

## Notice of KEY Executive Decision

<b>Subject Heading:</b>	VARIOUS AGREEMENTS (LAND AT BEAM PARK) Authority to enter into agreements made under S38 and S278 Highways Act 1980
<b>Cabinet Member:</b>	Cllr. Osman Dervish Environment
<b>SLT Lead:</b>	Dipti Patel Assistant Director for Environment
<b>Report Author and contact details:</b>	Mark Philpotts Principal Engineer Street Management mark.philpotts@havering.gov.uk
<b>Policy context:</b>	Havering Local Development Framework (2008) Havering Local Implementation Plan 2018/19 Delivery Plan.
<b>Financial summary:</b>	The full costs of the legal agreements, technical fees, and implementation of the works and maintenance contributions will be met by the respective developers.  Income to be received by the council from the aforementioned totals £1.379m of which £0.841m will be held for future maintenance.  The council will also hold a bond of £4.207m to cover costs of making good possible works in default.
<b>Reason decision is Key</b>	Expenditure or saving (including anticipated income) of £500,000 or more
<b>Date notice given of intended</b>	7 March, 2019

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<b>decision:</b>	
<b>Relevant OSC:</b>	Environment
<b>Is it an urgent decision?</b>	No
<b>Is this decision exempt from being called-in?</b>	No

**The subject matter of this report deals with the following Council Objectives**

- Communities making Havering  [X]
- Places making Havering  [X]
- Opportunities making Havering  [ ]
- Connections making Havering  [X]

## Part A – Report seeking decision

### DETAIL OF THE DECISION REQUESTED AND RECOMMENDED ACTION

This Executive Decision authorises the Council entering into various highway agreements made under S38 and S278 of the Highways Act 1980 (as amended) to allow new roads to be adopted (S38) and changes to the highway to be made (S278) in pursuance of the following planning consents;

- Beam Park, Former Ford Assembly Plant Site – P1242.17 (S38)
- Beam Park, Former Ford Assembly Plant Site – P1242.17 (S278 – Site Access)
- Beam Park, Former Ford Assembly Plant Site – P1242.17 (S278 – Signalised Junction at New Road/ Lower Mardyke Avenue)

### AUTHORITY UNDER WHICH DECISION IS MADE

Council's Constitution

Part 3, Section 3.8.3, paragraphs (b) and (v);

*(b) Other than in those matters delegated to the Lead Member following consideration by the Highways Advisory Committee, to exercise all powers and duties in respect of maintaining and improving highways, providing facilities, and interference with highways arising under Parts IV, V, VII, IX and XIV of the Highways Act 1980;*

*(v) To exercise all powers and duties under the Highways Act 1980 that are not delegated to the Leader or Cabinet Member.*

### STATEMENT OF THE REASONS FOR THE DECISION

The following developments have planning consents which variously include the construction of new junctions, accesses and estate roads along with associated works as follows;

- Beam Park, Former Ford Assembly Plant Site – P1242.17 (S38)
- Beam Park, Former Ford Assembly Plant Site – P1242.17 (S278 – Site Access)
- Beam Park, Former Ford Assembly Plant Site – P1242.17 (S278 – Signalised Junction at New Road/ Lower Mardyke Avenue)

Where new estate roads are concerned, developers are required to enter into an agreement made under S38 of the Highways Act 1980 in order for the roads to be adopted by the Council as public highway, maintainable at public expense.

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Where works are required to make changes to the existing highway (new junctions, accesses or related works), developers are required to enter into an agreement made under S278 of the Highways Act 1980 in order for the works to be able to take place.

Where a development has both S38 and S278 works, then a hybrid agreement is used.

### **OTHER OPTIONS CONSIDERED AND REJECTED**

For the adoption of new roads (S38), there is an option for the Council to decline to adopt the roads. However, given that the developer will undertake to construct them to the Council's standards and to pay the fees and contributions required by the Council, the adoption of the roads will provide public amenity to those living within the development and accessing Beam Park Station.

For the S278 works, the alternative option of doing nothing is not considered appropriate given the developments have planning consent and the Council cannot use its highway powers to frustrate the lawful implementation of a planning consent in terms of providing new access.

### **PRE-DECISION CONSULTATION**

None.

### **NAME AND JOB TITLE OF STAFF MEMBER ADVISING THE DECISION-MAKER**

Name: Mark Philpotts

Designation: Principal Engineer

Signature:

Date:

## Part B - Assessment of implications and risks

### LEGAL IMPLICATIONS AND RISKS

The Council's Constitution requires a formal decision to be taken before an agreement made under either S38 or S278 of the Highways Act 1980 can be entered into and the authority for such is delegated to the Assistant Director for Environment.

S38 of the Highways Act 1980 provides for the "power of highway authorities to adopt by agreement".

