# London Borough of Havering COUNCIL MEETING

# 7.30pm WEDNESDAY, 13 JULY 2005 AT HAVERING TOWN HALL MAIN ROAD, ROMFORD

Members of the Council of the London Borough of Havering are hereby summoned to attend a meeting of the Council at the time and place indicated for the transaction of the following business

**Chief Executive** 

Orghu Rans

For information about the meeting please contact: lan Buckmaster (01708) 432431

ian.buckmaster@havering.gov.uk

# NOTES ABOUT THE MEETING

# 1. HEALTH AND SAFETY

The Council is committed to protecting the health and safety of everyone who attends its meetings.

At the beginning of the meeting, there will be an announcement about what you should do if there is an emergency during its course. For your own safety and that of others at the meeting, please comply with any instructions given to you about evacuation of the building, or any other safety related matters.

# 2. MOBILE COMMUNICATIONS DEVICES

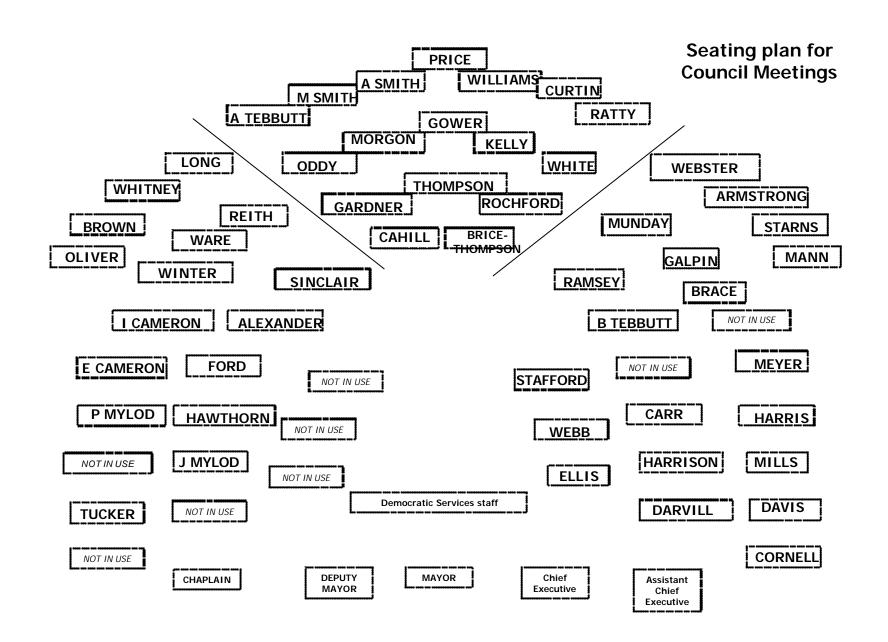
Although mobile phones, pagers and other such devices are an essential part of many people's lives, their use during a meeting of the Council can be disruptive and a nuisance. Everyone attending is asked therefore to ensure that any device is switched to silent operation or switched off completely.

# 3. CONDUCT AT THE MEETING

Although members of the public are welcome to attend meetings of the Council, they have no right to speak at them. Seating for the public is, however, limited and the Council cannot guarantee that everyone who wants to be present in the public areas of the Council Chamber can be accommodated. When it is known in advance that there is likely to be particular public interest in an item the Council will endeavour to provide an overspill room in which, by use of television links, members of the public will be able to see and hear most of the proceedings.

PLEASE REMEMBER THAT THE MAYOR MAY REQUIRE ANYONE WHO ACTS IN A DISRUPTIVE MANNER TO LEAVE THE MEETING AND THAT THE MEETING MAY BE ADJOURNED IF NECESSARY WHILE THAT IS ARRANGED.

If you need to leave the meeting before its end, please remember that others present have the right to listen to the proceedings without disruption. Please leave quietly and do not engage others in conversation until you have left the Council Chamber.



# INFORMATION FOR MEMBERS

# **Commencement of Meeting**

As an aid to Members, a single ring of the division bell will sound 5 minutes before the meeting is due to begin, followed by a double ring at 2 minutes before, at which time Members are asked please to take their seats for the commencement of the meeting.

# **Control of microphones**

Members are reminded that, at Council meetings, the microphones are controlled centrally under the direction of the Mayor. Consequently, Members do not need to press the **MIC ON** button in order to speak, nor to turn off the microphone when they have finished.

The Mayor would find it helpful, however if Members would press the **MIC ON** button to indicate that they wish:

- to speak in the course of debate on any motion (including movers and seconders)
- to rise to a point of order, of information or in personal explanation

# Voting

When the Mayor calls a division, the division bell will sound briefly. In order to ensure that votes are recorded correctly, Members are asked to <u>wait until the division bell has finished ringing</u> before pressing the appropriate voting button.

Members are, of course, free to change their vote as they choose at any time until the Mayor directs that the votes be counted. Once a count has been called, however, no further change is possible. In the event that a Member's vote appears not to have been recorded, the clerks should be informed immediately, before the result is declared, so that account can be taken of the vote.

# **AGENDA**

#### 1 PRAYERS

Prayers will be said by Reverend John Hayes of St Mary's Roman Catholic Church, Hornchurch

2 To receive apologies for absence (if any)

### 3 MINUTES

To sign as a true record the minutes of the Extraordinary and Annual Meetings of the Council held on 25 May and of the Extraordinary Meeting held on 27 June 2005

# 4 DECLARATION OF INTERESTS

Members are invited to declare any interests in any of the items on the agenda at this point of the meeting.

Members may still declare an interest in an item at any time prior to the consideration of the matter.

# 5 ANNOUNCEMENTS BY THE MAYOR, BY THE LEADER OF THE COUNCIL OR BY THE CHIEF EXECUTIVE

#### 6 **PETITIONS**

Members have given notice of their intention to present petitions, as follows:

- 1 **Councillor Linda Hawthorn** requesting that the charge for removing "green sacks" of garden rubbish be abolished.
- 2 **Councillor Jeff Stafford** from residents in Whitchurch Road, Harold Hill protesting at the state of the road in terms of condition and cars, lorries & buses speeding along it and the failure of the Council to do anything about it.

### 7 EXERCISE OF REGULATORY SERVICES FUNCTIONS

To consider the recommendations of the Governance Committee relating to changes to the Constitution in respect of the exercise of Regulatory Services functions (report to follow as a late item, with the Mayor's consent)

# 8 OVERVIEW AND SCRUTINY COMMITTEES: ANNUAL REPORTS

To receive the Annual Reports of each of the Overview and Scrutiny Committees:

- (i) Corporate
- (ii) Culture
- (iii) Education
- (iv) Environment
- (v) Housing
- (vi) Social Care & Health

# 9 MEMBER CHAMPIONS: ANNUAL REPORTS

To receive the Chief Executive's Report concerning the Annual Reports of Member Champions

# 10 BEST VALUE PERFORMANCE PLAN

To consider the recommendations of the Cabinet

# 11 CORPORATE BUSINESS PLANNING PROCESS 2006/07-2008/09

To consider the recommendations of the Cabinet

# 12 **COMMUNITY STRATEGY**

To consider the recommendations of the Cabinet

# 13 **MEMBERS' QUESTIONS**

### **MOTIONS FOR DEBATE**

# 14 USE OF COUNCIL-PROVIDED MOBILE TELEPHONE BY COUNCILLOR ALBY TEBBUTT

# Motion on behalf of the Labour Group

Given the reports in the press regarding the extortionate mobile phone bills incurred by Councillor Tebbutt whilst on holiday in Hawaii and given the failure of the member to identify the nature of Council business which led to these bills, this Council agrees to refer the matter to the Standards Committee for investigation.

The Standards Committee should be asked to investigate, inter alia, the following issues:

- 1. On what and whose authority Councillor Tebbutt had a Council mobile telephone at that time, given that he had ceased to be a member of the Cabinet;
- 2. The nature of the Council business (as Chair of Regulatory Services) that required the degree of contact he deemed necessary and which incurred such high costs;
- 3. Why the Council business concerned could not be managed by professional officers and the Vice Chair of the Committee;
- 4. On what basis the decision was made to require only 50% of the bill to be reimbursed and the basis on which personal and business caller use was determined.

The Standards Committee should be asked to report urgently and by no later than the Autumn.

# 14A Amendment by the Administration

#### **Amend** to read:

This Council notes that the mobile phone bills incurred by Councillor Tebbutt are the subject of scrutiny by the Chairman of the Audit Committee with a view to a report to that Committee in due course.

#### 15 COUNCIL TAX – PAYMENTS BY INSTALMENT

# Motion on behalf of the Residents' Group

This Council agrees to review the due date, i.e. first of the month, for those paying Council Tax by monthly instalments.

# 15A Amendment by the Administration

#### Amend to read:

This Council notes that the Administration is undertaking a review of the due date, ie first of the month, for those paying Council Tax by monthly instalments and that the matter will be considered as part of the budget process

#### 16 "LIVING IN HAVERING" MAGAZINE

# Motion on behalf of the Residents' Group

This Council agrees to review and revise the style and content of Living Magazine.

# 16A Amendment by the Administration

**Delete** the words "and revise" so that the motion would now read:

This Council agrees to review the style and contents of Living Magazine.

**Note:** the following motion is submitted with the agreement of the Mayor in accordance with paragraph 11.2 of the Council Procedure Rules as he is satisfied that it qualifies as an "emergency motion". An amendment to it may be moved at any time before the debate on it is concluded.

# 17 CORPORATE OVERVIEW AND SCRUTINY COMMITTEE: VICE-CHAIRMAN

# Motion on behalf of the Residents' Group

That Cllr Linda Hawthorn be appointed Vice-Chairman of the Corporate Overview & Scrutiny Committee in succession to Cllr Barbara Reith.

#### Note:

The deadline for receipt of any amendments to the reports first published

with this final Agenda is midnight, Monday 11 July 2005



# MINUTES OF THE ANNUAL MEETING OF THE COUNCIL OF THE LONDON BOROUGH OF HAVERING Havering Town Hall, Romford 25 May 2005 (7.30 p.m. – 8.40 p.m.)

Present:

The Mayor (Councillor Louise Sinclair) in the Chair at the start of the meeting

Councillors June Alexander, Mike Armstrong, Jeffrey Brace, Wendy Brice-Thompson, Malvin Brown, Edward Cahill, Eileen Cameron, Ivor Cameron, Graham Carr, Yve Cornell, Andrew Curtin, Keith Darvill, Jan Davis, Tony Ellis, Gillian Ford, Georgina Galpin, Peter Gardner, Jean Gower, Ray Harris, Bill Harrison, Linda Hawthorn, Steven Kelly, Len Long, Andrew Mann, Nigel Meyer, Wilf Mills, Raymond Morgon, Eric Munday, John Mylod, Pat Mylod, Barry Oddy, Denis O'Flynn, Chris Oliver, Graham Price, Roger Ramsey, Natasha Ratty, Barbara Reith, Paul Rochford, Alex Smith, Martin Smith, Geoffrey Starns, Jeff Stafford, Alby Tebbutt, Barry Tebbutt, Frederick Thompson, Jeffery Tucker, Owen Ware, Harry Webb, Joseph Webster, Michael White, Reg Whitney, Daryl Williams and Mike Winter

James Brokenshire MP, Angela Watkinson MP and approximately 40 guests, members of public and press also attended.

The Reverend Canon Hugh Dibbens, opened the meeting with prayers.

The Mayor advised Members and the public of action to be taken in the event of emergency evacuation of the Town Hall becoming necessary.

## 1 DECLARATIONS OF INTEREST

The following members declared a personal interest under paragraph 8 of the Members' Code of Conduct as they were named as members to be considered for appointment to office that would attract an allowance of a Special responsibility allowance under the Members' Allowance scheme 2005.

Councillor John Mylod and Denis O'Flynn, and Councillors June Alexander, Michael Armstrong, Geoff Brace, Wendy Brice-Thompson, Eileen Cameron, Ivor Cameron, Yve Cornell, Jan Davis, Georgina Galpin, Peter Gardner, Steven Kelly, Andrew Mann, Wilf Mills, Ray Morgon, Eric Munday, , Pat Mylod, Barry Oddy, Graham Price, Roger Ramsey, Paul Rochford, Louise Sinclair, Alex Smith,

Martin Smith, Geoff Starns, Alby Tebbutt, Barry Tebbutt, Frederick Thompson, Owen Ware, Joe Webster and Michael White.

# 2 MAYORALTY (Agenda Item 4)

# Motion on behalf of the Conservative Group (Agenda Item 4A)

That Councillor Martin Smith be elected Mayor for the Municipal Year 2005/06.

# Amendment on behalf of the Conservative Group (Agenda Item 4Ai)

Delete Councillor Martin Smith and insert Councillor Barry Oddy

# Motion on behalf of the Residents' Group (Agenda Item 4B)

That Councillor John Mylod be elected Mayor for the Municipal Year 2005/06.

The Conservative Group Amendment was **AGREED** without a vote.

On the proposal of the Mayor it was agreed that each candidate should be proposed by one speaker and that the election should take place by way of one single vote.

The voting was, for Councillor Barry Oddy 26 votes, and for Councillor John Mylod, 28 votes. It was, therefore, duly **RESOLVED** 

# That Councillor John Mylod be elected Mayor for the Municipal Year 2005/2006

(The voting was as follows –

For Councillor Barry Oddy (26) — Councillors Mike Armstrong, Geoff Brace, Wendy Brice-Thompson, Edward Cahill, Andrew Curtin, Georgina Galpin, Peter Gardner, Jean Gower, Steven Kelly, Andrew Mann, Ray Morgon, Eric Munday, Barry Oddy, Graham Price, Roger Ramsey, Natasha Ratty, Paul Rochford, Alex Smith, Martin Smith, Geoffrey Starns, Alby Tebbutt, Barry Tebbutt, Frederick Thompson, Joe Webster, Michael White and Daryl Williams

For Councillor John Mylod (28) – Councillors June Alexander, Malvin Brown, Eileen Cameron, Ivor Cameron, Graham Carr, Yve Cornell, Keith Darvill, Jan Davis, Tony Ellis, Gillian Ford, Ray Harris, Bill Harrison, Linda Hawthorn, Len Long, Nigel Meyer, Wilf Mills, John Mylod, Pat Mylod, Denis O'Flynn, Chris Oliver, Louise Sinclair, Jeff Stafford, Jeffery Tucker, Owen Ware, Harry Webb, Reg Whitney and Mike Winter

**Councillor John Mylod** having made a Declaration of Acceptance of Office of Mayor as required by the Local Government Act 1972, then took the Chair and thanked the Council for the honour conferred upon him. The Mayor indicated that the Mayoress for the year would be Councillor Pat Mylod.

Councillor Barbara Reith expressed the thanks of the Council to Councillor Louise Sinclair for her services in 2005/2006. Councillor Sinclair suitably replied. Councillor Sinclair reported that during her year of office she had passed on £10,000 to the Havering Association for People with Disabilities.

# 2 DEPUTY MAYOR - Appointment (Agenda Item 4(2))

In accordance with the Local Government Act 1972 the Mayor signified in writing his appointment of **Councillor Denis O'Flynn** as Deputy Mayor for the ensuing year and to carry out the duties of the Mayor in case of the Mayor's illness or absence.

Councillor Denis O'Flynn made a Declaration of Acceptance of Office accordingly and indicated that the Deputy Mayoress for the year would be Mrs O'Flynn.

# 4 MINUTES (Agenda Item 5)

It was **RESOLVED** that the minutes of the meeting of the Council held on 23 March 2005 be signed as a true record.

# 5 MAYOR'S ANNOUNCEMENTS (Agenda Item 6)

The Mayor welcomed everyone to the meeting and in particular four members of the UK Youth Parliament who stood up and were applauded by all present.

He announced that his appeal for his year of office would be First Step.

He also announced that he was appointing the Reverend Canon Hugh Dibbens as Mayoral Chaplin for his year of office. The Reverend Dibbens confirmed that he was happy to accept the offer.

There were no announcements by the Chief Executive on this occasion.

# 6 ELECTION OF LEADER OF THE COUNCIL (Agenda Item 7)

#### Motion submitted on behalf of the Administration

That Councillor Michael White be elected to the office of Leader of the Council for the Municipal Year 2005/2006.

The proposal was **AGREED** without division and it was **RESOLVED**:

That Councillor Michael White be elected to the office of Leader of the Council for the Municipal Year 2005/2006.

# 7 ELECTION OF DEPUTY LEADER OF THE COUNCIL (Agenda Item 8)

### Motion submitted on behalf of the Administration

That Councillor Steven Kelly be elected to the office of Deputy Leader of the Council for the Municipal Year 2005/2006.

The proposal was **AGREED** without division and it was **RESOLVED**:

That Councillor Steven Kelly be elected to the office of Deputy Leader of the Council for the Municipal Year 2005/2006.

# 8 MEMBERS OF THE CABINET (Agenda item 9)

# Motion on behalf of the Conservative Group

That Councillors

Steven Kelly
Andrew Mann
Ray Morgon
Michael Armstrong
Roger Ramsey
Geoff Starns
Georgina Galpin
Joe Webster
Eric Munday

be elected to the Cabinet for the Municipal Year 2005/06

The proposal was **AGREED** without division and it was **RESOLVED**:

#### **That Councillors**

Steven Kelly
Andrew Mann
Ray Morgon
Michael Armstrong
Roger Ramsey
Geoff Starns
Georgina Galpin
Joe Webster
Eric Munday

be elected to the Cabinet for the Municipal Year 2005/06

# 9 TO APPOINT THE COMMITTEES OF THE COUNCIL, ETC (Agenda item 10)

Council had before them the report of the Chief Executive. The recommendations in the report were **AGREED** without going to the vote and it was **RESOLVED**:

- (1) That the Committees as listed in <u>Appendix 1 to these minutes</u> be appointed for the 2005/6 Municipal Year.
- (2) That two voting co-optees representing the Church of England and the Roman Catholic interests and three parent governor co-optees selected in accordance with the appropriate Regulations, be appointed to the Education Overview and Scrutiny Committee.
- (3) That Jennifer Spearman and Debra Collard be appointed as voting members of the Standards Committee and be appointed as Chairman and Vice-chairman respectively.
- (4) That the other non-elected member "appointments" and invitations to attend shown in the Appendix be confirmed.

# 10 ARRANGEMENTS FOR COMMITTEES FOR THE 2005/06 MUNICIPAL YEAR, AND POLITICAL BALANCE (Agenda item 11)

Council had before them the report of the Chief Executive. The recommendations in the report were **AGREED** without going to the vote and it was **RESOLVED**:

That the number of seats on each Committee appointed by Council be as follows and the political balance of those Committees (in accordance with the rules set out in the report), be noted and seats be allocated to Groups accordingly -

		CONSERVATIVE	RESIDENTS	LABOUR
Regulatory Services Licensing Adjudication & Review	13 12 8	6 6 4	4 4 3	3 2 1
Corporate OSC Culture &c OSC Education OSC Environment OSC Housing OSC Social Care &c OSC	8 8 8 8 8	4 4 4 4 4	2 2 2 2 2 2	2 2 2 2 2 2
Governance Appointments Audit Investment Standards	9 6 6 6	4 3 3 3 3	3 2 2 2 2	2 1 1 1
Total	114	56	34	24

# 11 COMMITTEE CHAIRMEN AND VICE-CHAIRMEN (Agenda Item 12)

# Motion on behalf of the Conservative Group (Agenda Item 12A)

That the following Chairmen and Vice Chairmen be appointed -

Committee	Chairman	Vice-Chairman
	Councillors	Councillors
Adjudication & Review	Wendy Brice-Thompson	Barry Oddy *
Appointments	Paul Rochford	Steven Kelly
Audit	Graham Price	Eddy Cahill
Governance	Frederick Thompson	Michael White
Investment	Barry Tebbutt	Georgina Galpin
Licensing	Peter Gardner	Alex Smith *
Regulatory Services	Geoff Brace	Barry Oddy

An amendment of behalf of the Conservative Group (Agenda Item 12Ai) was withdrawn with the consent of Council.

# Motion on behalf of the Labour Group (Agenda Item 12B)

That the following Chairmen and Vice Chairmen be appointed

Committee	Chairman	Vice-Chairman
	Councillors	Councillors
Licensing		Jeff Stafford *
Corporate Overview & Scrutiny	Wilf Mills	
Culture & Regeneration Overview & Scrutiny	Jan Davis	Jan Davis
Education Overview & Scrutiny		Keith Darvill
Environment Overview & Scrutiny		Bill Harrison
Housing Overview & Scrutiny		Denis O'Flynn
Social Care & Health Overview & Scrutiny	Yve Cornell	

# Amendment on behalf of the Residents' Group (Agenda Item 12C)

That the following Chairmen and Vice Chairmen be appointed

Committee	Chairman	Vice-Chairman
	Councillors	Councillors
Adjudication & Review		Patricia Mylod *
Licensing		Malvin Brown *
Regulatory Services		Reg Whitney
Corporate Overview & Scrutiny		Barbara Reith
Culture & Regeneration Overview & Scrutiny	Louise Sinclair	Louise Sinclair
Education Overview & Scrutiny	Owen Ware	
Environment Overview & Scrutiny	Ivor Cameron	
Housing Overview &	June Alexander	

Scrutiny

Social Care & Health Overview & Scrutiny

Eileen Cameron

On the proposal of the Mayor that those appointments over which there was no dispute be agreed, those appointments were **AGREED** without going to a vote.

