



COUNCIL MEETING

7.30 pm Wednesday, 19 November 2025
At Council Chamber - Town Hall

Members of the Council of the London Borough of Havering are advised that a meeting of the Council is scheduled to take place on the date and time shown above. The items of business are as shown below.

Gavin Milnthorpe
Monitoring Officer

For information about the meeting please contact:
Anthony Clements tel: 01708 433065
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Please would all Members and officers attending ensure they sit in their allocated seats as this will enable correct identification of participants on the meeting webcast.



Please note that this meeting will be webcast.

Members of the public who do not wish to appear in the webcast will be able to sit in the balcony, which is not in camera range.

Under the Committee Procedure Rules within the Council's Constitution the Chairman of the meeting may exercise the powers conferred upon the Mayor in relation to the conduct of full Council meetings. As such, should any member of the public interrupt proceedings, the Chairman will warn the person concerned. If they continue to interrupt, the Chairman will order their removal from the meeting room and may adjourn the meeting while this takes place.

Excessive noise and talking should also be kept to a minimum whilst the meeting is in progress in order that the scheduled business may proceed as planned.

Protocol for members of the public wishing to report on meetings of the London Borough of Havering

Members of the public are entitled to report on meetings of Council, Committees and Cabinet, except in circumstances where the public have been excluded as permitted by law.

Reporting means:-

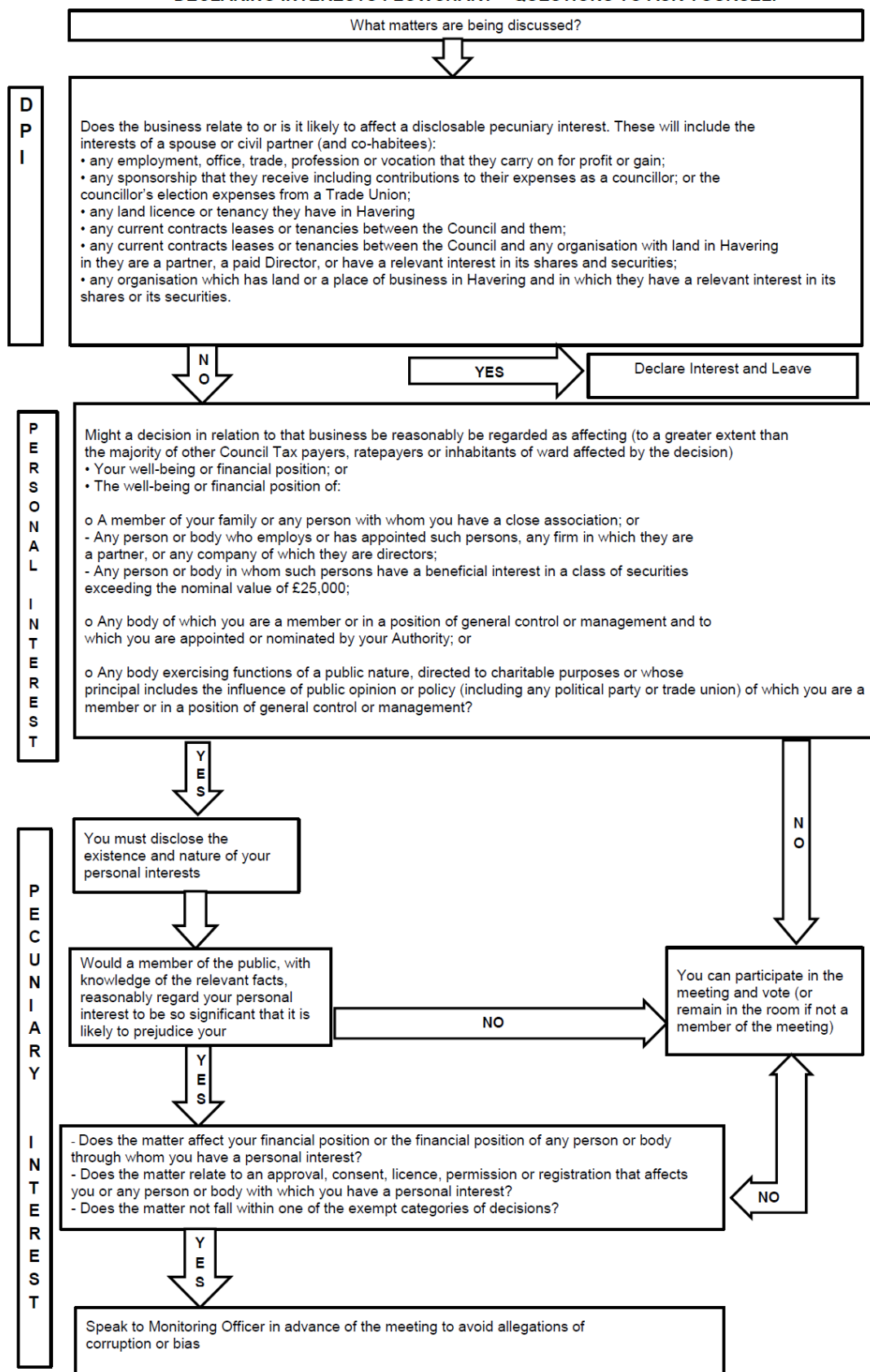
- filming, photographing or making an audio recording of the proceedings of the meeting;
- using any other means for enabling persons not present to see or hear proceedings at a meeting as it takes place or later; or
- reporting or providing commentary on proceedings at a meeting, orally or in writing, so that the report or commentary is available as the meeting takes place or later if the person is not present.

Anyone present at a meeting as it takes place is not permitted to carry out an oral commentary or report. This is to prevent the business of the meeting being disrupted.

Anyone attending a meeting is asked to advise Democratic Services staff on 01708 433076 that they wish to report on the meeting and how they wish to do so. This is to enable employees to guide anyone choosing to report on proceedings to an appropriate place from which to be able to report effectively.

Members of the public are asked to remain seated throughout the meeting as standing up and walking around could distract from the business in hand.

DECLARING INTERESTS FLOWCHART – QUESTIONS TO ASK YOURSELF



Principles of conduct in public office

In accordance with the provisions of the Localism Act 2011, when acting in the capacity of a Member, they are committed to behaving in a manner that is consistent with the following principles to achieve best value for the Borough's residents and to maintain public confidence in the Council.

SELFLESSNESS: Holders of public office should act solely in terms of the public interest. They should not do so in order to gain financial or other material benefits for themselves, their family, or their friends.

INTEGRITY: Holders of public office should not place themselves under any financial or other obligation to outside individuals or organisations that might seek to influence them in the performance of their official duties.

OBJECTIVITY: In carrying out public business, including making public appointments, awarding contracts, or recommending individuals for rewards and benefits, holders of public office should make choices on merit.

ACCOUNTABILITY: Holders of public office are accountable for their decisions and actions to the public and must submit themselves to whatever scrutiny is appropriate to their office.

OPENNESS: Holders of public office should be as open as possible about all the decisions and actions that they take. They should give reasons for their decisions and restrict information only when the wider public interest clearly demands.

HONESTY: Holders of public office have a duty to declare any private interests relating to their public duties and to take steps to resolve any conflicts arising in a way that protects the public interest.

LEADERSHIP: Holders of public office should promote and support these principles by leadership and example.

AGENDA

1 PRAYERS

2 APOLOGIES FOR ABSENCE

Apologies have been received from Councillors Mandy Anderson and Katharine Tumilty.

To receive any other apologies for absence.

3 MINUTES (Pages 7 - 28)

To sign as a true record the minutes of the Meeting of the Council held on 3 September 2025 (attached).

4 DISCLOSURE OF INTERESTS

Members are invited to disclose any interest in any of the items on the agenda at this point of the meeting.

Members may still disclose any interest in an item at any time prior to the consideration of the matter.

5 ANNOUNCEMENTS BY THE MAYOR, BY THE LEADER OF THE COUNCIL OR BY THE CHIEF EXECUTIVE

Note: Tributes will be paid to former Councillor Mike Davis who sadly passed away recently.

To receive any other announcements.

6 PETITIONS

Notice of intention to present a petition has been received from Councillors Viddy Persaud, Natasha Summers, Darren Wise, Pat Brown and Christine Vickery (two petitions).

To receive any other petition presented pursuant to Council Procedure Rule 23.

7 RECOMMENDATIONS AND REPORTS (Pages 29 - 46)

NOTE: The deadline for amendments is midnight, Monday 17 November 2025.

- A. To consider a report of the Chief Executive on a resolution to extend the six month attendance rule (attached);
- B. To consider the report of Cabinet on the East London Joint Waste Plan (attached);

Note: The appendices to the report can be accessed via [this link](#)

- C. **To consider any other report or motion presented pursuant to Council Procedure Rule 2(h).**

8 MEMBERS' QUESTIONS (Pages 47 - 50)

Attached.

9 MOTIONS FOR DEBATE (Pages 51 - 54)

Attached.



