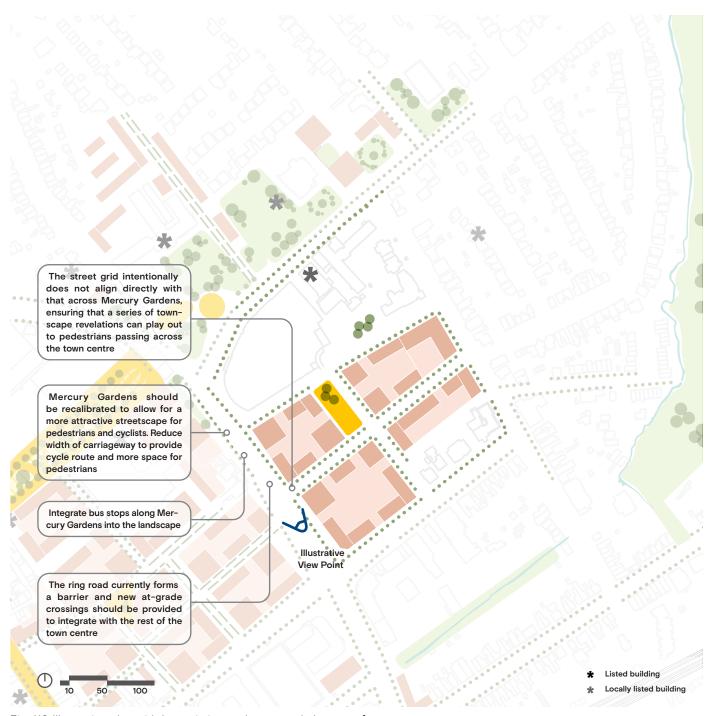


Fig. 116. Illustrative plan with key existing and proposed character features



Fig. 117. Illustrative massing strategy



Fig. 118. Recharacterise the ring road as an urban street, creating active frontages, spaces for cyclists, pedestrians, buses and cars, new at-grade crossings and on-street parking formalised along tree planting

# 6.9 NORTH STREET

## 6.9.1 Existing Context

The North Street site guidance area lies north-west of the town centre and extends from the roundabout by Angel Way along North Street to Seymer Road. It incorporates the sites to the west of North Street between the former Como Street car park to the Matalan site and stretches to the bus garage on the eastern side of the street. The area has a PTAL ranging from 4 at the bus garage to 6a at the roundabout. The surrounding context is characterised by largely low-rise surburban housing to the east and west. North Street itself provides a varied local high street offer although suffers from poor quality public realm and lack of greenery. St Edwards Way to the south has a generously planted meridian but also creates a barrier to connectivity with the town centre.



Table 27. Existing North Street uses

Existing North Street Uses*		Quantum
Commercial, employment	Matalan, Riverside House, high street employment	approx. 7 000 m <sup>2</sup>
Light industry	Bus depot	approx 6 000 m²
Cafes / Restaurants, Convenience Shopping	High street	approx 700 m²
Residential		approx 1000 m²

<sup>\*</sup>net, approximated uses proposed for redevelopment within core development area

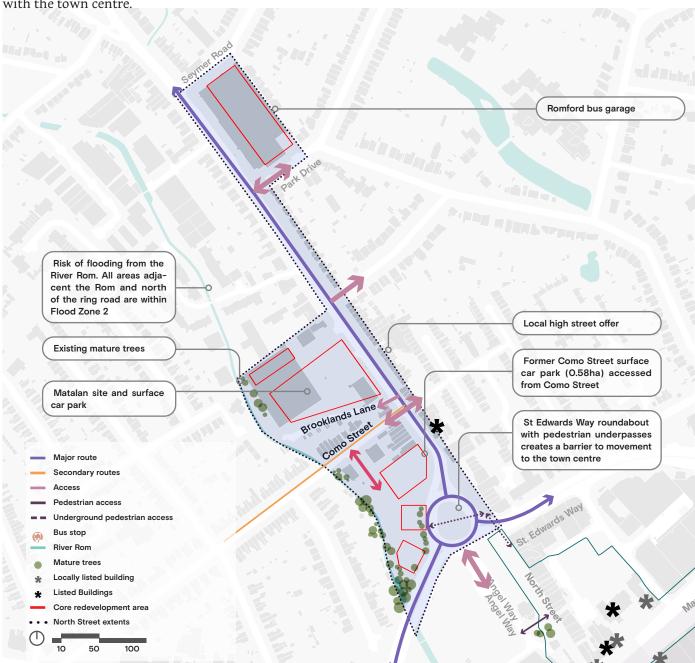


Fig. 119. Existing Mercury physical context





North Street bus depot



North Street high street shops



Aerial view - looking north



Matalan and car park



Former Como Street Car Park

# 6.9.2 Objectives

#### 6.9.2.1 Vision

The vision for North Street is for it to evolve as an integrated and cohesive area that feels like an extension of Romford town centre. This means improving movement for pedestrians and cyclists across St Edwards Way as well as along North Street itself.

The urban grain is currently disjointed with isolated blocks punctuated by car parking and open spaces. The existing fabric should be stitched together to create a consistent street frontage. This should be supported with public realm improvements, street planting and a new public space that acts as a spill-out space for ground floor commercial uses and a positive gateway to the town centre.



A gateway to the town centre with ground floor active uses combined with attractive pedestrian routes and seating areas – Canada Water. London

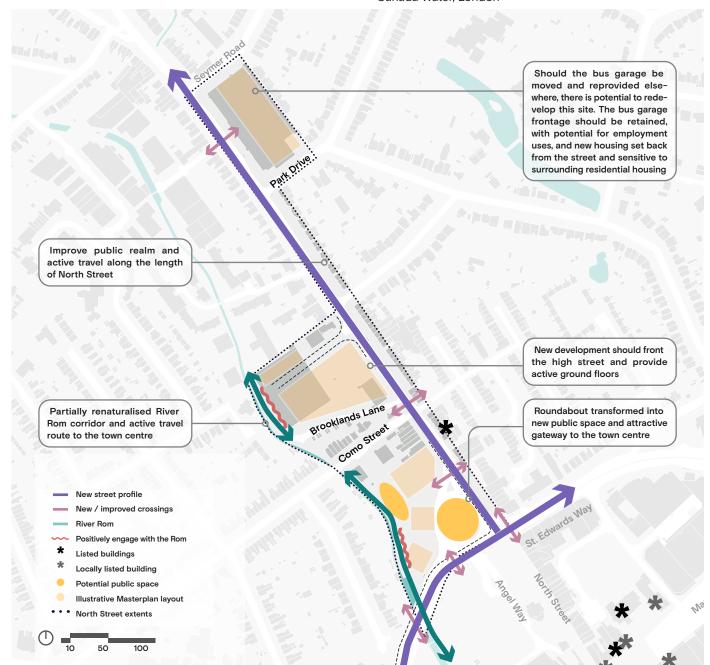


Fig. 120. Mercury site opportunities and objectives

## 6.9.3 Development Principles

# 1

### 6.9.3.1 Land Use

The quanta of existing employment and retail should be reprovided with potential to enhance the local high street offer with new ground floor commercial uses fronting onto North Street. Residential uses are provided above the ground floor.

Should the bus garage be moved and reprovided elsewhere, there is potential to redevelop this site. The front facade of the bus depot should be retained, and can provide an anchor employment use, with residential set back from the street. A new school is proposed on the Matalan site, complementing and providing a transition in massing to the suburban character to the west.

Table 28. North Street Key Deliverables

Key Deliverables	Quantum
Public open space	approx. 0.3 ha
Residential	20 000 - 30 000 m²
Retail and similar uses	1 000 m²
Employment / Commercial / Hotel	4 000 m²
Primary school	3FE school
Total built area	30 000 - 40 000 m²
Public town centre car parking	Accessible on-street only

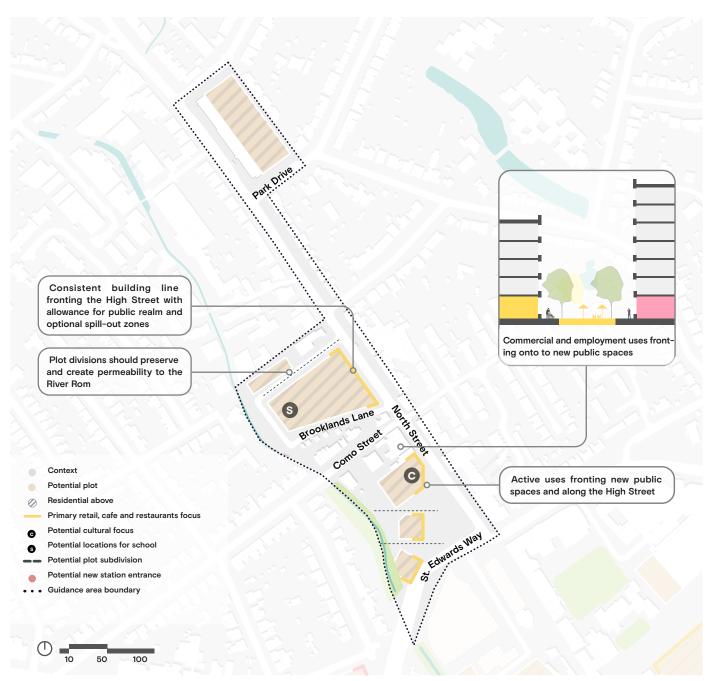


Fig. 121. Indicative ground floor uses strategy

# 6.9.3.2 Open Space, Streetscape and Ecology

A new public space at the southern end of North Street provides a spill-out zone for ground floor commercial uses as well as an attractive gateway to the town centre.

