



## CABINET

**Subject Heading:**

***Annual Review of the Community Safety Plan 2022-25***

**Cabinet Member:**

Councillor Barry Mugglestone

**SLT Lead:**

Neil Stubbings, Strategic Director of Place

**Report Author and contact details:**

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**Policy context:**

People will be safe, in their homes and in the community. The Council has a statutory duty under the crime and disorder act 1998 to produce a annually refreshed community safety plan

**Financial summary:**

*Costs of all projects are met through existing funding streams. Reduction in staffing levels in the Community Safety Service may reduce the ability to fulfil this plan.*

**Is this a Key Decision?**

*(c) Significant effect on two or more Wards*

**When should this matter be reviewed?**

*October 2024*

**Reviewing OSC:**

*Places OSSC*

**The subject matter of this report deals with the following Council Objectives**

**People - Things that matter for residents** X

**Place - A great place to live, work and enjoy** X

**Resources - A well run Council that delivers for People and Place.**

**SUMMARY**

This report provides a progress update on the Community Safety Plan approved by Cabinet in October 2022 and provides recommended priorities for the Havering Community Safety Partnership for 2023-25.

**RECOMMENDATIONS**

That Cabinet:

1. Notes the update on the implementation of the Community Safety Plan set out in this Report.
2. Approve the priorities for action for the period 2023-25 set out at para 3 of this Report.

**REPORT DETAIL**

**1. Background**

The Crime and Disorder Act 1998 requires Community Safety Partnerships (CSPs) to develop a three-year plan which sets out how the statutory partners will work together to tackle crime and disorder. The CSP is required to review the plan annually. Cabinet approved the 3-year community Safety plan in October 2022.

**2. 2022-23 progress against agreed objectives**

**2.1. Reducing Violence**

**2.1.1. Establish a violence reduction strategic group**

In line with the New Serious Violence duty that went live in January 2023, a Violence Reduction Strategic Group has been established, it will be chaired by the Superintendent for Neighbourhoods and will oversee the implementation of the Serious Violence Reduction Strategy.

**2.1.2 The provision of a night marshal service in Romford Town Centre (RTC)**

Funding has been secured from the MOPAC Violence Reduction Unit to continue the provision of the Night Marshalls in RTC to March 2025. The Marshalls patrol every Friday and Saturday night from 10pm to 4am.

**2.1.3 Continued development of the Safe and Sound partnership to tackle crime and disorder linked to the day and night time economy**

Safe and sound continue to go from strength to strength. WAVE training has been provided to staff and ongoing work has been delivered with all partners to tackle violence in the town centres.

**2.1.4 Targeted days of action in identified violence hotspots**

Operation Yamhill has been delivered to focus policing and council resources to specific hotspot areas; making use of a wide range of policing and council enforcement tactics and disruption powers to reduce, violence, drug use/supply and ASB. The one-day initiative per month has been delivered across borough hotspots focusing on crime and ASB. This partnership approach has led to a reduction in crime and ASB in Havering.

**2.1.5 Improved use of Knife Crime Prevention orders in Havering**

Knife Crime Prevention Orders (KCPO's) came to an end in March 2023, this had been extended in order to allow an independent evaluation to take place. Results are not known. However, going forward there is the expectation for Serious Violence Reduction Orders (SVROs) to replace them. The court will be able to make an SVRO when an adult (aged 18 or over) is convicted of an offence involving a bladed article or offensive weapon. These orders will help to tackle prolific, high-risk offenders, by making it easier for police to search them for weapons.

**2.2 Tackling Violence against Women and Girls (VAWG)**

**2.2.1 Refresh of a 3 year VAWG action plan**

The VAWG action plan has been revised in line with both the Government VAWG strategy, DA Act 2021 and MOPAC VAWG strategies. The VAWG strategic group meets quarterly to oversee the implementation of the action plan and quarterly reports are received by the HCSP

**2.2.2 Recommissioning of Refuge provision within Havering**

HWA were successful in securing the contract for this refuge provision in Havering with the, award of a 5year contract with a potential 2-year extension. This funds 23 bed spaces across two refuges.