**MINUTES OF A MEETING OF THE COUNCIL OF THE
LONDON BOROUGH OF HAVERING
Council Chamber - Town Hall
3 September 2025 (7.30 - 10.13 pm)**

Present: The Mayor (Councillor Sue Ospreay) in the Chair

Councillors Councillors Robert Benham, Ray Best, Patricia Brown, John Crowder, Philippa Crowder, Keith Darvill, Brian Eagling, Gillian Ford, Oscar Ford, Jason Frost, Laurance Garrard, James Glass, David Godwin, Martin Goode, Judith Holt, Jane Keane, Jacqueline McArdle, Paul McGeary, Trevor McKeever, Paul Middleton, Robby Misir, Ray Morgon, Barry Mugglestone, Stephanie Nunn, Gerry O'Sullivan, Dilip Patel, Nisha Patel, Viddy Persaud, Keith Prince, Philip Ruck, Timothy Ryan, Christine Smith, Matthew Stanton, Natasha Summers, David Taylor, John Tyler, Christine Vickery, Bryan Vincent, Frankie Walker, Michael White, Reg Whitney, Julie Wilkes, Christopher Wilkins, Graham Williamson, Jacqueline Williams and Darren Wise

Approximately 12 Members' guests and members of the public and a representative of the press were also present.

The Mayor advised Members and the public of action to be taken in the event of emergency evacuation of the Town Hall becoming necessary.

The Mayor's celebrant – Jay Belshaw opened the meeting with prayers.

The meeting closed with the singing of the National Anthem.

11 APOLOGIES FOR ABSENCE (agenda item 2)

Apologies were received from Councillors Mandy Anderson, Joshua Chapman, Osman Dervish, Sarah Edwards, Carol Smith, Katharine Tumilty and John Wood.

12 MINUTES (agenda item 3)

The minutes of the meeting of Council held on 23 July 2025 were agreed as a correct record.

13 DISCLOSURE OF INTERESTS (agenda item 4)

There were no disclosures of interest.

14 ANNOUNCEMENTS BY THE MAYOR, BY THE LEADER OF THE COUNCIL OR BY THE CHIEF EXECUTIVE (agenda item 5)

The Mayor thanked everyone for their support of the Macmillan Coffee and Cake Day event she organised for that day and which had raised in excess of £600.

The Leader of the Council sent best wishes to Councillors Mandy Anderson, Katharine Tumilty and Michael White, who had each been unwell recently.

15 PETITIONS (agenda item 6)

The following petitions were received:

From Councillor Philippa Crowder requesting CCTV re flytipping in Marshalls and Rise Park ward.

From Councillor Keith Darvill re the fading of white lined parking spaces in Harrow Cresecent.

16 RECOMMENDATIONS AND REPORTS (agenda item 7)

RESOLUTION TO EXTEND THE SIX MONTH RULE

A report of the Chief Executive asked Council to consider an extension to the exemption from the requirements of section 85 (1) of the Local Government Act 1972 for Councillor Katharine Tumilty who was undergoing medical treatment.

The report was **AGREED** without division and it was **RESOLVED**:

That Councillor Katharine Tumilty be deemed to be exempted from the requirements of Section 85(1) of the Local Government Act 1972 and, accordingly, shall continue to be a Member of the Council.

17 MEMBERS' QUESTIONS (agenda item 8)

Fifteen questions were asked and responded to. A summary, including of the supplementary questions and answers given, is attached as appendix 1 to these minutes.

18 MOTIONS FOR DEBATE (agenda item 9)

A procedural motion by the Havering Residents Association Group that the Group's amendment to motion A should be revised as shown below was **CARRIED** by 24 votes to 23 with 0 abstentions (see division 1).

RESOLVED:

That the Havering Residents Association Group amendment to motion A should be revised to read as follows:

This Council calls on the Administration to ask the planning policy team to prepare the necessary evidence for consideration of the widening/replacement of the current Article 4 Directions so that removal of permitted development rights for change of use from C3 (dwellinghouses) to C4 (HMOs) are extended to include all detached homes throughout the Borough, and commit to begin the necessary consultation and legal preparation process for its introduction after due process and evidence submitted to the Secretary of State.

A. PLANNING – ARTICLE 4 DIRECTIONMotion on behalf of the Conservative Group

This Council calls on the Administration to instruct the planning policy team to prepare the necessary evidence for consideration of the widening/replacement of the current Article 4 Directions so that permitted development rights for change of use from C3 (dwellinghouses) to C4 (HMOs) are removed for all detached homes throughout the Borough, and commit to begin the necessary consultation and legal preparation process for its introduction within the next six months.

Amendment on behalf of the Havering Residents Association Group

This Council calls on the Administration to ask the planning policy team to prepare the necessary evidence for consideration of the widening/replacement of the current Article 4 Directions so that removal of permitted development rights for change of use from C3 (dwellinghouses) to C4 (HMOs) are extended to include all detached homes throughout the Borough, and commit to begin the necessary consultation and legal preparation process for its introduction after due process and evidence submitted to the Secretary of State.

Following debate, the motion on behalf of the Havering Residents Association Group was **CARRIED** by 24 votes to 23 with 0 abstentions (see division 2) and **AGREED** as the substantive motion without division.

RESOLVED:

This Council calls on the Administration to ask the planning policy team to prepare the necessary evidence for consideration of the widening/replacement of the current Article 4 Directions so that removal of permitted development rights for change of use from C3 (dwellinghouses) to C4 (HMOs) are extended to include all detached homes throughout the Borough, and commit to begin the necessary consultation and legal preparation process for its introduction after due process and evidence submitted to the Secretary of State.

B. MERCURY LAND HOLDINGS BUSINESS PLANMotion on behalf of the Conservative Group

This Council recommends a revision of the Mercury Land Holdings business plan, to focus the company on delivering much needed social homes and driving down temporary accommodation costs.

Amendment on behalf of the Havering Residents Association Group

This Council recognises Mercury Land Holdings business plan, which focuses the company on delivering much needed homes driving down housing demand and offering affordable housing.

Following debate, the amendment by the Havering Residents Association Group was **NOT CARRIED** by 24 votes to 23 with 0 abstentions (see division 3) and the motion by the Conservative Group was **AGREED** as the substantive motion by 25 votes to 22 (see division 4).

RESOLVED:

This Council recommends a revision of the Mercury Land Holdings business plan, to focus the company on delivering much needed social homes and driving down temporary accommodation costs.

C. REVIEW OF LICENCING POLICYMotion on behalf of the Labour Group

This Council calls on the Administration to bring forward an urgent review of its Licensing Policy (ahead of its scheduled review in 2026) given the growing pressure for increasingly later night food and drink licences on neighbourhood shopping parades in residential areas and in the Borough's district and metropolitan centres.

Amendment on behalf of the Havering Residents Association Group

This Council calls on the Administration to bring forward as soon as practicable its review of the Licencing Policy (ahead of its scheduled review in 2026) given the growing pressure for increasingly later night food and drink licences on neighbourhood shopping parades in residential areas and in the Borough's district and metropolitan centres.

The amendment on behalf the Havering Residents Association Group was **CARRIED** by 25 votes to 7 with 15 abstentions (see division 5) and **AGREED** as the substantive motion, without division.

RESOLVED:

This Council calls on the Administration to bring forward as soon as practicable its review of the Licencing Policy (ahead of its scheduled review in 2026) given the growing pressure for increasingly later night food and drink licences on neighbourhood shopping parades in residential areas and in the Borough's district and metropolitan centres.

D. GREEN FORUMMotion on behalf of the Labour Group

This Council recognises the value of the Green Forum and is committed to empowering and enabling its influence, by any means, including but not limited to formally recording and publishing the minute thereof, publishing its meetings alongside other committees of the Council, and including a Green Forum section in the Living email.

Amendment on behalf of the Havering Residents Association Group

This Council recognises the value of the Green Forum and is committed to enabling its influence, including publishing dates of the forum in the eLiving and the actions and dates of the Forum on a dedicated Facebook Group, opening two-way communication.

The amendment on behalf of the Havering Residents Association was **CARRIED** by 36 votes to 8 with 3 abstentions (see division 6) and **AGREED** as the substantive motion without division.

RESOLVED:

This Council recognises the value of the Green Forum and is committed to enabling its influence, including publishing dates of the forum in the eLiving and the actions and dates of the Forum on a dedicated Facebook Group, opening two-way communication.

E. TREE INSPECTIONS

Motion on behalf of the Labour Group

In light of the tragic event in Southend at which a 7 year old girl sadly lost her life, and a near-miss in Harrow Lodge Park where a tree fell across a footpath, this Council commits to introducing a rigorous programme of regular tree inspections across the Borough.

Amendment on behalf of the Havering Residents Association Group

In light of the tragic event in Southend at which a 7 year old girl sadly lost her life, and in Harrow Lodge Park where a tree fell across a footpath, this Council commits to continuing our programme of regular tree inspections across the Borough.

With the agreement of Council (without division) this motion was withdrawn and resubmitted to the next meeting of Council.

19 VOTING RECORD

The record of voting decisions is attached as appendix 2 to these minutes.

Mayor

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Havering

LONDON BOROUGH

FULL COUNCIL, Wednesday 3 September 2025

Appendix 1

MEMBERS' QUESTIONS

Allotments

1) To the Leader of the Council (Councillor Ray Morgon)

From Councillor Jackie McArdle

Will the Leader of the Council provide assurance to the 1000s of allotment holders across the Borough that the Administration will take the appropriate steps to make statutory the four allotment sites in Havering still designed as 'temporary'?