Public realm, including street trees and greening, is enhanced along the length of North Street to create a unified character and improve environment for pedestrians, cyclists and ground floor retail and employment uses.



Partially renaturalising the River Rom and creating an active travel link to the town centre - Mayfield Park, Manchester

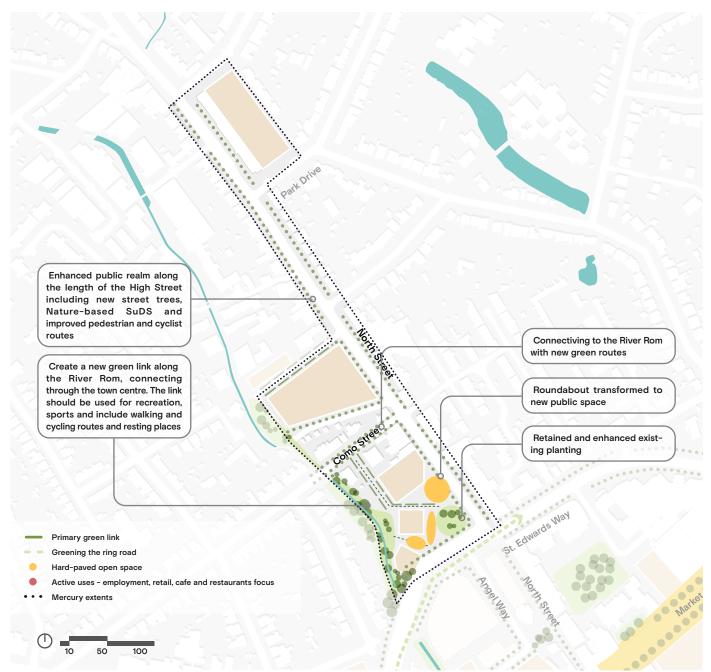


Fig. 122. Indicative public open space provision and locations



### 6.9.3.3 Access and Movement

The access and movement network must deliver improved connectivity between the surrounding neighbourhoods to the north and the town centre. To facilitate this the existing roundabout should be downgraded into a signalled junction with an at-grade crossing through peninsularisation, improving the experience of pedestrians and freeing up space for a new public space and improved public realm. The proposed layout allows for the retention of the roundabout in the shorter term.

Active travel should be improved along of North Street with the introduction of a segregated cycle lane along its length.



Creating generous pavements with new street trees and a cycle-priority route – High Street, Altrincham



Fig. 123. Indicative street hierarchy, access and route networks



### 6.9.3.4 Character and Townscape

The character along North Street should build on its local high street character with selective new development and upgrades to the existing offer to create a more attractive and consistent streetscape. Massing and heights should respond to the predominantly low-rise context by stepping down and creating a transition from the town centre. This should be reflected in both a lowering of heights and a finer grain of footprints, avoiding bulky massing and identical facades incongruous with the historic pattern of smaller, narrower plots.

### 6.9.3.5 Implementation

The former Como Street car park provides an early opportunity to catalyse development north of St Edwards Way, provide an anchor development and improved links to the town centre.

This should be brought forward in conjunction with the recharacterisation of the roundabout in order to deliver maximum public benefits as well as creating an attractive environment for new development.

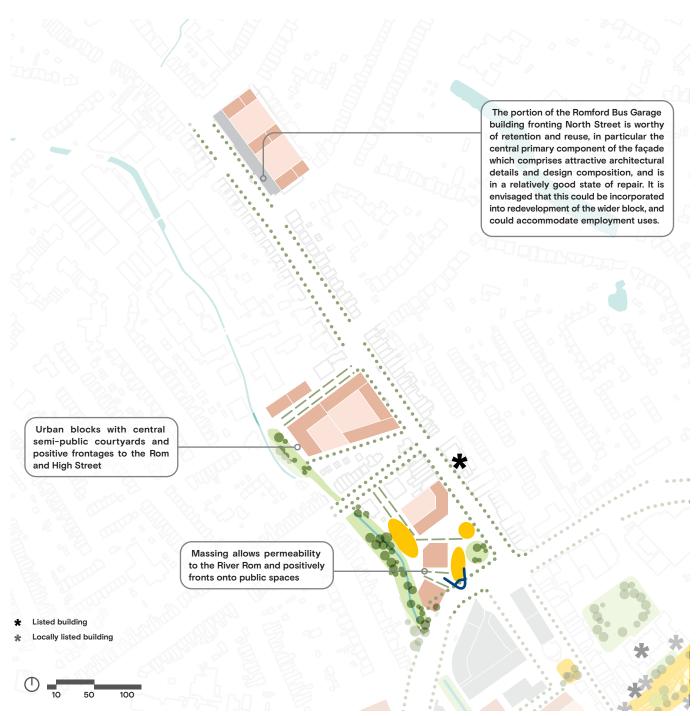


Fig. 124. Illustrative plan with key existing and proposed character features



Fig. 125. Illustrative massing strategy



Fig. 126. New link from North Street through to the town centres with spill-out zones for active ground floor uses

# 6.10 CIVIC CAMPUS

# 6.10.1 Existing Context

Civic Campus is the existing administrative heart of Havering with a cluster of civic buildings punctuated by high-quality public green spaces. This includes Havering Town Hall, Romford Central Library, the Magistrate's Court and Coronation Gardens. Many of the buildings and spaces are of high quality and lend the area a unique character in Romford that should be retained and enhanced. The area has a PTAL of 4 at its eastern edge, with 5-6a elsewhere.

East and north along Main Road there is a transition to the low-rise suburban context characteristic of the wider Romford Strategic Development Area. While to the west, Tollgate House marks the beginning of the town centre and the historic Market Place.

Table 29. Existing Civic Campus uses

Existing Civic Campus Uses*		Quantum
Civic, employment	Magistrates Court, County Court, Havering Town Hall, Police Station	approx 15 000 m²
Cultural	Romford Library	approx 3500 m²
Convenience retail	Tesco Express, Esso	approx 1 000 m²
Town Hall Car Park	Surface car park	TBC

<sup>\*</sup>net, approx. proposed for redevelopment within core development area

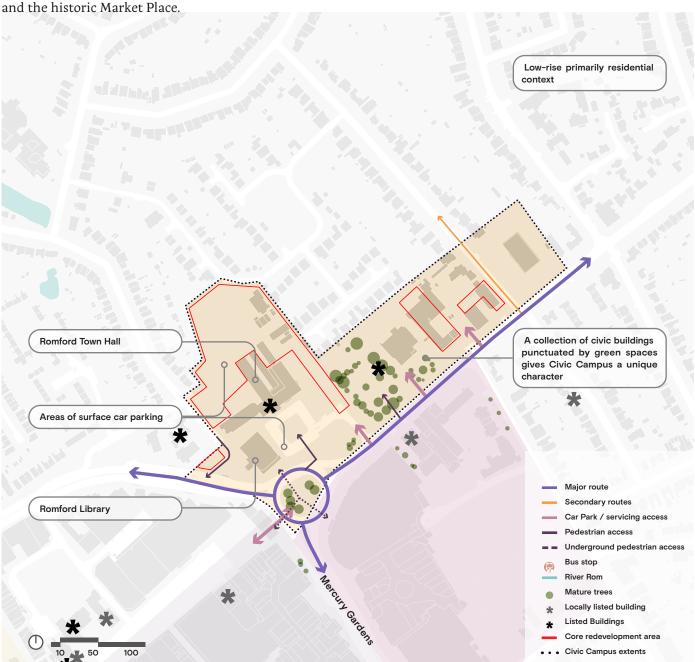
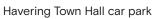


Fig. 127. Existing Civic Campus physical context

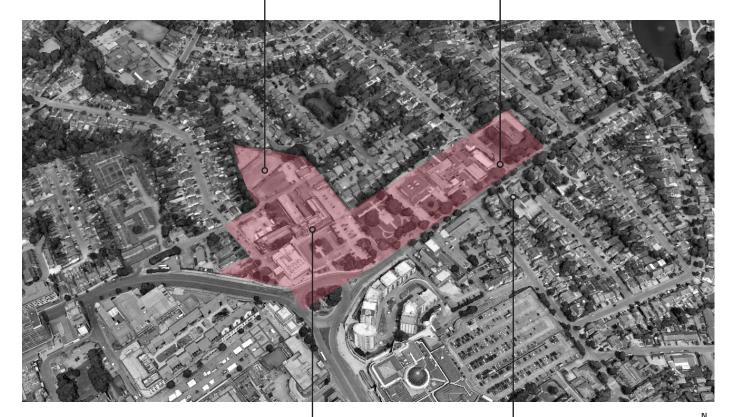








Main Street and Oakland Avenue looking west



Aerial view - looking north



Romford Town Hall



Coronation Gardens

# 6.10.2 Objectives

### 6.10.2.1 Vision

The vision for Civic Campus is to improve the setting of the existing buildings and use new development to fill gaps in the streetscape to create a more unified area and stitching together pockets of built form.

New development and enhancements should focus on enhancing the existing pattern of pavilion buildings with complementary green pocket parks and civic open spaces.