On the proposal of the Mayor, the appointment of those Chairmen and Vice-Chairmen for which there was more than one nomination were dealt with by separate vote as follows –

Office	Nominee	Votes	Nominee	Votes	Division
	Councillor		Councillor		
Vice-Chairman, Regulatory Services Committee	Reg Whitney	28	Barry Oddy	26	2
Chairman, Housing Overview & Scrutiny Committee	Louise Sinclair	16	Jan Davis	12	3

Upon the election of Councillor Louise Sinclair as Chairman of the Culture and Regeneration Overview and Scrutiny Committee, the Residents' Group withdrew the nomination of that Member as Vice-Chairman. On the proposal of the Mayor it was **AGREED** that that remaining nominee, Councillor Jan Davis be appointed to that position.

It was, accordingly, RESOLVED

That the following appointments be made -

<sup>\*</sup> **Note:** Nominations to one of several Vice-Chairman positions for that specific Committee

Committee	Chairman	Vice-Chairman	
	Councillors	Councillors	
Adjudication & Review	Wendy Brice-Thompson	Patricia Mylod Barry Oddy	
Appointments	Paul Rochford	Steven Kelly	
Audit	Graham Price	Eddy Cahill	
Governance	Frederick Thompson	Michael White	
Investment	Barry Tebbutt	Georgina Galpin	
Licensing	Peter Gardner	Malvin Brown Alex Smith Jeff Stafford	
Regulatory Services	Geoff Brace	Reg Whitney	
Corporate Overview & Scrutiny	Wilf Mills	Barbara Reith	
Culture Overview & Scrutiny	Louise Sinclair	Jan Davis	
Education Overview & Scrutiny	Owen Ware	Keith Darvill	
Environment Overview & Scrutiny	Ivor Cameron	Bill Harrison	
Housing Overview & Scrutiny	June Alexander	Denis O'Flynn	
Social Care and Health Overview & Scrutiny	Yve Cornell	Eileen Cameron	

# 12 APPOINTMENT OF CHAMPIONS (Agenda Item 13)

# **Motion on behalf of the Conservative Group (Agenda Item 13A)**

That the following be appointed Champions as indicated –

Historic Environment: Councillor Andrew Curtin

Younger Persons: Councillor Daryl Williams

# Motion on behalf of the Labour Group (Agenda Item 13B)

That the following Champion be appointed –

Diversity: Councillor Keith Darvill

# Amendment on behalf of the Residents' Group (Agenda Item 13C)

That the following Champion be appointed –

Elderly Persons: Councillor Patricia Mylod

The proposals were agreed without going to vote and it was **RESOLVED** 

# That the following Champions be appointed:

Diversity: Councillor Keith Darvill
Elderly Persons: Councillor Patricia Mylod
Historic Environment: Councillor Andrew Curtin
Younger Persons: Councillor Daryl Williams

# 13 STATEMENT BY THE LEADER OF THE COUNCIL (Agenda Item 14)

The Leader's Statement which followed a video presentation commemorating the history of the borough; improvements to services made over the last year; and outlining the vision for the Borough's future development, is attached as Appendix 2 to these minutes

(**Note** – the record of the divisions is set out at **Appendix 3** to these minutes)

APPENDIX 1 (Minute 9)

#### APPOINTMENT OF COMMITTEES AND SUB-COMMITTEES

Adjudication and Review Committee (Plus independent persons who form a pool from

which the independent person for specific

hearings is drawn as required)

Appointments Committee

Audit

Governance

Investment Committee (two trade union representatives to be invited as

observers)

Licensing Committee

Regulatory Services Committee

Standards Committee (two independent persons as Chairman and Vice-

Chairman)

Corporate Overview and Scrutiny Committee

Culture and Regeneration Overview & Scrutiny

Committee

Education Overview and Scrutiny Committee (Five co-optees and three non-voting teacher

representatives)

**Environment Overview and Scrutiny Committee** 

Housing Overview and Scrutiny Committee

Social Care and Health Overview and Scrutiny

Committee

Central Area Committee (Ward members only)

Harold Hill and Harold Wood Area Committee (Ward members only)

Hornchurch Area Committee (Ward members only)

North Romford Area Committee (Ward members only)

South Havering Area Committee (Ward members only)

Upminster, Cranham and Emerson Park Area (Ward members only)

Committee

APPENDIX 2 (Minute 13)

#### STATEMENT OF THE LEADER OF THE COUNCIL

May I be the first to offer you my warm congratulations on becoming Havering's first citizen and taking on the position of Mayor of the London Borough of Havering. I am confident that it is a job you will do well and I wish you all the best for the forthcoming year and for the activities you will undertake.

Mr Mayor, it is a great honour to be the Leader of the London Borough of Havering. I said last year that this is a position which I believe that most councillors aspire to and I consider myself extremely fortunate to have the opportunity to once again serve as the Leader of this great borough.

Last year I said it would take all 54 elected members to move the Council forward from the position of being a 'Weak' authority in the CPA rating, to being one of the best and improving authorities throughout the country.

Mr. Mayor, this year has been a year of delivery for the London Borough of Havering. We have seen dramatic improvements to all of our services. Our CPA rating has moved from 'Weak' to 'Fair' and I believe would have been 'Good' if it was not for the fact that the Corporate Assessment of this Council has not been updated since the original took place in March 2002.

Why have we improved? Well, that is quite simple. Firstly, you have the leadership and the will of the Administration, Stephen and SMT to move this Council forward in a direction which has been recognised not only by our residents but also by external auditors, and secondly, you have partnerships.

Partnership, not only between those bodies outside this Council, but also partnership within the Council, which has enabled us to deliver and to become one of the fastest improving Councils in the country.

Mr. Mayor, like most of us, I am glad to see the back of the bad old days of conflict and political point scoring. This has been replaced by partnership, consultation and a collective spirit to deliver improving services for the residents of this borough. So in that respect I would like to put on record, my personal thanks to Councillor Barbara Reith and Councillor Ray Harris for the mature way in which they have allowed me to get on with the job of running this Council and, through the joint approach we have taken, to delivering a better Havering based on openness and transparency.

Mr. Mayor, 12 months ago I said that the Council would have to take on the whole community leadership agenda if it was going to make progress as a Council. I can report today that in a number of areas significant progress has been made and in particular the whole corporate governance agenda, that had plagued this borough for some time, has now become a thing of the past.

So much has happened this year that it would take me all night to describe to you the significant improvements that Havering Council has made but in this short address to you this evening I would like to point out just one or two of those achievements within each of the Directorates.

Mr. Mayor, putting people first is all about the delivery of services to the borough's residents. These services need to be delivered on time and at the required place and at a cost which is affordable to our residents.

Once again this year, our Chancellor, Councillor Roger Ramsey, together with Rita and her Team have been able to deliver a Council Tax increase which is the lowest for ten years as well as being one of the smallest in London at only 2.9%. This was an absolutely marvellous result and needs to be taken in the context of yet another poor settlement from Government. We only received some £6.7m of additional funds from Government, £5.2m of which was pass ported directly to schools, leaving only £1.5m for the rest of our services.

What Roger and the SMT were able to do was to find savings in the order of £4.8m. This has meant that over a three year period this Administration has found some £15m worth of savings, whilst at the same time delivering better management of services. Our success in financial planning has enabled us to continue to deliver the quality of services our residents want whilst slowing down the rate of increase in Havering. Getting the finances right is so important to our strategy of Putting People First because without financial stability, the investment we need to make in those services cannot happen.

Mr. Mayor, I am committed to investing wherever possible in those services the Council delivers and none can be as important as the education of our children. Once again this year, Education has been the standard bearer in Havering and has shone as a beacon of best practice for all other Councils to admire. Key Stage 4 results in Havering are up again and now we are the No. 1 all comprehensive LEA in the country.

What a tremendous result for all those teachers, pupils and governors who have committed so much time and effort to our schools. Indeed the performance across all key stages has improved and our schools have had a succession of very good Ofsted inspections. Add this to our continued investment in schools. For the third year running we have passported 100% of Government funds ensuring that our schools received the £5.2m increase in their funding. Now we can look forward to this year. We have recently announced a planned capital spend of some £13m in our schools right across the borough, bringing a number of our school buildings up to standard and delivering such things as an all-weather-pitch to Bower Park School in the north of Romford.

The Council is also on course to implement the 'Every Child Matters' legislation and is moving forward to ensure that the work done in both education and social services places Havering in the best position to take forward the whole Children's Agenda.

All this is thanks to Geoff, David and his team and, of course, all our staffs' in the schools.

Last year I said that we are fortunate to have a 4\* education service here in Havering and that I would leave no stone unturned before we considered closing any school. I was very pleased we were able to find a way to ensure that no school in the south of the borough had to close and I would like to thank all of those involved in ensuring that the decision that we made was the right one.

Mr. Mayor, Havering is changing and changing fast. You only need to look out of the window to see the development which is taking place in Romford. This regeneration is being replicated in all of our towns throughout this borough.

- Upminster Public realm improvements funded by Transport for London (£400k), supplemented by £100k Council capital
- Harold Hill £450k Training and Employment Network funded LDA
- Collier Row & Elm Park £300k mainly LDA 'Revitalising town centres'
   matched by about £300k Council resources
- Hornchurch well advanced with Urban Strategy which will pave the way for improvements to Hornchurch as town centre and cultural over the coming years

Romford is now one of the largest centres in London, more retail space than Bluewater or Lakeside and just think about it, in December over 1m visitors poured into the new Liberty complex.

Mr. Mayor, it is not just in Romford where regeneration is happening in this borough. One need only look to the Thames Gateway and the proposals for Rainham, and south Hornchurch which I believe provide us with some major challenges in the years ahead.

I am ambitious for Havering to be the best Council and the plans around the entertainment complex and the partnership we have undertaken with Sun International says everything about my ambition for this Council and for our residents.

If progressed, I believe that the Sun International proposals would deliver a magical facility, which would ensure that some much needed inward investment in the Rainham area plus the 2,500 or so jobs created by this marvellous redevelopment opportunity.

A lot has been achieved in the regeneration and we are lucky to have some excellent officers working within that directorate but before I move on I must pay tribute to Councillor Paul Rochford, whose work in this area has been magnificent, and indeed the three years he has served as a member of the Cabinet have seen Paul deliver a number of objectives, for which I thank him.

Last year Mr. Mayor, I said that one of the real challenges to face this Administration was to improve the services provided by our Housing Department to our tenants. This I believe we have achieved. The work done by Councillor Armstrong, Mark Gaynor and the rest of the team has been excellent. A recent audit inspection has shown something that we have known for a long time, that our Housing Department is improving. Our Housing Strategy received 'Fit for Purpose' and add that to the relatively high level of tenant satisfaction (over 70% of tenants were satisfied with the Council). This is just a small indication of the great strides forward the Housing Department has made. Other achievements this year have included rent arrears falling by over £580,000 and the Department is on track to deliver HRA Capital Programme for the second year in succession. This is all good news but improvements need to continue in Housing and one of the real challenges this year will be dealing with the outcome of the Stock Options Appraisal.

Another of the real success areas for the Administration last year was the improvement in social care and health. For example, at Yew Tree Lodge we are now providing a joined up approach to a whole range of services which include physical and sensory services, social workers, occupational therapists, a low vision service, and a lot more besides. At the Grange we have started to build a new 26 bed facility including respite for learning disabilities run by Outlook Care.

In Home Care, new work contracts have ensured round the clock cover and not just concentrated in the morning, as well as Havering Direct's expansion to ensure prompt response to all service enquiries. With Corporate equalities we have moved from a zero level to a stage 3. This has ensured that equality is now high on the Council agenda. These improvements demonstrate the achievement that Steve, Marilyn and the team have made and the challenge now is to deliver elderly persons re-provision and this is due to come to Cabinet soon. This could mean the provision of 100 specialist dementia beds as well as specialist dementia day care centres.

Mr. Mayor, have you noticed how the borough is getting cleaner? Over the past few months our Streetcare Improvement Project has been quietly rolling out across the borough. Residents and indeed some councillors, are noticing the difference and we are receiving some very positive feedback.

The project looks at the cleanliness of streets, the condition of flower beds and the location and frequency of fly-tips and graffiti. The condition of street trees and the location of litter bins, flyposting and other such problems. We have already seen street sweeping frequency increased by some 50% in some streets where they are now being swept weekly rather than fortnightly.

This Administration has committed some £2.3m into improving our streets and its lighting. £1.5m to improve our highways, £74,000 to clean our gullies,

£50,000 on new road markings, Nearly £40,000 on enforcement and some £357,000 on lighting. Add that to the £200,000 for capital for a messaging system for car parking in Town Centres. Add this to the £2, million capital for shrubs and trees and this is an indication of this Administration reacting to the community's No. 1 priority - Streetcare. I am confident that Andy, Heather and the team will rise to this challenge.

Mr. Mayor, I turn to the last two areas in my speech this evening, that of Crime and Order and Culture.

First of all, in relation to Crime and Order, Havering is a safe borough but our residents fear crime today more than ever. Therefore the Council's use of anti-social behaviour orders and restrictions in the town centre such as alcohol restricted zones not only deter crime but also tackle the fear of crime. The Council, in partnership with the Metropolitan Police, have developed a Fear of Crime strategy as well as obtaining four dispersal orders to curtail youth related disorders in ASB hotspot locations throughout the borough.

Overall this joint approach to community safety has led to an overall reduction of 3% in crime between the years 2004/5. I know that Georgina with the Community Safety Team and the Metropolitan Police will continue to achieve high standards in this area.

Mr. Mayor, one of the proudest achievements for this Administration has been the investment made in Culture. The £1m year on year investment in our parks is there for us all to see. You only need look at the introduction of youth play areas or the re-establishment of the parks department and the eight gardeners that we have employed or indeed the general maintenance in our parks. Everything from painting of the railings to the planting of flowers to repair of buildings.

Our Parks Department are doing a great job. However there are a lot of parks for them to do a great job in.

More over the Council continues to invest in other cultural activities as well as making substantial investments in our libraries service. The Libraries Plan is something that we should all be proud of. Upminster – completed. Gidea Park – on the way. £1m investment for Hornchurch delivered. This Administration has a proud record in Culture and it's one we should all be willing to defend because:

- It is not every Council that has invested some £300,000 in its book fund over three years.
- It is not every Council that's aiming for Green Flag status for three of its parks and
- It's not every Council that is committed to its heritage like this Administration.

I would like to thank Ray, Cynthia, Andrew and Team for all they have achieved over the past year.

So Mr. Mayor, we have a great deal to be thankful for. Department after department achieving more and more, year by year and we as councillors must never forget it is our staff who continue to deliver on the improvement agenda.

I would therefore like to thank every Member of staff on behalf of the Council for the tremendous effort they have put in over this last year. Their achievements include improvement in 56% of the indicators as measured by Best Value Performance Plans.:

- Housing now fair with promising prospects.
- Children's Services increased 2\* with promising prospects
- The Annual Audit letter good progress made
- Planning Fair and promising
- Human Resources Fair and promising.

I understand that within the next couple of weeks, the new MORI Survey will be published. This measures public satisfaction in Havering and I can announce tonight that this has increased from 37% to 47%.

As well as increasing performance we have begun to tackle sickness. Last year showed an 18% decrease in sickness amongst our staff which has gained nearly £1m in productivity. So all of us should stand up and say a big thank you to our staff for what they have achieved.

In concluding Mr. Mayor, this year has been a year for delivery. We have achieved so much and yet we have a great deal more to achieve. This result not only belongs to this administration but it belongs to all 54 Members of this Council. We can't do it alone. It takes all of us to succeed. So I wish to continue on the partnership which has already begun. I am ambitious for this Council. I want us to be the best. Putting People first is our aim. Delivering the services that our public want is our mission.

This week we celebrate, we celebrate 540 years of the liberty of Havering and 40 years of the LONDON BOROUGH OF Havering. It will be a great weekend because we have a great borough.

I look back at what we have achieved not only over these last two years but over the last 40 years. We have a lot to be proud of and a lot to shout about. We now have an opportunity to shape the next 40 years. Not only for this generation but for generations to come. It is the task of each and every one of us. I ask you to join with me to deliver that task.



# MINUTES OF THE EXTRAORDINARY MEETING OF THE COUNCIL OF THE LONDON BOROUGH OF HAVERING Havering Town Hall, Romford 25 May 2005 (7.00 p.m. – 7.15 p.m.)

**Present:** The Mayor (Councillor Louise Sinclair) in the Chair

Councillors June Alexander, Mike Armstrong, Jeffrey Brace, Wendy Brice-Thompson, Edward Cahill, Eileen Cameron, Ivor Cameron, Graham Carr, Yve Cornell, Andrew Curtin, Keith Darvill, Jan Davis, Tony Ellis, Gillian Ford, Georgina Galpin, Peter Gardner, Jean Gower, Ray Harris, Bill Harrison, Linda Hawthorn, Steven Kelly, Len Long, Andrew Mann, Nigel Meyer, Wilf Mills, Raymond Morgon, Eric Munday, John Mylod, Pat Mylod, Barry Oddy, Denis O'Flynn, Chris Oliver (for part of meeting), Graham Price, Roger Ramsey, Natasha Ratty, Barbara Reith, Paul Rochford, Alex Smith, Martin Smith, Geoffrey Starns, Jeff Stafford, Alby Tebbutt, Barry Tebbutt, Frederick Thompson, Owen Ware, Harry Webb, Joseph Webster, Michael White, Reg Whitney, Daryl Williams and Mike Winter

Approximately 40 guests members of public and press also attended.

The Mayor advised Members and the public of action to be taken in the event of emergency evacuation of the Town Hall becoming necessary.

# 93 DECLARATIONS OF INTERESTS (Agenda Item 2)

Councillor Roger Ramsey declared a personal interest under paragraph 8 of the Members' Code of Conduct as he was related by marriage to one of those proposed to be made a freeman of the borough.

Councillor Owen Ware declared a personal interest under paragraph 8 of the Members' Code of Conduct as he was among those prospectively to be admitted as an Honorary Freeman.

# **Extraordinary Council, 25 May 2005**

# 94 FREEDOM OF THE BOROUGH (Agenda Item 3)

Motion by Councillor Michael White, Deputy Leader of the Council, seconded by Councillor Barbara Reith, Leader of the Opposition, and Councillor Ray Harris, Leader of the Labour Group

That in the opinion of the Council

Councillor Owen Ware Christine Watson Marjorie Ramsey

Have each rendered eminent services to the Borough and in exercise of its powers under sub-section 5 of section 249 of the Local Government Act 1972 the Council admits each to be an Honorary Freeman of the Borough.

The motion was moved and seconded by the Group Leaders.

The Leader of the Council, Councillor Michael White, in moving the motion reported that Mrs Ramsey had served the borough as a Councillor for the Gidea Park Ward between 1992 and 1994, had been Cranham District Commissioner for the Girl Guides as well as serving on the Upminster Divisional Executive and among other achievements and charitable acts she had served meals to the homeless in shelters at Christmas. She had been an effective Executive Secretary for the Romford Conservative Branch since 1980, and had worked for Sir Michael Neubert while he had been MP for Romford and currently works for Angela Watkinson, MP for Upminster.

The Leader of the Residents Group, Councillor Barbara Reith in seconding the motion reported that Councillor Ware had served the Borough for many years, for the past 15 as an elected Councillor. His principal interests lay in education and the environment and he had served on the East London Waste Authority. His involvement with young people went back to running a Cub group and serving as a Governor of a number of schools including Gaynes where, for the past 15 years, he has served as Chairman.

The Leader of the Labour Group, Councillor Ray Harris, in speaking to the motion reported that Mrs Watson had come from a family that had a history of local public service. Her mother had been a local Councillor in St. Andrew's Ward in the early 1960s and although Mrs Watson had not entered public life herself, she had, since 1953, when she was 18 years old, been a tireless worker on behalf of the local and national Labour Party. In 1972 she had moved to Rainham and since then had contributed greatly to the community and political life of the area.

The motion was agreed unanimously and it was

# **Extraordinary Council, 25 May 2005**

#### **RESOLVED**

That in the opinion of the Council

Councillor Owen Ware Christine Watson Marjorie Ramsey

Have each rendered eminent services to the Borough and in exercise of its powers under sub-section 5 of section 249 of the Local Government Act 1972 the Council admits each to be an Honorary Freeman of the Borough.

Members applauded the recipients and the Mayor then presented an individual certificate to each to mark the admission as an Honorary Freeman of the Borough.

# **Extraordinary Council, 25 May 2005**



# MINUTES OF AN EXTRAORDINARY MEETING OF THE COUNCIL OF THE LONDON BOROUGH OF HAVERING Havering Town Hall, Romford 27 June 2005 (7.30 p.m. – 7.59 p.m.)