Answer

Havering Council provides 27 allotment sites, 23 of which are already designated as statutory allotments under the Allotments Act 1925, providing them with some degree of protection against development, or alternative use.

It was agreed at the most recent allotment society meeting, chaired by Cllr Mugglestone, that the Council would seek to designate the remaining four sites as 'statutory' sites under the Act.

(No supplementary question).

Exemption Bays

2) To the Cabinet Member for Environment (Councillor Barry Mugglestone)

From Councillor Keith Darvill

What arrangements are made to ensure that the specially marked out exemption bays are maintained with clear markings so that residents, visitors and enforcement officers are in no doubt that parking is permitted in such bays thus avoiding misunderstanding and wrongful parking charge notices?

Answer

As members will know, all road markings and parking signs are installed in accordance with published regulations. This ensures consistency (nationally), general and widespread understanding and ability to effectively enforce.

Regular inspections are carried out by the Councils highway inspectors. The frequency of these inspections (as part of wider highway safety inspections) is determined by the type of road as set out in the Maintenance Policy and Plan.

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Additionally, if a Civil Enforcement Officer is concerned about an area of road marking, processes are in place for this to be reported and inspected (and enforcement suspended until the work is complete).

Where works to refresh markings are instructed repairs should be completed within 28 days.

A supplementary question asked if the Cabinet Member would attend the Harrow Crescent area in order to view the position directly. The Cabinet Member responded that he would ask officers to attend the location initially but that he was prepared to do this if required.

Treatment and Allocation of Capital receipts, following the agreement for a Capitalisation Direction

3) To the Cabinet Member for Finance (Councillor Chris Wilkins) From Councillor Martin Goode

Can the Cabinet Member for Finance, please confirm the total amount to date, that represents loans from Capital to cover Revenue expenditure?

Answer

Members are aware that the Council has applied for Exceptional Financial Support to fund revenue expenditure, resulting from insufficient government funding to fully deliver council services.

Exceptional Financial Support enables councils to fund revenue expenditure from Capital through receipts or borrowing.

To date, the Council has not taken out borrowing directly associated with the Exceptional Financial Support applications.

A supplementary question asked what was the total to date for loans from Cabinet to income. The Cabinet Member responded that the capitalisation directive for 2024 totalled £18.1m and this had been fully funded from capital receipts.

Speed Enforcement

4) To the Leader of the Council (Councillor Ray Morgon) From Councillor Philip Ruck

Given that children are now back at school, can the Leader outline any plans his Administration has to increase the monitoring of 20mph areas (for example Alma Avenue), or to introduce additional measures such as speed bumps, to help reduce speeds and improve the safety of residents?

Answer

Through the Council's Road Safety Education and School Travel Plan programmes, the Council works closely with schools across the borough to support pupils, parents and teaching staff to travel to and from school sustainably and safely. The Council's work has also included the delivery of 15 school streets schemes in the borough.

The Council's road safety education programme is delivered in schools across the borough covering subjects such as the Green Cross Code, sensible behaviour around roads, sustainable travel and sensible behaviour when cycling.

Regarding the monitoring of 20mph zones, the Council has no powers to enforce these. Speed enforcement powers lie with the Police. When implementing such measures we will always look at what additional traffic calming measures can be introduced to support self-enforcement, and support safety of pedestrians like refuge islands or raised crossings.

The safety of residents when delivering any schemes on the highway is of course our upmost priority. Through our Local Implementation Plan we have allocated funding specifically aimed at supporting Vision Zero and the safety of our residents. This includes funding to look at the feasibility for introducing further 20mph zones in the borough, and I understand my officers have already started to contact local ward Councillors in areas where schemes are being considered, to seek their views.

Of course, any measures that are taken forward whether that be 20 mph zones or other annual accident reduction schemes to reduce KSI rates, will be subject to formal public consultation including consultation with local ward Councillors.

A supplementary question asked what plans there were to increase monitoring of car speeds in the area or to introduce speed bumps etc. The Leader of the Council replied that a history of road deaths or serious injuries in an area had to be demonstrated to Transport for London in order for funding to be secured.

Traffic calming measures could be put forward by Members and the Police Safer Neighbourhood Teams could also be asked to undertake a speed monitoring exercise.

Volunteer Centre Rent

- 5) To the Cabinet Member for Finance (Councillor Chris Wilkins)
From Councillor David Taylor**

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Can the Administration confirm whether the rents for the Havering Volunteer Centre will be increased?

Answer

Thank you for your question Councillor Taylor.

We fully understand and appreciate the important work HVC deliver to help our communities and we will continue to support them where possible.

HVC have been offered various accommodation options going forward, including the option to remain in their current premises. Each option is available on a three-year lease, at a market rent, offering greater security than the Tenancy at Will that they currently hold.

HVC have been asked to confirm which accommodation option they wish to pursue. We look forward to hearing from them in due course. At that point we will be able to assess the impact on their rent.

A supplementary question asked if the Cabinet Member would review previous correspondence between the Volunteer Centre and Council officers to confirm the financial required had been supplied. The Cabinet Member confirmed that he would do this.

Fly-Tipping Enforcement

6) To the Cabinet Member for the Environment (Councillor Barry Mugglestone)

From Councillor Jane Keane

Fly-tipping is blighting the lives of households in Havering, does the Cabinet Member agree with me that tougher enforcement combined with the weekly publication of the Borough's fly-tipping statistics including the cost of clearing fly-tipped detritus and information relating to successful prosecutions and investigations, all of which will help to inform residents and contribute to reducing such illegal activity?

Answer

Fly tipping is a national problem, and the Council has increased enforcement actions every year since 2021.

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We have a duty to report environmental enforcement and fly tipping statistics to DEFRA every quarter and these are later published annually as part of a wider national table.

Additionally, we already publish data relating to Fixed Penalties issued and publicise all environmental enforcement prosecutions in the Quarterly Community Safety Partnership Newsletter and Living In Havering Magazine.

Since January 2024, the Council has issued 261 Fixed Penalty Notices for fly-tipping, resulting in £30,400 of fines paid.

A supplementary question asked if it would be possible to introduce a 'wall of shame' identifying people who been convicted of flytipping. The Cabinet Member stated that he would discuss this with officers.

Recycling Sacks

**7) To the Cabinet Member for the Environment (Councillor Barry Mugglestone)
From Councillor Darren Wise**

Could the Cabinet Member, outline what progress has been made in finding alternative venues in Harold Wood where recycling sacks can be collected from?

Answer

Following advice from local councillors, the waste team contacted the local church who responded to say they cannot assist with the recycling sacks due to limited staffing of their front desk.

The team also contacted the Hub on Gubbins Lane and they are currently unable to help due to commercial reasons but were happy to have a follow up in 6 months' time.

A roll of 16 orange sacks is delivered to each Havering household every 13 weeks. 8 locations in the borough offer smaller rolls of additional orange sacks, and officers would be happy to speak to any other establishments suggested to the team.

A supplementary question asked if the Cabinet Member could advise who was contacted at the organisations mentioned and when. The Cabinet responded that he would get this information from officers.

Social Housing

**8) To the Cabinet Member for Regeneration (Councillor Graham Williamson)
From Councillor David Taylor**

How many homes will be provided to Havering Council directly, for social rent or similar, by Mercury Land Holding's Como Street development?

Answer

The MLH planning application for the Como Street development is currently under review by the London Borough of Havering. The scheme design is at an early stage in the development programme. The current expectation is that the development will provide in the region of 138 homes in total. The number of affordable homes will be decided on in discussion with the Local Planning Authority and will be dependent on the viability assessment. This work is ongoing.

A supplementary question asked if the Cabinet Member felt that it would be most appropriate for Mercury Land Holdings to provide social housing rather than other affordable housing. The Cabinet Member responded that all social housing schemes depended on their viability. The only local developers who were achieving the target of 35% affordable housing were Mercury Land Holdings.

FCC Performance

**9) To the Cabinet Member for the Environment (Councillor Barry Mugglestone)
From Councillor Mathew Stanton**

Given the contract with FCC is described as an outcome based contract, is the Cabinet Member satisfied with the performance of FCC with regard to weed spraying and clearing across the Borough?

Answer

The Council's monitoring team regularly inspect both weed growth and general street cleansing standards, and FCC's Operational teams have also been carrying out regular site visits along with the weed treatment contractor.

In order to improve standards I am pleased to report the Council is delivering an additional treatment, which will be carried out early in the season next year.

Furthermore, in the last few weeks FCC have introduced an additional three manual weed removal teams to combat particular hotspots; this has had a

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positive impact on weed levels in the borough with over 100 streets already cleared of weeds.

The service has also been trialling alternative treatments to the current glyphosate-based chemical, the results of which are being observed throughout the current growing season.

(No supplementary question).

Illegal HMO

10) To the Cabinet Member for Housing & Property (Councillor Paul McGeary)
From Councillor Tim Ryan

Will the Administration please outline the process for shutting down an illegal HMO, including the timeline from first report to affecting a closure order?