Civic buildings with corresponding civic-quality public spaces – Town Hall. Waltham Forest

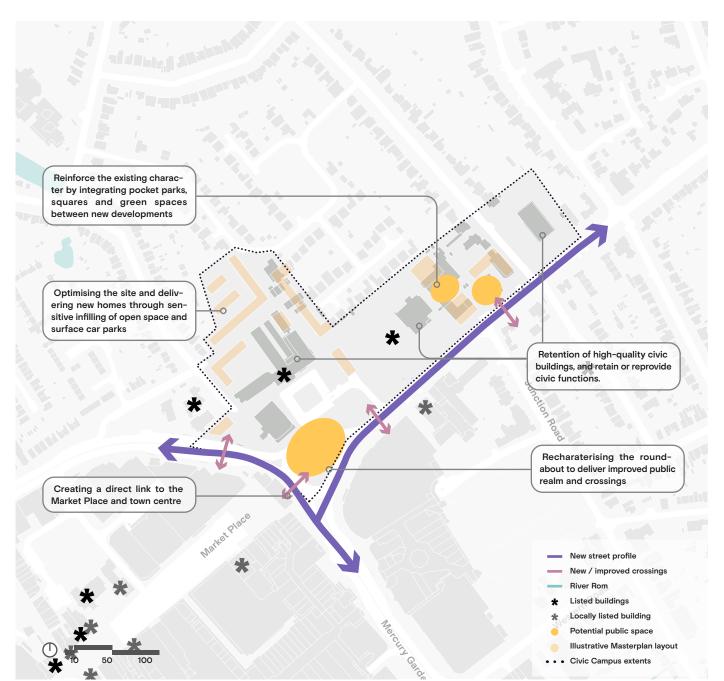


Fig. 128. Mercury site opportunities and objectives

## 6.10.3 Development Principles



### 6.10.3.1 Land Use

Existing civic uses should be retained or reprovided, with any building reuse to accommodate community or public functions to continue to evolve the area as the civic heart of the borough. Any future relocation of the Town Hall function may provide an opportunity for a new significant community, culture, or civic anchor for the neighbourhood. An analysis of the future of the Town Hall site is needed to determine if it is appropriate to keep the current function on site. Residential may be incorporated to help enable further positive development and public realm enhancement.

Table 30. Civic Campus Key Deliverables

Key Deliverables	Quantum
Public open space	approx 1.0 ha
Residential	7 500 - 12 000 m²
Employment / Commercial / Hotel / Leisure	5 000 m² (tbc)
Civic / community / cultural	10 000 m² (tbc)
Total built area	25 000 - 35 000 m²
Public town centre car parking	On-street parking only

Uses and buildings that do not contribute to the vision and character for the area should be prioritised for redevalenment.

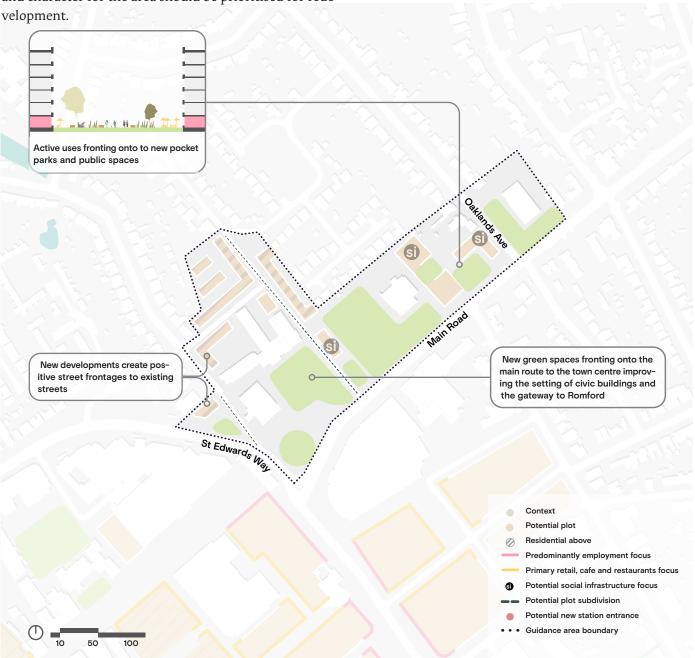


Fig. 129. Indicative ground floor uses strategy

# 6.10.3.2 Open Space, Streetscape and Ecology

There exist several high quality green spaces as well as mature street trees along Main Road that provide an attractive setting for buildings. The focus should be on improving the continuity and coherence between these public spaces, creating a tapestry of buildings and green open spaces. To facilitate this, a new public open space is proposed in front of Romford Town Hall as well as pocket parks on the existing petrol station site and between proposed developments along Main Road.



Creating pocket parks and green spaces between new developments – Alfred Place Gardens, London



Fig. 130. Indicative public open space provision and locations

### 6.10.3.3 Access and Movement

Main Road is already a high-quality route linking to the town centre and proposed as one of the key 'green links' that connect the town centre to the wider green network. Improvements should be targeted at making active travel choices more attractive including the addition of segregated cycle lanes, increased planting and places to sit.

Crucial to improving the cohesiveness between the civic heart of the borough and town centre is the recharacterisation of St Edwards Way and the existing roundabout. This should be downgraded to a signalled, at-grade crossing with a clear pedestrian link to the Market Place.



Urban street with space for pedestrians, cyclists, Nature-based SuDS, and public transport - Eddington, Cambridge



Fig. 131. Indicative street hierarchy, access and route networks



### 6.10.3.4 Character and Townscape

The existing character of Civic Campus should be enhanced by improving the setting of retained buildings and linking together public spaces to improve coherence and continuity. This site links the town centre towards suburban residential context and the Gidea Park conservation area. Thus, new development should be sympathetic to the sensitive context and provide a transition in height from the town centre to the low-rise suburban context.

### 6.10.3.5 Implementation

Improving connectivity both along Main Road and to the town centre will be key for the future success and character of Civic Campus. Priority should be given to recharacterising the roundabout and facilitating a more direct pedestrian and cyclist routes through to the Market Place

The Town Hall car park also provides an early opportunity to deliver public realm enhancements and improve the experience of arrival in Romford town centre.



Fig. 132. Illustrative plan with key existing and proposed character features



Fig. 134. Illustrative massing strategy



Fig. 133. Recharacterised streetscape with cycle lanes, SuDS, improved public realm and connected pocket parks

# 6.11 CROW LANE

## 6.11.1 Existing Context

Crow Lane comprises the former gas works stretching between Crow Lane and the railway and Nursery Walk and the retained Royal Mail distribution hub. It is largely made up of vacant land with some remnants of previous uses. To the east, new residential-led development of between 3 and 10 storeys provide a medium density context transitioning towards the town centre. Directly to the south lies the Romford Cemetery and to the west is a mixture of low-rise suburban housing and light industrial uses along the railway embankment. The area has a PTAL of predominantly 2, rising to 3 at its south-eastern edge.

Table 31. Existing Crow Lane uses

J		
Existing Crow Lane Uses*		Quantum
Open storage / vacant land	-	N/A

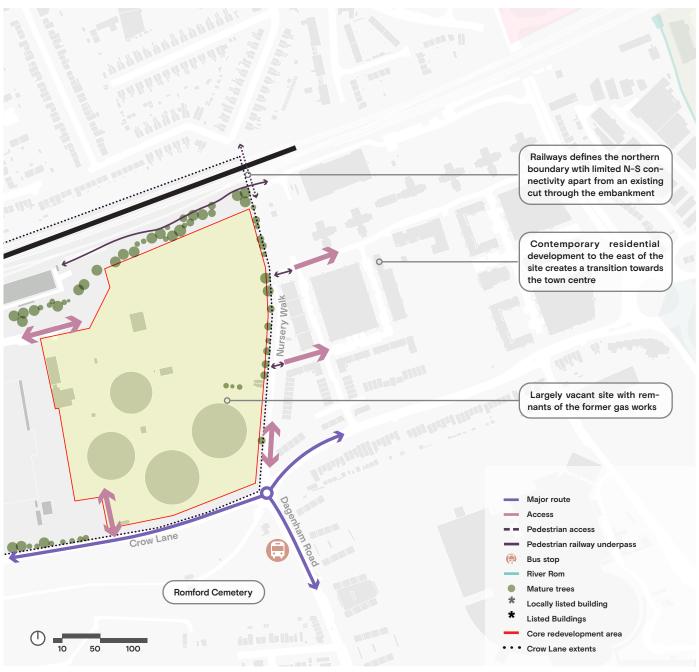


Fig. 135. Existing Mercury physical context





Aerial view of the site looking southeast



Crow Lane looking west



Aerial view - looking north



Royal Mail site



Romford Cemetery

# 6.11.2 Objectives

### 6.11.2.1 Vision

The vision for Crow Lane is that it should emerge as a cohesive and attractive residential neighbourhood with high-quality public realm and improved walking and cycling connections to the town centre and through the railway embankment.

New buildings should complement each other to create a unified character across the neighbourhood for example through the use of similar materials, colour palettes or form avoiding exact copies of buildings.



A mix of scales and architectural styles come together to form a unified neighbourhood character – Chobham Manor, London

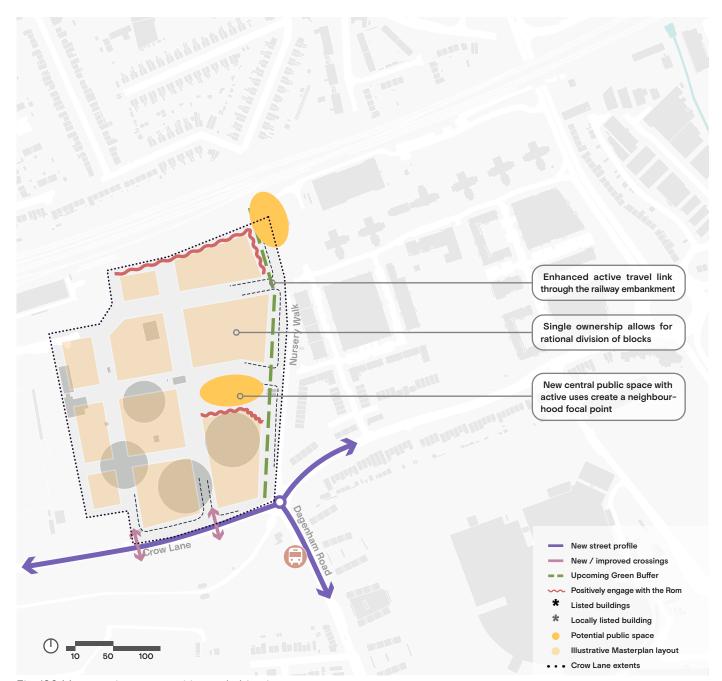


Fig. 136. Mercury site opportunities and objectives

## 6.11.3 Development Principles

### 6.11.3.1 Land Use

A primarily residential neighbourhood, Crow Lane can support a limited amount of retail and commercial spaces to support the local residential population. These should be clustered centrally to improve visibility and cross-usage

Employment uses, potentially creative workspaces, could be located next to the railway embankment to provide a buffer to residential uses. Due to the somewhat peripheral location to the town centre, these could be smaller-floorplate buildings that could support, for example, SMEs or creative workspaces.