**2.2.3 Strengthening of the Independent Domestic Violence Advocacy Service for Havering**

We have expanded this IDVA provision. We now have 1 senior IDVA and 2 full time IDVA's in post. During in 2022-23, 461 cases were supported by the IDVA service.

**2.2.4 Relaunch of the Domestic Abuse Champions Scheme**

The Domestic Abuse Champions scheme has been refreshed in 2022. Delegates must attend Domestic Abuse awareness training and RIC training to be a champion. There is an increased number of schools champions. During 2022-23, 52 delegates achieved Champion status.

### **2.2.5 Provision of Domestic Abuse awareness training**

Both Domestic Abuse awareness and risk assessment training is delivered by the community safety team via the Councils Safeguarding Training programme. A total of 5 sessions were delivered and 142 delegates attended.

### **2.2.6 Commissioning of a Domestic Abuse Perpetrator programme for Havering**

Cranstoun have been awarded this contract to provide the Men and Masculinities programme until March 2025. During 2022-23, 27 perpetrators were supported.

### **2.2.7 Delivery of a weekly Domestic Abuse Multi Agency Risk Assessment Conference (DVMARAC) to ensure high risk victims of domestic abuse are identified and supported.**

A Weekly DV MARAC is held every Wednesday. 492 cases were referred to MARAC in 2022 and a total of 132 were repeat cases. This equates to 26.8% which is within the Safe Lives benchmark of between 24 and 40 % of MARAC cases.

## **2.3 Reducing reoffending**

### **2.3.1 Development of a 3 year reducing reoffending action plan for Havering**

Due to changes within Probation nationally and the delayed launch of their new reoffending strategy, this has been delayed. Work will begin on this in 2023.

### **2.3.2 Provision of the Integrated Offender Management Scheme and associated risk panel**

The Havering IOM is running very well and received an excellent review from the IOM Central Team review in December 2022. The New Pan London IOM Framework has come into effect from 2023. Havering are falling in line with the standardised ways of working which requires changes to our RAG system, referral criteria, recording of information and stakeholder involvement. Some changes are only slight (i.e. RAG), however some are more labour intensive across the partnership. MOPAC are funding new mental health workers through TogetherUK to work with local IOM teams. They will attend panels, advise professionals, complete assessments etc.

For 2022/23 on average, 61 individuals were on the IOM cohort each month (15% increase on last year's average). This breaks down to 90% Male and 10% Female. 20 New Cases were taken on at IOM in 2022/23 and 23 individuals were removed. 11 were removed due to successful completion of the IOM programme. A further 10 were transferred out of borough. Each month, on average 2 people increased in RAG (indicating additional risk or concern), and 4 people decreased in RAG (indicated reduced risk or concern). Overall this represents a positive picture. A snapshot of substance use and mental health was taken at the end of 2022/23, this showed 47

individuals used drugs, 23 had alcohol problems and 41 suffered with mental health issues.

### **2.3.3 Provision of the Multi-Agency Public Protection Arrangement (MAPPA).**

MAPPA is running well and is coordinated by the Probation Service. Cases of high importance and risk (Level 3) are chaired by the BDH Head of Service for Probation. Cases of medium to low level of risk are overseen at the level of Senior Probation Officer. Where MAPPA cases have been flagged at other risk management panels i.e.: IOM, SGV, and DV MARAC. Those risk management panels will link in with MAPPA and MAPPA will lead on any case that is rated at Level 2 and above.

### **2.3.4 Roll out of ECINs case management system to enhance information sharing with partners.**

IOM Central has confirmed that the ECINs Data Sharing Agreement has been signed by all necessary partners. Basic training has been offered to stakeholders and was completed on 25/05/2023. The E-cins data sharing platform has been approved for IOMs use. Data on boarding for Havering IOM is expected to be completed at the end of Q2/ beginning of Q3.