Answer

Operating an unlicensed HMO is an offence for which Local Authorities can pursue either a civil penalty or a criminal prosecution.

However, there is no legislative provision to shut down an unlicensed HMO. To do so would result in the occupants becoming homeless and would thereby create a duty for the Council to re-house the occupants

We can request the owner or agent to apply for either an appropriate license, or a Temporary Exemption from licensing, so they can legally evict the occupants.

Also, we can pursue a Rent Repayment Order to re-claim the housing benefit element of any Universal Credit received by the agent or owner.

In the event of an imminent risk of serious harm to health or safety to any of the occupiers, an Emergency Prohibition Order can be served by the Local Authority, who could then be responsible for re-housing the tenants, and paying compensation to displaced tenants and the owner of the property.

A supplementary question asked how many officers worked on the enforcement team that shut down HMOs. The Cabinet would check with officers and advise this figure.

Anti-idling

11) To the Cabinet Member for the Environment (Councillor Barry Mugglestone)

From Councillor Jane Keane

Following the motion passed at Full Council on 23rd July this year at which the Council committed to an anti-idling campaign, what actions have been taken towards implementing such a campaign?

Answer

There is a well-established programme aimed at supporting Havering schools to enable the school community to travel to and from school in ways that support an active lifestyle, and which help mitigate the impact of engine idling in the vicinity of schools.

This included delivery of a comprehensive anti-idling programme over the last two years which benefited over a dozen schools and 2,000 students. The programme involved anti-idling workshops and saw pupils talking to drivers about the impacts of engine idling. Now, having attended one of these workshops at a school in my own ward, I saw for myself the impact it had on drivers, many of whom were unaware of the damage leaving their engines idling can have on the local environment.

Results of this programme really speak for themselves, with 89% of drivers spoken to by pupils pledging to cease idling.

In the new academic year, we will be supporting a further five schools with anti-idling programmes. This will include interactive and education workshops, idling action events at pick up time, co-designed banners using pupils' artwork, raising awareness of engine idling impacts amongst parents and school staff, development of an anti-idling toolkit for additional schools, and production of an anti-idling leaflet for schools.

A supplementary question asked what more the Cabinet Member would do reduce engine idling. The Cabinet Member responded that he had already answered this question.

Section 106

12) To the Cabinet Member for Regeneration (Councillor Graham Williamson)
From Councillor Jason Frost

At the last Full Council meeting during debate, the Cabinet Member for Regeneration said "...there was no additional unallocated 106 monies left." This is contrary to the £3 million plus unallocated 106 money as presented in July 2024. Could the Cabinet Member please inform the Council; where the £3 million pounds has been spent, which area and what additional infrastructure projects this will pay for, to benefit Havering residents?

Answer

It is believed the question relates to the debate at Full Council about CCTV and availability of CIL funding rather than S106 funds.

S106 funds are secured in relation to planning applications and any financial obligations can only be spent on items specified in the legal agreement that are necessary to mitigate the impact of the development. There are no S106 monies received or due for CCTV provision. Circa £4m for specific purposes is currently unallocated, mainly available for specified highway improvements in the vicinity of development sites or carbon offset fund for carbon reduction projects.

In respect of CIL, the amount of CIL available at any time fluctuates depending on amounts received through commencements of housing developments and amounts spent or allocated. £0.75m CIL has been allocated and spent for recent CCTV improvements. As of end August, there is approximately £2m unallocated CIL.

(No supplementary question).

PCN Discounts

13)To the Cabinet Member for Environment (Councillor Barry Mugglestone) From Councillor Keith Prince AM

Can the Administration please explain how it justifies the decision to remove the automatic re offer of the 50% discount to appellants who lose a PCN challenge—especially given evidence that this may disproportionately penalise residents making genuine, but ultimately unsuccessful, appeals?

Answer

At the present time Penalty Charge Notices paid within 14 days are discounted by 50%. Conversely, PCNs paid late attract a 50% surcharge. This regime is as per published, legal, requirements.

The decision to remove the 50% discount following unsuccessful challenge was made in July 2024.

The full reason and rationale for this was set out in the Executive Decision at the time and followed a public consultation. In summary, the aim of removing the discount was to reduce the number of speculative challenges and consuming valuable council resources, the majority of which were unsuccessful.

The ED noted that out of 183,000 issued PCNs the previous year, 53,000 were challenged. 35% of challenges were unsuccessful indicating a very high level of speculative challenges. The latest data shows this has reduced to

21%. This change represents around 14,000 fewer cases to be handled by the back-office team, per year. In addition, of those challenged or appealed currently only around 26% are successful whereas this was 35% previously.

In advance of the decision being taken, the Council secured external legal advice to ensure any decision taken was compliant and legally sound. An equality assessment was also completed.

Whilst I understand the points made in the question, the Council tries to aid motorists considering whether to challenge a PCN through information provided on the website, including publication of the discretionary policy.

A supplementary question asked if it could be confirmed that 9% of previously successful appeals were now denied. The Cabinet Member responded that a parking fine could be appealed against and then taken to a tribunal. If an appeal was successful at the tribunal stage, the 50% discount would not be required as the parking fine would be cancelled.

Working Abroad

14)To the Leader of the Council (Councillor Ray Morgon) **From Councillor Viddy Persaud**

How many staff members have applied for, and given leave to, work from abroad as per page 4 of Havering Council's 'Working from Abroad' procedure?

Answer

The total number of users who requested, and received approval, to work from abroad are as follows:

London Borough of Havering:

2023: 90

2024: 86

2025: 65

For 2024 and 2025 (to date) we're able to share more detailed information about the duration that access from outside the UK was granted.

Duration	2024	2025
Up to 14 days	40	40
15 – 30 days	24	16
31 – 60 days	12	7
61 – 90 days	5	1
91+ days	2	1

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unclassified	3	0
Total	86	65

The numbers above are a mix of both Council Officers and Council Members.

Earlier this year it was decided that access from outside the UK would only be granted for a maximum of 90 days to improve the Council's security posture. Should the access be required for a longer period, another request must be submitted.

IT and the Cyber Team have no requests for individuals to work abroad on a full-time basis.

Extended periods of access may be required where the Council is working with 3rd parties who provide technical development or support outside of the UK and the access is essential for fulfilment of the contracted services.

A supplementary question how performance of staff working abroad was managed to ensure value for money for rate paying residents. The Cabinet Member felt that many staff could fulfil the same role from abroad and their performance would be monitored in the same way.

Resident Notification

15)To the Cabinet Member for the Environment (Councillor Barry Mugglestone)
From Councillor Robert Benham

Can the Cabinet Member for the Environment explain why local residents on neighbouring roads have NOT been written to inform them of the implementation of the School Street Zone in Ayr Way Rise Park?

Answer

In accordance with the Councils established arrangements when developing new schools streets, the residents who reside directly inside a proposed zone would receive letters informing them of the proposals and asking for their views.

Schools are engaged with and we ask them to include information in their newsletters.

A consultation exercise is held, inviting all residents to reply, and this is also usually publicised in Living. Often, word of mouth and local social media pages are very effective in sharing news. Ward members often liaise with their constituents too.

The public consultations run for three weeks.

Council, 3 September 2025

In addition to the above - site notices inviting responses from residents outside the zone were placed at the following junctions

- Ayr Way with Moray Way
- Deveron Way with Clyde Way
- Ayr Way with Pettits Lane North

In advance of any scheme commencing, further notification (in line with the above) is issued advising residents of the scheme and how to obtain permits and exemptions.

A supplementary question asked why many local residents continued to report they had not been advised of this change. The Cabinet Member replied that he could investigate this if the Councillor could provide specific details.