Table 32. Crow Lane Key Deliverables

Key Deliverables	Quantum
Public open space	Approx. 1.0 ha
Residential	50 000 - 70 000 m <sup>2</sup>
Retail and similar uses	1000 - 2000 m <sup>2</sup>
Employment / commercial	4 000 - 6 000m²
Total built area	70 000 - 90 000 m²
Public town centre car parking	On-street parking only

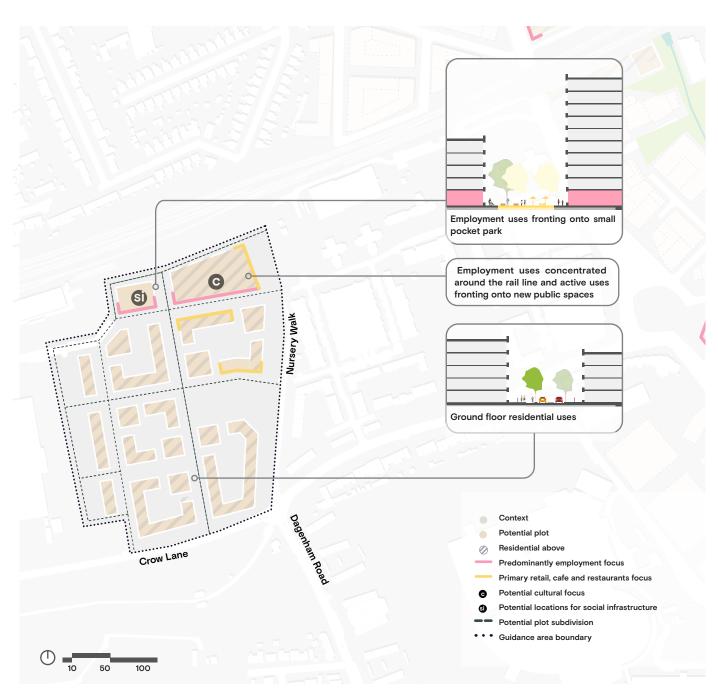


Fig. 137. Indicative ground floor uses strategy

# 6.11.3.2 Open Space, Streetscape and Ecology

There is an opportunity for a new local park, located centrally, to support the increased residential population. This should be connected with an improved north-south green link through the viaduct. This is envisioned as a green 'linear park' with spaces to sit, dwell, play or exercise along its length.

All streets within Crow Lane should be generously planted and provide active places to walk, cycle and meet. Local playspace opportunities should also be integrated into the street profiles.



Providing generous, landscaped semi-public spaces within urban block courtyards - Eddington, Cambridge



Fig. 138. Indicative public open space provision and locations

### 6.11.3.3 Access and Movement

New routes should plug into the existing movement network and enhance permeability and connectivity to the wider context. All new streets should be active travel priority and reflect the character of the primarily residential context.

The new street along the northern end of Crow Lane, connecting to Union Road should provide an active travel route with segregated cycle lanes connecting to the town centre. Nursery Way should also be improved to provide a more desirable link north-south and under the railway embankment.



Residential street with generous planting, pedestrian footpaths and parking integrated into the landscape design – St Andrews, Bromley-by-Bow



Fig. 139. Indicative street hierarchy, access and route networks



### 6.11.3.4 Character and Townscape

A new-built residential area, Crow Lane should provide high-quality homes in courtyard or mansion-block typologies that provide generous landscaped spaces for residents.

Heights and massing should step down and create a transition to the low-rise context to the west and south. Taller elements could be located along the railway embankment with mid-rise development along Nursery Way that reflect the heights and massing of the contemporary development to the east.

### 6.11.3.5 Implementation

Crow Lane area is currently under single ownership which provides a unique opportunity for a rational layout with new routes that effectively link into the wider context. Priority should be given to improving the north-south connection through the embankment and delivering a local public space early to establish Crow Lane as a desirable residential area suitable for a range of ages including young families.

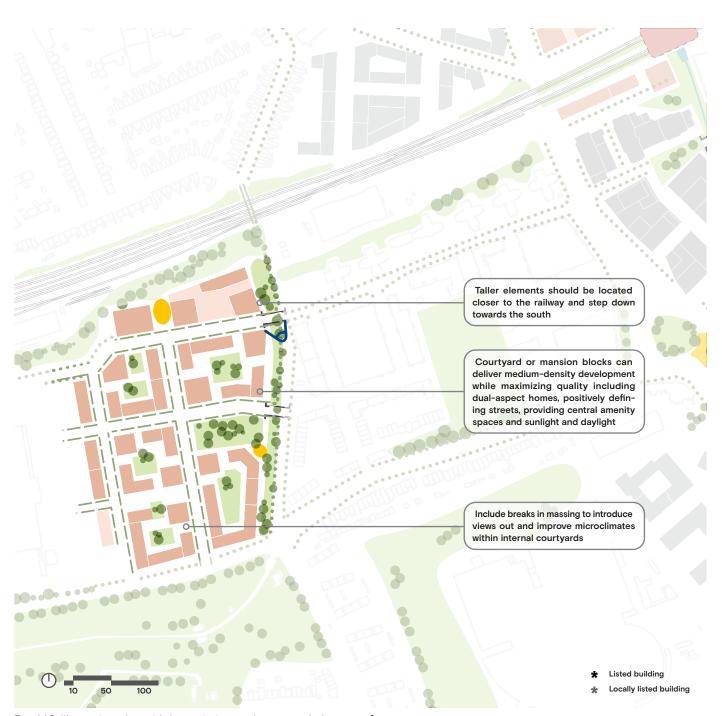


Fig. 140. Illustrative plan with key existing and proposed character features



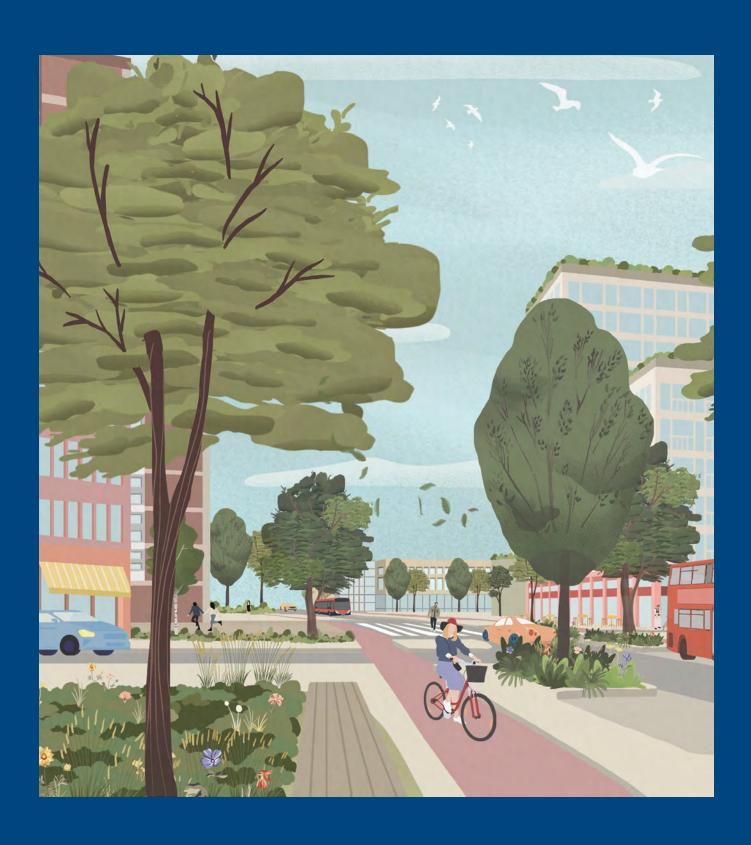
Fig. 141. Illustrative massing strategy



Fig. 142. New green space and upgraded link along Nursery Walk connecting under the railway embankment, with new active travel routes, planting and active ground floors

# 7 IMPLEMENTATION

This chapter sets out the anticipated level of growth the Masterplan could bring, and sets out an approach to implementation that should be incremental



## 7.1 INCREMENTAL IMPLEMENTATION

### 7.11.1 Delivery considerations

The Masterplan has been informed by market and delivery considerations to help ensure that it is deliverable and can succeed in facilitating a high-quality, successful place.

The Masterplan is intended to guide development and regeneration of Romford town centre over the long term. Given the scale and complexity of a number of the development brief approaches it is reasonable to assume that many will be delivered in phases over short, medium and longer time periods — allowing time for the market to adjust and demand and supply characteristics to change.

### 7.11.2 Delivery Periods

It is important to consider the likely delivery profile of growth, in order to plan properly for the expected stepped increase in residential population and activity. To do this, the Masterplan adopts the five-year housing periods in the Havering Local Plan and extends these to 2040 / 41. The Council has then profiled the delivery of additional homes, taking account of discussions with land owners and prospective developers, likely market absorption rates and the ability to deliver accompanying necessary social infrastructure.