### **2.3.5 Continued provision of the Council funded police team to tackle know offenders within Havering.**

Funding has been secured to continue funding for the Council funded police team to March 2024. The team has arrested 172 suspects during 2022. The arrests have been for a range of offences, most of which are indictable and are a result of pro-active and intelligence led policing. I include a breakdown of the offences below:

- Theft of/Handling Stolen Vehicles = 34
- Burglary Residential = 18
- Possession of offensive weapons, firearms, bladed articles = 11
- Drug supply/possession = 24
- Robbery = 14
- Miscellaneous offences = 71

## **2.4 Tackling Serious Youth Crime and criminal exploitation**

### **2.4.1 Delivery of the monthly Serious Group Violence Panel**

The Serious Group Violence panel takes place on the 3rd Thursday of each month. This panel reviews youth violence incidents which young people (aged 10-25) have been involved in within the borough of the previous 4 weeks. Both perpetrators and victims are brought to stakeholder's attention to ensure no one slips through the gaps and that plans are put in place for young people and their families to receive the right level of support in order to desist from crime.

#### **2.4.2 Delivery of the monthly Multi Agency Child Exploitation panel**

The MACE Panel is delivered by the Youth Justice Service. Community Safety does not deliver the MACE panel, but attends as a member and provides monthly updates. The Youth Justice Board receives regular reports on the progress of the Panel. The Integrated Adolescent Safeguarding Service is currently reviewing how MACE and current risk panels feed into each other

#### **2.4.3 Further development of the Havering Vulnerability Index to identify young people at risk of exploitation.**

SGV Vulnerability Index continues to monitor individuals displaying vulnerability to involvement in serious violence, as victims and/or perpetrators. The index has now been in place for three years. Consideration will now be made to review the standing criteria and if any additions/amendments are appropriate to stay with current trends in serious violence. In January 2023, 133 individuals were identified by SGV Panel and the Index as being vulnerable to involvement in serious group violence. 67% were new additions in the last year. Of those, 99 – 74% - came to the attention for weapon possession/ victim or perpetrator of a stabbing/ group violence or weapon related incident/ on gang violence matrix (now Harm Index). The remainder hit multiple criteria indicating complex need. When reviewing individuals on the index in January 2023 compared to January 2022 by criteria, there was a major increase in the number of individuals coming to attention for weapon possession- a 48% compared to the previous year. While the number of individuals coming to attention as victims or perpetrators of serious violence (stabbings or GBH incidents) reduced.

An anonymous review has also been completed by the SGV with its multi-agency panel members, to gauge if the meeting is fit for purpose. The results from partners showed strongly that the product and information is very good, represent the local picture and provides a good platform for multi-agency work.

#### **2.4.4 The recommissioning of a Mentoring Service for young people at risk of Serious Youth Violence and Criminal Exploitation.**

The Serious Group Violence Mentoring Service has been successfully recommissioned and will run until the 31st March 2025 with an option of 2 x 12 month extensions. The successful bidder was Lifeline who are working 2.5 days per week with those aged 10-18 and 2.5 days per week with those who are aged 18-25. The majority of work takes place within the community, however mentors are based within adult and youth probation building in order to build better relationships and aid referrals. In year 1 of Lifelines contract they managed to work with 50 different young people, delivering 495 mentoring sessions. Of note 81% of all over 18's being worked with did not get any new convictions. 2 out of the 3 who did, breached their CBO and one was in possession of a knife. Going forward Lifeline will be expected to deliver 650 sessions per year.

**2.4.5 Awareness raising with Young people and families of the risk of being drawn into exploitation**

Schools, Safer Schools Police Officers and the Education team are proactive in awareness raising around exploitation. This takes place within schools from primary age's right up to 6th Form and college. Furthermore, the HARM panel, SGV and other risk panels keep exploitation at the forefront of their work.

Further investigation needs to be done around what the offer for parents is. However, Children under 16 who are on the verge of exclusion and who are at a higher risk of being susceptible to exploitation have to attend a 5 or 10-day directional programme. Both our 5 Day Direction off site and our 10 Day Direction in school include parent sessions on county lines, exploitation etc.

**2.4.6 Delivery of the Havering Junior Citizens Scheme**

A two-week junior citizen programme was delivered in 2022 which was attended by over 2000 year six students.