Minute Item 19

Appendix 2

Full Council, 3rd September 2025

<u>DIVISION NUMBER:</u>	1	2	3	4	5	6
The Mayor (Councillor Sue Ospeay)	✓	✓	✓	✗	✓	✓
The Deputy Mayor [Councillor Barry Mugglestone]	✓	✓	✓	✗	✓	✓
<u>CONSERVATIVE GROUP (17)</u>						
Cllr Robert Benham	✗	✗	✗	✓	O	✓
Cllr Ray Best	✗	✗	✗	✓	O	✓
Cllr Joshua Chapman	A	A	A	A	A	A
Cllr Osman Dervish	A	A	A	A	A	A
Cllr Jason Frost	✗	✗	✗	✓	O	✓
Cllr Judith Holt	✗	✗	✗	✓	O	✓
Cllr Jackie McArdle	✗	✗	✗	✓	O	✓
Cllr Dilip Patel	✗	✗	✗	✓	O	✓
Cllr Nisha Patel	✗	✗	✗	✓	O	✓
Cllr Viddy Persaud	✗	✗	✗	✓	O	✓
Cllr Keith Prince	✗	✗	✗	✓	O	✓
Cllr Timothy Ryan	✗	✗	✗	✓	O	✓
Cllr Carol Smith	A	A	A	A	A	A
Cllr David Taylor	✗	✗	✗	✓	O	O
Cllr Christine Vickery	✗	✗	✗	✓	O	✓
Cllr Damian White	A	A	A	A	A	A
Cllr Michael White	✗	✗	✗	✓	O	✓
<u>HAVERING RESIDENTS ASSOCIATION GROUP (23 + 2)</u>						
Cllr John Crowder	✓	✓	✓	✗	✓	✓
Cllr Philippa Crowder	✓	✓	✓	✗	✓	✓
Cllr Sarah Edwards	A	A	A	A	A	A
Cllr Gillian Ford	✓	✓	✓	✗	✓	✓
Cllr Oscar Ford	✓	✓	✓	✗	✓	✓
Cllr Laurance Garrard	✓	✓	✓	✗	✓	✓
Cllr James Glass	✓	✓	✓	✓	✓	✓
Cllr David Godwin	✓	✓	✓	✗	✓	✓
Cllr Paul McGeary	✓	✓	✓	✗	✓	✓
Cllr Paul Middleton	✓	✓	✓	✗	✓	✓
Cllr Robby Misir	✓	✓	✓	✗	✓	✓
Cllr Raymond Morgon	✓	✓	✓	✗	✓	✓
Cllr Stephanie Nunn	✓	✓	✓	✗	✓	✓
Cllr Gerry O'Sullivan	✓	✓	✓	✗	✓	✓
Cllr Christine Smith	✓	✓	✓	✗	✓	✓
Cllr Natasha Summers	✓	✓	✓	✗	✓	✓
Cllr Bryan Vincent	✓	✓	✓	✗	✓	✓
Cllr Reg Whitney	✓	✓	✓	✗	✓	✓
Cllr Julie Wilkes	✓	✓	✓	✗	✓	✓
Cllr Christopher Wilkins	✓	✓	✓	✗	✓	✓
Cllr Jacqueline Williams	✓	✓	✓	✗	✓	✓
Cllr Graham Williamson	✓	✓	✓	✗	✓	✓
Cllr John Wood	A	A	A	A	A	A
<u>LABOUR GROUP (8)</u>						
Cllr Mandy Anderson	A	A	A	A	A	A
Cllr Pat Brown	✗	✗	✗	✓	✗	✗
Cllr Keith Darvill	✗	✗	✗	✓	✗	✗
Cllr Jane Keane	✗	✗	✗	✓	✗	✗
Cllr Trevor McKeever	✗	✗	✗	✓	✗	✗
Cllr Matthew Stanton	✗	✗	✗	✓	✗	✗
Cllr Katharine Tumilty	A	A	A	A	A	A
Cllr Frankie Walker	✗	✗	✗	✓	✗	✗
<u>EAST HAVERING RESIDENTS' GROUP (3)</u>						
Cllr Brian Eagling	✗	✗	✗	✓	O	✗
Cllr Martin Goode	✗	✗	✗	✓	✗	O
Cllr Darren Wise	✗	✗	✗	✓	O	✗
<u>RESIDENTS' ASSOCIATION INDEPENDENT GROUP (2)</u>						
Councillor Philip Ruck	✗	✗	✗	✓	✓	O
Councillor John Tyler	✓	✓	✗	✓	✓	✓
<u>TOTALS</u>						
✓ = YES	24	24	23	25	25	36
✗ = NO	23	23	24	22	7	8
O = ABSTAIN/NO VOTE	0	0	0	0	15	3
ID = INTEREST DISCLOSED/NO VOTE	0	0	0	0	0	0
A = ABSENT FROM MEETING	8	8	8	8	8	8
	55	55	55	55	55	55

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COUNCIL, 19 NOVEMBER 2025

REPORT OF THE CHIEF EXECUTIVE

**SUBJECT: RESOLUTION TO EXTEND SIX MONTH ATTENDANCE
RULE**

SUMMARY

Section 85 of the Local Government Act 1972 provides that if a Councillor fails throughout a period of six consecutive calendar months from the date of their last attendance to attend any qualifying meeting of the Authority, they cease to be a Member of the Council unless the failure was due to some reason approved by Council before the expiration of the period.

Councillor Mandy Anderson is currently undergoing some medical treatment which has prevented her from attending meetings for some months. The last meeting which qualifies towards her attendance record was the full council meeting held on 15th January 2025. A six-month extension was granted by Council at its meeting on 21 May 2025. The expiry period is therefore 15 January 2026.

The matter is being brought to this meeting in order for Council to consider whether there is a reason to approve Councillor Mandy Anderson's non-attendance at meetings.

Should the Council approve the reasons for absence, the six-month attendance requirement recommences from the point that the previous six-month period expires. Therefore, Councillor Mandy Anderson would continue to be a councillor until at least 7th May 2026. In the event of Councillor Mandy Anderson attending a qualifying meeting before 7th May, the dispensation would fall and the six-month rule would reapply from the date of that attendance.

RECOMMENDATIONS

Council is asked to consider whether there is reason to approve Councillor Mandy Anderson's non-attendance at meetings and, if appropriate, agree that she be deemed to be exempted from the requirements of Section 85(1) of the Local Government Act 1972 and, accordingly, shall continue to be a Member of the Council.

REPORT DETAIL

Section 85 of the Local Government Act 1972 provides that if a Councillor fails throughout a period of six consecutive calendar months from the date of their last attendance to attend any meeting of the Authority ('six-month rule'), they cease to be a Member of the Council unless the failure was due to some reason approved by the Council before the expiration of the period.

For qualification purposes, attendance can be at any committee, sub-committee or other body discharging functions of the Council or at any meeting to which the Councillor has been formally appointed as a representative of the Council.

The decision whether or not to grant relief from the six-month rule in the case of a councillor failing to attend meetings of the Council is at the Council's discretion.

Councillor Mandy Anderson has served on the Council since 5th May 2022.

Councillor Anderson last attended the Council meeting held on 15th January 2025 and has been unable to attend further meetings due to ongoing treatment.

Following this evening's meeting which Councillor Anderson has been unable to attend due to her continued treatment, there is no other qualifying meeting of full Council currently scheduled which she could attend before the expiry of the six-month period. The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020 (SI 2020/392), made under section 78 of the Coronavirus Act 2020, previously enabled councillors to remotely attend meetings. However, those regulations expired on 7 May 2021.

Should the Council approve the reason for absence, the six-month attendance requirement recommences from the point that the previous six-month period expires. Therefore, in the event that Councillor Anderson does not attend a qualifying meeting between now and 15th January 2026 the dispensation would commence from that date, meaning that Councillor Anderson would continue to be a Councillor until at least 7th May 2026, the date of the Council elections.

Should Councillor Anderson attend a qualifying meeting before 7th May 2026, the dispensation would fall and the six-month rule would reapply from the date of that attendance.

The Council must consider whether there are reason(s) to grant relief from the application of the Section 85 six-month rule. It is entirely at the Council's discretion whether or not

to grant an exemption from the Section 85 requirements and each case should be considered on its individual merits.

Public Background Papers Used in the Preparation of the Report: None

List of appendices: None

Financial Implications and Risks:

In the event of a councillor ceasing to be a Member of the Council, the basic allowance of £10,240 per annum will no longer be payable. The Council would bear the costs of conducting a by-election if one was subsequently requested. However, these are relatively small amounts of money in terms of the Council's budget and can be met from existing resources.

Human Resource Implications and Risks:

None arising directly.

Legal Implications and Risks:

The requirement to attend qualifying meetings and the consequence of non-attendance is set out in Section 85 of the Local Government Act 1972. Failure to attend a qualifying meeting within the stipulated six-month period means that the individual ceases to be a Member of the Council immediately, and that their office as Councillor is vacated, unless that absence is for a reason approved by the Assembly.

There is no specific provision within Section 85 of the Act regarding any extension period that may be granted in the event of non-attendance. Therefore, if the reason for non-attendance is approved the six-month attendance requirement recommences from the point that the previous six-month period expires.

Staff Contact: Zena Smith, Head of Committee and Election Services

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COUNCIL, 19 NOVEMBER 2025

REPORT OF THE CHIEF EXECUTIVE

**SUBJECT: PROPOSED SUBMISSION EAST LONDON JOINT WASTE
PLAN FOR CONSULTATION**

SUMMARY

At its meeting on 12 November 2025, Cabinet was due to consider a report on the Proposed Submission East London Joint Waste Plan for Consultation (Regulation 19). Assuming the report was agreed by Cabinet, the report is now brought to full Council for its endorsement.

RECOMMENDATIONS

That, subject to its agreement by Cabinet, Council endorses the recommendations of the Cabinet report dated 12 November 2025.

REPORT DETAIL

A report to be considered by Cabinet at its meeting on 12 November gave details of work to date on the proposed submission for public consultation of the East London Joint Waste Plan. If the report (attached) is approved by Cabinet, Council is asked to endorse the decision in order that consultation on the proposals can commence.

Financial Implications and Risks:

None of this covering report.

Legal Implications and Risks:

None of this covering report.

Human Resource Implications and Risks:

None of this covering report.

Equalities and Social Inclusion Implications and Risks:

None of this covering report.