### 7.11.3 Population Increase

The development of the Masterplan considered a number of growth scenarios, which were evaluated against a series of objectives including sustainability, design, socio-economic, social and high-level delivery considerations.

Based on the potential growth scenarios and the Council's infrastructure planning assumptions, as set out in the Infrastructure Delivery Plan 2018, of an average of 2.39 people per household and 2% of homes being vacant at any given time, the Masterplan allows for a population increase of between approximately 24,000 and 27,000 people. It should be stressed that such an increase would happen over time and be linked with the expected stepped delivery of homes and infrastructure.

It should be recognised that many variables could impact on this assumed level and rate of growth, such as changes to the housing market and economy. For this reason the Masterplan is formulated as a flexible framework which sets out a vision, objectives and growth assumptions that are to be regularly reviewed. This is discussed further under the Monitoring and Review heading below.

The Masterplan also provides for a significant change in the scale and mix of non-residential uses within the town centre, all of which will provide space to accommodate new jobs, and the Masterplan is confident that Romford will be able to deliver at least 2000 additional jobs by 2041.

In tandem with an increase in population and jobs comes an expected increase in expenditure in the town centre as well as further enhancements such as new and improved public spaces. By leveraging existing assets and bringing forward a series of development opportunities it creates significant opportunities for improved retail space, an expanded leisure / cultural offer, a broadening of the business / economic base alongside the uplift in the town centre residential provision.



Fig. 143. Illustrative view of St Edwards Way: recharacterising the ring road to become an urban street with active travel

Table 33. Growth Potential

Delivery Period	Growth Potential*			
	Additional homes	Additional jobs	Add. residential population	
Short term (2021 / 22 to 2025 / 26)	2,550 - 2,750	100-150	5,865 - 6,325	
Medium term (2026 / 27 to 2030 / 31)	5,150 - 5,550	1,400 to 1,600	11,845 - 12,765	
Long term (2031/32 to 2035/36)	1,600 - 1,850	700 to 800	3,680 - 4,255	
Future (2036/37 to 2040/41)	1,600 - 1,850	50-100	3,680 - 4,255	
Cumulative	10,900 - 12,000	2,250 - 2,650	25,070 - 27,600	

<sup>\*</sup> Indicative and approximate only, based on potential growth scenarios

# 7.2 PARTNERSHIP WORKING

### 7.1.1 Collaborative Working

The Council will continue to work collaboratively with partners to support a comprehensive approach to regeneration. In doing so, it will:

- Work constructively with the GLA and TfL to use allocated GLA funding and Liveable Neighbourhood or similar funding to best effect
- Use its joint venture partnerships with private sector partners to deliver the proposed regeneration of the Waterloo Estate and Bridge Close sites
- Work collaboratively with land owners and developers to shape new development
- Work with the Romford Business District (BID) to realise shared objectives for the town centre
- Engage with the Environment Agency, Natural England and others over strategically important flood risk and nature conservation issues
- Use Housing Revenue Account (HRA) capital to support new council housing in the area; including taking on additional borrowing in the HRA
- Use general fund reserves / borrowing and / or pension fund resources to fund affordable housing, Build for Rent housing

### 7.1.2 Romford Delivery Board

The Council will review how best to ensure/ monitor implementation which may include boards such as an officer level Delivery Board. A board could potentially contribute towards overseeing work on:

- Co-ordinating and driving forward the delivery of the Masterplan's vision and objectives;
- Commissioning further studies and strategies;
- Forming a Developers Forum to co-ordinate development;
- On-going engagement with local people and businesses, including the Romford BID;
- On-going liaison with infrastructure providers and developers to co-ordinate works;
- Liaison with other Boards, including the Health and Wellbeing Board; and
- Monitoring overall progress against identified milestones.

## 7.3 LAND OWNERSHIP

### 7.3.1 Council ownership

The Council owns significant locations within the Romford SDA and the Council will use its land ownership in ways which help deliver the Masterplan's vision and objectives.

There are a number of delivery routes which could be pursued that offer a range of risk and reward profiles. These include:

- Self delivery where all of the construction and sales risks are borne by a single party. This does have the benefit that all the returns also flow back to that same party.
- Joint Venture these are typical for larger more complex sites as they can be costly and lengthy to establish. Under a joint venture agreement both parties tend to operate on a 50 / 50 basis to bring forward a scheme with costs and returns shared amongst partners. This structure can be quite common between the public and private sector.
- Development Agreement is a sale where there are obligations around performance such as planning consent and programme timing placed by the landowner on the developer. In the event that these conditions are not satisfactorily met there are remedies for breach which can include step in rights or an option to take the land back.
- Land Sale this can be on the basis of 'Subject to Planning' or 'Unconditional', where a parcel of land is typically sold to a developer in return for an upfront sum of money. There are very few conditions attached to the sale so if the scheme does not progress there is little the former landowner can do to drive delivery.
- Strategic Master Developer this is where a developer takes an oversight role in achieving a planning consent for a large / complex site. The delivery of these site can then either be taken forward by the developer or often plots of land are sold to individual parties to deliver in accordance with the planning obtained. This approach is often taken with large and complex sites where the strategic developer wants to mitigate their risk position.

## 7.3.2 Site assembly

In situations where a site (or sites) in third party ownership are not coming forward for development, the Council will be prepared to commence Compulsory Purchase Order (CPO) proceedings and / or use powers under the Housing and Planning Act (2016) in order to achieve the comprehensive approach to delivery that it requires.

# 7.3.3 Comprehensive development

Adjoining land owners will be expected to work collaboratively to realise the full potential of sites that are in multiple ownerships and bring forward comprehensive development. This includes exploring the use of formal Collaboration and Equalisation Agreements, jointly commissioned site-wide Masterplans and the submission of single site-wide planning applications. To be acceptable, any planning applications for part of a large site in multiple ownerships will need to be accompanied by a site-wide Masterplan and delivery statement to demonstrate that proposals for that part of the site would:

- Make a positive contribution to the Masterplan's areawide vision and objectives and, if covered by Site Guidance, the Guidance's site-specific vision and objectives
- Help deliver the area-wide Illustrative Masterplan and, if covered by a Site Guidance, the site-specific guidance of layout, scale and massing
- Not prejudice development of the remaining parts of the site (including those with extant planning consent) in line with the Masterplan's area wide vision, objectives and Illustrative Masterplan and, if covered by a Site Guidance, the Guidance's site-specific vision, objectives and guidance

# 7.4 INFRASTRUCTURE DELIVERY, AND MONITORING

### 7.4.1 Delivery

In order to help focus on delivery and assist monitoring, the Council will continue to identify Romford SDA infrastructure requirements in a discreet section in future Infrastructure Delivery Plans and include a separate Romford SDA heading in future annual CIL / S106 Infrastructure Funding Statements.

The Masterplan team have worked collaboratively with the Council to explore the approach to delivery over the Masterplan period.

### 7.4.2 Funding

The Council will seek to maximise funding from the following sources:

- Transport Network Rail funding of Elizabeth Line improvement works at Romford Station, TfL's Liveable Neighbourhoods Programme for the ring road (between Rom Valley Way and North Street) TfL Local Implementation Plan funding and TfL's COVID-19 response Streetspace project
- Education Basic Need Grant, SEND capital grant and funding from the Free Schools Programme
- Government's Developer Loans for School's programme (October 2019)
- Health Estates and Technology Transformation Fund (ETTF)
- Section 106 planning obligations financial contributions and provision of land and / or facilities in-kind
- Section 278 agreements financial contributions
- Havering CIL monies
- The use of Council general fund reserves / borrowing
- Health & Wellbeing work closely with the Havering Placed Based Partnership that promotes health and wellbeing.

The Department for Education has also recently published a leaflet for housing developers regarding loans to build schools to support housing growth. The developer loans for schools initiative will help to create new schools and extend existing schools to support housing growth.

The Council will use the Masterplan as an advocacy document to help bid for funding opportunities from the Mayor of London and the Government and its agencies as and when opportunities arise e.g. future rounds of the Mayor's Good Growth Fund, the Government's Future High Street Fund, Historic England's High Street Action Zones scheme and Arts Council funding.

### 7.4.3 Monitoring

Demographic changes, child care sufficiency and school places requirements will be monitored by the Council's Pupil Place Planning and School Organisation Team and will be reported in the annual update of the Council's Commissioning Plan for Education.

Demographic changes and the need for health care facilities will be monitored by the North East London Integrated Care Board and reported annually to the Havering Health and Wellbeing Board.

Transport Infrastructure need and delivery will be monitored on an annual basis and reported to the Romford Delivery Board.

# 7.4.4 Implementing key projects over time

It is important to consider that the key projects outlined in the Masterplan within the Site Guidance chapter will not come forward in the immediate term at once, but rather more that the town centre will evolve to deliver these schemes and proposed interventions over the next 5-20 years. This will be important to ensure that the existing vibrancy of the town centre is not negatively impacted and that the market is not flooded by a number of competing schemes at a single point in time.

Phased delivery approaches have been considered, and these can take account of decanting or reprovision of uses.

Within this Masterplan (including within the Site Guidance chapter) a number of infrastructure requirements and enabling projects are referenced. Many of these infrastructure requirements fall into specific, spatial infrastructure projects. These projects can collectively support the community as part of Romford's growth over time, and can help shape and enhance its future.