**Present:** The Mayor (Councillor John Mylod)

Councillors June Alexander, Mike Armstrong, Jeffrey Brace, Edward Cahill, Eileen Cameron, Ivor Cameron, Graham Carr, Yve Cornell, Andrew Curtin, Keith Darvill, Jan Davis, Tony Ellis, Gillian Ford, Georgina Galpin, Peter Gardner, Jean Gower, Ray Harris, Bill Harrison, Linda Hawthorn, Steven Kelly, Len Long, Andrew Mann, Nigel Meyer, Wilf Mills, Ray Morgon, Eric Munday, Pat Mylod, Denis O'Flynn, Chris Oliver, Roger Ramsey, Natasha Ratty, Barbara Reith, Paul Rochford, Louise Sinclair, Alex Smith, Martin Smith, Geoffrey Starns, Alby Tebbutt, Barry Tebbutt, Frederick Thompson, Owen Ware, Harry Webb, Joseph Webster, Michael White, Reg Whitney, Daryl Williams and Mike Winter

Apologies for absence were received on behalf of Councillors Wendy Brice-Thompson, Malvin Brown, Barry Oddy, Graham Price and Jeff Stafford.

12 members of the press and public were also present

The Mayor advised Members and the public of action to be taken in the event of emergency evacuation of the Town Hall becoming necessary.

# 14 PURPOSE OF MEETING

It was noticed that this Extraordinary meeting had been called by the Mayor In Exercise of His Powers Under Paragraph 3 Of Schedule 12 To The Local Government Act 1972 And Paragraph 4.1 of the Council Procedure Rules. The purpose of the meeting was to consider the reports referred to in the agenda.

## 15 DECLARATIONS OF INTEREST

The following members declared a personal and prejudicial interests under paragraph 8 of the Members' Code of Conduct in respect of agenda item 3 (Crossrail) in view of their interest in land potentially affected by the Bill – Councillor Alby Tebbutt and Councillor Barry Tebbutt.

# 16 CROSSRAIL (Agenda item 3)

(Having previously declared prejudicial interests Councillor Alby Tebbutt and Barry Tebbutt left the room).

#### Procedure

Council noted that in accordance with section 239 of the Local Government Act 1972:

- (a) ten clear days' notice of this meeting and its purpose had been given by advertisement in a local newspaper; and
- (b) any resolution to oppose the Crossrail Bill had to be passed by a majority of the whole number of members of the Council (28), irrespective of the number of members actually present at the meeting.

The procedure for dealing with this item was considered and a procedural motion was **AGREED** –

That the Council Procedural Rules and Convention on Motions for debate be waived, and each Group Leader make a short statement on the proposals before the recommendations in the report are voted upon.

#### Report of the Chief Executive

Council considered the report of the Chief Executive which included recommended petitioning issues as set out in the appendix to these minutes (amended in accordance with (4) below). After a short statement by each Group Leader, the recommendations in the report of the Chief Executive were **CARRIED** by 45 votes to nil (All members present voted in favour with one exception, Councillor Mike Winter, who abstained) and it was **RESOLVED** -

### That the Council:

- (1) Resolve that given the issues raised in the report, in the judgement of the Council of the London Borough of Havering it is expedient for the Council to oppose the Crossrail Hybrid Bill deposited in Parliament in the Session 2004/5.
- (2) Resolve that the Assistant Chief Executive Legal & Democratic Services and the Executive Director Housing & Regeneration be authorised to take all necessary steps to carry the foregoing Resolution into effect and to finalise the issues included in the Council's petition to both Houses of Parliament.

(3) Authorise the Assistant Chief Executive Legal & Democratic Services and the Executive Director Housing & Regeneration to enter into a joint arrangement with other local authorities to fund the preparation and presentation a joint case on generic issues such as noise and contaminated land.

Amendment to the Report of the Chief Executive

Council also RESOVLED

- (4) That, having noted that point 29 of Appendix 1 setting out the recommended petitioning issues should read 'Petition against the criterion used for assessing the operational noise impact at Romford depot and other static noise sources' and not as printed, the amendment to point 29 be approved.
- 17 LONDON BOROUGH OF HAVERING LOCAL DEVELOPMENT FRAMEWORK
   ADOPTION OF LOCAL DEVELOPMENT SCHEME (Agenda Item 4)

Council considered the report of the Chief Executive noting, among other things, that the Scheme had now to be formally adopted by the Council to take immediate effect. The recommendations in the report of the Chief Executive were **CARRIED** without going to a vote and it was **RESOLVED** -

That the London Borough of Havering Local Development Scheme be adopted by the Council.

Appendix (see Minute 16)

### **Crossrail Hybrid Bill**

Recommended Petitioning Issues:

#### Local Issues

- 1. Petition against the principle of the depot being located in Romford
- 2. Petition that, should the depot have to be in Romford, it should be at the 'island' site location.
- 3. Petition against the compulsory purchase of land in Council ownership.
- 4. Petition against the infringement of Green Belt policy by the proposed temporary and permanent loss of Green Belt, inappropriate usage and visual intrusion on Westlands Playing Fields, Westlands Rough and 208 Crow Lane Romford.
- 5. Petition against the temporary and permanent loss of school and community open space and playing fields/sports pitches.
- 6. Petition that should any playing fields at Westlands Playing Fields be lost (temporarily or permanently) as a result of the implementation of the Crossrail scheme, the promoter will investigate and fund the provision of alternative educational and recreational facilities to the satisfaction of the Council and for such period as the Council may determine.
- 7. Petition against the loss of part of Jutsums Recreation Ground and loss of trees there.
- 8. Petition against the impact of the proposal on the biodiversity of Westlands Rough and the rail embankment as a wildlife corridor.
- 9. Petition against the promoter's proposals for Romford Station as they prejudice the Council's objectives for Romford Town Centre as set out in the adopted Romford Urban Strategy.
- 10. Petition that noise insulation or other suitable mitigation be employed to mitigate the construction noise impact on local residents and on the proposed Oldchurch Hospital Mental Health Unit from the construction of the Romford depot.
- 11. Petition against the noise impact on local residents from the construction of the Gidea Park sidings.
- 12. Petition against the construction hours of working.
- 13. Petition against the loss of car parking at Harold Wood Station.
- 14. Petition to ensure that all stations include appropriate access for people with disabilities.
- 15. Petition against the temporary closure of the subway at the end of Nursery Walk without an adequate and appropriate alternative being identified and against its increased length on re-opening because of impacts on personal safety.

- 16. Petition for full compliance with Part IIA Environmental Protection Act 1990, CLR 11 and PPS 23 with respect to contaminated land at Romford Gas Works and elsewhere within the Crossrail scheme.
- 17. Petition to ensure that the operation of the bus interchange to the south of Romford Bus Station will not be prejudiced by its inclusion within the extent of land to be acquired or used by the promoter.
- 18. Petition to ensure that funding is provided for any archaeological investigations undertaken and any consequent recording, storage and public display of archaeological artefacts required as a result of the implementation of the Crossrail scheme.
- 19. Petition that the promoter should undertake a heritage appraisal relating to the implementation of the Crossrail scheme to the satisfaction of the Local Planning Authority.
- 20. Petition that the use of North Street and the Romford Ring Road as the lorry route for construction traffic accessing construction sites associated with the Crossrail scheme is inappropriate and will have an adverse effect on Romford Town Centre, the highway network generally and the environment.
- 21. Petition against the impacts of the proposed construction access to serve the Gidea Park sidings worksite from the Southend Arterial Road.
- 22. Petition that the promoter shall make a financial contribution towards a nature conservation package in recognition of the adverse impact of the scheme on the biodiversity of the Westlands Rough and railway embankment.
- 23. Petition that all re-instatement as a result of the implementation of the scheme shall be to a standard to be agreed by the Local Planning Authority.
- 24. Petition that the promoter should be required to ensure that local people should be given maximum opportunity for employment in the construction of the Crossrail scheme and in the operation of the Route Control Centre and that the promoters agree a training and employment Charter with the Council.
- 25. Petition to reduce the land take proposed for the north west corner of the Westlands Playing Fields as left turn movement will not be required.
- 26. Petition against the environmental impact of the depot operation on Romford Town Centre, local residents and on the proposed Oldchurch Hospital Mental Health Unit.
- 27. Petition to ensure that Crossrail pay London Borough of Havering the appropriate planning fees in respect of any planning applications arising from the scheme and contribute to additional costs incurred by the Council in Planning, Environmental Health and Traffic Engineering terms incurred in dealing with the scheme.
- 28. Petition to ensure that the Council's functions under its network management duties are not adversely affected by the Bill.

# **Generic Issues**

- 29. Petition against the criterion used for assessing the operational noise impact at Romford depot and other static noise sources.
- 30. Petition for the assessment and mitigation of the noise impact of alterations to station tannoy systems or any new tannoy systems provided in association with the depot and other Crossrail activities.
- 31. Petition against the construction hours of working.
- 32. Petition against the extended hours for deliveries to construction sites.
- 33. Petition for the use of less acoustically impactive health and safety safeguards than traditional audible alarms for protecting construction site workers from the dangers of reversing vehicles.
- 34. Petition against the Noise and Vibration Mitigation Scheme.
- 35. Petition for the inclusion of working hours within Column (1) of the table in paragraph 7 of Schedule 7.
- 36. Petition for full compliance with Part 11A Environmental Protection Act 1990, CLR 11 and PPS23 with respect to contaminated land at Romford Gas Works and elsewhere within the scheme.



MEETING DATE ITEM
COUNCIL 13 JULY 2005 8(i)

# ANNUAL REPORT OF THE CORPORATE OVERVIEW AND SCRUTINY COMMITTEE FOR THE YEAR ENDING MAY 2005

During the year under review, we have met as a Committee on 7 occasions (including 1 Special Meeting) and dealt with the following issues:

#### 1. BUDGETARY ISSUES

The Committee met twice (in October and February) to scrutinise the progress made by the Council with the Medium Term Financial Strategy (MTFS) and its effect on the 2005/06 budget. The Committee reviewed in detail a number of pressures and savings options provided by officers and the Lead Member but decided not to make any formal comments on these matters to Cabinet.

Further details of the committee's work on the MTFS are given later in this report.

# 2. SCRUTINY TOPIC GROUPS

We have undertaken the following scrutiny reviews during the year:

# 2.1. LOCAL AREA FUNDING - Completed

- 2.1.1 This Group was chaired by Councillor Jan Davis and comprised Councillors June Alexander, Ray Harris and Martin Smith.
- 2.1.2 The scope of the Group was to identify mechanisms by which external sources of Funding e.g.: Grants, Sponsorships, Awards etc., could be sourced and bids made successfully to benefit Local Groups/Organisations. The Group also intended to ensure that subsequent bids were co-ordinated and that procedures were in place to manage bids across Directorates.

- 2.1.3 The Group has met on nine occasions and has received information from a number of sources including partner organisations and officers.
- 2.1.4 At its meeting on 29 September 2004, Cabinet accepted the amended recommendation and, also accepted the second recommendation that had previously been rejected.

#### 2.2. SICKNESS ABSENCE MANAGEMENT - Completed

- 2.2.1 This Group was chaired by Councillor Georgina Galpin (who replaced Councillor Malvin Brown in August 2003) and comprised Councillors June Alexander, Jeff Brace, Jan Davis and Ray Morgon.
- 2.2.2 The scope of the Group was to consider how best the Council could manage absences attributed to sickness, both long and short term. This was addressed in part by the introduction of the Council's policy "Building a Healthy Organisation", though the Group still had further measures to propose.
- 2.2.3 The Group met on 16 occasions over a period of 17 months in order to consider this area of concern.
- 2.2.4 The Group made external visits to the London Boroughs of Bromley and Bexley as well as to McNicholas Construction. Members received presentations from officers and on two occasions, were briefed by the Occupational Health provider.
- 2.2.5 The Committee received the Group's Report in April and recommended that it be referred to Cabinet. Cabinet approved the Report on 25 May.
- 2.2.6 The Topic Group has asked the Committee to permit it to re-form at the end of 2004 (and at six monthly intervals, in order to review the implementation of the recommendations).

#### 2.3. MEMBER INFORMATION & IT TOPIC GROUP (Phase 2) - Completed

- 2.3.1 This Group is chaired by Councillor Barbara Reith and comprises Councillors Ray Harris, Ray Morgon and Martin Smith.
- 2.3.2 During the period under review, the group met on four occasions. The group have met regularly with officers from ICT, corporate performance, finance and customer service directorates. The group have investigated and received updates on a number of different issues including the contents of the performance monitoring information pack (both on-line and paper versions) the FIS 11i financial system, the GGP graphical information system and options for reporting of street care information.

2.3.3 The group arranged for a demonstration of the information now available to Members on line to be given to full Council where research into Members' use of IT was also undertaken.

- 2.3.4 The group have formulated a number of recommendations in different areas including street care reporting, the GGP system, IT induction and broadband access for Members.
- 2.3.5 It is planned for the group's report to be presented to the Committee at its meeting in June 2005.

#### 2.4. INCREASING COMMUNITY PARTICIPATION - Ongoing

- 2.4.1 This Group is chaired by Councillor Ray Harris and comprised Councillors Wilf Mills, Daryl Williams and Nigel Meyer.
- 2.4.2 The scope of the Group is to consider, in the light of good practice, how community participation in the work of the Council can be enhanced and in particular to focus on how the Council currently engages with young people. The main aim is to engage young people in local democracy and enhance awareness of the wider people to the potential of young people across the Borough.
- 2.4.3 In the last meeting the group met up with officers from the Youth Service to consider how best to encourage the engagement of youth participation.
- 2.4.4 The Group proposes, subject to changes in its composition, to continue to engage with young people inside and outside the Town Hall.

#### 2.5. SENIOR MANAGEMENT STRUCTURES - completed

- 2.5.1 This Group was initially chaired by Councillor Ray Morgon and comprised Councillors Jeff Brace, Georgina Galpin, Ray Harris and Barbara Reith but was replaced by new chair Councillor Wilf Mills and comprised Councillors Barbara Reith, Ray Harris, Gillian Ford and Peter Gardner. Also supported by Assistant Chief Executive David Ede.
- 2.5.2 The core objective of the group was to understand and examine the current Senior Management Structure of Havering Council by considering the generic Management Responsibilities, roles and profiles of the posts including job descriptions and person profiles (as published), considering generically how performance management was ensured and by examining how these arrangements compared with other councils.
- 2.5.3 The topic group met on ten occasions altogether and also undertook a visit to the London Borough of Harrow during March this year to meet with the Chief Executive, Senior Officers of the Authority and the chairman of the Overview and Scrutiny Committee thereby gaining insights into different approaches from outside the Borough. Members of the topic group completed their review with personal interviews with the Chief Executive and the Leader of the Council before gathering to consider their findings.
- 2.5.4 It considered that the evidence gathered by research and first hand from its visit to Harrow clearly points to the conclusion that change that is radical, robust and sustainable, needs to incorporate a review of the effectiveness of third and fourth tier

management structure that supports and translates strategic thinking into service delivery.

- 2.5.5 It commended to the Chief Executive and Cabinet the benefit of conducting a postreorganisation review in order that the knowledge gained from this process can inform and enhance future reorganisations at all levels.
- 2.5.6 The final report was submitted to the Cabinet on 28 April 2005. The Cabinet accepted the recommendations of the Topic Group as an interim contribution to the development of a new senior management structure for the Council.
- 2.5.7 Cabinet also requested the Chief Executive to take the Topic Group's conclusions and recommendations into account in the proposals currently under consideration for restructuring the Council's senior management.
- 2.5.8 Additionally, Cabinet also requested the Corporate Overview & Scrutiny Committee to carry out a further review as the reorganisation proceeds.

#### 2.6. MEMBERS INVOLVEMENT IN DISMISSAL APPEALS TOPIC GROUP

2.6.1 At its meeting held on 27<sup>th</sup> October, the Committee agreed to the cessation of the Topic Group's activity. The reason being was due to advanced stage of delicate negotiations between the management and Trade Unions regarding the development of Building a Healthy Organisation (BHO) that had a direct impact on this topic group. As a result the topic group was discontinued in the interests of the wider picture.

# 3. CHANGE TO THE CORPORATE OVERVIEW & SCRUTINY COMMITTEE WORK PROGRAMME

3.1. At its meeting on 16 June 2004, Members decided that instead of continuing with the existing Work Programme, the existing list of potential topics be disregarded and that future topics be selected as need arises, at the time each topic group completes its work.

#### 4. MEDIUM TERM FINANCIAL STRATEGY (MFTS)

- 4.1 The cabinet considered a report on the progress made with the current Medium Term Financial Strategy (MFTS) and the position as it stands. The report also outlined the issues being faced by the Council in developing the budget for 2005/06.
- 4.2 The Committee held a meeting on 27 October 2004, to consider the MFTS in the light of the Cabinet's decisions. Following discussions during the meeting, the Committee made the following recommendations to the Cabinet:
- To note Member's concern over the growing overspend in Social Services (the Committee acknowledges the particular difficulty with Children's Services)
- Ensure that the link to priorities is clearly shown and monitored and that representations be made to government to ensure that appropriate provision is

- made to address the revenue implications of the anticipated growth in the south of the borough resulting from activities of the Urban Development Corporation.
- Be reminded of the importance of linking with the other members of the Havering Strategic Partnership to lobby government, especially in securing benefits and additional funding.
- Identify clearly areas where loss of a specific grant is compensated for by other grants or funding.

#### 5. OTHER MATTERS CONSIDERED

- 5.1. On 12 April 2005, the Committee considered a report on the Havering Crime Disorder and Drugs Reduction Strategy 2005-08. The committee recommended that further work needed to be carried out in order that clearer targets, outputs and timescales may be given.
- 5.2. Following consideration of the letter itself in March, the Committee received in April the action plan for the Audit & Inspection Annual Letter 2003/04. The Committee requested an update report be submitted in six months time. It was agreed that this should be harmonised with the Audit Commission timetable.
- 5.3 The Committee received a report on the council's corporate planning process, specifically the corporate development plan, medium term financial strategy and performance report. The Committee recommended the addition to the plans of a review of the council's minor and miscellaneous land holdings. The Committee also felt that, along with the other overview and scrutiny committees, it needed to maintain a regular review of progress towards achieving the targets laid out in these plans.
- 5.4 The Committee reviewed and supported the Council's revised policy on non-domestic rate relief for charities and non-profit making organisations. The Committee did recommend the new policy should include a means of assessing claims of genuine hardship resulting from the new policy.



MEETING DATE ITEM

COUNCIL

13 JULY 2005

8(ii)

# ANNUAL REPORT OF THE CULTURE AND REGENERATION OVERVIEW AND SCRUTINY COMMITTEE FOR THE YEAR ENDING MAY 2005

**Membership of Committee** – Councillors John Mylod (Chairman), Jan Davis (Vice-Chairman), Wendy Brice-Thompson, Graham Carr, Jean Gower, Linda Hawthorn, Eric Munday and Natasha Ratty.

Over the year we have met as a Committee on six occasions.

#### 1. BUDGET - 2005/2006

We met on two occasions during the year (in November and January) in order to scrutinise the relevant parts of the Council budget at various stages of its implementation process. On each occasion a member of staff of the Finance and Planning Directorate gave us an opportunity to be briefed on the papers before the meeting.

#### 2. TOPICS SELECTED FOR REVIEW

The following scrutiny reviews were undertaken during the year.

#### 1.1 Anti Social Behaviour in Parks and Leisure Centres

The Group comprises Councillors Gillian Ford (Topic Leader), John Mylod and Jan Davis and is supported by Dennis Holmes, Interim Head of Service and Guy Selfe, Leisure & Cultural Services Manager. The Group has met on six occasions.

The group met with Inspector Brian Casson, Romford Police and Phil Hennessey, Partnership Inspector (Community Safety) and Donald Nolan (Design Advisor - Crime Prevention) in connection with this review.

The Group's report is being presented at this meeting.

#### 2.2 Regeneration of Smaller Town Centres

The Topic Group comprised Councillor Jean Gower (Topic Leader), Councillors John Mylod and Gillian Ford as members.

The Group was supported at Head of Service level by Roger McFarland – Head of Regeneration & Partnerships Services.

A tour of smaller shopping centres in the borough was undertaken by the Group They Group met on six occasions.

The Group met business representatives in the borough who gave valuable contributions and assisted in this scrutiny.

As part of the review the Group also met with officers from Streetcare and Property Services.

The Group's report was presented and adopted at the last meeting of the Committee on 12 May 2005.

One of the Group's key recommendations was that as a general policy, the Council should do all it can to encourage and support small shopping centres, and to help make them more attractive.

At the time of writing, it is expected that the group's report will be presented to Cabinet on 15 June 2005.

#### 2.3 Hornchurch Leisure Centre

The Topic Group comprised Councillors John Mylod (Topic Leader), Eric Munday and Jean Gower as members.

The Group was supported by Dennis Holmes, Interim Head of Service, Cultural and Leisure Services and Micky Organ, Leisure Direct Manager. The Group met on five occasions.

The Group's report was presented and adopted at the last meeting of the Committee on 12 May 2005.

Its recommendations outlined the following key points:

- 1. That eight/ten columns of low level light be installed along the foot path adjoining the Harrow Lodge Park car park with the centre
- 2. To review the provision of a new modern telephone system for the centre following the evaluation of tenders
- 3. That regular updates are provided to this Committee on works/repairs that are programmed to be carried out at the Centre

At the time of writing it is expected that the group's report will be presented to Cabinet on 15 June 2005.

#### 2.4 Harrow Lodge Park, Lake and Fountain Topic Group

The Topic Group comprises Councillors Jan Davis (Topic Leader), Jean Gower and Natasha Ratty. The Group is supported by Dennis Holmes, Interim Head of Service, Guy Selfe, Leisure & Cultural Services Manager and James Rose, Parks Development Officer.