**2.5 Reducing crime and Anti-Social Behaviour in our Town centres and other identified vulnerable neighbourhoods**

**2.5.1 A proposal to refresh CCTV within the Borough to relocate the CCTV control room and upgrade cameras in Town Centre and vulnerable hotspot areas**

Cabinet approved funding for the CCTV refresh in March 2023. It is expected that phase 1, which includes the relocation of the CCTV control room and refresh of the town Centre CCTV cameras will take 12-18 Months.

**2.5.2 A refresh of the Councils ASB policy to ensure Improved use of ASB powers across the Borough**

The Government launched its consultation on CSP and ASB powers in March 2023, along with the Government ASB action plan. The council will review its approach to ASB and develop a Borough wide ASB strategy by March 2024.

**2.5.3 Improved tasking of partnership enforcement resources across the Borough**

A bi monthly tasking meeting is in place, terms of reference have been reviewed and the membership has been extended to include external and internal representatives.

**2.5.4 Delivery of the monthly Community MARAC to support vulnerable victims of ASB**

The Monthly Community MARAC has been reviewed and terms of reference have been revised. Meetings are chaired by the strategic Director of People. The Community MARAC received 7 new referrals in 2022-23

**2.5.5 Establishment of further Problem solving groups in identified hotspot areas.**



Ad hoc task and finish groups have been delivered to tackle emerging hotspots and crime types. These have included Romford Town Centre, rough sleeping and street drinking.

## **2.6 Improving feelings of safety and Public Confidence**

### **2.6.1 Refresh of the Annual Community Safety Partnership Communications Plan.**

Work has taken place with HCSP partners to develop a Communications plan A Quarterly Community Safety Partnership newsletter was launched in April 2023.

### **2.6.2 Delivery of an annual crime survey to inform the refresh of the Community Safety Plan**

This was launched in April 2023 and will be refreshed annually. The data has been used to inform the annual strategic assessment and the serious violence needs assessment. We had 418 responses to the survey over a 6-week period.

### **2.6.3 Continued support for the Havering Safer Neighbourhood Board**

Quarterly meetings of the SNB have been delivered in 2022-23. A public SNB conference was delivered in July 2022. A successful grant application was approved by MOPAC and a number of key projects have been delivered to raise awareness of crime prevention and VAWG.

### **2.6.4 Roll out of OWL in Havering.**

Funding for OWL was secured until March 2024. OWL has been rolled out via the OWL App and publicised regularly. The number of additional users in 2022 for Havering were 878

### **2.6.5 Delivery of Community Engagement roadshows**

Regular roadshows have been delivered via OPERATION Yamhill, VAWG coffee mornings and Love the Hill events

## **3 HCSP Priorities for 2023-25**

The HCSP met on the 2<sup>nd</sup> August 2023 to review the annual strategic assessment. Following a review of the current priorities it was agreed to adopt the following priorities for 2023 to 25

### **Reducing Violence**

- Publish the Violence Reduction Strategy and Needs Assessment by January 2024
- Establish a Violence Reduction Strategic group to oversee the implementation of the Violence Reduction Action Plan
- The continued provision of a night marshal service in Romford Town Centre to March 2025

## **Cabinet, 8 November 2023**

- Continued development of the Safe and Sound partnership to tackle crime and disorder linked to the day and night time economy
- Targeted days of action in identified violence hotspots
- Roll out of Bleed Kits across Havering

### **Tackling Violence against Women and Girls (VAWG)**

- Refresh of the Havering VAWG strategy and Implementation of a 3 year VAWG action plan
- Strengthening of the Independent Domestic Violence Advocacy Service for Havering
- Strengthening of the Domestic Abuse Champions Scheme
- Provision of Domestic Abuse awareness training
- Roll out of the DRIVE programme in Havering
- Roll out of the IRISi project for Havering
- Continued provision the Restart programme
- Continued provision of DA Perpetrator Men and Masculinities programme
- Review of the Domestic Abuse Multi Agency Risk Assessment Conference (DVMARAC) to ensure high risk victims of domestic abuse are identified and supported.

### **Reducing reoffending**

- Development of a 3 year reducing reoffending action plan for Havering
- Continued provision of the Integrated Offender Management Scheme and associated risk panel
- Provision of the Multi-Agency Public Protection Arrangement (MAPPA).
- Roll out of ECINs case management system to enhance information sharing with partners.
- Continued provision of the Council funded police team to tackle know offenders within Havering.