Fig. 144. Enhancing public spaces and greening Romford - Illustrative view of Rom Valley looking south along the River Rom

## 7.4.5 Infrastructure projects

The delivery of the vision for Romford will require a range of infrastructure to be provided to either before or in line with site development. The Local Plan identified the strategic infrastructure needs for Romford and the likely timing within which these should be delivered. Work is ongoing to unlock the funding of these interventions, including engaging with infrastructure bodies and funding programmes. Where development directly impacts the need for additional infrastructure, or where strategic infrastructure has a direct benefit to development sites, it is expected that contributions towards the identified infrastructure will be required from landowners / developers.

Table 34. Infrastructure projects

Project	Description	Project Status	Delivery timescales	Estimated Project Cost
New Healthcare Centre at Bridge Close, Romford (part of Queens Campus & Central Romford Health Masterplan)	Project to deliver a new healthcare centre as part of the Bridge Close redevelopment in Romford.  At the time of writing, the Bridge Close hybrid planning application has been submitted to the Council and is currently being reviewed. A health centre is included in the Outline phase of the application.  The Healthcare Centre is planned to support increasing population densities in south and central Romford occurring as a result of the regeneration programme. At present, it is planned that ownership of the centre will be retained by the Council, with space then rented to NELICB.  The project supersedes a similar project included in the 2018 IDP, and will also address healthcare floorspace need outlined in the Romford Masterplan.  It should be noted that the Bridge Close redevelopment is displacing the London Ambulance Station Romford depot through a compulsory purchase order (CPO) and a new site for the new station has been selected (see Project ESO1).  This project forms part of the Queens Campus & Central Romford Health Masterplan joint work between the Council and NHS partners.	Ongoing: Under review and system planning	Expected 2029 - 30	c. £10,000,000 - £15,000,000

Project	Description	Project Status	Delivery timescales	Estimated Project Cost
New healthcare facility at Rom Valley Gardens (part of Queens Campus & Central Romford Health Masterplan)	Project to deliver expanded services and floorspace in the vicinity of Queens Hospital, Romford.  The type of department that would be located in the expanded / satellite site is still to be decided.  Satellite sites are being looked at as a possibility because Queens Hospital is landlocked, and land-ownership is complex (the hospital was developed using Private Finance Initiatives in the late 2000s). Because of PFI arrangements, the expansion work is being led by the Hospital Trust.  As part of this review, a revised Queens Campus Masterplan will be presented which may include expansion and adjustments to the existing site.  New healthcare provision at the former Ice Rink site is planned to be at least partly funded / delivered through S106.  This project forms part of the Queens Campus & Central Romford Health Masterplan joint work between the Council and NHS partners, expected to commence in 2025.	Ongoing: Under system review and planning	Expected 2025 - 27	c. £20,000,000 - £25,000,000
Bridge Close early years places	Project to deliver 47 new early years places.  This will be from a new building, delivered as part of wider regeneration ongoing in the Romford Strategic Development Area.  At the time of writing, the Bridge Close hybrid planning application has been submitted to the Council and is currently being reviewed. An early years centre is included in the Outline phase of the application.	Ongoing: Progressing as planned	Expected 2028 - 9	ТВС
2FE primary school needed in Romford area	The need for a new primary school in the Romford area is outlined in the Romford Masterplan, and as part of redevelopment of existing major sites in Romford including Seedbed and Homebase.  The approved planning application for the Seedbed Centre on Rom Valley Way allows some area for the future provision of a new primary school (planning ref P2O72.22, P2O71.22).	Funding not confirmed	Not known	£12,000,000
Car park electric vehicle charging points	Project to deliver electric vehicle charging points across the borough.  At time of publication, the Council had undertaken some pilot projects at the Town Hall. The Council is developing a strategy / technical feasibility document to plan out appropriate locations for charging points. This has involved estimating the rate and pace of the EV uptake, methods of installing charging points, and defining decision-making processes and consultations processes. Strategic planning of locations will also involve close co-operation with the National Grid and other external stakeholders.  Funding from the Office of Zero Emission Vehicles (OZEV) has been made available which will see 68 charge points delivered in Council operated car parks and up to 80 onstreet charging points delivered across the borough.	Ongoing: Progressing as planned	2024 / 25	£850,000

Project	Description	Project Status	Delivery timescales	Estimated Project Cost
Improvements to wayfinding for walking and cycling at Queens Hospital	Project to improve wayfinding around Queens Hospital, where legibility is poor for pedestrians.  An external consultant (Project Centre) were commissioned to carry out feasibility work in the area and identify suitable locations for wayfinding signage between Queens Hospital and Romford Station. Wayfinding should also be considered in long-term regeneration / public projects coming forward in the area, including Bridge Close, Rom Valley Way improvements scheme and River Rom public realm improvements.  During the coronavirus pandemic, the project was paused. It is hoped that this project can be revisited in 2024 / 25 now that indicative LIP funding has been confirmed for Havering.	Funding not confirmed	TBC	£60,000
Development of River Rom channel in Romford into part of a continuous north-south pedestrian and cycle link	This is a pipeline project which needs to be further developed in terms of potential project scope and routes to delivery.  However there is a recognised need to develop improved north-south walking and cycling connections in Romford, with significant opportunity to this along the River Rom riverbank specifically.  Improvements to a stretch of the River Rom have been secured as part the approved scheme for the Seedbed Centre on Rom Valley Way (planning ref P2072.22). At the time of publication, improvements to further stretches of the River Rom are proposed as part of ongoing discussions for further planning applications, including Bridge Close (planning ref P1765.23)  However, the project scope needs to be developed further in order that development along the River Rom can be properly utilised to help deliver this link.  This project is closely linked to Project PR10, which seeks to commission a new strategy for the River Rom and its surrounding area.  In addition, this project is closely linked to Project F08, which seeks to deculvert and naturalise sections of the River Rom in Romford town centre to fluvial flooding mitigation.	Funding not confirmed	TBC	Not known
Romford Station improvements including new second entrance to station (just off South Street)	Project to deliver improvements to Romford Station, including improved public realm, a new station entrance at Brewery Gardens, and improvements to the ticketing hall.  Improvements to the ticketing hall are already underway, and a Schedule 7 Planning Application was submitted to the Council as Havering's Local Planning Authority.	Ongoing: Progressing as planned	Delivered	£3,500,000

Project	Description	Project Status	Delivery timescales	Estimated Project Cost
Romford Liveable Neighbourhoods Programme (Western Ring Road, Phase 1)	The Romford Liveable Neighbourhoods Programme is a programme of projects designed to improve Romford Ring Road.  The proposed construction works seek to improve road safety; reduce crime and the fear of crime; improve air quality; make the ring road easier and more pleasant to cross on foot and by bicycle; and reduce bus journey times. It seeks to ensure that the street network in and around Romford is ready for the future.  Cost estimates for the proposed work to the western side of the Ring Road were estimated to be c. £7m in 2017, although these costs have now increased due to inflationary pressures and rising costs of construction.  The western side of the ring road was prioritised and planned as Phase 1 to support wider, long-term regeneration schemes in Romford town centre, including Bridge Close and Waterloo Estate. This will help promote economic activity in the town centre and provide active travel links across the ring road.	Ongoing: The programme was originally funded by TfL "Liveable Neighbourhoods" TfL withdrew this funding in 2021 and the aim is now to deliver the scheme in smaller phases that are being funded from Developer's S106 contributions, CIL and other external funding.	Initial North Street roundabout phase – expected 2025/2026 Future phases TBC	Initial North Street roundabout phase estimated at £2.5 million (cost from 2021) Future phases TBC
Greening central Romford	Project to provide additional green infrastructure through tree planting and rain gardens to the area around 21-23 North Street.	Ongoing, funding secured	2024	£3-400,000
Junction redesign at Romford Station	Project to deliver a redesigned junction at Romford Station, which will improve cycle movements around the Eastern Road / South Street junction.  This is a potential pipeline project which has emerged from work done to develop a new SPD for Romford town centre (not yet published or adopted).	Ongoing: Progressing as planned	By end of Romford town centre area-based SPD period	Not known
Modal filter on Mildmay Road	Potential project to deliver a modal filter on Mildmay Road, a residential area west of the Romford ring road.  This is an emerging potential project from the Romford town centre SPD, which demonstrates the need to improve permeability and improved pedestrian / cyclist experience on the Romford ring road and neighbouring streets.  Although this scheme would sit outside of the Romford ring road, it would complement existing planned public realm improvements as part of the Romford Liveable Neighbourhoods Programme Phases 1 & 2 (see Projects PRO3 and PRO4).	Funding not confirmed	By end of Romford town centre area-based SPD period	Not known
New Toucan crossing between Willow Street and Cherry Street	Potential project to deliver a new Toucan crossing between Willow Street and Cherry Street.  This is an emerging potential project from the Romford town centre SPD, which demonstrates the need to improve permeability and improved pedestrian / cyclist experience on the Romford ring road and neighbouring streets.  Although this scheme would sit outside of the Romford ring road, it would complement existing planned public realm improvements as part of the Romford Liveable Neighbourhoods Programme Phases 1 & 2 (see Projects PRO3 and PRO4).	Funding not confirmed	By end of Romford town centre area-based SPD period	Not known

Project	Description	Project Status	Delivery timescales	Estimated Project Cost
Upgraded and relocated Toucan Crossing between St Andrews Road and Cottons Park	Potential project to upgrade and relocate an existing Toucan crossing between St Andrews Road and Cottons Park.  This is an emerging potential project from the Romford town centre SPD, which demonstrates the need to improve permeability and improved pedestrian / cyclist experience on the Romford ring road and neighbouring streets.  Although this scheme would sit outside of the Romford ring road, it would complement existing planned public realm improvements as part of the Romford Liveable Neighbourhoods Programme Phases 1 & 2 (see Projects PRO3 and PRO4).	Funding not confirmed	By end of Romford town centre area-based SPD period	Not known
Deculverting sections of the River Rom in Romford town centre, to include fluvial flooding mitigation strategy	Project to deliver deculverted sections of the River Rom in Romford town centre, which would allow the river to return to its natural fluvial course in certain areas which would in turn mitigate flood risk.  This is a potential pipeline project which has emerged from work done to develop a new SPD for Romford town centre.	Funding not confirmed	TBC	Not known
	At the time of publication, improvements to a stretch of the River Rom are secured as part the approved scheme for the Seedbed Centre on Rom Valley Way (planning ref P2072.22).  Improvements to further stretches of the River Rom are			
	proposed as part of ongoing discussions for further planning applications, including Bridge Close (planning ref P1765.23)  This project is closely related to Project LCT10, which			
	seeks to develop the River Rom channel in Romford into a continuous north-south pedestrian and cycle link.			