The Group is looking to ensure that cleanliness and de-silting is carried out regularly at the lake and fountain and that a regular maintenance culture is in place and that grounds maintenance of the park is maintained.

The Group has met on four occasions and also undertaken a walkabout of Harrow Lodge Park.

Photographs of the current issues were recorded for discussion with officers.

The group invited Technical Services to give a review on the last de-silting exercise.

The Group also met with the Harrow Lodge Park Conservation group in order to have their views noted.

#### 2.5 Matters Related to Listed Buildings Topic Group

The Topic Group comprises Councillors Linda Hawthorn (Topic Leader) and Wendy Brice-Thompson.

The Group is supported by the following officers: Sue Smith, Conservation Officer, Nigel Oxley, Historic Buildings & Landscape Officer, Simon Donoghue, Local Studies Librarian and Chris Cole, Arts Officer.

The Group has met on six occasions

The Group is looking to evaluate access into Council buildings for disabled persons, check on the general well being of listed buildings in Havering and ensure a maintenance regime is in place for listed buildings.

The Group undertook a visit to Eastbury Manor in Barking and Vestry House Museum in Waltham Forest to understand their maintenance regime.

The Group is also looking to undertake a visit to Council owned listed building as part of its review.

#### 2.6 New Artificial Turf Pitch Working Group

Following a Cabinet meeting in January 2005, a decision was referred to the Committee in relation to the siting of an artificial turf pitch at Brittons Park.

Members recommended that a 'working group' be formed to consider detailed operational issues concerning the management of the Astro Turf Pitch.

The working group comprises Councillor Ray Morgon, Cabinet Member for Culture, a Member of the Culture and Regeneration Overview and Scrutiny Committee Councillor Graham Carr, the South Hornchurch Ward Councillors Malvin Brown, Len Long and Reg Whitney, and a representative from the Friends of Brittons Park - Mr Nigel Summana.

The Group has met on one occasion.

The Group intends to meet shortly to review a document from officers in relation to a prepared brief for an external consultant to be engaged to assist with this matter.

It is proposed that a consultant is engaged by end of June 2005

#### 3. OTHER MATTERS CONSIDERED

#### 3.1 Libraries Refurbishment Programme - Requisition of Cabinet decision

In accordance with paragraph 16 of the Overview & Scrutiny Committee Rules, the Committee considered a requisition on the decision of the Cabinet at its meeting on 16 November 2004, in respect of the libraries refurbishment programme.

The Committee debated the grounds of the requisition, taking into account the original report to the Cabinet and oral explanations by the Leader of the Council (Councillor Michael White) and staff of the background to it.

After the discussion, the Committee noted that the requisition would be withdrawn if the Leader of the Council were to undertake to address the concerns expressed by the requisitioners on the refurbishment programme.

#### 3.2 Borough Parks

The Committee received a report which provided an analysis of how the allocated revenue had been spent within the Parks Service, and outlined the progress in relation to capital funding.

Members noted that a further report would be presented to Cabinet in October detailing various recommendations on how the remaining capital funds could be spent. Members were informed that the report could recommend a mixture of projects ranging from the reinstatement of fencing around play sites, projects in

parks to support town centre regeneration, teen areas, match fund initiatives and works to improve security.

Members discussed the possibility of re-introducing 'park keepers'. Officers stated that the number of staff employed within the Parks Service had significantly increased in recent months, and their impact had greatly improved the condition of the borough's parks and open spaces.

The Committee noted the report.

#### 3.3 Council Owned Halls

A report was provided at the request of the Chairman of the Committee. The report provided details of Council-owned social halls, their status (in terms of occupancy), and funding available for ongoing maintenance.

A Member of the Committee commented that a number of social-hall car parks were in a poor state of disrepair. The Member asked if funding was available to repair the car parks. Staff indicated that there was not adequate funding in the maintenance budget to carry out the repairs.

The Committee thanked the Officer for a useful and informative report.

#### 3.4 Hornchurch Urban Strategy

The Committee received a report which described a proposal for a strategy to promote the critical role of Hornchurch in the cultural development and prosperity of Havering. The strategy proposed the appointment of consultants as a key part of the delivery process and described a community consultation and participation process.

Members were informed that the Hornchurch Strategy was needed to provide a dynamic and innovative framework for the development of Hornchurch to promote and guide its future growth and prosperity over the next 10-15 years. The Urban Strategy would set Hornchurch within its wider context, examining its role within the borough and the wider region.

The report described the area to be covered by the Strategy, proposed a vision for the town, set out the stages in the development of the Strategy and outlined a delivery plan.

Members were invited to consider and comment upon the proposed Urban Strategy for Hornchurch.

Members welcomed the proposed delivery process for the Hornchurch Urban Strategy. Members raised specific issues relating to matters such as Housing, Transport and Social facilities, Officers pointed out that such issues would be addressed at a later stage. The Committee was also informed that progress reports would be provided at future meetings of the Committee.

The Committee received a further report which detailed progress towards the development of an urban strategy for Hornchurch.

Since the Committee received its last progress report in September the Council had engaged in a round of public consultation. A report had been submitted for comment at the Hornchurch Area Committee, and exhibitions had taken place at various locations in the borough.

A further, more detailed consultation process would commence following the appointment of a consultancy team.

The Committee NOTED the report.

#### 5 Havering Library Service Position Statement (LSP)

Members received a presentation from the Head of Customer Services. The Committee was advised that the LSP set out the current situation of the Library Services and its aims for the next year. In line with DCMS (Department for Culture, Media and Sport) guidelines, the vision for the service was stated, along with assessments of the current position and future developments under the following headings:

- Books, reading and learning
- Digital Citizenship
- Community and civic vehicles
- Building capacity to deliver transformation

The Council's current position with the Public Library Standards was indicated as were the current positions regarding stock, spaces, staffing and ICT resources, their adequacy and the commitment of the authority to providing those resources.

The Committee was invited to consider the contents of the Library Position Statement and provide comments to Cabinet when considering the document.

Members commended the statement to Cabinet, and recommended that the following points be included in the LSP:

- Libraries are to be refurbished in accordance with the ethos that they
  are "community living rooms", social and cultural centres for the whole
  community in which they are situated.
- Libraries are to be rebuilt if their current buildings make refurbishment wholly insensible, or a new building would clearly add to society in the Borough.

#### 4. PERFORMANCE INDICATORS

The Head of Regeneration informed Members that the Council had been short-listed in the Local Government Chronicle for an award for 'sustainable communities.'



MEETING DATE ITEM

COUNCIL

13 JULY 2004

8 (iii)

# ANNUAL REPORT OF THE EDUCATION OVERVIEW AND SCRUTINY COMMITTEE FOR THE YEAR ENDING MAY 2005

During the year under review, we have met as a Committee on nine occasions (including two Special Meetings) and dealt with the following issues:

#### 1. MEDIUM TERM FINANCIAL STRATEGY (MTFS)

- 1.1 The Committee met twice (in November 2004 and January 2005) to scrutinise the progress made by the Council with the MTFS and its effect on the 2005/06 budget.
- 1.2 The Cabinet recently considered a report on the progress made with the current MTFS and the position as it stands. The report also outlined the issues being faced by the Council in developing the budget for 2005/06.
- 1.3 Following discussion, the Committee Recommended that Cabinet:

Investigate why more resources were being put into education if numbers of school children were dwindling. Officers explained that there were some central services that did not change unless there was a considerably less number of children.

Cabinet suggested that Officers looked at the potential of assets, for instance: school buildings. Officers explained that this was already happening, but needed to be risk assessed. They further explained that schools were encouraged to maximise what they had under the law. Schools were allowed to rent out their buildings for approved purposes.

During the discussion, it was noted that teaching assistants were being re-graded but this was a contentious issue. Modified sessions were being held with Head teachers on this issue. A benefit of this was that non-teaching staff would increase in the Borough, thereby freeing teachers for more teaching involvement.

#### 2. SCRUTINY TOPIC GROUPS

We have undertaken the following scrutiny reviews during the year:

#### 2.1. Girl/Boy Attainment Differences - Completed

- 2.1.1 At its meeting on 17 September 2003, the Education Overview & Scrutiny Committee approved the establishment of a topic group to examine Boy/Girl Attainment Differences.
- 2.1.2 The following Members formed the topic group at its outset: Councillors Gillian Ford (Chairman), Wendy Brice-Thompson, Keith Darvill, Georgina Galpin, Wayne Redgrave and Daryl Williams. In May 2004, after changes to the composition and size of the Committee, the topic group consisted of Councillors: Ford, Darvill, Galpin and Williams. The topic group was supported throughout its existence by co-optees: Jack How, John Curtis and non voting member, Sue Kortland. Russell Sherman, Senior Inspector, School Performance provided the topic group with support from the Education Service.
- 2.1.3 During the review, the Group met on nine occasions and has received officer information and support throughout.
- 2.1.4 The scope of the Topic Group was to raise standards in boys' achievement in relation to girls and to encourage the maximum achievement for all.
- 2.1.5 In their pursuit of information, Members of the Group visited a number of schools across the Borough to meet staff and pupils and undertook a survey relating to gender differences in attainment. A Member also attended a conference at Ardleigh Green entitled "Raising the Attainment of Boys in English".
- 2.1.6 The Committee received the Group's Report at its meeting on 7 April 2005 and recommended that it be referred to Cabinet, which took place on 28 April 2005 and Cabinet accepted the recommendations.

#### 2.2. Partnership Working - Placed on hold (January 2004)

- 2.2.1 This Group was chaired by Councillor Owen Ware and comprised Councillors Graham Price, Graham Carr and Louise Sinclair. They were supported by the following Co-Optees: Richard Britton (Special Schools Parent/Governor representative), Keith Passingham (NASUWT representative), Peter Townrow (Head Teachers representative) and the Revd. Stephen Waine (Church of England representative).
- 2.2.2 The scope of the Group was: To review the continuing appropriateness of various Partnerships currently established across the LEA.
- 2.2.3 The publication of the Government Green Paper "Every Child Matters" meant that partnerships concerning children across the Borough would have to be reviewed by the Council as LEA. This being the case, the Group proposed to the Committee that its work be put on hold until the changes had been implemented. The Committee agreed this at its January meeting.

2.2.4 The Group had met on six occasions prior to its cessation.

#### 2.5. Primary Provision - Completed

- 2.5.1 This Group was chaired by Councillor Owen Ware and comprised Councillors Graham Carr (replaced by Alby Tebbutt), Graham Price and Louise Sinclair (replaced by Chris Oliver). They were supported by the following Co-Optees: Richard Britton (Special Schools Parent/Governor representative), Robert Binion (Senior School Parent/Governor representative), Keith Passingham (NASUWT representative), Peter Townrow (Head Teachers representative) and the Revd. Stephen Waine (Church of England representative).
- 2.5.2 The scope of the Group was to conduct a Review of the processes involved in determining future primary provision.
- 2.5.3 The Group met on nine occasions ad also undertook a visit to Essex County Council to meet with Senior Officers of the Local Education Authority (LEA) and their Cabinet member for education; thereby gaining insight into different approaches from outside the borough. The Topic Group received detailed information from the Cabinet member for education, Havering and senior LEA staff and Committee officers as well as from the secretary of the Schools Organisation Committee (SOC).
- 2.5.4 The Report was presented to Committee at its meeting on 16 February 2005 and was accepted with a recommendation that it should go to Cabinet.
- 2.5.5 The Topic Group subsequently re-called the Report for further consideration and it was re-presented on 7 April 2005. The amended Report was accepted and recommendations given that it be presented at Cabinet on 28 April 2005.
- 2.5.6 Cabinet accepted the recommendation of the Topic Group that the Council should continue to emphasise the promotion of the borough as a place of educational excellence.
- 2.5.7 Cabinet also requested the Topic Group to re-consider various aspects of its recommendations about the process for the initial consideration of proposals for change in primary education provision.

# 3. EVERY CHILD MATTERS WORKING PARTY (OPERATING JOINTLY WITH SOCIAL CARE AND HEALLTH OVERVIEW & SCRUTINY COMMITTEE) – ONGOING

- 3.1 This working party is chaired by Councillor Yve Cornell and comprises Councillor Wendy Brice-Thompson, Councillor Keith Darvill and Councillor Owen Ware. Papers for the working party are circulated to all members of both the education and social care & health overview and scrutiny committees.
- 3.2 During the period to date, the working party has met on four occasions. Support has been received from officers at executive director and head of service level in both the education and social services directorates.

- 3.3 The scope of the group is: To look at all aspects of the Council's response to the Every Child Matters agenda, with particular emphasis on the options for the establishment of a children's trust in Havering.
- 3.4 The group have received briefings on the issues from officers as well as receiving a detailed briefing from a senior officer in London Borough of Hammersmith & Fulham on the structure of the children's trust operating in that area. The group is also seeking to work closely on these matters with officers from Havering Primary Care Trust.
- 3.5 The working party proposes to continue meeting during the coming year and report developments to both overview and scrutiny committees on a regular basis.

#### 4. REQUISITIONS & SPECIAL MEETINGS

We used the Committee's power of "call-in" in order to requisition the following decisions made by Cabinet during the year:

- 4.1. Review of reducing the admission numbers of Primary Schools in Havering. The requisition was upheld after considerable debate over reducing admission number of Bradford Primary School.
- 4.2 The Committee received a report outlining a requisition of a decision of Cabinet regarding proposals on Children's Centres. The requisition was withdrawn by a Member following agreement between Members and Officers for further discussions on strategic issues around the project.

#### 5. OTHER MATTERS CONSIDERED

- 5.1. School Matters:
- 5.1.1 Schools Causing Concern. The Committee received a report outlining the LEA's responsibility for taking decisive action to support schools causing concern and the guiding principles and current practices and procedures for working with and supporting, schools identified as causing concern. The Committee noted the work of the LEA in this area.
- 5.1.2 The Committee noted a report advising Members of the latest position in relation to raising the educational achievement of looked after children in Havering. Details were given of pupil performance and the Local Public Service Agreement which was in place to improve performance of this group.
- 5.1.3 Regarding the Educational Development Plan (EDP), a second draft updated plan which incorporates implementation between April 2002- 2007 was presented. The Annual Progress Report on the EDP was received which showed the progress and achievements of schools and the LEA.
- 5.1.4 Catering Services. Following a request from Members at the meeting held on 29 June 2004, a report was received outlining action being taken by Havering Catering Services to provide healthy and nutritious meals in schools and promote healthy options

- to pupils. Members noted the actions being taken to contribute to the health and wellbeing of the Boroughs young people.
- 5.1.5 A Policy Briefing on the DfES consultation on new school funding arrangements, 2006-7 was put forward to the Committee. The briefing, which summarised the larger consultation, had also been presented to the Schools Forum.
- 5.1.6 Primary Review. The Committee were informed of the final outcome of the Primary Review. It was noted that Cabinet had resolved to reduce the number of surplus places in South Havering/Elm Park and Harold Hill by making changes to schools admission numbers.
- 5.1.7 The Committee received a report outlining the progress that has been made in recruitment of school governors. It was noted the need for encouragement in recruitment of black and minority ethnic governors.
- 5.2. LEA and School Administration
- 5.2.1 The Committee noted and supported the work of the LEA in implementing the Key Stage 3 strategy.
- 5.2.2 Members received a response to a question regarding the expected cost of the workforce reforms. The reforms would cost approximately £50k in the primary sector and a similar amount in the secondary schools. However, the funding available would most likely be dictated by DfES decisions on passporting.
- 5.2.3 Key Stage 1-4 Attainment. Members were informed that the rate of improvement was above the national rate and also above that of statistical neighbouring Boroughs.
- 5.2.4 The section 52 statement, giving details of the Local Authority's planned education spending across schools and non schools was presented to the Committee.
- 5.2.5 Education Directorate Self-Review The Committee noted a report outlining the ways the LEA monitored progress, analysed impact and prioritised action for future developments.
- 5.2.6 In a meeting of 18 November 2004, the Education Performance Indicator Chart was circulated and Members noted the Performance Indicators report.
- 5.2.7 The Committee noted that every Local Authority would have to appoint a Director of, and Lead Member for, Children's Services. It was agreed that Members would meet up with the Cabinet Member for Education and senior officers to scrutinise the matter in depth and provide a response on behalf of the Committee.
- 5.2.8 The Committee was informed that the Government had published four consultation papers for Inspection of Children's Services. It was agreed the matter would be delegated to Members to consider the matter further.
- 5.2.9 It was noted that Kings Wood school had been classified by OFSTED as underachieving in October 2002. Problems were acknowledged by the school, but significant progress had been made, and improvement was continuing.

- 5.2.10 Permanently Excluded Pupils and those at risk of Exclusion. Figures were presented to cover the years 2000/1, 2001/2 and 2002/3. The Report was noted.
- 5.2.11. Performance Information. The Committee received Performance Indicator Charts and commented on these as appropriate.
- 5.2.12 The Committee received and noted a report outlining current progress and issues relating to School Asset Management Planning.
- 5.2.13 The Committee was informed of possible changes within the Connexions Service in Havering, and of recent developments regarding the structure of the London East Connexions Partnership (LECP), which would have significant implications for the Local Authority.
- 5.2.14 The Committee received and noted a Report on Equalities and Diversity in Education. It was agreed that the actions outlined in the report be endorsed, to ensure progress is maintained.
- 5.2.15 A report was submitted to Members, which set out details of the Government's Ten Year Strategy for Childcare and included a timetable of all elements of the strategy. It builds on the Government's "Every Child Matters" programme in developing integrated services to meet the needs of children, young people and young families.
- 5.2.16 A report on Bullying In Schools, which was specifically requested by the Committee, was received and noted. Officers informed the Committee of the unavailability of statistical data on bullying as robust data had never been collected.
- 5.2.17 Key human resource issues. The Committee received and noted a report updating the actions that the LEA had taken to help support schools in implementing and dealing with a wide range of human resource initiatives and issues. It also outlined the range of government initiatives supporting teacher recruitment and retention which had been implemented in the previous six months.



MEETING DATE ITEM

COUNCIL

13 JULY 2005 **8 (ĪV**)

### ANNUAL REPORT OF THE ENVIRONMENT OVERVIEW AND SCRUTINY COMMITTEE FOR THE YEAR ENDING MAY 2005

Membership of Committee – Councillors Ivor Cameron (Chairman), Bill Harrison (Vice-Chairman), Councillor Eddie Cahill, Councillor Tony Ellis, Councillor Peter Gardner, Councillor Jean Gower, Councillor Nigel Meyer and Councillor Frederick Thompson

Over the year we have met as a Committee on five occasions.

#### 1. BUDGET - 2005/2006

We met on two occasions during the year (in November 2004 and January 2005) in order to scrutinise the relevant parts of the Council budget at various stages of its implementation process. On each occasion a member staff of the Corporate Business Management section gave us an opportunity to be briefed on the papers before the meeting.

#### 2. TOPICS SELECTED FOR REVIEW

The following scrutiny reviews were undertaken during the year.

#### 2.1 Fly Tipping Topic Group

The following members participated in the review: Councillors Ivor Cameron (Lead Member), Jeff Brace, Malvin Brown, Bill Harrison, Ray Morgon, Louise Sinclair and Frederick Thompson. The group was later reorganised with Councillors Ivor Cameron (Lead Member), Bill Harrison and Frederick Thompson as members.

The above Topic Group, was supported at Head of StreetCare Services level by Zulfiqar Ali, Interim Head of StreetCare Services and John Gross, Streetcare Co-ordinator.

The Group's report was presented for adoption to the Committee on 25 November 2004.

This report has now been considered by Cabinet

#### Cabinet agreed:

- 1. To adopt the recommendations of the Environment Overview & Scrutiny Committee, with the exception of Recommendation 3 (Fixed Penalty Notices for fly-tipping).
- 2. That in respect of Recommendation 3, the proposal be examined further in the light of the enforcement policy and strategy recommended by the Committee in Recommendation 5.
- 3. That, subject to the availability of the appropriate staff, the enforcement policy and strategy be drawn up as a matter of priority, with a progress report to Cabinet in three months with a view to the strategy being adopted in no more than six months.

#### 2.2 Climate Change Topic Group

Members: Councillors Ivor Cameron (Lead Member), Eddie Cahill, Tony Ellis, Peter Gardner, Jean Gower, Bill Harrison, Nigel Meyer and Frederick Thompson.

The following officers are supporting the Group, Peter Williams, Environmental Strategy Manager, Abigail Burridge, Sustainability Officer and Mark Lowers, Energy Management Officer.

Members of the Environment Overview and Scrutiny Committee agreed that the production of a climate change plan was important work which required Member involvement and ownership. The Committee therefore decided it would be appropriate to undertake a review of the sustainability procedures and initiatives in order to be better informed.

The Group met with the following officers David Lawn, Planning Control Manager, Roger McFarland, Head of Regeneration & Partnerships, Martyn Thomas, Principal Planner and Andy Skeggs, Principal Architectural Adviser in order to have an inclusive understanding of this subject

The Group undertook a visit to Gallions Ecopark in Thamesmead and are currently deliberating with officers on a Climate Change Strategy for the Council. The Group plans to submit its report shortly.

#### 2.3 Street and Gully Cleansing & Drainage Topic Group

Members: Councillors Ivor Cameron (Lead Member), and Peter Gardner.