Staff Contact:
Designation
Email:

Gavin Milnthorpe
Monitoring Officer
Gavin.milnthorpe@havering.gov.uk

Background paper List

None



CABINET

Subject Heading:	Proposed Submission East London Joint Waste Plan for Consultation (Regulation 19)
Cabinet Member:	Councillor Williamson, Cabinet Member for Regeneration
ELT Lead:	Helen Oakerbee
Report Author and contact details:	Cara Collier, cara.collier@havering.gov.uk , 01708434083
Policy context:	Havering Local Plan 2016-2031 Joint Waste Plan 2012 Draft East London Joint Waste Plan (Regulation 18, 2024)
Financial summary:	The limited costs associated with this decision will be met within the existing Local Plan Budget
Is this a Key Decision?	Yes - (c) Significant effect on two or more Wards
When should this matter be reviewed?	March 2027
Reviewing OSC:	Places

The subject matter of this report deals with the following Council Objectives

People - Supporting our residents to stay safe and well	X
Place - A great place to live, work and enjoy	X
Resources - Enabling a resident-focused and resilient Council	X

SUMMARY

In July 2024 Cabinet gave approval to consult on the East London Joint Waste Plan which, once adopted, will form part of the borough's development plan. The Joint Waste Plan is being prepared with the other East London Waste Authorities (the London Boroughs of Barking and Dagenham, Newham and Redbridge). This report provides an update on the consultation that took place in 2024 and how the Joint Waste Plan has progressed.

Member approval is now being sought to publish the Proposed Submission East London Joint Waste Plan for consultation.

The opportunity has been taken to review and update the Local Development Scheme (LDS). This sets out the programme for further work on planning policy documents, including the Joint Waste Plan. Member approval is therefore sought to publish the updated LDS.

RECOMMENDATIONS

Cabinet is recommended to:

1. Agree the publication of the Proposed Submission East London Joint Waste Plan and supporting documents (attached as Appendix 1-16) for at least a 6 week period of statutory public consultation under Regulation 19 of the Town and Country Planning (Local Planning) (England) Regulations 2012, with an anticipated start date in late May 2025.
2. Approve the new Local Development Scheme for publication (Appendix 17)
3. Delegate authority to the Assistant Director of Planning, following consultation with the Cabinet Member for Regeneration to:
 - i. Make non material amendments to the Proposed Submission version ahead of publication under Regulation 19
 - ii. Approve future iterations of the Local Development Scheme as required

REPORT DETAIL

Background and progress to date

- 2.1 It is a requirement for local authorities to produce a Waste Plan, setting out policies on future waste management and safeguarding waste sites for future waste management needs. Waste Plans in London also have to

account for the waste apportionment targets set out in the London Plan (2021). Havering produced a Joint Waste Plan in 2012 alongside Redbridge, Newham, and Barking and Dagenham. Since 2012, a new London Plan has been adopted, national waste policy has been updated, waste management technologies have evolved, and pressures to release existing safeguarded waste sites has increased as development pressures rise. Therefore, a new East London Joint Waste Plan (ELJWP) is needed.

- 2.2 Waste Plans follows the same path as a Local Plan. It forms part of the Development Plan and will be used when determining planning applications, alongside Havering's Local Plan. As with Local Plans, Waste Plans go through various statutory consultation stages, before being submitted to the Secretary of State for examination. A 'Regulation 18' consultation took place in summer 2024 on the first draft ELJWP. Comments from this consultation have now been assessed and considered and an updated ELJWP has been prepared. This is called the 'Proposed Submission' version, as it is the Plan in the form we are intending to submit to the Secretary of State for examination. The Proposed Submission ELJWP is now ready for consultation.
- 2.3 Consultation on the draft ELJWP took place 29th July – 16th September 2024. This was a joint consultation with the other East London Boroughs. Since the consultation, the Plan and its supporting documents have been updated. All but three of the supporting documents listed in para 2.23 were previously consulted on. A Consultation Statement (appendix 5) has been produced, setting out the details of the summer 2024 consultation, as well as a Duty to Cooperate Statement of Compliance (appendix 7), which sets out the ongoing discussions we have had with stakeholders throughout the production of the Plan. A Strategic Flood Risk Assessment (SFRA) position statement (appendix 16) has also been produced. All supporting documents are to be included in the Regulation 19 consultation alongside the ELJWP.

Content of the ELJWP

- 2.4 The Proposed Submission ELJWP plans for waste management up to 2041. It focuses on ensuring East London has sufficient land and facilities for future waste management. It does not deal with, or impact, local waste collections.
- 2.5 The Proposed Submission ELJWP includes a Vision and eight Strategic Objectives. Seven policies are included for use in determining the suitability of development proposals submitted to the Boroughs for planning permission. Implementation of the policies will ensure waste management facilities are well located and do not result in significant adverse impacts on local communities and the natural environment. They will also ensure that the right types of waste management capacity are developed to facilitate the achievement of targets such as those related to increasing recycling and diverting waste away from landfill.

2.6 The Proposed Submission ELJWP analyses the capacity East London has for different types of waste. The types of waste covered are; 'HIC waste' (Household, Industrial, Commercial Waste, the type of waste collected by Local Authorities), 'C, D and E waste' (Construction, Demolition, and Excavation Waste), and Hazardous waste. The capacity assessment shows us how much waste capacity the East London boroughs have minus the waste we produce, and are expected to produce in 2041.

2.7 The outcome of the capacity assessment is as follows;

2.8 **HIC waste** = capacity surplus of approximately 1,122,508 tonnage per annum (tpa) in 2041, as shown in Table 1 below.

Table 1: combined apportionment for the East London Boroughs compared to estimated capacity for HIC waste in East London

	2021	2041
Apportionment Forecast (apportionment target set by the London Plan)	1,409,000	1,497,000
Capacity	2,619,508	2,619,508
Difference	+1,210,508	+1,122,508

2.9 **C, D and E waste** = based on forecasted waste arisings of 2,203,591 tpa for C, D & E in 2041, and an estimated C, D & E waste management capacity of 3,185,500tpa, there is a capacity surplus of 980,000 tpa. The apportionment target set in the London Plan does not cover C, D, and E waste, which is why a forecasted waste arising is used to calculate capacity.

2.10 **Hazardous** = A forecast for hazardous waste arisings to 2041 suggests that 72,400tpa will be produced by 2041. This compares to existing hazardous waste management capacity of 54,000tpa which indicates there is a capacity deficit of approximately c.18,400tpa. However, it should be noted that there is no policy expectation that individual Plan areas should be net self-sufficient for the management of hazardous waste produced in the area.

2.11 Therefore, the Proposed Submission ELJWP confirms that the four East London boroughs meet the London Plan apportionment targets. This surplus confirms that **East London does not need to develop additional waste capacity by developing new waste sites.**

2.12 The Plan shows a significant capacity across the East London boroughs, and therefore 2 of the 4 boroughs have decided to release some waste sites from their safeguarded designations. Even with these releases, there would still be significant additional waste capacity in East London, as laid out in

table 1. Havering has not proposed release for any waste sites in the borough.

Integrated Impact Assessment (IIA)

- 2.13 An IIA incorporates; Sustainability Appraisal (SA), Strategic Environmental Assessment (SEA), Health Impact Assessment (HIA), Equalities Impact Assessment (EqIA), and Habitats Regulations Assessment (HRA). The term IIA is used as an umbrella term for these various documents. An IIA is an iterative process and has informed the preparation of the ELJWP. The IIA was consulted on in the previous consultation and now has been updated and will be consulted on during the Regulation 19 consultation.
- 2.14 Authorities are required to have regard to the provisions of the Equality Act, namely the Public Sector Duty which requires public authorities to have due regard for equalities considerations when exercising their functions. The EqIA of the ELJWP has been carried out as part of the SA by ensuring that the SA objectives against which the Plan is appraised address relevant Equalities issues.

What changes were made after the Regulation 18 consultation?

- 2.15 A total of 52 responses were received to the consultation held in summer 2024 from a range of stakeholders, including East London residents, London Boroughs, Waste Planning Authorities outside of London, the waste management industry, statutory consultation bodies and utilities companies. As the ELJWP is a very technical document, focused on one specific issue, this level of engagement is considered typical. Further detail of the responses received, and how the Proposed Submission ELJWP has responded to them, is included in the 'Consultation Statement' (appendix 5).
- 2.16 Key changes made from the comments received were;
- A new policy on wastewater has been added on the back of comments from Thames Water. Policy JWP2A has been included to address wastewater and sewage sludge management development. Specific consultation distances for development proposed proximate to waste water treatment works have been added.
 - Policy JWP4 has been strengthened to ensure applications consider the safety of road users. Text clarifying the need for, and content of, Travel Plans and Transport Assessments to be submitted with applications has been added.
 - The list of safeguarded waste sites has been updated to reflect waste sites with planning permission or a certificate of lawfulness.
 - Minor updates made to the ELJWP and evidence base documents to reflect updated data, new government policies, and the updated NPPF.

Duty to Cooperate (DtC)

- 2.17 The 'Duty to Cooperate' was introduced through the Localism Act 2011. It places a legal duty on all local planning authorities in England and a number of other public bodies to: engage constructively, actively and on an ongoing basis in the process of the preparation of development plan documents so far as they relate to a strategic matter.
- 2.18 Appendix 7 'Duty to Cooperate Statement of Compliance' lays out full details of DtC activities that have taken place over the development of the ELJWP. This includes ongoing conversations with London Boroughs, neighbouring authorities, and statutory consultees like the GLA. DtC is an ongoing process which will continue throughout the plan-making process.