In the following table are the longer term deliverables:

Project	Description	Project Status	Delivery timescale	Estimated project cost
Expansion of Victoria Hospital, Pettits Lane, Romford (part of Queens Campus & Central Romford Health Masterplan)	Project to develop at site of the former Victoria Hospital, Pettits Lane, Romford. Initially planned to support additional primary care capacity in Romford, and to relocate services from converted residential dwellings which are less efficient to run.  It is likely that project will involve expansion of the existing hospital site and / or development of a new building. The site is currently owned by NHS Property Services. It is anticipated that part of the site will be sold off to fund development works.  There is currently no funding allocated for the scheme. It is hoped that some \$106 contributions can be sought to support delivery of the scheme.  This project forms part of the Queens Campus & Central Romford Health Masterplan joint work between the Council and NHS partners.	Ongoing: Under review and system planning	None	c. £20,000,000 - £25,000,000
Air Quality Monitoring Station (Romford)	Council-led project to deliver automatic air quality monitoring in Romford.  This project is a revised version of a previous air quality monitoring project which was not financially viable.  The automatic air quality monitoring station is expected to provide high-quality real time data on air quality in Romford, which will help the Council to understand if / when air quality presents a public health issue.  NB: This is a Council-funded public protection / public health project (this project is not costed in HUDU model projections and will be funded through the Council, not the NHS).	Ongoing: Scope reduced	Not known	£190,000
New 6-8FE secondary school in Romford Strategic Development Area	This is a potential pipeline project which has emerged from work done to develop a new SPD for Romford town centre (not yet published or adopted).	Funding not confirmed	During the period 2031/32 to 2035/36	TBC
Reprovision of bus standings at Brewery site	This is a potential pipeline project which has emerged from work done to develop a new SPD for Romford town centre (not yet published or adopted).  Project would involve collaboration with TfL to reinstate bus standings at the Brewery site in Romford.	Funding not confirmed	TBC	Not known
Reprovision of bus standings at Romford Station Gateway site	This is a potential pipeline project which has emerged from work done to develop a new SPD for Romford town centre (not yet published or adopted).  Project would involve collaboration with TfL to reinstate bus standings at Romford Station.	Funding not confirmed	TBC	Not known
Dedicated bus lanes on Romford Ring Road	This is a potential pipeline project which has emerged from work done to develop a new SPD for Romford town centre (not yet published or adopted).  Creation of dedicated bus lanes on Romford Ring Road would seek to improve public transport journey times; further capacity / feasibility studies would be required to take this project forward	Funding not confirmed	TBC	Not known

Project	Description	Project Status	Delivery timescale	Estimated project cost
Romford Liveable Neighbourhoods Programme	As set out above, Romford Liveable Neighbourhoods Programme is a programme of projects designed to improve Romford ring road.	Funding not confirmed	TBC, delayed due to TfL situation and uncertain funding	c. £400,000 - £10,000,000, depending on scope of works agreed
(Eastern Ring Road, Phase 2)	The programme is made up of 2 phases: Phase 1 (western ring road, see Project PRO3 above) and Phase 2 (eastern ring road,).			
	Both phases of the Romford Liveable Neighbourhoods Programme seek to improve road safety; reduce crime and the fear of crime; improve air quality; make the ring road easier and more pleasant to cross on foot and by bicycle; and reduce bus journey times. It seeks to ensure that the street network in and around Romford is ready for the future.			
	Phase 2 of the programme is on hold at present due to TfL funding being withdrawn.			
	At present, cost estimates for the programme (including Phases 1 and 2) are subject to change due to ongoing construction cost increases and wider inflation. It is estimated that costs are currently increasing by 25-30% per annum (including consultancy and construction).			
	If the programme is delivered, it is not expected that highways maintenance costs to the Council would increase significantly This is because there is not expected to be much additional maintenance required when compared to existing maintenance costs for the Romford ring road.			
	Phase 2 (Eastern Ring Road) is made up of improvements to the eastern side of the ring road, including St Edwards Way and Mercury Gardens. Although it is agreed that the eastern side of the ring road would benefit from improvements, the exact remit of Phase 2 has not been finalised.			
	Initial plans to improve the eastern side of the ring road were referred to as 'Greening the Ring Road' and involved no major civil engineering works. Instead, capital works were limited to the installation of additional trees and planting to improve the feel of the eastern side of the ring road. Cost estimates for Phase 2 comprising this level of capital project were estimated at c. £400k in 2017.			
	In summer 2021, the Council developed revised estimates for delivering a new scope of capital works to improve the character of the whole ring road, including the repurposing of the subterranean crossing at Mercury Gardens and crossing improvements at St Edwards Way.			
	This work estimated the cost of total works to the ring road (including both western and eastern sides) were estimated to be around c. £10m.			
	In light of this, the total cost of improvements to the eastern side of the ring road can be estimated to be c. £10m. Further scoping work will be necessary to give more accurate cost estimates.			
	An initial phase is being brought forward in the North Street roundabout area in the shorter term.			

Project	Description	Project Status	Delivery timescale	Estimated project cost
Improved cycle track on Marks Road, Romford	This is a potential pipeline project which has emerged from work done to develop a new SPD for Romford town centre (not yet published or adopted).  Project would seek to implement cycling infrastructure (e.g. separate bidirectional cycle lane) on Marks Road, connecting Romford town centre with residential areas.	Funding not confirmed	ТВС	Not known
Rom Valley Way public realm improvements	This project involves a number of improvements to streetscape and landscape at Rom Valley Way, an arterial road which lies south of the Romford Ring Road.  These improvements to Rom Valley Way will complement existing planned works to the Romford ring road as part of Romford Liveable Neighbourhoods Programme (Phases 1 & 2).  A full feasibility study of proposed improvements was put together by external consultants (Urban Movement). A favoured option for improvements has been chosen, which includes widened footways, bidirectional cycle tracks, wide planting strips (to create additional greening and also separate cycle tracks from the carriageway), loading pads / bays, bus stop shelters and new seating.  The planting of a significant number of additional street trees are an important part of proposed improvements to Rom Valley Way.  Section 106 agreements are currently being negotiated on various developments in the vicinity of the scheme, including the Ice Rink site which was awarded planning permission in April 2024. These S106 contributions which will provide funding towards research, design and scoping work as well as the improvements themselves.	Funding partially secured	Not known	£4,500,000
Romford Market improvements	Project to explore options for improvements to the historic Romford Market. The project was paused in its early stages due to the Covid pandemic, but early considerations looked at options for:  Layout changes / potential to extend the market into South Street  Permanent market stall infrastructure and / or weather protection  Increasing trading days  Improving the market's identity / "look & feel".  Early in 2020, Asset Management engaged Hawkins Brown Architects and an advisor from the Mayor's London Market Board to initiate some preliminary research on the historic Romford Market, and also undertake some initial consultation to understand what local residents / traders would like to see from the market. This work was undertaken with the aim of developing a series of initial options for wider consultation on improvements. This was paused at the beginning of the Covid pandemic and has not recommenced	Funding not confirmed	Not known, project paused since March 2020	£2,000,000

Project	Description	Project Status	Delivery timescale	Estimated project cost
	At the time of publication, the Council's Regeneration and Asset Management teams were working together to develop potential early proposals for market improvements and identify likely funding sources if significant infrastructure investment is likely.			
	Proposals for Romford Marketplace are supported by emerging work done for the Romford town centre SPD. Potential proposals include significant tree planting and landscaping, parking rationalisation and the provision of an event space.			
Rationalisation of Romford town centre car parking	Potential project to deliver large-scale rationalisation of Council car parks.  It should be noted that is a potential pipeline project which has emerged from work done to develop a new SPD for Romford town centre (not yet published or adopted).  Rationalisation of existing car parks in Romford town centre including would require extensive consultation, modelling and planning to decide which car parks might be retained, which should be provided for, and which areas can provide additional on-street parking for the town centre. At the time of writing there is a proposal to develop the Council owned Angel Way car park. Further car parks including Mercury, Brewery and Liberty car parks are in private ownership	Funding not confirmed	By end of Romford town centre area-based SPD period	Not known
Integrated servicing plots in Romford town centre regeneration areas	Project to deliver integrated servicing plots as part of wider, long-term regeneration schemes in Romford town centre, including Bridge Close, Waterloo Estate, and any development which comes forward in the long-term as part of the area-based SPD for Romford town centre.  Integrated servicing plots would promote good public realm by ensuring that shops, restaurants and business can receive deliveries / accessible access easily and without disrupting cyclists and pedestrians. They contribute to minimised disruption of the public realm.	Funding not confirmed	By end of Romford town centre area-based SPD period	Not known
Reconfiguration of street and public realm improvements between Trinity Methodist Church and Angel Way	Potential project to reconfigure the street layout and make public realm improvements at Trinity Methodist Church and Angel Way.  This is an emerging potential project from the Romford town centre SPD, which demonstrates the need to improve permeability and improved pedestrian / cyclist experience on the Romford ring road and neighbouring streets.  Although this scheme would sit inside of the Romford ring road, it would complement existing planned public realm improvements as part of the Romford Liveable Neighbourhoods Programme Phases 1 & 2 (see Projects PRO3 and PRO4).	Funding not confirmed	By end of Romford town centre area-based SPD period	Not known
Reprovision of existing Islamic Centre at Bridge Close	Reprovision of an existing Islamic Centre as part of wider regeneration at Bridge Close.	Ongoing: Progressing as planned	Not known	Not known