The Group is supported at Head of Service level by Interim Head of StreetCare Services Zulfiqar Ali, John Gross, Streetcare Co-ordinator Environmental Maintenance and Chris Layton, Streetcare Co-ordinator, Highways.

The Group has met on four occasions to review current practice and opportunities for improvement in this area. The Group undertook a visit to see a gully being cleansed in action. The Group are aware that Street Cleansing vehicles are due to be renewed shortly and a detailed description and function chart of proposed replacement vehicles has been made available to the group.

The Group's report is to be presented to the Committee at its next meeting on 30th June 2005.

#### 3 OTHER MATTERS CONSIDERED

#### 3.1 PERFORMANCE INFORMATION

A Member noted that there was an expected shortfall in car park income, and questioned whether there were any specific issues in this area. The Committee were informed that there was no overall reduction in cars parking in Romford Town Centre, but that Council-owned car parks were not proving to be as attractive to motorists as those which were in the private sector. This was a continuing problem, and officers were working on a Parking Strategy, which would be brought to a future meeting of the Committee.

A Member suggested that the levels of sickness absence did not seem to have changed, despite the amount of work which had been done in this area. It was explained that there had been a decrease, and that a flu jab had been offered to all staff in the directorate, particularly those who worked outside, and it was hoped that this would lead to a further decrease in sickness levels.

In response to questioning on the area of street cleansing, it was explained that the Council was currently working on a street improvement project which was looking to see where officers were overstretched and where they were underutilised. It was expected that this would lead to a more efficient use of staff resources, and a corresponding increase in service delivery.

### 3.2 PLANNING ENFORCEMENT ISSUE - MAYLANDS FIELD, HAROLD WOOD

The Committee received a report from officers giving the background to this issue as well as responding to a number of questions raised by a Member since the Committee's previous meeting. A number of additional points were raised by Members to which officers responded. The issues covered were:

- Why an environmental impact assessment was not required of the applicant.
- The response of DEFRA when the application was referred to them.
- The numbers of trees cut down after the tree preservation order was implemented.
- The ecological study of the site commissioned by the applicant.
- Responsibility for monitoring the River Ingrebourne.
- Protection of protected species on the site
- Why no further legal action had been undertaken regarding the garage forecourt or the advertising hoarding.
- The application submitted by the Ramblers' Association to have rights of way recognised on the site.

Staff undertook to write to Committee Members to clarify matters on:

- DEFRA correspondence
- Trees
- The rights of way application

Agreed that the Committee notes the report.

# 3.3 FUTURE STRATEGY FOR THE MANAGEMENT OF THE COUNCIL'S CAR PARKS AND OTHER PARKING OPERATIONS – requisition of decision of Cabinet

At its meeting where this issue was considered, Cabinet agreed:

That the Property Strategy Manager includes selected car parks in the ongoing review of disposal opportunities.

That "park and display" operation be introduced into the Upminster car parks as a pilot exercise and that the installation of the necessary display machines be financed from the capital allocation of £63,000 already set aside.

The grounds specified in the requisition were:

"We wish to requisition the Cabinet's decision on 20 September, accepting Item 12. The particular items disputed are:-

Recommendation 7

Oldchurch Rise - Members already have concerns that the new hospital's parking facilities will be inadequate; we therefore believe that any change of use on this site at this stage would be premature.

Cherry Tree Lane - As there are no other parking facilities in the area, disposal of this site would only add to the on street parking problems. Ward Members dispute the term 'modest use'.

**Recommendation 8** 

We do not agree to the introduction of park and display machines in Upminster, and see this as unnecessary expenditure to deal with a virtually non existent problem. Moreover, it was verbally reported at Cabinet that this scheme was agreed with the Chair of Upminster Residents Association, who has subsequently denied this."

At the Committee meeting on 7 October 2004, Members felt that both Oldchurch Rise and Cherry Tree Lane car parks should be removed from the review. In the case of Oldchurch Rise, Members considered it premature to dispose of any car parking in this area until the level and demand for parking facilities at the new hospital had been established and monitored. As regards Cherry Tree Lane, it was felt that this car park was vital for the local area and any disposal of it would have a negative effect on local businesses.

This part of the requisition was **upheld** by the Committee unanimously.

As regards the introduction of "park and display" machines into the Upminster car parks, Members felt that the main reason given by officers for this measure, namely that some cars were parked for longer than the maximum stay was not in fact a significant problem and that this was borne out by the surveys undertaken by parking officers. It was therefore felt that it was neither appropriate nor necessary to introduce machines into these car parks.

This part of the requisition was **upheld** by six votes to one. (Members in favour of upholding the requisition — Councillors Cameron, Gardner, Harrison, Reith, Stafford and Tebbutt. Member against upholding the requisition — Councillor Thompson).

#### 3.4 AUDIT COMMISSION INSPECTION OF PLANNING

The Committee noted a report outlining the results of the Audit Commission's report into the Council's Planning Services. The report recognised that the Planning service was delivering on major areas of change and regeneration in Romford and London Riverside. It also noted significant improvements in the speed taken to decide planning applications, and concluded that Havering's Planning Service was well managed with a track record of delivery, strong environmental protection and commitment to improvement, presenting an almost seamless face to partners and other services.

Council staff were also found to be helpful, approachable, well motivated and committed. This supported a recent survey of customer satisfaction, which indicated the service was in the top quartile of London Authorities.

The Audit Commission rated the Service overall as 'fair' with 'promising prospects for improvement'. Various recommendations were made to improve the Service further. In particular, concerns were raised that the Unitary Development Plan needed to be subjected to a formal review.



MEETING DATE ITEM

COUNCIL 13 JULY 2005 8(V)

# ANNUAL REPORT OF THE HOUSING OVERVIEW AND SCRUTINY COMMITTEE FOR THE YEAR ENDING MAY 2005

**Membership of Committee** – Councillors June Alexander (Chairman), Denis O'Flynn (Vice-Chairman), Peter Gardner, Barry Oddy, Alexandra Smith, Martin Smith and Barbara Reith.

Over the year we have met as a Committee on six occasions.

#### 1. BUDGET - 2004/2005

We met on two occasions during the year (in November 2004 and January 2005) in order to scrutinise the relevant parts of the Council budget at various stages of its implementation process. On each occasion the Head of Corporate Business Management or one her staff gave us an opportunity to be briefed on the papers before the meeting.

### 1.1 MEDIUM TERM FINANCIAL STRATEGY – 2005/06 BUDGET AND ASSOCIATED MATTERS

The Committee received a presentation from the Cabinet Member for Housing on the Medium Term Financial Strategy and the Budget. The Strategy aimed to minimise the Council Tax increase whilst improving local services. It was pointed out to Members that the financial settlement from Central Government was one of the lowest in Greater London. It was noted that the low financial settlement placed a greater burden on the Council to deliver high quality local services. The presentation also provided details of the finances for the Housing General Fund.



DATE ITEM

COUNCIL 13 JULY 2005 **8(Vi)** 

# ANNUAL REPORT OF THE SOCIAL CARE AND HEALTH OVERVIEW AND SCRUTINY COMMITTEE FOR THE YEAR ENDING MAY 2005

During the year under review, the Committee has met on six occasions and dealt with the following issues:

#### 1. BUDGETARY ISSUES

The Committee met on two occasions (in November and January) in order to scrutinise the relevant parts of the Council's budget and medium term financial strategy. Social Services officers and the Lead Member assisted the Committee in this task by providing information and guidance as appropriate. The Committee made a number of recommendations to the Cabinet on budgetary matters, particularly around the need to make provision for the Council's statutory obligations in areas such as Every Child Matters (see below) and mental health issues.

#### 2. SCRUTINY TOPIC GROUPS

The Committee has undertaken the following scrutiny reviews during the year:

#### 2.1 Adolescent Mental Health

- 2.1.1 This Group was chaired by Councillor Yve Cornell and the other members of the Group were Councillor Jeff Brace, Councillor Wendy Brice-Thompson and Councillor Graham Price.
- 2.1.2 The full Group met on two occasions including a briefing on adolescent mental health from an officer of the London Development Centre for Mental Health. Additionally, the chairman, accompanied by the Principal Overview and Scrutiny Officer, held three further meetings with both Council and North East London Mental Health Trust (NELMHT) officers.

- 2.1.3 The Group have framed several recommendations concerning issues such as the funding of the Council's Early Intervention (in psychosis) team, mental health training for housing staff and the inclusion of mental health issues within the Havering schools' curriculum.
- 2.1.4 It is planned for the Group's report to be presented to the Committee at its meeting in June 2005.

#### 2.2 Children in Need

- 2.2.1 This Group was chaired by Councillor Eileen Cameron and the other members of the Group were Councillor Wendy Brice-Thompson, Councillor Eddie Cahill and Councillor Eileen Cameron. At later meetings, Councillor Cahill was substituted by Councillor Andrew Curtin.
- 2.2.2 The Group focussed their review on four main areas within children in need children affected by eviction, children with disabilities, Traveller families with children and young carers.
- 2.2.3 The Group met on five occasions. The Group met with officers from a number of different department including Housing, Social Services and the Travellers' Education Service. The Group also held a useful discussion on the issues with officers from Havering Primary Care Trust (PCT).
- 2.2.4 The Group have formed a number of recommendations covering each aspect of their review as outlined above. It is planned for the Group's report to be presented to the Committee at its meeting in June.

#### 2.3 Modern Matrons

- 2.3.1 This Group was chaired by Councillor Graham Price and the other members of the group were Councillor Eileen Cameron, Councillor Graham Carr and Councillor Yve Cornell.
- 2.3.2 The Group wished to learn more about the various roles and responsibilities of the matrons' service in order that they were better able to explain to constituents that a matron should often be their first contact in resolving a hospital-related complaint or query.
- 2.3.3 The Group met on three occasions and were able to meet with matrons and officers from all three local health trusts Barking, Havering and Redbridge Hospitals NHS Trust (BHRT), Havering PCT and NELMHT.
- 2.3.4 The Group have made recommendations both to the Council and the health trusts on areas including the accessibility of contact details for matrons, profile raising measures and funding issues.
- 2.4 Vulnerable Persons' Protocol (joint topic group with Housing Overview and Scrutiny Committee)

- 2.4.1 This Group was chaired jointly by Councillor Yve Cornell and Councillor June Alexander (chairman of the Housing Overview and Scrutiny Committee). The other members were Councillors Wendy Brice-Thompson, Councillor Pat Mylod, Councillor Barry oddy and Councillor Denis O'Flynn.
- 2.4.2 The Group first met in May 2005 in order to scrutinise the revised version of the Council's policy for the protection of vulnerable people.
- 2.4.3 It is planned for the Group's report to be presented to the Committee at its meeting in June 2005.

#### 3. EVERY CHILD MATTERS

- 3.1 Updates to Committee The Committee twice (in September and February) received updates from the Head of Children's and Families Services. These presentations detailed the Council's response to the Government's Every Child Matters agenda that had been formulated as a result of the inquiry into the death of Victoria Climbie.
- 3.2 Joint Working Party Given the scale and importance of the measures required to be taken by the Council in response to the Every Child Matters agenda, a joint working party with the Education Overview and Scrutiny Committee was established in February 2005. This working party, chaired by Councillor Yve Cornell has now met on four occasions. The working party has discussed with both Education and Social Services officers the options for a Children's Trust in Havering. The working party has also met with a senior officer from London Borough of Hammersmith & Fulham in order to receive details of the Children's Trust already in operation in that area.

#### 4. HEALTH SCRUTINY

The Committee have worked closely with health service colleagues during the year. Specific issues on which the committee have held discussions with the local Health Trusts include:

- 4.1 Hospital Cleanliness and MRSA In November the Committee received a presentation from the Director of Nursing at BHRT on the various issues surrounding the MRSA virus and hospital cleaning in general. A wide variety of issues were discussed including the Trust's response to recent media coverage, the use of alcohol gel to encourage better hand washing in hospitals and proposed changes to further reduce the spread of infection.
- 4.2 St George's Hospital In January, the chairman, chief executive and other officers from Havering PCT attended a meeting of the Committee in order to give an update on the latest position concerning St George's Hospital. The PCT officers indicated that their preferred option was to transfer most services currently provided at St George's to Harold Wood Hospital. A new primary care centre would be located in the Hornchurch area. Formal consultation on these proposals had not commenced as yet as the project plans were still being refined and worked on.

- 4.3 New Oldchurch Hospital Discussions are ongoing with BHRT re the Committee receiving an update on progress with the construction of the new Oldchurch hospital. It is hoped an event, possibly including a tour of the site, will be held in late May or early June. In line with health scrutiny guidance, this review would also be open to scrutiny Councillors from other Councils affected by the new hospital.
- 4.4 NHS Training At the start of the year, the Committee received a training session on systems and structures in the local NHS. This was well received by Members who found the session to be very informative.

#### 5. PATIENT AND PUBLIC INVOLVEMENT FORUMS (PPIFs)

5.1 The Committee has worked closely during the year with members of the forums for the local area. Forum members regularly attend meetings of the Committee and also participated in the meeting with modern matrons organised as part of the topic group review. In addition, the chairman and principal overview and scrutiny officer have met privately with members of the BHRT and Havering PCT forums in order to discuss methods of joint working. A similar meeting was held with the Director and a support officer from the CEMVO forum support organisation. The principal overview and scrutiny officer regularly attends public meetings of the forums either to give a short talk on the work of the committee or to observe what issues are raised by the public.

#### 6. RAISING THE PROFILE OF THE COMMITTEE

- 6.1 When the Committee's work programme was being drafted a large number of local community and voluntary organisations were contacted in order to make them aware of the Committee and ask for their views on what issues should be scrutinised. While some useful submissions were received, the overall number of replies to this exercise was somewhat disappointing.
- 6.2 The chairman has sought to get the various magazines produced by the local health trusts to give publicity to the work of the Committee. In November, an interview with the chairman, vice-chairman and principal overview and scrutiny officer was featured in the Havering PCT's Prime Times magazine. Interviews have also been given for similar publications produced by BHRT and NELMHT and it is hoped that these will be featured shortly. It is also planned for an article and photograph of the matrons who met with the scrutiny topic group to be featured in the May issue of the Council's Living in Havering publication.

#### 7. OTHER MATTERS CONSIDERED

- 7.1 Reprovisioning of Services for the Elderly and Physically Disabled In September, the Head of Health and Social Care updated the Committee on the proposed reprovision of these services and Members noted the latest situation.
- 7.2 Performance Information The Executive Director for Social Services has regularly presented to the Committee on a wide variety of performance issues. Members have made use of their monthly performance monitoring information packs in order to view

trends and highlight issues on which they would like the Executive Director to give further explanation.

- 7.3 Home Care Services In January, the Head of Health and Social Care gave a presentation on the Council's home care services. There were now regular reviews of the services provided to residents and there had been a large investment in training for the service. The Committee were also informed of future aims and plans for the service.
- 7.4 Good Practice Guidelines Consultation on Health Service Variations The Committee was presented with a document giving guidelines on how consultation on proposed health service changes could be dealt with across North East London. The Committee approved the adoption of these guidelines.
- 7.5 Ten Year Strategy for Childcare The Committee recently considered a report on the Council's ten year strategy for childcare which seeks to offer flexible, accessible, affordable and high quality childcare for all parents who need it. The strategy also built on the requirements of the Every Child Matters programme.



### COUNCIL

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### 13 July 2005

#### REPORT OF THE CHIEF EXECUTIVE

SUBJECT: ANNUAL REPORT OF THE MEMBER CHAMPIONS, 2004/05

#### 1. SUMMARY

1.1. In this report the Council's Champions, Councillors Andrew Curtin, Keith Darvill, Patricia Mylod and Daryl Williams will inform the Council of their activities and achievements over the last year and their aims for the next year.

#### 2. RECOMMENDATION

- 2.1 That the Council receive the report of the Diversity Champion.
- 2.2 That the Council receive the report of the Elderly Person's Champion.
- 2.3 That the Council receive the report of the Historic Environment Champion.
- 2.4 That the Council receive the report of the Younger Person's Champion.

#### 3. BACKGROUND

- 3.1 The Council established three posts of Member Champion on 19 May 2004 and made the following appointments
  - Councillor Keith Darvill as Champion for Diversity Issues,
  - Councillor Pat Mylod as Champion for the Elderly and
  - Councillor Daryl Williams as Champion for Younger Persons
- 3.2 It was noted that these Champions would promote the profile of and be a positive focus to the Council's ongoing commitment to ensure that full consideration was given to the needs of both younger persons, the elderly and the disabled and disadvantaged including minority groups, in all aspects of Council activities.

3.3 The Council established the post of Champion for the Historic Environment on 8 December 2004 and appointed Councillor Andrew Curtin to that post on 23 March 2005.

#### 4. AIM OF THE ROLE

4.1 The Champions would liaise with the relevant sections of the community and their representative organisations and represent their views to the Council across all aspects of its activities. They would act as a positive focus for the local community at elected, non-executive Member level.

#### FINANCIAL IMPLICATIONS AND RISKS

There are no financial implications or risks arising from this report.

#### LEGAL IMPLICATIONS AND RISKS

There are no legal implications or risks arising from this report.

#### **HUMAN RESOURCES IMPLICATIONS AND RISKS**

There are no human resources implications or risks arising from this report.

#### **EQUALITIES AND SOCIAL INCLUSION IMPLICATIONS**

The Champions role is to promote the profile of and be a positive focus to the Council's ongoing commitment to ensuring that full consideration is given to the historic environment, the needs of younger persons, the elderly, the disabled and disadvantaged including minority groups, in all aspects of Council activities.

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STEPHEN EVANS
Chief Executive

#### **Background Papers List:**

Council Report, 19 May 2004 (Additional Overview and Scrutiny Committee and Member Champions)

Council Report, 8 December 2004 (Amendments to the Constitution) Minutes of the Meeting of the Council of the London Borough of Havering, 23 March 2005



### COUNCIL

### 13 July 2005

#### ANNUAL REPORT OF THE DIVERSITY CHAMPION, 2004/05

#### 1. SUCCESSES

- 1.1 I have met with local groups including the Havering Association for Disabilities (HAD) and members of the former Havering Race Equality Partnership, in order to outline my role and raise the profile of the Council's Diversity Champion. I have also held discussions with residents in order to pursue issues in relation to access and street furniture, which can create unnecessary hazards for those with disabilities, particularly those who are partially sighted or without sight. I am Trustee and Vice Chair of Havering Sight Action and have pursued issues in relation to diversity in that forum.
- 1.2 I am working to address the problems associated with monitoring racist incidents in schools. This issue has been highlighted through the Education Overview and Scrutiny Committee. As the Diversity Champion I am closely monitoring the statistics and trying to raise awareness within our schools to ensure better reporting of racist incidents. I am liaising with the Property Section in order to monitor the Council's progress on the requirements of the Disability Discrimination Act, ensuring that the Council is making progress and fulfilling its statutory obligations.
- 1.3 I recently attended a Neighbourhood Renewal Conference and found it useful that diversity; the localist agenda and neighbourhood renewal could be effectively used as a means of engaging the many hard to reach groups in the Borough. When considering the structure and governance of Area Committees, the Council should give particular thought to encouraging groups within the voluntary sector. In addition to these activities, as a member of the Harold Hill and Harold Wood Area Committee, I have worked with colleagues to facilitate new bus parking bays so that disabled residents can move more easily from pavement to bus. I intend to use my role as the Diversity Champion to encourage expansion of this programme throughout the Borough.
- 1.4 I have recently attended the Borough's Corporate Equality and Diversity Group, which are making significant progress on a wide range of diversity issues. The Group meets regularly and I intend to participate actively with

it in the future and use it as a catalyst for change. The Group has made considerable progress over the past year in raising Diversity issues with the Borough's employees and in the wider community.

#### 2. CHALLENGES

- 2.1 Havering's black and minority ethnic population will increase significantly in the future. This is an important issue for the Borough and presents many challenges and benefits including a more culturally diverse community. These issues need to be prominent in the Borough's strategic planning. One of my challenges for the forthcoming year is to help to facilitate the Borough's Black and Minority Ethnic Groups to re-ignite the Race Equality Partnership so that it can work effectively. I would like to work closely with the Equalities and Diversity Officer, once the post is filled, to ensure that we formulate priorities for the Council activities in our work with disabled, black minority ethnic and lesbian, gay, bisexual and transsexual groups.
- 2.2 I plan to work towards raising the issue of disabled access at the Borough's main stations by renewing the campaign to restore lifts and improve access at these stations. I will be working to build a relationship with train operators and the Strategic Rail Authority to ensure the programme of making all stations fully accessible to the disabled is brought forward. I plan to work with local supermarkets to try and decrease the misuse of disabled parking bays in supermarket car parks. I support 'Baywatch', a national campaign to reduce or eliminate the inappropriate use of parking bays by able-bodied people.
- 2.3 The Government introduced the Equality Bill into the House of Lords on 18 May 2005. It:
  - Establishes a Commission for Equality and Human Rights as a single organisation to replace the Equal Opportunities Commission, the Commission for Racial Equality and the Disability Rights Commission;
  - Outlaws discrimination on the grounds of religion or belief in the provision of goods, facilities, education, the use and disposal of premises, and the exercise of public functions;
  - Requires local authorities to promote equality of opportunity between men and women and prohibit sex discrimination in the exercise of public functions.