### **Tackling Serious Youth Crime and criminal exploitation**

- Delivery of the monthly Serious Group Violence Panel
- Further development of the Havering Vulnerability Index to identify young people at risk of exploitation.
- Continued delivery of a Mentoring Service for young people at risk of Serious Youth Violence and Criminal Exploitation to March 2025
- Awareness raising with Young people and families of the risk of being drawn into exploitation
- Delivery of the Havering Junior Citizens Scheme
- Delivery of youth diversionary projects

### **Reducing crime and Anti-Social Behaviour in our Town centres and other identified vulnerable neighbourhoods**

- A review and refresh of CCTV within the Borough which will include the relocation of the CCTV control room and upgrade of cameras in Town Centre and vulnerable hotspot areas

- A refresh of the Councils ASB policy to ensure improved use of ASB powers across the Borough
- A further 3-year extension of the Romford Town Centre PSPO
- Improved tasking of partnership enforcement resources across the Borough
- Delivery of the monthly Community MARAC to support vulnerable victims of ASB
- Establishment of further Problem solving groups in identified hotspot areas.

**Improving feelings of safety and Public Confidence**

- Refresh of the Annual Community Safety Partnership Communications Plan.
- Delivery of an annual crime survey to inform the refresh of the Community Safety Plan
- Continued support for the Havering Safer Neighbourhood Board
- Continued roll out of OWL in Havering.

**Revised Governance Structure for the HCSP**

The meeting structure for the HCSP has been revised to include the Combatting drugs partnership. This replaces the previous reducing reoffending group. Going forward this work programme will be overseen by the Combatting drugs partnership and/or the Serious Violence Strategic group depending on the type of offending behaviour

The revised structure is set out in appendix 1.

**REASONS AND OPTIONS**

**Reasons for the decision:**

The reason for the decision is to respond to the Crime and Disorder Act 1998 which places obligations on Community Partnerships to produce a three-yearly (or rolling annual) Community Safety Plan. This also responds to the Mayor of London's statutory obligation for Community Safety Partnerships to produce a Police and Crime Plan. The Community Safety Partnership Plan (also referred to as a Crime and Disorder Reduction Plan) is a statutory document, as set out under Part 2, Articles of the Constitution.

**Other options considered:**

The only remaining option is not to respond, or to respond as a council without the input of partners who have a role to play in policing and crime issues (and a statutory obligation to be involved in the development of a Community Safety Plan). The latter was rejected on the basis that multiple items of the community safety plan require a joint response.

## **IMPLICATIONS AND RISKS**

### **Financial implications and risks:**

There are no direct financial implications or risks associated with the review of the Community Safety Plan.

The Community Safety Plan is funded by a mixture of core council budget and MOPAC grant, and will continue to be delivered within these resources

### **Legal implications and risks:**

This Community Safety Plan forms part of the suite of strategies which comprise the Crime and Disorder Reduction Partnership Strategy, which is part of the Policy Framework which must be approved by full Council and is required by section 6 Crime & Disorder Act 1998

There are no apparent legal implications in approving the recommendations,

### **Human Resources implications and risks:**

There are no direct financial implications or risks in responding to this consultation. The Community Safety Plan will be delivered within existing resources, however, further reductions in the community safety budget may impact on the council's ability to deliver the plan.

### **Equalities implications and risks:**

The Equalities Impact Assessment for the Havering Community Safety Partnership was completed and is an appendix within the Havering Community Safety Partnership Plan

### **Health and Wellbeing implications and Risks**

Crime and disorder can have a negative effect on the health and wellbeing of those living in the area.

By tackling crime and disorder the council aims to have a positive impact on the health and wellbeing of those who live, work and visit the Borough

### **Environmental and Climate Change Implications and Risks**

Tackling environmental crime such as fly tipping will have a positive impact on the environment and potentially on climate change.

## **BACKGROUND PAPERS**

**Appendix 1:** Governance Structure for the HCSP 2023-25  
Havering Community Safety Plan and EQIA 2022-25  
Havering Annual Strategic Assessment 2023 (exempt)