Regulation 19 Consultation

- 2.19 'Regulation 19' consultation is a statutory consultation stage that has specific requirements on what comments are submitted (also called 'representations'), as set out in the Town and Country Planning (Local Development) (England) Regulations 2012. The purpose of a regulation 19 consultation is to seek views on whether the Waste Plan is 'sound' and legally compliant.
- 2.20 To be 'sound' the Proposed Submission ELJWP must be:
- Positively prepared: for example that it positively seeks to meet the requirements of the London Plan.
 - Justified: that the policies in the plan are supported by evidence and are reasonably justified.
 - Effective: that the policies in the plan can be delivered and have been formulated on the basis of effective joint working with partners.
 - Consistent with national policy: that it has been prepared in accordance with the National Planning Policy Framework (NPPF).
- 2.21 The Proposed Submission ELJWP is considered the Council's final version of the ELJWP. The Council must therefore be confident the Plan is 'sound' and that there will be minimal further change. Comments through the consultation are required to be on grounds of 'soundness' and legal compliance only. The public and stakeholders had the opportunity to comment on wider aspects of the ELJWP at the Regulation 18 consultation.
- 2.22 The GLA will be formally notified of the consultation under Regulation 21 of the Town and Country Planning (Local Planning) (England) Regulations 2012, seeking their opinion on the ELJWP's conformity with the London Plan.

Consultation activities

- 2.23 The consultation will be carried out in accordance with all of the Borough's Statement of Community Involvement (SCI's). As an overview, the proposed consultation will;

- Ask participants (residents and stakeholders) for their input on whether the ELJWP is sound and legally compliant
- Run for at least 6 weeks
- Follow the consultation protocol commitments (see appendix 6), including publicising the consultation on social media, in the 'Living in Havering' newsletter, and on a dedicated citizen space page. The citizen space page will also include a pre-recorded presentation explaining the consultation and the contents of the Plan
- Notice in the Romford Recorder
- Press release
- Registered consultees and stakeholders will also be contacted via email, including those who made comments previously
- Publish a 'Statement of representations procedure', as required by the regulations

2.24 Documents included in the appendix are those that will be published for the consultation:

Appendix 1 – Proposed Submission ELJWP
Appendix 1a – Proposed Submission ELJWP Appendix 3, Maps of safeguarded sites
Appendix 2 – Proposed Submission ELJWP Integrated Impact Assessment
Appendix 3 – Habitats Regulation Assessment of the Proposed Submission ELJWP
Appendix 4 – ELJWP IIA Scoping Report (Feb 2024)
Appendix 5 – Consultation Statement
Appendix 6 – Updated Consultation Protocol (reg19)
Appendix 7 – Duty to Cooperate Statement of Compliance
Appendix 8 - Note on sites identified for release
Appendix 9 - Circular Economy Topic Paper
Appendix 10 - Climate Change Topic Paper
Appendix 11 - Waste Management Topic Paper
Appendix 12 - Waste Management Capacity in East London Report
Appendix 13 - Hazardous Waste Baseline and Arisings Report
Appendix 14 - CDEW Baseline and Arisings Report
Appendix 15 – Strategically Significant Cross Boundary Waste Movements
Appendix 16 - SFRA Position Statement

Local Development Scheme

2.25 Local planning authorities are required to prepare and maintain a Local Development Scheme (LDS) under Section 15 of the Planning and Compulsory Purchase Act 2004, as amended by the Localism Act 2011 and the Housing and Planning Act 2016. The Government requires local planning authorities to produce an updated LDS by 6 March 2025. The planning policy documents in the LDS includes the East London Joint Waste Plan, the Local Plan, and supporting documents.

2.26 The LDS 2025-2027 (appendix 17) meets these requirements and supersedes the previous LDS (2023-2025). The LDS sets out:

- The planning policy documents that Havering have already adopted;

- The planning policy documents that Havering intend to produce;
- The subject matter and geographical area of each of the proposed documents;
- The timetable for the preparation of the documents over the next three years; and
- The opportunities for the local community and stakeholders to be involved in preparing planning policies by setting out an indicative timetable for the preparation of each document.

2.27 Local Planning Authorities are required by regulation 10A of The Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended) to review Local Plan every 5 years from their adoption date. The new Local Plan will need to be submitted no later than December 2026 in order to be examined under the existing 2004 Act system.

Next steps

2.28 Barking and Dagenham, Newham and Redbridge will undertake their own governance approval of the Proposed Submission ELJWP. Havering is the first borough to go through the formal approval process, which is why delegated authority has been sought for amendments that come out of these sign offs (recommendation 3i). Following approval by all boroughs, the formal statutory consultation is anticipated to start in late May and run for a period of 6 weeks.

2.29 Once the consultation has finished, officers will review and respond to the comments received. An assessment will be made as to whether, in light of the comments received, the Plan is considered to be sound and should be progressed to examination.

REASONS AND OPTIONS

Reasons for the decision: Consultation is the only option available to be able to move forward with the production of the ELJWP.

Other options considered:

1. **Do not consult.** This option was rejected as it is a statutory requirement to consult on development plan documents under the Town and Country Planning (local Planning) (England) Regulations 2012. Adoption of an up to date Waste Plan is dependent on progressing through the statutory consultation process.
2. **Do not continue with production of the ELJWP.** This option was rejected as it is a statutory requirement to have an up to date Waste Plan and the Inter-Authority Agreement signed in 2023 binds us to joint working and production of a new joint waste plan. A regulation 18 consultation has

already been held, and therefore the next step to progress the Plan is a regulation 19 consultation.

IMPLICATIONS AND RISKS

Financial implications and risks:

There are no material financial implications for the consultation of the ELJWP.

Legal implications and risks:

The Joint Waste Plan is a Development Plan Document (DPD). It is a statutory requirement for a local planning authority (LPA) to identify the strategic priorities for the development and use of land in the authority's area, and the policies to address these priorities must be set out in the LPAs development plan documents (DPDs), save where policies to address those priorities are set out in the spatial development strategy (the London Plan). Failure to progress the publication of this document and undertake this process will mean that planning policy will remain out of date, which could lead to judicial challenges to decisions made by the planning department. By continually updating planning policy, including through progressing this document, such challenges are minimised.

The preparation, consultation upon, examination and adoption of a DPD is controlled by the Planning and Compulsory Purchase Act 2004 ("the PCPA 2004") and the Town and Country Planning (Local Development) (England) Regulations 2012 ("the 2012 Regs"). Under these regulations two stages of statutory consultation are required and approval is currently being sought for the second stage.

Pursuant to Section 19 of the PCPA 2004 as part of the Council's development plan, the DPD must be prepared in accordance with the Council's Local Development Scheme; and taken as a whole include policies designed to secure that the development and use of land in the Council's area contribute to the mitigation of, and adaption to, climate change.

Section 19 of the PCPA 2004 and Regulations 8, 9 and 10 of the 2012 Regs set out the requirements for local development documents and matters to which the Local Planning Authority must have regard in preparing the plan, as follows:

- have regard to national policies and advice contained in guidance issued by the Secretary of State and the Spatial Development Strategy for London (i.e. the London Plan);
- comply with the Council's Statement of Community Involvement;
- carry out an appraisal of the sustainability of the proposals in the document and prepare a report of the findings of the appraisal; and

- comply with the duty to co-operate with other local planning authorities and prescribed bodies and persons in respect of strategic matters.

The report outlines officers' assessment that these legal requirements have been met.

Regulation 19 of the 2012 Regs sets out who the Council must notify and invite to make representations in the preparation of the DPD. The Draft Submission East London Joint Waste Plan Regulation 19 Consultation Protocol (Appendix 2) has set out how the Council will comply with the consultation requirements (as well as the duty to co-operate), in line with the Council's adopted Statement of Community Involvement.

In carrying out the function of preparing a DPD, the Council must have due regard to the need to eliminate unlawful conduct under the Equality Act 2010, the need to advance equality of opportunity and the need to foster good relations between persons who share a protected characteristic and those who don't. The report indicates that an equalities impact assessment has been carried out as part of the Integrated Impact Assessments for the DPD. The Integrated Impact Assessment also ensures that the Council complies with its duties under the Conservation of Habitats and Species Regulations 2010 and the Environmental Assessment of Plans and Programmes Regulations 2004.

The proposed delegation to the Assistant Director of Planning will ensure that changes which are not material to the substance of the DPDs can be made in order to improve clarity, provide further context, correct typos or make other textual/formatting improvements without the need for another Cabinet decision.

Human Resources implications and risks:

The recommendations made in this report do not appear to give rise to any identifiable HR risks or implications that would affect either the Council or its workforce.

Equalities implications and risks:

The Public Sector Equality Duty (PSED) under section 149 of the Equality Act 2010 requires the Council, when exercising its functions, to have 'due regard' to:

- (i) The need to eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Equality Act 2010;
- (ii) The need to advance equality of opportunity between persons who share protected characteristics and those who do not, and;
- (iii) Foster good relations between those who have protected characteristics and those who do not.