This legislation will place statutory obligations on the Council, which will add a new dimension to the role of Champion in the year ahead and

looking further into the future. I will endeavor to inform members of developments and how it will impact on our activities as the law changes.

#### 3. COUNCIL ACTION REQUIRED

3.1 The role of Champion can enhance and have a positive effect in promoting diversity throughout the Borough. Resources need to be allocated to support the role of the Champions. Resources are required to facilitate outreach work in order to reach these 'hard to reach' groups and to increase publicity for the role, whether it is through coverage in Living in Havering, or through a press campaign. The Council can raise the profile of its Champions with relatively low cost and this is something Council should think seriously about if the role of 'Champion' is to be successful.



### **COUNCIL**

### 13 July 2005

#### ANNUAL REPORT OF THE ELDERLY PERSON'S CHAMPION, 2004/05

#### 1. SUCCESSES

- 1.1 I was able to commission some research from officers in order to gain information on what other Local Authority champions were doing. This has informed my role to an extent and gave me useful information on the work being carried out by other Local Authorities.
- 1.2 It takes time to build trust. Therefore the majority of my time has been spent making contact with and creating lines of communication with Havering's elderly residents. I have worked with our Borough's elderly residents in order to identify the issues of importance to them. Issues such as home closures, crime, paving, funding for social events and accommodation to meet in, transport and ageism. I hope that in my next year as Champion I will be able to raise the profiles of these issues and examine and report on what can be done to tackle these problems in relation to the elderly.
- 1.3 I have written to all the elderly persons groups in the borough and have published notices in various publications such as the Hornchurch Residents Association Focus and the Upminster and Cranham Residents Association Bulletin. An article in the Romford Recorder and Living in Havering also highlighted the role of all Champions. There are some hard to reach groups such as ethnic groups, that I have been unable to maintain contacts with after my initial letters. I hope to focus on targeting these groups in my next year as Elderly Person's Champion.
- 1.4 I have attended a range of meetings, for example the Pensioner's Forum, Retired Persons, Good Companions, Alzheimer's and other, in order to raise the profile of the Elderly Person's Champion and to ensure that our elderly residents know that I am available to help them.
- 1.5 I also sit on a range of bodies such as the Havering Association for People with Disabilities. I am currently involved in the Active Ageing Group which consists of the Havering Association of Voluntary and Community Organisations (HAVCO), Age Concern Havering, Havering Primary Care Trust and the Citizens Advice Bureau. The Active Ageing Group is a multi-agency group that aims to promote ways of keeping elderly people active and independent. They promote initiatives to prevent accidents in the home and arrange exercise classes which take place in nursing and residential homes, but are also open to

- members of the public. The classes are also adapted to suit varying levels of mobility.
- 1.6 I also act as a voice for our elderly residents on the Older People 'Active Citizenship' Best Value Review. The Best Value Review aims to achieve a vision and strategy of active citizenship for elderly people. A cross-cutting strategy is needed to ensure the perspective of elderly people is properly reflected in corporate planning and policy making. The review also aims to achieve consultation with elderly people, a clear plan which recognises the needs of elderly people beyond health and social care and effective partnership working, especially with the health and voluntary sector.
- 1.7 I have also visited Nottingham City Council and Shropshire County Council to learn how they achieved Beacon status. I found these trips extremely productive and was able to look at innovative ideas from these Councils. I hope that Havering Council will be able to take some of their best practices on board.

#### 2. CHALLENGES

- 2.1 Raise the profile of issues that concern the elderly such as home closures, crime, funding for social events and accommodation to meet in, transport and ageism.
- 2.2 Continue my involvement in the Older People 'Active Citizenship' Best Value Review.
- 2.3 Create effective communication lines with hard to reach groups of elderly people in our community.
- 2.4 To increase elderly people's participation in clubs by increasing the number of activities available for the elderly residents in the borough for example organised walks, painting clubs and pub lunch clubs.

#### 3. COUNCIL ACTION REQUIRED

- 3.1 There needs to be a corporate will at the Senior Management level, for the role of Champions.
- 3.2 Council officers should look into the issue of funding elderly groups, specifically in terms of pump priming, supporting these groups with their accommodation arrangements, perhaps leasing premises at a lower rate or free of charge which would allow these groups to meet more frequently and properly.
- 3.3 Funding and some thought should be given to producing a booklet for all elderly residents with details of recommended trades' people (given by their peers), that elderly persons could employ with confidence.

I look forward to the coming year with confidence.



# COUNCIL

# 13 July 2005

# ANNUAL REPORT OF THE HISTORIC ENVIRONMENT CHAMPION, 2004/05

# 1. SUCCESSES

- 1.1 Successes in the last months have included securing Arts Council England and Bridge House Trust funding for the Caribbean Carnival on themes associated with history of Hornchurch on 17 July 2005 and the success of participatory art provision based on local heritage at the heart of Upminster library refurbishment. I have collaborated with London Open House on development of the London Exemplar Programme which will be aimed at supporting the work of Councillors on Regulatory Services Committees throughout London. I ensured that 2005 is marked as the 540<sup>th</sup> anniversary of the Liberty of Havering and the 40<sup>th</sup> anniversary of the London Borough of Havering.
- 1.2 The establishment of the Hornchurch Festival with heritage input and the establishment of Historic Buildings and Landscapes Officers posts. The Conservation based approach to the restoration of Langtons Gardens, the ongoing restoration of Fairkytes and the establishment of the Libraries Writer in Residence Scheme with focus on creative use of heritage in its first year. Success in securing Regional Arts Lottery and WREN funding for the first round of Fairkytes restoration.
- 1.3 Attracted Studio 3 Arts who are now based in National Trust Rainham Hall. The 'Painted Houses' programme now runs alongside the London Open House event. Havering had one of the largest number of properties in London in the London Open House event of 2004.

#### 2. CHALLENGES

- establish a written ideal for culture and clear articulation of its relationship to other areas of the life and future for the borough.
- articulate a clear ideal of towns
- combine historic character with thoughtful contemporary design in urban centres

- resolve issues around libraries staffing
- reflect the intense interest in local history in the work of the local authority.

# 3. COUNCIL ACTION REQUIRED

3.1 The Council should work with the Local Strategic Partnership to issue an addendum to the Community Strategy outlining how culture is central to all of its aims. The Council will need to articulate an ideal for Havering towns and villages and adopt the Council approved Heritage Strategy and the recommendations of the Hornchurch Conservation Appraisal (July 2004). The level of conservation advice in Development Control should be improved and the Council publication 'Living in Havering' could be used as a means of explaining the historic and other associations of street names in Havering.

# **CHAMPION'S REPORT 2004-2005**

# THE HISTORIC ENVIRONMENT

This report places the Historic Environment in its broader context of the Havering Community Strategy and the work of the Havering Local Strategic Partnership, the seven share priorities agreed between local and central government, policy in culture, and the development of a sense of idealism about towns, villages and the city for Havering.

The Havering Local Strategic Partnership outlined broader goals that society in the borough set itself in the Borough's Community Strategy. The historic environment is an important aspect of the culture of the borough, and it is also an important and formative part of our towns and villages and the city within which we exist.

In this light, the historic environment cannot be examined in isolation from its relationship to the Community Strategy and the seven shared priorities between national and local government, policy in culture and the ideals that we associate with towns, villages and our city.

This report makes five main recommendations;

- 1. That the Council adopts its approved Heritage strategy.
- 2. That the Council adopts the recommendations of the Hornchurch Conservation Area Appraisal produced in July 2004.
- 3. That Havering Local Strategic Partnership issue an addendum to the Havering Community Strategy outlining the central contribution that culture makes to the achievement of all six of its overarching aims and that of Social Inclusion in accord with the Council motion approved in October 2001. An appendix (Appendix 1) is attached which may be of assistance in this.
- 4. That the Council formulate a policy statement expressing an ideal for towns and villages. An appendix (Appendix 2 is attached, which might serve as a basis for discussion.
- 5. That the Council use its 'Living' publication to explain the historic and other associations of road names in the borough.

The report is divided into 11 sections;

- 1. English Heritage
- 2. The Historic Environment
- 3. Historic Environment Champions and Government
- 4. Historic Environment Champions aims and role
- 5. An outline background to the Historic Environment in Havering
- 6. The Historic Environment and Culture
- 7. The Historic Environment and the Havering Community Strategy
- 8. The historic Environment and CPA

- 9. Havering, the role established for Historic Environment Champions by English Heritage and areas for work in 2005-2006
- 10. Appendix 1: Policy Statement Culture.
- 11. Appendix 2: Policy Statement Towns and Villages

# (1) English Heritage

English Heritage is the body that the Government has made responsible for implementing and interpreting Government policy in the Historic Environment sector and for developing strategic initiatives to benefit it.

# (2) The Historic Environment

English Heritage defines the Historic Environment as "historic buildings and landscapes and other physical survivals of our past" (1) and continues that "it is a collective memory, containing an infinity of stories, some ancient, some recent: stories written in stone, brick, wood, glass, steel; stories inscribed in the field patterns, hedgerows, designed landscapes and other features of the countryside." (2)

# (3) Historic Environment Champions and Government

The Department of Culture, Media and Sport has encouraged local authorities to appoint Historic Environment Champions since 2001.

# (4) Historic Environment Champions – aims and role

English Heritage say that Historic Environment Champions will;

- "Help unlock the untapped potential of the local historic environment
- Provide leadership for heritage issues within the authority
- Join up policy between departments across the local authority and ensure the historic environment is taken into account in the development of all the authority's policies and forward strategies
- Develop a close working relationship with the Design Champion, ensuring that the Authority has a seamless and coherent approach to the built and historic environment
- Identify opportunities for the Authority to use the historic environment in the pursuit of its wider corporate objectives" (3)

In further detail, English Heritage gives the following description of the role of the Historic Environment Champion;

"The role of the Historic Champion is to persuade both colleagues in the local authority and the wider community that the historic environment offers many opportunities to improve the quality of life for everyone. The Champion will therefore ensure that the historic environment plays a key role in the activities of the local authority in terms of policy development and service delivery, and that both Members and officers of the council are able to make decisions fully

informed of both the opportunities and implications for the historic environment.

# The Champion will:

- Ensure that Cabinet portfolio holders and senior officers (including the Chief Executive) are aware of historic environment issues and opportunities as they relate to their service
- Promote the value of the historic environment as a catalyst for urban and rural regeneration and neighbourhood renewal
- Be alert to the opportunities for the historic environment to attract inward economic investment and funding
- Ensure that relevant historic environment issues are taken into account in the preparation of all relevant corporate strategies and local development frameworks, including Community Strategies prepared by Local Strategic Partnerships
- Ensure that the provision of historic environment expertise is adequately resourced to enable the continuity and quality of service to be maintained
- Work with officers in the planning service to ensure that new development in historic areas responds creatively and sympathetically to its environment and ensure quality assurance, compliance and enforcement where necessary
- Ensure that the Authority's key policies, such as education, highways management, tourism and culture take proper account of the local and regional historic environment
- Work with officers and colleagues in the Authority to develop a Conservation Management Statement or Strategy
- Ensure that good practice within the Authority relating to heritage and the historic environment is shared, and that examples of such practice from other authorities are brought to the attention of the relevant Members or officers
- Work closely with corporate property officers and other colleagues and Members to ensure a positive and long-term strategic approach to the management and conservation of the Authority's own historic estate and to ensure that it is appropriately identified and recorded
- Ensure that all relevant colleagues within the Authority (both elected Members and officers) are aware of the available external expertise and advice from bodies such as English Heritage and the national statutory amenity societies" (4)

# (5) An outline background to the historic environment in Havering

The area currently defined as the London Borough of Havering has been settled for some 2,500 years. The south of modern-day Havering is one of the richest sources of archaeological evidence relating to the Bronze Age (ca. 600BC) onwards in London. During the Roman period (55BC-AD 410) there was a settlement called Durolitum in the Romford/Gidea Park area. The

north of the area was on the Roman road that linked London and Colchester. During the Saxon period (410-1066) the area was contained within two Saxon hundreds, subdivisions of counties relative to commercial and economic considerations. Becontree Hundred (west of the Ingrebourne River) and Chafford Hundred (east of it). By the eleventh century Havering had been established as a distinct Manor within Becontree Hundred, defined by the Beam River in the west and the Ingrebourne River in the east, stretching from the Thames in the south to the manor of the area, a Saxon royal hunting lodge, in the north of the region. Consequently Havering has existed in recognisably the same shape as it has today for over 1,000 years. Over time the village of Havering-atte-Bower developed around the royal hunting lodge, though Hornchurch was the main town in the area, with a monastic settlement and St. Andrew's Church, the church of the Manor of Havering. The Manor of Havering was a clearly defined Manor within Becontree Hundred and did not include Rainham, Wennington, Upminster, Cranham, Corbets Tey or North Ockendon, all of which were in Chafford Hundred.

The character of the Manor of Havering was largely defined by agriculture, hunting and the church. Hornchurch was a major centre for tanning and the leather industry, using the hides of animals farmed around Hornchurch, Upminster, Cranham and Corbets Tey. There is still a Leather Lane in Hornchurch and Hornchurch High Street was called Pell or Pelt Street.

Havering also had a second town, Romford, though it was subordinate to Hornchurch and largely served as a market town for produce from neighbouring parts of Essex and Hornchurch in the south. In 1247 Romford was granted a charter to hold a weekly market by the King and in 1250 he established a Whitsun fair in the town.

In 1465 the Manor of Havering was granted a Royal Liberty. This had a number of implications for local people. The area was removed from the Essex justice system and placed under direct royal jurisdiction. It also gave local traders and farmers freedom from tolls when sending their goods elsewhere. The reasons for the declaration of the Liberty are still being debated, but it is reasonable to assume that the monarch wished to have greater control of punishment for poaching in his hunting manor and also that the move was designed to gain favour with the farmers and landowners of Hornchurch and neighbouring areas in Chafford Hundred in the south and traders in Romford, as freedom from the need to pay tolls would have made their products cheaper when they took them for sale elsewhere, thereby supporting the economy of the Liberty and neighbouring areas in Chafford Hundred.

Over the sixteenth and seventeenth centuries the importance of Romford continued to grow, though it remained subordinate to Hornchurch within the Liberty. A number of significant houses existed in the Liberty, including Bretons Manor House, Dagnams and Gidea Hall. During the Tudor period Sir Anthony Cook, the owner of Gidea Hall, was tutor to the young King Edward VI, who spent much of his time at Pyrgo Palace near the royal palace in Havering-atte-Bower.

In the eighteenth century improved transport links with the capital stimulated a round of renovation and new building in the Liberty of Havering, facilitated by the comparatively safer and more comfortable travel that turnpike roads offered. There were two turnpike roads running through the Liberty, one along the former Roman road, now London Road, Main Road and Colchester Road, in the north and one running along the route of the current A13 in the south. Fairkytes, Gidea Hall, Bretons Manor House and Dagnams were all reworked in fashionable style during the eighteenth century. In the north of the Liberty Bower House was built by the architect Henry Flitcroft, with a landscape by Charles Bridgeman the greatest landscape designer of the Baroque period in England and murals attributed to Thornhill, the leading painter of his day. During the late eighteenth century the proprietors of Dagnams commissioned portraits from Reynolds and other leading artists of the Georgian period.

With the decline of Havering as a centre for royal hunting, the Liberty became a key centre for the new art of landscape and garden design which spread throughout England having been imported from Renaissance Italy and France, developing the tradition established by Bridgeman at Bower House in the 1720's.

At the end of the eighteenth century the great Regency landscape designer Humphry Repton moved into the Liberty of Havering to live at the junction of what are now Balgores Lane and Main Road in Gidea Park. Repton's main innovation was to introduce the idea of the intimate, ornately planted garden distinct from the park landscape that surrounded it into English landscape design, using plants often imported from the developing Empire. He also began using motifs drawn from Asian architecture in his garden architecture, and originated the idea for the exotic Brighton Pavilion. In Havering, Repton is believed to have designed the garden and surrounding park at Langtons House, Hornchurch, which was built in the late eighteenth century, the landscape at Gidea Hall (now Raphael Park) and Dagnams. Engravings of drawings of Langtons and Gidea Hall by Repton exist.

During the early nineteenth century progressive social change was reflected in the building of a new workhouse in Oldchurch in Romford in 1838, designed by Francis Edwards. The arrival of the railway in Romford in 1839 provided further impetus to the rise of the significance of the town in the Liberty in comparison to Hornchurch, and stimulated a further round of development as the rise of the turnpike road had done in the eighteenth century.

The middle of the nineteenth century saw the rise of the morally elevated Gothic Revival style in Havering, replacing the previously fashionable classically-inspired style, and associated with a number of progressive social and cultural concerns by thinkers at the time. In Hornchurch North Street Halls were built in Gothic style, as was Grey Towers – built on part of the Langtons estate. In Romford St. Edward's Church was rebuilt in the Market Place in the new Gothic Revival manner.

At the end of the nineteenth century the Liberty of Havering was dissolved in 1892 and Romford and Hornchurch separated for the first time since the Saxon period, and placed in the jurisdiction of the Essex justice system for the first time since the fifteenth century.

Progressive social ideas were further reflected at the end of the nineteenth and beginning of the twentieth century in the development of Arts and Crafts ideas in the Garden Suburb at Emerson Park and in Gidea Park, inspired by commitment to the importance of skilled labour in society and an egalitarian concern to create a better society with architecture and town planning seen as a key means of doing this. Both were also, no doubt, encouraged by the development of railway stations at Gidea Park and Emerson Park. On the Romford Garden Suburb in Gidea Park these ideas were particularly comprehensively expressed with the architecture combined with defined green spaces in Raphael Park and the golf course to prevent urban sprawl and houses built without servants quarters, reflecting new ideas on the nature of society at the time.

During the early part of the twentieth century an airfield was developed at Suttons Farm to the south of Hornchurch. During the Second World War it became one of the centres for the nation's fight against political extremism in the form of Nazi Germany. Encouraged by the development of the Underground at Elm Park a new "garden city" style suburb was built, developing the long tradition of garden-based development in the area.

With the end of the Second World War, the social idealism inherent in the Festival of Britain and contemporary political ideas was also reflected in the building of the Council housing estate on Harold Hill, predicated by Abercrombie's London Plan. The estate developed and placed in a new social and economic context many of the ideas that had characterised the rise of the Arts and Crafts garden suburb movement in Hornchurch and Romford, balancing high quality housing for working families with public open space for heath and recreation and incorporating cultural and health facilities within the plan. The estate was viewed as a model for social development in the future and senior politicians visited it to open facilities in it.

With the reorganisation of English local government in 1965, Havering was reestablished as a London borough, and Upminster, Cranham, Rainham, Corbets Tey, Wennington and North Ockendon included in it for the first time.

Themselves significant Saxon Manors, Rainham, Wennington, Upminster and North Ockendon also had churches established prior to the eleventh century. All are mentioned separately in the Doomsday Book of 1085, as was Cranham, while Hornchurch and Romford are subsumed under the entry for Havering. During the Middle Ages Rainham became a major stopping point on the pilgrim route to Canterbury, with a ferry crossing the Thames from the village. In the early eighteenth century the improved transport which stimulated new building in Havering, also resulted in the building of Rainham Hall in 1727. Rainham Creek was used for trade from Tudor times at least,

and evidence remains of Tudor, eighteenth and nineteenth century docking points there.

Rainham Village grew around the Saxon church. Wennington church has links to Caxton and the builder of Westminster Abbey, while North Ockendon church has significant funerary sculpture within it. St. Lawrence's Church in Upminster is believed to have been founded after the 7<sup>th</sup> century. The village enjoyed close links with the neighbouring Manor of Havering, particularly in terms of sending its livestock to market in Romford and relative to the leather trade in Hornchurch. The agricultural history of Upminster is reflected in the barn, now a scheduled ancient monument and believed to date from the 14<sup>th</sup> century. By the eighteenth century Upminster was home to a number of significant houses including New Place, Hoppeay Hall and Upminster Hall.

In the early nineteenth century Upminster Windmill was constructed, one of a number in the area at that time. The arrival of the railway in the twentieth century brought new development, including on the Gaynes Estate to the south of Upminster. Cranham stretched up from Cranham Hall to the village itself, divided into Cranham Lane (now Front Lane) and Back Lane (now Moor Lane) and had a thriving brick-making industry.

Over the second half of the twentieth century, the importance of Romford as the new economic, political and administrative centre of Havering has become established, balanced by the significance of Hornchurch as its historic and cultural centre.

# (6) The Historic Environment and Culture

The Government is clear that the Historic Environment is part of the nation's culture. The Department of Culture, Media and Sport defines Culture as;

- The performing arts and visual arts, crafts and fashion
- Media film, television, video and language
- Museums, artefacts, archives and design
- Libraries, literature, writing and publishing
- The built heritage, architecture, landscape and archaeology
- Sports events, facilities and development
- Parks, open spaces, wildlife habitats, water environment and countryside recreation
- Children's play, playgrounds and play activities
- Tourism, festival and attractions
- Informal leisure pursuits

Culture relates to the creative potential inherent in every individual, irrespective of race, creed, disability, gender or any other characteristic which may lead to their being marginalised in a society that does not place their intrinsic value at its heart. It is a powerful progressive social force in the aim of achieving a society that is inclusive, creative and prosperous.