Project	Description	Project Status	Delivery timescale	Estimated project cost
New youth space in Romford town centre	Potential project to deliver a new youth centre / space by fitting out a vacant shop / commercial unit in Romford town centre.  The project would help meet demand for more youth spaces / centres across the borough, particular in densely populated areas such as Romford.  It is hoped that the space will include a youth lounge, counselling rooms and other facilities for young people.	Funding not confirmed	TBC	Not known - TBC
Delivery of new public toilets at Brewery site	This is a potential pipeline project which has emerged from work done to develop a new SPD for Romford town centre (not yet published or adopted).  Research undertaken during the course of the SPD demonstrated that Romford town centre would benefit from public toilet provision in this area.	Funding not confirmed	Not known	Not known
Romford Ambulance Deployment Centre	Project to deliver a new ambulance deployment centre in Romford as part of the Bridge Close regeneration scheme.  Due to the ongoing regeneration programme at Bridge Close, the existing ambulance deployment centre in Romford is being acquired through a compulsory purchase order (CPO).  A new site for the ambulance deployment centre has been selected, and London Ambulance Service (LAS), NHS North East London and the Council are working together to plan delivery of the new deployment centre.  It is understood the new deployment centre will replace existing ambulance stations located in Havering at Romford and Hornchurch (as well as Ilford and Becontree ambulance stations located in London Borough of Barking and Dagenham).	Ongoing: Under review and system planning	Not known	c. £15,000,000 - £20,000,000
Romford District Energy Network and Low Temperature Heat Network	Discussions around potential need for alternative energy solutions in Romford have been part wider research for an area-based SPD in Romford.  District energy heat networks allow localities to reduce dependency on the National Grid and whilst simultaneously incorporating local low carbon sources. Meanwhile, low-temperature district heating reduces the amount of energy lost in converting and transporting energy to buildings. It enables renewable and waste energy sources to be used for heating and cooling, such as solar thermal collectors, biomass-fired heating plants and large heat pumps. District-scale energy / heating projects such as this will support Havering to meet its target to become a carbon-neutral borough by 2040.	Funding not confirmed	TBC	Not known
Sub-station improvements at Brewery site	Discussions around potential need for substation improvements at the Brewery site in Romford have been discussed as part of wider research for an area-based SPD in Romford.  Such improvements would need to be planned / phased in line with ongoing development in the area, and as such are still a pipeline project.	Funding not confirmed	TBC	Not known

### 7.5 EARLY WINS AND MEANWHILE USES

### 7.4.6 Catalytic projects

The Council may seek to consider the development of stalled projects such as the former ice rink site and under utilised components of the Liberty Shopping Centre to kick start major development across the town centre. Given the prominence of these sites their re development will have a major impact on the rejuvenation of the town centre and will send out a strong message to other developers. The Council may seek to take an active role in engaging with landowners to drive forward delivery across these sites.

## 7.6 POSITIVE DEVELOPMENT MANAGEMENT

## 7.5.1 A positive approach to development management

The Council will use this Masterplan to take a positive approach to development management by:

- Capturing and steering emerging proposals through pro-active pre-application discussions
- Safeguarding the development potential of nearby land / buildings
- Using the Quality Review Panel to review and improve emerging schemes
- Shaping proposals and securing high quality details
   / specification through the effective use of planning conditions and obligations
- Using planning conditions to secure Construction Logistics Plans and Environmental Management Plans to minimise disruption during construction
- Using planning obligations to secure on-site social infrastructure, mitigation measures and financial contributions for local training / job brokerage and use of local services / businesses

# 7.5.2 Community Infrastructure Levy (CIL) and S106 financial contributions

The Council's CIL Charging Schedule became effective on 1 September 2019.

The Council will use Havering CIL and \$106 planning obligations together to best effect to deliver the infrastructure and mitigation measures necessary to deliver the Masterplan's vision and objectives.

The Council's annual Infrastructure Funding Statements will set out the infrastructure projects in Romford that the Council intends to be wholly or partially funded by CIL and S 106 financial contributions

In addition to Havering CIL, developers will need to pay Mayoral CIL to help fund Crossrail 2.

# 7.7 MASTERPLAN MONITORING AND REVIEW

The Council intends to develop the Masterplan in to an SPD and this process, including further engagement with landowners / developers and consultation, will allow for review and changes.

The Council is committed to starting an early update of the Havering Local Plan. The Masterplan will be reviewed again once the Havering Local Plan has been updated and as necessary thereafter.

The Masterplan will be reviewed against its effectiveness in delivering the vision and objectives for the Romford SDA, including the proposed level of growth and accompanying social infrastructure, and the indicators in the Havering Local Plan monitoring framework set out in Table 10 of the Havering Local Plan. The Masterplan will be adjusted, where necessary, to make it more effective and to respond to any change to relevant Havering Local Plan policies.



Fig. 145. Illustrative view of Liberty Square: introducing a finer urban grain and new public spaces

## **APPENDIX**



### **ABBREVIATIONS & GLOSSARY**

#### **Abbreviations**

BHRUT	Barking, Havering Redbridge University Hospital NHS Trust	
CFC	Chlorofluorocarbons	
CIL	Community Infrastructure Levy	
CIRIA	Construction Industry Research and Information Association	
DEFRA	Department for Environment, Food & Rural Affairs	
GLA	Greater London Authority	
HCFC	Hydrochlorofluorocarbons	
LSIS	Locally Significant Industrial Site	
NPPF	National Planning Policy Framework	
Romford SDA	Romford Strategic Development Area	
SMEs	Small and Medium-sized enterprises, including microbusinesses	
SPG	Supplementary Planning Guidance, prepared by the Mayor of London	
SPD	Supplementary Planning Document, prepared by boroughs	
SuDS	Sustainable Drainage Systems	
TfL	Transport for London	

#### **Definitions**

#### → Affordable Workspace

Flexible workspace which is let to a Workspace Provider and which will allow for occupation by the end users in one or more sectors on terms:

- substantially below market levels of rents and charges when compared with an equivalent letting of the space and facilities on the open market; and
- at a rate comparable with similar facilities available in Havering or (if sufficient comparator premises do not exist in the borough) across London as a whole; and
- at rates which mean that occupation is feasible to a large number of small / start-up businesses in the relevant sector(s).

#### → Community Infrastructure Levy (CIL)

This is a tool for the Mayor and the boroughs to help deliver infrastructure to support the development of the area. Where in place, it is a non-negotiable financial contribution paid by developers of most types of new development (subject complicated rules and exceptions).

#### → Community Use Agreements

Are in place to secure community access for 'pay & play' opportunities for the general public and community club use. Community use agreements outline hours of availability, management arrangements, pricing policies and sports development plans.

#### → Cultural infrastructure

The buildings, structures and places where culture is either consumed (Cultural Consumption spaces) or produced (Cultural Production spaces).

#### → Development Plan

The London Plan, the Havering Local Plan, other Development Plan Documents and Neighbourhood Plans.

#### → Family-sized housing

Homes with 3 or more bedrooms.

#### → Flexible Workspace

Managed, commercial premises, particularly suitable for small / start-up businesses and which are divided into a collection of small units held by occupiers on a short-term, easy-in, easy-out basis and with communally-shared services, facilities and support for the entrepreneurial activities of the occupiers.

#### → Locally Significant Industrial Site

Sites of local significance for industry and warehousing, in the context of Policy 20 of the Havering Local Plan.

#### → Main town centre uses

Retail development, including warehouse clubs and factory outlet centres; leisure, entertainment and more intensive sport and recreation uses, including cinemas, restaurants, drive-through restaurants, bars and pubs, nightclubs, casinos, health and fitness centres, indoor bowling centres and bingo halls; offices; and arts, culture and tourism development, including theatres, museums, galleries and concert halls, hotels and conference facilities.

#### → National Planning Policy Framework (NPPF)

This sets out the Government's planning policies for England and how these should be applied.

#### → Section 106 (S106) agreements

These agreements confer planning obligations on persons with an interest in land in order to achieve the implementation of relevant planning policies as authorised by Section 106 of the Town and Country Planning Act 1990.

#### → Social Infrastructure

Covers facilities such as health provision, early years provision, schools, colleges and universities, community, recreation and sports facilities, places of worship, policing and other criminal justice or community safety facilities, children and young people's play and informal recreation facilities. This list is not intended to be exhaustive and other facilities can be included as social infrastructure.

#### → S106 obligation

A legal agreement entered into under Section 106 of the Town and Country Planning Act 1990 to mitigate the impacts of a development proposal or a Unilateral Undertaking.

### → Strategic developments (applications referable to the Mayor)

The planning applications that must be referred to the Mayor under the Town and Country Planning (Mayor of London) Order 2008 and any amendments hereto.

## → Statement of Community Involvement (SCI) Explains how the borough will involve the community when preparing planning policy and guidance and deciding

when preparing planning policy and guidance and deciding planning applications.

#### → Supplementary Planning Guidance (SPG)

Gives guidance on the implementation of policies in the London Plan.

#### → Supplementary Planning Document (SPD)

Gives guidance on the implementation of policies in the Havering Local Plan.

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