Where a development has been granted planning consent which includes new roads and it is deemed that they will be of benefit to the public and they meet the Council's requirements on geometry and structural design, then adopting these roads as highway maintainable at public expense is considered acceptable.

S38 of the Highways Act 1980 makes further provisions so that the costs associated with making the agreement, the works, other highway authority costs and maintenance payments are recoverable from the developer through the agreement.

S278 of the Highways Act 1980 provides for "agreements as to the execution of works" if the highway authority is satisfied that they will be of benefit to the public.

Where a development has been granted planning consent which includes physical changes to the existing highway network, it is deemed that the works will be of benefit to the public given the principles and details of the changes have been examined through the planning process.

S278 of the Highways Act 1980 makes further provisions so that the costs associated with making the agreement, the works, other highway authority costs and maintenance payments are recoverable from the developer through the agreement.

### FINANCIAL IMPLICATIONS AND RISKS

The full costs for the implementation of the various works totalling £4.207m will be met by the developers through the S38 or S278 agreements.

<u>Item</u>	<u>£m</u>
Beam Park S38	£3.982
Beam Park S278 Site Access	£0.075
Beam Park S278 Signalised Junction	£0.150
<b>Total</b>	<b>£4.207</b>

The legal and technical fees associated with the works will be secured with the S38 and S278 agreements to ensure the Council's reasonable costs are met.

Technical fees are calculated as 12.5% of the full project cost, subject to a minimum fee of £6,500 per project. The technical fee allows for at least 72 hours of staff time

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per project with larger scheme providing a larger fee and therefore more hours of staff time. In all cases it is anticipated that this work will be contained within the allowed hours.

As part of the agreements, the developers will pay a maintenance contribution fixed at 20% of the full project cost to the Council to help cover future maintenance costs. This sum will be held under a specified project code and monitored through the road adoptions revenue budget.

The revenue income generated from the developer through the agreement is set out below:

<b>Item</b>	<b>Technical Fees £m</b>	<b>Maintenance Contribution £m</b>	<b>Legal £m</b>	<b>Total £m</b>
Beam Park S38	0.498	0.796		1.294
Beam Park S278 Site Access	0.009	0.015		0.024
Beam Park S278 Signalised Junction	0.019	0.030		0.049
Legal Fees: Flat rate of £0.004 per site (3 agreements)			0.012	0.012
<b>Total</b>	<b>0.526</b>	<b>0.841</b>	<b>0.012</b>	<b>1.379</b>

Provisions will be made by way of Bond and Deposit for the making good works defaults. Assuming the projects are completed without defects both deposit and bond value will be returned to the developer(s). In the case of the three agreements set out in this report, the developer will enter into a bond valued at £4.207m.

### **HUMAN RESOURCES IMPLICATIONS AND RISKS (AND ACCOMMODATION IMPLICATIONS WHERE RELEVANT)**

None arising from this decision.

### **EQUALITIES AND SOCIAL INCLUSION IMPLICATIONS AND RISKS**

The Council has a general duty under the Equality Act 2010 to ensure that its highway network is accessible to all. Where infrastructure is provided or substantially upgraded, reasonable adjustments should be made to improve access. In considering the impacts and making improvements for people with protected characteristics (often, but not limited to disabled people, the young and older people), this will assist the Council in meeting its duty under the Act.

Havering has a diverse community made up of many different groups and individuals. The council values diversity and believes it essential to understand and include the different contributions, perspectives and experience that people from different backgrounds bring.

The Public Sector Equality Duty (PSED) under section 149 of the Equality Act 2010

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requires the council, when exercising its functions, to have due regard to:

- (i) the need to eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Equality Act 2010;
- (ii) the need to advance equality of opportunity between persons who share protected characteristics and those who do not, and;
- (iii) foster good relations between those who have protected characteristics and those who do not.

Note: 'Protected characteristics' are: age, sex, race, disability, sexual orientation, marriage and civil partnerships, religion or belief, pregnancy and maternity and gender reassignment.

The council demonstrates its commitment to the Equality Act in its decision-making processes, the provision, procurement and commissioning of its services, and employment practices concerning its workforce. In addition, the council is also committed to improving the quality of life and wellbeing of all Havering residents in respect of socio-economics and health determinants.

The Technical Approval process which leads to the drawings supporting the S38 and S278 agreements will give consideration to ensuring the Council's duties are met.

### **BACKGROUND PAPERS**

None.

**Part C – Record of decision**

I have made this executive decision in accordance with authority delegated to me by the Leader of the Council and in compliance with the requirements of the Constitution.

**Decision**

Proposal agreed

**Details of decision maker**

Signed

Name: **Dipti Patel**

Designation: Assistant Director for Environment

Date:

**Lodging this notice**

The signed decision notice must be delivered to the proper officer, Debra Marlow, Principal Democratic Services Officer in Democratic Services, in the Town Hall.

**For use by Committee Administration**

This notice was lodged with me on 18/4/2019

Signed 