In Havering, the Council accepts the broader definition of Culture provided by the Government, but in terms of its own services has in mind Sport, Heritage, Arts, Libraries, Parks and Entertainments when it uses the term "Cultural Services".

National and regional policy makers are clear that Culture plays a central role in achieving broader social, economic and environmental aims. In 2002 the Local Government Association (LGA) and the Government agreed seven shared priorities in which they believed it was most important to deliver tangible improvements. Policy makers have demonstrated how Culture is central to progress in all of them. The seven shared priorities are;

- Education
- Services for Children and older people
- The Environment
- Promoting economic vitality
- Health
- Public Transport
- Crime

Thought on the central role of Culture in relation to these goals can be found in a number of sources. (5)

With specific reference to the Historic Environment, DCMS argue that it supports Education, that it "has immense value as an educational resource, both as a learning experience in its own right and as a tool for other disciplines. Whether at school, in further and higher education or in later life, the fabric of the past contributes a vast reservoir of knowledge and learning opportunities". (6) Local evidence in Havering shows that the Historic Environment can be a significant contributor to services for children and older people. In 2003 the borough's Arts Office worked with London Open House. East London Dance, the Queen's Theatre and the Ford Motor Company to produce two innovative dance projects involving children inspired by historic buildings in the borough as part of the "Dancing Houses" project associated with London Open House. In 2004 the Arts Office initiated an annual exhibition of children's art inspired by the historic environment to run alongside London Open House. Also in 2004 the borough's Parks Department worked with the Healthy Walks Coordinator and the Arts Office on a walk through a number of the borough's historic parks and landscapes aimed specifically at the over 60's. The historic environment clearly relates to the contemporary environment and studies have argued that the interpretation and conservation of the historic environment as the basis of our modern environment improves the latter. (7) English Heritage and DCMS have both argued that the Historic Environment is an important catalyst for economic regeneration. (8) Local evidence demonstrates how the historic environment can be used as an attractive and accessible basis for projects aimed at improving health. The dance and walking projects already referred to promote physical health, as do walks around towns in the borough focused on the exploration of local history, such as the Hornchurch Walk. between arts and literature and mental health is well established, (9) and the

2004 Libraries Writer in Residence project using local history as a source of inspiration for local people, and the ongoing focus on participatory art based on local history as part of the libraries refurbishment programme, clearly use the historic environment as a basis for projects which foster mental health. In that the historic environment has been used as a basis to encourage people to walk, it can also be used to promote the priority of public transport. English Heritage argue that the conservation of the historic environment helps to reduce anti-social behaviour by fostering civic responsibility and citizenship. (10).

The historic environment also plays a key role in other policy areas that are important to Havering.

# Cultural Diversity and Community Cohesion

The Association of London Government ALG) has identified the promotion of cultural diversity and community cohesion as a key aim of cultural provision in London (11), emphasising the particular priority of the promotion of cultural diversity in London "where just over 40% of London's population are from an ethnic group other than white British" (12) and "more than 300 languages are spoken in London schools." (13) The Government has recently emphasised its commitment to race equality and community cohesion in the Home Office White Paper "Improving Opportunity, Strengthening Society" (2005), stating its aim to be "to ensure that people are not discriminated against because of their race or religion, and that all can make a full contribution to our society. (14) This is particularly important for Havering, both for its own sake and because of the demographic changes which will occur within it in the coming years and we welcome new people to our communities, which is important to our culture, society and economy. The historic environment has an important part to play in the promotion of cultural diversity in Havering. The great Regency landscape designer Humphrey Repton, who lived in Havering, introduced Asian motifs into his parks and gardens, and this can be used as an inspiration for art, activities and design in parks and gardens in modern Havering. In 2005, Mas-O-Rama, one of Britains leading Caribbean Carnival Arts groups, also based in Havering, successfully applied to Arts Council England for Lottery funding for a project that links their work to nautical associations in the historic environment of Hornchurch via the role of the spire of St. Andrew's Church, Hornchurch, acting as a guide for shipping on the Thames setting off for and returning from exotic destinations in previous times.

# Social Inclusion

The association of Culture with the intrinsic value of every individual clearly has implications for the relationship of the historic environment to social inclusion. First of all it is clearly the case that the historic environment of all residents is important, though there are varying possibilities and pressure relating to it in different parts of the borough. Secondly the historic environment has a role to play in the inclusion of those with physical disabilities, sensory impairments and learning disabilities, among others,

within society. English Heritage has produced guidance relating to access to buildings of historic significance for people with disabilities. (15)

# Towns and Villages

If our towns and villages are to be a reflection of the best of us as local communities, then it is important that they provide an ideal focus for the culture, and social concerns of local people, as well as commerce and the economy. The Historic Environment has an important part to play in this, enabling communities to develop organically with the grain of their past and clear local character rather than introducing the idea of conflict with the past into their development. Havering's work on the historic environment would be enhanced by a clearer statement of the ideals that the borough associates with towns and villages. An item is appended at Appendix 2 which may assist with this. The Council should also use its own publication 'Living' to explain the history behind and associations of road names in the borough to use heritage to foster a greater sense of pride of place in Havering.

# The Dynamism of East London

Havering will benefit from being identified as a dynamic part of a region that is itself a good place to live, work, invest in and visit. Culture will be central to this, with the area benefiting from being identified as somewhere that sport, the arts, libraries, parks and entertainments are of a high quality and accessible. The historic environment will be an important part of that, from the distinctive histories of the communities of Tower Hamlets and Newham, to the influence of Barking Abbey on the surrounding area, the parks and properties of Redbridge and the particular history of the Manor, Royal Liberty and now London Borough of Havering and the Hundreds of Becontree and Chafford that it emerged from.

# Thames Gateway

The GLA is funding research to identify the level and type of cultural investment currently in the Thames Gateway. The ALG is committed to producing a cultural blue print for the Thames Gateway area in conjunction with partners. (16) An understanding of the rich historic environment of the whole area would be of enormous benefit in improving the quality of life of residents of Rainham and Wennington and South Hornchurch Wards in the future, and provide a backdrop for possible improvements on the Mardyke Estate. It would also help to establish a fruitful relationship between the Thames Gateway area and other parts of Havering, most particularly Hornchurch – which serves as a major cultural centre for the whole of the East London area.

# (7) The Historic Environment and Havering Community Strategy

Havering's Community Strategy contains six overarching priorities and a key commitment to social inclusion. The six overarching priorities are;

- Increased community participation
- Better health and welfare
- Amore prosperous community
- Improved lifelong learning
- A safer community
- A high quality environment

All but one of these aims coincide with the seven priorities shared by local government and national government. We noted how national and regional policy makers understand that Culture and the historic environment which is an important part of it plays a central part in achieving these goals.

In October 2001 the Council approved a motion, which agreed to ensure that Culture was an integral part of the overarching six priorities in the Community Strategy. Unfortunately this did not occur, and it would be of enormous benefit to the historic environment if an addendum were added to the Havering Community Strategy demonstrating how this was the case in each of its main areas. A policy statement on Culture, which would form the basis of this work, is attached as an appendix to this report.

# (8) The Historic Environment and CPA

The culture block (including Historic Environment) in the CPA process is to be given equal weighting with other key areas of society in future CPA rounds. Best Value Indicators 219b (Preserving the Special Character of Conservation Areas: Character Appraisals) and 219c (Preserving the Special Character of Conservation Areas: Management Proposals) relate to the historic environment. Government expects that Local Strategic Partnerships will incorporate Culture Strategies within their Community Strategies. Havering has not done so and, indeed, does not have a Culture Strategy. The proposal to issue an addendum to the Community Strategy outlining how Culture (including historic environment) contributes to all of the goals within it, based on the information contained in the policy statement included as an appendix to this report, made in the previous section would, therefore, also help the authority to improve its CPA rating in advance of the preparation of a proper Culture Strategy to be incorporated within the Community Strategy.

# (9) Havering, the role established for the Historic Environment Champion by English Heritage, and areas for work in 2005-2006

Progress in Havering in relation to the tasks set for Historic Environment Champion by English Heritage.

Ensure that Cabinet portfolio holders and senior officers (including the Chief Executive) are aware of historic environment issues and opportunities as they relate to their service.

The structure and contents of this report should begin to fulfil this task.

<u>Promote the value of the historic environment as a catalyst for urban and rural</u> regeneration and neighbourhood renewal.

There is strategic commitment to the value of the historic environment in the Romford Urban Strategy and documentation relating to Rainham Village and Thames Gateway in Havering and the development of an Urban Strategy for Hornchurch. A successful English Heritage/London Borough of Havering Historic Environment Regeneration Scheme (HERS) is operational in Rainham Village. The Council's commitment to participatory art based on the historic environment of the various communities in the borough being at the heart of the libraries refurbishment programme coupled with its commitment to libraries being at the heart of the community, means that it can use the heritage and arts focus of the refurbishment programme to foster regeneration in all of the communities of the borough.

# Be alert to the opportunities for the historic environment to attract inward economic investment and funding

The borough has worked with partners, including St. Andrew's Church (Hornchurch), Central Upminster Regeneration (CURE) and St. Mary Magdalene Church (North Ockendon) to attract prestigious Heritage of London Trust money to specific conservation projects at North Street Halls in Hornchurch, Parklands Bridge in Upminster and St. Mary Magdalene Church. Very significant partnership funding for the first stage of the restoration of Fairkytes in Hornchurch was attracted from the Regional Arts Lottery Programme and WREN. Impressive investment was secured from English Heritage into the HERS programme in Rainham. Studio 3 Arts were attracted by the borough to move to the National Trust Rainham Hall, resulting in a significant increase in investment in the borough by Arts Council England and the Association of London Government. There should be continued opportunities to gain investment in Rainham stimulated by the historic environment. In Hornchurch conservation plans and funding bids are being prepared to further the restoration of Fairkytes and Langtons Gardens in the context of the Hornchurch Urban Strategy. Opportunities for investment into the historic environment are being pursued by local voluntary groups Upminster Windmill Preservation Trust Ltd., and Havering Museum Ltd., with the assistance of the Council.

Ensure that relevant historic environment issues are taken into account in the preparation of all relevant corporate strategies and local development frameworks, including Community Strategies prepared by Local Strategic Partnerships.

The character of this report is intended to facilitate creative thought on the role of the historic environment in relevant corporate strategies. A heritage focus group is contributing to work on the borough's Local Development Framework. The adoption of the borough's approved Heritage Strategy would assist with this, and it is recommended that this is facilitated.

Ensure that the provision of historic environment expertise is adequately resourced to enable the continuity and quality of service to be maintained.

Historic environment expertise in Havering rests with the Conservation Coordinator, for the provision of strategic and policy guidance, the Historic Buildings and Landscapes Officer, who pursues restoration projects on Council-owned assets (initially those falling within the remit of Cultural Services) and the Local Studies Librarian. Chronic under-staffing in the Library Service has prevented the Local Studies Librarian from fulfilling his duties effectively, but this is to be resolved in the 2005-2006 financial year by extra funding being provided for front-line library staff from the Council's budget for CPA improvement. Recent increases in funding for the Parks Service have increased its ability to maintain and enhance the borough's historic parks and gardens and the buildings within them, though it is regrettable that the provision at Langtons Gardens seems to have been reduced recently with the withdrawal of the assistant gardener post.

Work with officers in the planning service to ensure that new development in historic areas responds creatively and sympathetically to its environment and ensure quality assurance, compliance and enforcement where necessary.

Work is ongoing to enable the planning service to develop its role in this area. Adoption of the recommendations of the Hornchurch Conservation Area Appraisal (July 2004) would assist greatly with this in the borough's historic centre.

Ensure that the Authority's key policies, such as education, highways management, tourism and culture take proper account of the local and regional environment.

The character of this report, including the broader context within which national and regional policy makers see the historic environment placed as part of our culture, is intended to support the Authority in doing this.

Work with officers and colleagues in the Authority to develop a Conservation Management Statement or Strategy.

An area for examination in 2005-2006.

Ensure that good practice within the Authority relating to heritage and the historic environment is shared, and that examples of such practice from other authorities are brought to the attention of the relevant Members or officers.

This report itself contains examples of good practice in relation to the historic environment in Havering and can form a foundation for examination of work in Havering and elsewhere in 2005-2006.

Work closely with corporate property officers and other colleagues and Members to ensure a positive and long-term strategic approach to the management and conservation of the Authority's own historic estate and to ensure that it is appropriately identified and recorded.

The borough's Heritage Strategy have been commended by local authority conservation coordinators from other boroughs and English Heritage officers. (17) The borough is developing long-term strategic approaches to the conservation and restoration of historic buildings and landscapes within its remit, beginning with Fairkytes and Langtons Gardens, reflecting the clear priority given to the development of the Hornchurch Urban Strategy.

Ensure that all relevant colleagues within the Authority (both elected Members and officers) are aware of the available external expertise and advice on the historic environment available from bodies such as English Heritage and the national statutory amenity societies.

An area for examination on 2005-2006.

#### References -

- 1. English Heritage, "The Historic Environment: A force for our future", 2001, p.7.
- 2. Ibid. p.7.
- 3. English Heritage, "A Guidance Note on Historic Environment Champions", 2004
- 4. Ibid
- 5. Local Government Association, "Cultural Services and the Shared Priorities", January 2004; "Creating Safer and Stronger Communities, the Contribution from Cultural Services", 2003. Arts Council England, "What's Art got to do with it?", May 2003. Association of London Government, "Culture and Communities", 2005. Commission on Architecture and the Built Environment, "The Value of Public Space", March 2004. Department of Culture, Media and Sport, "Culture at the Heart of Regeneration", June 2004; "Framework for the Future; Libraries, Learning and Information in the Next Decade", 2003. Government Strategy Unit, "Game Plan: A strategy for delivering Government's sport and physical activity objectives", 2002. Improvement and Development Agency, "Cultural Connections", 2005. London Health Commission, "Culture and Health; Making the Link", 2002.
- 6. Op. cit. No. 1, p.17.
- 7. English Heritage, "Regeneration and the Historic Environment", 2005.
- 8. English Heritage, "Regeneration and the Historic Environment", 2005. DCMS., "The Historic Environment; A force for our Future", 2001, pp.45-51.
- 9. English Heritage, "Local Strategic Partnerships and the Historic Environment", March 2005, p.2.
- 10. Association of London Government, "Culture and Communities", 2005, p.11.
- 11. Ibid. p. 11.
- 12. Ibid. p. 11.
- 13. Home Office, "Improving Opportunity, Strengthening Society", 2005, p.8.
- 14. English Heritage, "Easy Access to Historic Buildings", 2004.
- 15. Association of London Government, "Shaping London's Future", 2005, p. 15.
- 16. Institute of Historic Building Conservation Newsletter, London Branch, September 2004.
- 17. Institute of Historic Building Conservation Newsletter, London Branch, September 2004

# **APPENDIX ONE**

# **Policy Statement; Culture**

This policy statement has five aims:

- 1) To provide a basis on which Havering Community Strategy could be amended in accord with a Council motion from October 2001 agreeing that Culture is at the heart of achieving its six overarching goals, and to support further progress in the borough's CPA score.
- 2) To provide a focus for the thought of officers and elected members on culture in Havering.
- 3) To provide a summary of current thought on the role of culture in wider social and economic debate by national and regional policy makers.
- 4) To begin to provide a standard to support the work of overview and scrutiny.
- 5) To support the relationship between Culture and other Council services in Havering.

It is divided into 6 sections;

- 1) Culture
- 2) Source Material
- 3) The Aims of Promoting Culture
- 4) Culture and the Community Strategy
- 5) Culture and Every Child Matters
- 6) Culture and CPA
- 7) Havering Culture Initiatives and Policy Goals

# 1. <u>CULTURE</u>

The Department of Culture, Media and Sport (DCMS) defines Culture as:

- The performing arts and visual arts, crafts and fashion.
- Media, film, television, video and language.
- Museums, artefacts, archives and design.
- Libraries, literature, writing and publishing.
- ❖ The built heritage, architecture, landscape and archaeology.
- Sports events, facilities and development.
- Parks, open spaces, wildlife habitats, water environment and countryside recreation.
- Children's play, playgrounds and play activities.
- Tourism, festival and attractions.
- Informal leisure pursuits.

When it refers to Culture, the London Borough of Havering has in mind all of these aspects of our life as community, and in terms of its own services in particular means Sport Heritage, Arts, Libraries, Parks and Entertainments when it uses the term "Cultural Services".

The culture of the communities in Havering is the result of the creative potential inherent in every individual in the borough. Culture is central to the lives of all of the people of Havering, at the heart of our communities, and pivotal to a society that is inclusive, creative and prosperous. It is at the heart of a society that has the intrinsic value of every individual at its centre.

# 2. SOURCE MATERIAL

National and regional policy and strategy documentation used in the preparation of this work.

Arts Council England;

"Local Government and the Arts", March 2003.

"What's Art got to do with it?", May 2003.

Association of London Government;

"Culture and Communities", 2005.

Commission on Architecture and the Built Environment (CABE Space);

"The Value of Public Space", March 2004.

"Does Money Grow On Trees," 2005

Department of Culture, Media and Sport;

"Culture at the Heart of Regeneration", June 2004.

"Framework for the Future; Libraries, Learning and Information in the Next Decade", February 2003.

"The Historic Environment; A Force for our Future", December 2001.

Department of Culture, Media and Sport and Department of Health

"Choosing Activity: A Physical Activity Action Plan." 2005

Department of Health:

"Choosing Health", 2005.

English Heritage;

"Local Strategic Partnerships and the Historic Environment", March 2005.

"Regeneration and the Historic Environment", January 2005.

Government Strategy Unit;

"Game Plan: a strategy for delivering Government's sport and physical activity objectives", 2002.

Greater London Authority, GLA Economics;

"Creative Industries; London's Core Business", 2002.

Home Office:

"Improving Opportunity, Strengthening Society", 2005.

Improvement and Development Agency;

"Cultural Connections", 2005.

Local Government Association;

"Creating Safer and Stronger Communities; the contribution of Cultural Services", January 2004.

"Cultural Services and the Shared Priorities", January 2004.

"Raising Education Standards in Schools and Beyond; the Contribution from Cultural Services", November 2003.

Local Government Association, Commission for Racial Equality, Sport England;

"Promoting Racial Equality through Sport", October 2004.

London Health Commission;

"Culture and Health; Making the Link", October 2002.

London Libraries Development Agency;

"A Manifesto for London's Libraries", 2002.

Mayor of London;

"London Cultural Capital; Realising the potential of a world-class city", April 2004.

Museums, Libraries and Archives and Department of Culture, Media and Sport;

"A Quiet Revolution", 2004.

Office of the Deputy Prime Minister;

"Our towns and cities: the future", 2002.

"Street Games; A report into young people's participation in sport", March 2004.

"Sustainable Communities: Building for the Future", 2002.

Royal Institute of British Architects London Region;

"Design for a Greater London", May 2001.

# 3. THE AIMS OF PROMOTING CULTURE

There are seven main aims in promoting and supporting the professional, voluntary and amateur culture of the residents of Havering.

- A) The intrinsic value of Culture.
- B) Culture and the shared priorities.
- C) Cultural Diversity and Community Cohesion.
- D) Social Inclusion.
- E) Towns and Villages.
- F) The Dynamism of East London.
- G) Thames Gateway.

# A) The intrinsic value of Culture.

Culture relates to the creative potential, which characterises every individual, irrespective of race, creed, disability or gender or any other characteristic which may lead to their becoming marginalised in a society which does not place that intrinsic value at its heart. The intrinsic vale of every individual should be at the heart of society in Havering. The promotion of culture is in itself a powerful progressive social statement because of its relationship to the intrinsic value of every individual. Professional, voluntary and amateur cultural sectors in Havering encourage all those who live and work in the borough to fulfil their innate creative potential. Culture helps to move society forward.

# B) Culture and the shared priorities

In July 2002 the Local Government Association (LGA) and the government agreed a set of seven shared priorities that they believed it was most important to deliver tangible improvements in.

The seven areas are:

- Education.
- Services for children and older people.
- The Environment.
- Promoting economic vitality.
- Health.
- Public Transport.
- Crime.

National and regional policy makers have identified the following ways in which Culture is central to the achievement of these goals.

#### ❖ Education

The LGA has recognised that Cultural Services play a pivotal role in raising educational standards, and in November 2003 published the paper "Raising Educational Standards in Schools and Beyond; The Contribution from Cultural Services" to demonstrate how this is the case. The paper argues that; "Cultural Services can support and enrich the school curriculum by making learning 'fun' and by helping pupils to think in different ways and develop different aspects of intelligence. Activities which help to develop the higher learning skills of creativity, critical reasoning and self-expression will provide a firm basis for young people to continue their studies into further and higher education" (1). The paper highlights how research carried out by the Qualifications and Curriculum Authority has shown the positive impact that involvement in the arts, sport, reading and creative play has on the behaviour, self esteem, achievement, attainment and attendance of pupils. It also shows how it has a beneficial impact on compensating for social problems and deprivation in relation to attainment and in stimulating development in preschool children (2). The paper points out how Cultural Services support informal learning opportunities among adults (3). In detail, the paper outlines the positive impact of libraries, archives, museums, galleries, the arts and sport on life-long learning and provides case studies to support its argument.