Note: 'Protected characteristics' are age, sex, race, disability, sexual orientation, marriage and civil partnerships, religion or belief, pregnancy and maternity and gender reassignment.

The Council is committed to all of the above in the provision, procurement and commissioning of its services, and the employment of its workforce. In addition, the Council is also committed to improving the quality of life and wellbeing for all Havering residents in respect of socio-economics and health determinants.

The Council seeks to ensure equality, inclusion, and dignity for all in all situations.

An EqIA of the ELJWP has been carried out as part of the SA by ensuring that the SA objectives against which the Plan is appraised address relevant Equalities issues (see appendix 2). There are not equalities and social inclusion implications and risks associated with this decision.

Health and Wellbeing implications and Risks:

There are no Health and Wellbeing implications from this decision. A Health impact assessment was completed as part of the Integrated Impact Assessment, which sits alongside the East London Joint Waste Plan (see appendix 2).

ENVIRONMENTAL AND CLIMATE CHANGE IMPLICATIONS AND RISKS

An Integrated Impact Assessment was carried out as part of the production of the ELJWP proposed submission version (see appendix 2). Climate change was considered as part of this.

The recommendations made in this report do not appear to conflict with the Council's policy on Environmental and Climate implications.

BACKGROUND PAPERS

n/a

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Havering

LONDON BOROUGH

FULL COUNCIL, Wednesday 19 November 2025

MEMBERS' QUESTIONS

Funding for the Bridge Close Development

- 1) To the Cabinet Member for Regeneration (Councillor Graham Williamson)
From Councillor Judith Holt**

Can the Cabinet Member for Regeneration please confirm the total amount borrowed to finance the Bridge Close development, the total expected cost to Deliver the scheme, and the forecast return on that investment?

Lighting in Sub Ways - Romford Town Centre

- 2) To the Leader of the Cabinet Member for Environment (Councillor Barry Mugglestone)
From Councillor Jane Keane**

Could the Cabinet Member for Environment commit to increasing lighting levels in the town centre subways to enhance the safety of pedestrians using them?

Parking in Harold Wood Park

- 3) To the Cabinet Member for Environment (Councillor Barry Mugglestone)
From Councillor Brian Eagling**

Would the Council give an update on when a similar system on pay and display that operates in Lodge Farm Car Park, Main Road, Romford can be installed in Harold Wood Park due to the volume of commuter parking which has increased to 50 vehicles per day and is taking up valuable parking spaces?

Grass Verges in Cranham Ward

- 4) To the Cabinet Member for Environment (Councillor Barry Mugglestone)
From Councillor John Tyler**

In the Spring I requested that the Grounds Maintenance Team undertake repair and re-seeding of grass verges that had been damaged by vehicles at various points in three roads in Cranham Ward - Kings Gardens, Avon Road and Ingrebourne Gardens. At the time, I was advised that they would not do so until the Autumn, when growing conditions were better, but this has not happened. Can the Cabinet Member please confirm when action will be taken to repair these verges before it is too late in the year?

Housing Fraud

- 5) **To the Cabinet Member for Climate Change and Housing Need (Councillor Natasha Summers)**
From Councillor Keith Prince

Following media reports of large-scale housing fraud in Barking and Dagenham Council, how many Council officers do we have checking for housing fraud in Havering?

R02B Parking Zone

- 6) **To the Cabinet Member for Environment (Councillor Barry Mugglestone)**
From Councillor Joshua Chapman

The R02B parking permit zone being very large in area, will the Administration commit to a review of the zone with consideration given to whether it could be broken up into smaller zones?

Fly Tipping in Havering

- 7) **To the Cabinet Member for Environment (Councillor Barry Mugglestone)**
From Councillor Jane Keane

Given the "Havering Daily" poll which indicated 99% support for the creation of a Havering Fly-tipping wall of shame, has the Cabinet Member given further consideration to implementing a similar facility to the one already successfully employed by the London Borough of Barking & Dagenham?

Development at the rear of 12–26 Harold Court Road, RM3 0YU

- 8) **To the Cabinet Member for Regeneration (Councillor Graham Williamson)**
From Councillor Darren Wise

Could the Cabinet Member explain why in relation to the development at the rear of 12–26 Harold Court Road, RM3 0YU (planning reference P0685.23) that the CIL demand notice for £72,043.63 has not been requested

Internal Inspections of Council Property

- 9) **To the Cabinet Member for Housing & Property (Councillor Paul McGeary)**
From Councillor Jason Frost

Could the Cabinet Member for Housing please explain why employment status is not taken into account when arranging the timing of internal inspections and assessments (e.g for repairs) to our tenants' homes?

Beam Park Ward Regeneration

- 10) **To the Cabinet Member for Regeneration (Councillor Graham Williamson)**
From Councillor Matthew Stanton

Given the recent granting of planning permission for the Ticket Office for Beam Park Station, in line with the Mayor of London's statement in May 2025 that the go-ahead for the station itself is likely to be given in the first quarter of 2026, what conversations have been happening with regards to restarting regeneration works in Beam Park Ward?

Budget Savings 2025/26

- 11) **To the Leader of the Council (Councillor Ray Morgon)**
From Councillor Michael White

What measures are the Administration taking to address the failure to meet proposed savings targets set out in its Budget for 2025/26?

Target Operating Model

- 12) **To the Leader of the Council (Councillor Ray Morgon)**
From Councillor Keith Darvill

What mechanisms are in place to ensure that the Target Operating Model is delivering measurable outcomes in collaboration, efficiency, and productivity, rather than just procedural alignment?

Health Infrastructure

- 13) **To the Cabinet Member for Adults & Wellbeing (Councillor Gillian Ford)**
From Councillor Nisha Patel

With all the new potential housing developments in Romford town centre, what steps have the Administration taken to ensure that government is sufficiently increasing health infrastructure, such as making improvements to Queens?

- 14) **To the Cabinet Member for Environment (Councillor Barry Mugglestone)**
From Councillor Christine Vickery

Can the Cabinet Member please provide an update on the promised parks safety report being brought to this Chamber?

**15) To the Cabinet Member for Finance (Councillor Chris Wilkins)
From Councillor David Taylor**

Can the Cabinet Member please outline details of meetings with the government over the retention of business rates relating to the proposed Data centre, including the expected receipts to be retained by Havering Council?

Council, 19 November 2025 – Motions

A. TREE INSPECTIONS

Motion on behalf of the Labour Group

In light of the tragic event in Southend at which a 7 year old girl sadly lost her life, and a near-miss in Harrow Lodge Park where a tree fell across a footpath, this Council commits to introducing a rigorous programme of regular tree inspections across the Borough.

(Received, 14 August, 1835)

Amendment on behalf of the Havering Residents Association Group

In light of the tragic event in Southend at which a 7 year old girl sadly lost her life, and in Harrow Lodge Park where a tree fell across a footpath, this Council commits to continuing our programme of regular tree inspections across the Borough.

(Received, 22 August, 1054)

B. ROMFORD POLICE STATION

Motion on behalf of the Conservative Group

This council calls on the Mayor of London and Metropolitan Police to reverse their decision to reduce the opening hours for Romford Police Station's front counter, restoring it to a 24hr service.

(Received 21 October, 1422)

Amendment on behalf of the Labour Group

This Council calls on the Metropolitan Police to review its decision to reduce the opening hours for Romford Police Station's front counter.

(Received 10/11, 2145)

C. SCHOOL STREET ZONES TRIAL

Motion on behalf of the Conservative Group

This Council calls upon this Administration to pause enforcement of the new School Street Zones trial due to poor implementation, lack of public consultation and misleading/conflicting information.

(Received 21 October, 1422)

Amendment on behalf of the Havering Residents Association Group

This Council calls upon this Administration to review enforcement of the new School Street Zones trial in order to consider the effectiveness of the implementation, public consultation and public information.

(Received 10 November, 2124)

Amendment on behalf of the Labour Group

This Council calls upon this Administration to note concerns regarding the enforcement of the new School Street Zones trial including poor implementation, lack of public consultation and misleading/conflicting information, and to work with all members to address these concerns.

(Received 10 November, 2145)

D. CASE TRACKER SYSTEM

Motion on behalf of the Conservative Group

This Council calls on this Administration to halt the current rollout of the new Case Tracker System on the grounds that there has been insufficient consultation with councillors regarding the design, implementation, and intended use of the system.

(Received 21 October, 1422)

Amendment on behalf of the Havering Residents Association Group

This Council calls on this Administration to review the current rollout of the new Case Tracker System in order to consider its effectiveness in consultation with councillors regarding the design, implementation and intended use of the system.

(Received 10 November, 2124)

E. CORONATION GARDENS MEMORIAL

Motion on behalf of the Labour Group

This Council calls upon the administration to consider setting aside a space within Coronation Gardens for the creation of a permanent public memorial dedicated to Havering residents whose lives have been tragically cut short because of violence.

(Received 3 November, 2250)

Amendment on behalf of the Havering Residents Association Group

This Council calls upon the Administration to approach the landowner to set aside a space within Coronation Gardens for the creation of a permanent public memorial dedicated to Havering residents whose lives have been tragically cut short because of violence.

(Received, 10 November 2124)

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