Taking a different slant on the issue of the relationship between Culture and Education the Mayor of London emphasised the role of education as a training ground for the cultural professionals of the future in his Culture Strategy for London, arguing that "Education and lifelong learning must play a central role in nurturing creativity and providing routes to employment" as one of the policies of that strategy (4). The Mayor relates this policy to schools, further and higher education and lifelong learning, and also argues that "engaging in sport and physical exercise... can generate mental energy, physical literacy as well as team work" and that "there is a considerable

impact on children who have experienced education programmes in museums and galleries" (5). The LGA argues that Culture develops "children's creative thinking and self-expression and improves communication skills" (6) and gives a number of case studies of how local authority culture projects have enhanced the work of schools (7). In terms of Heritage, DCMS has argued that "the historic environment has immense value as an educational resource, both as a learning experience in its own right and as a tool for other disciplines. Whether at school, in further and higher education or in later life, the fabric of the past contributes a vast reservoir of knowledge and learning opportunities" (8). Highlighting the role of parks and open spaces in educational development, the Commission on Architecture and the Built Environment (CABE Space) notes that "Play is crucial for many aspects of children's development, from the acquisition of social skills, experimentation and confrontation and resolution of emotional crises, to moral understanding. cognitive skills such as language and comprehension, and of course physical skills" (9). Referring to public libraries, DCMS and Museums, Libraries, Archives (MLA) point out how they help to raise standards across schools, saying that "children who are introduced to books and reading at any early age do better at school. As well as helping their reading and speech development, it improves their attention span and concentration. By making libraries into places that appeal to children and young people, they help create an extra dimension in learning" (10). The Government's strategy for public libraries, "Framework for the Future" also focuses much attention on the role of libraries in supporting learning at all ages (11). London Libraries Development Agency also recognised the role of libraries in supporting learning in their 2002 "Manifesto for London's Libraries" (12). In the document "Game Plan: a strategy for delivering Government's sport and physical activity objectives", the Government Strategy Unit argues that, "clearly schools and educational institutions in general are vital places for people to learn sport and physical activity skills" (13), they go on to observe that "there is a range of sociological research looking at the links between sports participation and educational performance" (14) and to provide evidence of the examination of those links (15) Case studies of how culture projects have helped raise educational standards are included in I&DEA "Cultural Connections" (pp. 125-134) and Association of London Government (ALG) "Culture and Communities" (pp 3-6).

# Services for Children and Older People

The Mayor of London's Culture Strategy identifies the need to engage children, young people and older people in cultural activity as a key aim (16). The LGA observes that "improving the quality of life of older people is distinct from that of children, young people and families at risk. For older people, improving quality of life focuses on maintaining dignity, ensuring they can stay at home as long as possible and live an independent and fulfilling life. For young people, children and families at risk this shared priority is about addressing child poverty, protection from abuse and providing the opportunity to learn, develop and progress which most of us take for granted" (17). The LGA goes on to argue that Cultural Services can play a part in allowing older people to retain their independence and enhance their lives. Cultural

Services help them to maintain fitness and mobility through assisting with regular participation in exercise as well as providing recreational activities and opportunities to socialise with peers and others". (18) CABE Space argue for the benefits of parks and open spaces to children and young people ("The Value of Public Space") and MLA/DCMS argue for the benefits of libraries for children, young people and older people. (19) Arts Council England observe that "young people are often passionately engaged in the arts". (20) I&DEA provides case studies of projects aimed at improving the quality of life of older people, children, young people and families at risk ("Cultural Connections", pp 57-90).

#### ❖ Environment

The positive impact on the environment of well-maintained parks, gardens and open spaces, high quality architecture and urban design, the protection of the historic environment and proper maintenance of buildings housing cultural organisations is obvious. The place of parks and gardens in particular in our culture, related to creativity, was demonstrated by the great Regency garden designer Humphry Repton, who lived in Havering, when he wrote that they were "more works of art than nature". The recognition that the park and public garden are artificial environments, produced by creative human intervention in the workings of nature, is essential to their proper maintenance and preservation. Perhaps the greatest role that culture plays in our environment is by our realising that our environment – particularly our urban environment – is in fact an aspect of our culture as it is a product of our creativity. The Mayor of London argues that the cultural value of London's public realm should be fully realised by encouraging events within it, and has this has one The Mayor particularly of the policies in his Culture Strategy (21). emphasises the role of parks and open spaces in the urban environment (22). and it is probably the case that recognising that parks and open spaces are an integral part of the urban landscape rather than areas that seek to be separate form it would also greatly help support focus in parks in the future. The Mayor encourages the positioning of art in public places to improve the The LGA asserts that "the contribution which cultural environment (23). services can make to improve people's environments is huge. From parks to sport grounds and public art to architecture, Cultural Services have transformed the areas we live in, making them usable as well as visually stimulating." (24). CABE emphasise the biodiversity and nature value of parks and green spaces (25). The I&DEA publication "Cultural Connections" gives case studies of how cultural projects have improved the environment (pp.135 –146), as does the ALG "Culture and Communities" document (pp. 18-20).

# **❖** Promoting Economic Vitality

The link between Culture and economic vitality has been the subject of much research over recent years. In June 2004 DCMS produced its consultation document "Culture at the Heart of Regeneration", which argued that "Culture drives regeneration in many ways from inspiring landmark buildings through to reviving the decaying centres of market towns to bringing a community

together around an arts event" (26) and that "Cultural regeneration can bring economic benefits by providing employment and generating revenue. It also attracts people and businesses." (27). In 2002 the Greater London Authority published a report measuring the significant impact of creative industries on the economy of London (28). The LGA, Mayor of London and ALG all recognise the pivotal role of culture in regeneration (29). English Heritage have pointed out how the historic environment can be a catalyst for economic regeneration (30). DCMS and MLA have illustrated the role of libraries and literacy in contributing to the economic health of the community by improving adult literacy, teaching people to use computers, giving the unemployed access to information about job opportunities and as resources for companies - especially small businesses - needing statistical information, news and business intelligence. (31). Arts Council England have pointed out how the skills acquired by taking part in an arts project "are vital to success in the changing employment market" (32) They have also argued that "the arts contribute significantly to the economy at local, regional and national level" and have identified the role of the arts in regeneration as a key goal for their work with local authorities (33). CABE Space have pointed out that highquality parks and open spaces are "an essential part of any successful regeneration strategy" (34) and have begun to examine further the economic benefits of high-quality parks, gardens and greens spaces in their 2005 document "Does Money Grow on Trees". The Royal Institute of British Architects (RIBA) has made a similar argument for architecture and urban design (35). The I&DEA "Cultural Connections publication includes case studies of how local authorities have used cultural projects to promote regeneration (pp. 119-134). Further case studies can be found in the ALG "Culture and Communities" document (pp. 7-10).

#### ❖ Health

The Government has recently emphasised the priority of promoting public health in its White Paper "Choosing Health" (36). The White Paper emphasises the role of sport and cycling (37), and parks and public places (38) in improving physical health among school children. The LGA argues that "the most obvious link between cultural services and health is with sport and exercise" (39), it also notes the health benefits of cultural activity to the elderly (40) and recognises the benefits that the arts offer to those recovering from mental illness, pointing out that "arts projects have also been used to help people recovering from mental illness and have been used by many health authorities and social services as a way of combating loneliness, as a means of self fulfilment and an opportunity to give pleasure to others" (41). The Mayor of London observes that participation in cultural activities can have both short and long-term benefits on heath. It can promote physical and mental well-being and contribute to the prevention and cure of illness" (42). The London Health Commission has published "Culture and Health; Making the Link", which examines the contribution of culture to health in greater detail (43). CABE Space argue that parks and open spaces have a positive effect on physical and mental health. (44).. Arts Council England have also argued that the Arts make a positive contribution to health (45) and make a similar argument in "What's Art got to do with it?" (46). In terms of library services,

DCMS and MLA point out that libraries promote healthier communities and narrow health inequalities, that "reading benefits mental health and provides a welcome escape for those suffering from depression" (47) and that "Libraries are a gateway to information and advice about all subjects and they can help promote a healthier lifestyle..." (48). The role of Street Games in promoting health among young people was highlighted in ODPM's 2004 "Street Games: A Report into Young People's participation in Sport" (49). In relation to sport, the Government's Strategy Unit has argued that; "the benefits of physical activity on health are clear, well evidenced and widely accepted." (50) They go on to evidence the physical health benefits of physical activity for adults in a number of key areas. (51). DCMS and the Department of Health have recently emphasised the central role of physical activity and sport in achieving the goals established by the "Choosing Health" White Paper in their "Choosing Activity: A Physical Activity Action Plan" published in 2005. RIBA point out how interesting architecture and urban design raises morale (52). Case studies of how Culture promotes health and narrows health inequalities can be found in I&DEA "Cultural Connections" (pp. 95-118) and ALG "Culture" and Communities" (pp 13-14).

# ❖ Public Transport

The Mayor of London points out that the cultural and creative industries are dependent on good transport links for their own workforce and to enable people to access them (53). The LGA points out that transport can aid the improved provision of cultural services by making access easier (54). It is also true that innovative arts projects can be a very good way of introducing people in supported living to use of public transport to improve their quality of life. This is particularly true of adults with learning disabilities, and successful dance-based projects facilitating this have been run by East London Dance among others. I&DEA provide a case study linking transport and culture (Cultural Connections p.92).

# Crime and Community Safety

The role of Cultural Services in reducing crime and improving community safety has been recognised by the Local Government Association which, in January 2004 published its paper "Creating Safer and Stronger Communities; the contribution of Cultural Services" detailing how this is effected. They argue that; "Cultural Services can play an important part in addressing crime, either directly or in partnership with other agencies by contributing to programmes that: provide diversionary activities for young people, improve cognitive and social skills, reduce impulsiveness and risk-taking behaviour, raise self-esteem and self-confidence, improve education and employment prospects". (55) The Mayor of London has established addressing the health and crime related problems associated with alcohol and drug misuse in London as a priority (56). The Mayor also recognises the role that cultural provision can play in reducing crime and anti-social behaviour, particularly among young people (57). The Association of London Government paper "Culture and Communities" observes that "Crime continues to be one of the

main concerns of Londoners" and also argues that cultural provision is a key way of tackling it (58).

The LGA, Mayor of London and ALG all outline the important role that sport and the arts play in reducing crime (59). English Heritage has argued that conservation of the historic environment helps to reduce anti-social behaviour by fostering civic responsibility and citizenship (60). The Commission on Architecture and the Built Environment has argued that well-designed parks and open spaces help to allay fear of crime (61). The Royal Institute of British Architects has pointed out that architecture and urban design make neighbourhoods "more accessible and convenient, safe and secure" (62). Arts Council England (ACE) have evidenced how the Arts improve community safety and reduce crime (63). The Office of the Deputy Prime Minister (ODPM) has demonstrated how young people's participation in street games helps to improve community safety (64). Again relating to sport, the Government's Strategy Unit argues that; "Displacement and therapeutic prevention are the two mechanisms suggested for sport having a positive effect on crime reduction" (65) and that; "evidence from the USA suggests sport and physical exercise, as one of a basket of measures, can have a positive effect on behaviour it if is played with an emphasis on: a philosophy of non-violence, a respect for self and others, the importance of fitness and self-control, confidence in skills, and a sense of responsibility." (66) Museums, Libraries and Archives and DCMS have illustrated how libraries help to create safer stronger communities (67). The I&DEA publication "Cultural Connections" gives case study evidence of how cultural projects have been used to improve community safety by local authorities (pp. 15-56) as does the ALG "Culture and Communities" document. (pp. 15-17).

As well as the seven shared priorities, national and regional policy makers have identified other goals for cultural provision.

# C) Cultural Diversity and Community Cohesion

The ALG has identified the promotion of cultural diversity and community cohesion as a key aim of cultural provision in London (68), emphasising the particular priority of the promotion of cultural diversity in London, where "just over 40 per cent of London's population, are from an ethnic group other than white British" (69) and "More than 300 languages are spoken in London schools.""(70) It argues that "cultural activities, such as arts and sports, can engage and bring together different communities and break down barriers between them." (71) The Government has recently emphasised its commitment to race equality and community cohesion in the Home Office White Paper "Improving Opportunity, Strengthening Society" (2005), emphasising its aim "to ensure that people are not discriminated against because of their race or religion, and that all can make a full contribution to our society." (72) The LGA, Commission for Racial Equality and Sport England recently produced the document "Promoting Racial Equality through Sport" (October 2004), which argues that "ethnic communities tend to participate less in sport than the rest of the population" (73) and proposes a number of ways of tackling this. Our recognition at the start of this statement

that Culture is related to the intrinsic value of every individual gives it a key role in promoting cultural diversity in Havering, which is important for its own sake, but also for the social and economic success of the borough in the future as its demographic change in the coming years and we welcome new people to our community.

# D) Social Inclusion

The Mayor of London identifies Social Inclusion as a key aim in his Culture Strategy, arguing that "Culture should be a means of empowering London's communities" (74), extending this to homelessness, refugees and asylum seekers and other socially excluded groups. (75) Our emphasis on the value of Culture being related to the intrinsic value of every individual has clear implications for the central social role of culture in relation to people with learning disabilities and mental health problems in particular. There are also obvious inclusion issues in relation to access to cultural provision for people with physical disabilities and sensory impairments.

# E) Towns and Villages

The Government has outlined the central place of culture in the lives of towns and villages, both in terms of facilities available to residents within them, and in forming their environment in its White Paper "Our towns and cities: the future" (ODPM, 2002) In it the Government recognises the importance of high quality architecture and urban design (76) and of parks, play areas and public spaces on the urban environment (77) and of the role of cultural activity in urban life. (78) We have outlined the positive influence that policy makers consider concern for the historic environment has on urban life in the Environment section of point 2 above. If towns are to be a reflection of the best of us as local people, then the work of professionals working in all parts of Culture will be central to achieving that goal.

In addition to the previous five points, there are two other points in which Culture has a particular importance for Havering.

# F) The dynamism of East London

Havering will benefit from being identified as a dynamic part of regions that is in itself a good place to live and work and visit. The Culture of East London will play an important part in achieving that, identifying it as a centre for sport from the new facilities to be built in Stratford to the sports and athletics facilities in Havering, for shopping – from the new international shopping centre to be built in Stratford to the well-established centre in Romford, from the street markets of Tower Hamlets to the more traditional market in Romford. East London is also defined by outstanding theatre, dance and the Arts – from the Queen's Theatre in Hornchurch and Studio 3 Arts in Rainham to the Theatre Royal and East London Dance in Stratford, including the Kenneth Moore Theatre in Ilford and the new Broadway Theatre in Barking. The area is historically significant, with the distinctive histories of the communities of Tower Hamlets and Newham, to Barking Abbey and the parks

and properties of Redbridge and the history of the Manor and the Royal Liberty of Havering, and other areas now in the London Borough of Havering. East London is characterised by plentiful parks and open spaces, including the Lea Valley Regional Park, Thames Chase Community Forest and RSPB reserve in Rainham.

# G) Thames Gateway

The GLA is funding research to identify the level and type of cultural investment currently in the Thames Gateway, and will move on to identify need and gaps in provision. This is important to Havering in terms of Sport, Heritage, Arts, Libraries, Parks and entertainment provision in Rainham and South Hornchurch and their vital part in the Thames Gateway, but also to the relationship of Hornchurch and its cultural provision of regional significance to the Thames Gateway area.

# 4. CULTURE AND THE COMMUNITY STRATEGY

The Havering Community Strategy has six overarching goals and a key commitment to social inclusion. The six overarching goals are:

- Increased community participation.
- Better health and welfare.
- A more prosperous community.
- Improved lifelong learning.
- ❖ A safer community.
- A high quality environment.

With only one exception, these goals are all included within the seven priorities that local government has agreed that it shares with central government. As we have seen, national and regional policy makers have demonstrated how Culture plays a central role in achieving all of these goals. In October 2001 Havering Council approved a motion agreeing that Culture was an integral part of all six overarching goals in the Community Strategy. It is hoped that this statement will be a useful tool for the Local Strategic Partnership in explicitly stating how this is the case in an addendum to the Strategy.

# 5. CULTURE AND EVERY CHILD MATTERS

The Government has established five key outcomes for Children's Services as part of the "Every Child Matter" agenda. These outcomes are;

- Be healthy
- Stay safe
- Enjoy an achieve
- Make a positive contribution
- ❖ Achieve economic well-being

It is clear that Culture has a key role to play in supporting Children's Services in achieving these goals, from the perspective of promoting creativity – which is distinctly separate from the aims of Education and Social Services.

Many of the outcomes identified for Every Child Matters coincide with the seven shared priorities agreed between local and central government and therefore, policy through on the contribution of Culture to the seven shared priorities can also serve as the basis for elaborating the contribution of Culture to Every Child Matters in Havering. For thought on "Being Healthy" see the section on Health, both mental and physical in section 3B above. On "Staying Safe" see "Crime" in 3B above, for "Making a Positive Contribution" see "Services for Children and Young People" in 3B above, and for "Achieving "Economic Well-Being" see "Promoting Economic Vitality" in 3B above.

# 6. CULTURE AND CPA

Culture is to be accorded equal weighting with other important local service in future rounds of the CPA inspection. The Government expects that all Local Strategic Partnerships will integrate a Culture Strategy into their Community Strategies. Havering does not have a Culture Strategy, and it is hoped that this policy statement will help the Local Strategic Partnership in issuing an addendum to the Community Strategy, recognising the central place of Culture in achieving all six of its overarching goals prior tot he proper production of a Culture Strategy for Havering. This will also assist the borough in further improving its CPA score.

# 7. HAVERING CULTURE INITIATIVES IN RELATION TO GENERAL POLICY GOALS

This section is intended to begin to summarise the way in which Havering Culture initiatives contribute to the broader policy framework outlined in this statement. It is not intended to be an exhaustive list of Havering Culture initiatives, but a starting point to which further analysis and case material can be added in the future by interested parties. For the purpose of this appendix it is assumed that all initiatives relate to the central goal of Culture, that of promoting creativity and advancing understanding of the intrinsic value of every individual based on the creative potential of all.

#### Initiative

# **Policy priorities**

Havering Youth Games. Education, Services for children.

health, crime.

Participation in London youth Games. services children, Education, for

health, crime, dynamism of East

London.

Girls' Football Team project. Education. services for children,

health, crime, social inclusion.

Capital investment in sports centres. Environment. economic vitality.

health, crime, towns and villages,

dynamism of East London.

Installation of Multi-Use Games areas

in parks.

Services for children, promoting economic vitality, health, crime, social inclusion, towns and villages.

Over 50's Games. Education, services for older people,

health, social inclusion.

Capital investment in sports facilities

in parks.

Services for children and older people, environment. promoting economic vitality, health, social inclusion, towns and villages.

PCT-funded GP referral scheme into

sports centres.

Services for older people, health, social inclusion.

Community football project with West Education,

Ham Utd.

services for children. promoting economic vitality, health, crime, social inclusion, dynamism of East London.

Co-operation with Havering Sports Council.

Services for children and older people, health, crime, social inclusion.

Programmes focused sports on provision for adults with learning disabilities. Developed by Havering Leisure Direct in partnership with Community Learning Disability Team.

Education, services for children and older people, health, social inclusion.

Heritage-based participatory art at Education, environment, promoting centre of refurbishment of all libraries.

economic vitality, health, towns and villages, the dynamism of East London.

Heritage-based Writer in Residence programme 2004.

Education, the environment, health, towns and villages.

Dancing Houses 2003 (in partnership Open House).

Education, services for children and with East London Dance and London older people, the environment, health, crime, social inclusion, towns and villages, the dynamism of East London.

Co-operation with Upminster Windmill Education, Preservation Trust.

the environment. promoting economic vitality, towns and villages, the dynamism of East London.

Ltd.

Co-operation with Havering Museum Education, environment, promoting economic vitality, towns and villages, the dynamism of East London.

Restoration of Fairkytes.

Education, services for children and people, the environment, promoting economic vitality, crime, social inclusion, towns and villages.

Restoration of Langtons Gardens.

Education, services for children and older people, the environment, promoting economic vitality, health, social inclusion, towns and villages, the dynamism of East London.

Central place of culture in thought on Services for children and older development of Hornchurch Urban people, the environment, promoting Strategy.

economic vitality, health, crime. cultural diversity, social inclusion, towns and villages, dynamism of East London, Thames Gateway.

Organised walks in landscapes.

historic Education, services for children and older people, the environment, health, public transport, towns and villages.

Hornchurch Walk.

Education, services for children and older people, the environment, health, public transport, towns and villages.

Local studies exhibitions in libraries.

Education, service for children and older people. the environment, promoting economic vitality, health, towns and villages.

Participation in London Open House.

Education, service for children and people. the environment, older promoting economic vitality, towns and villages, the dynamism of East London.

Havering Young Artists, Havering Junior Artists. Primary Colours exhibitions (in partnership National Association of Decorative and Fine Arts Societies - Havering Member Branch).

children. Education. services for health, the dynamism of East London.

Havering Over 60's Artist.

Services for older people, health, social inclusion, the dynamism of East London.

Havering Over 60's Writer.

Services for older people, health, social inclusion, the dynamism of East London.

60's Havering Over Musician. supported by Havering Arts Office).

Services for older people, health, (provided by Havering Music School, social inclusion, the dynamism of East London.

Havering Young Rock Havering Junior Rock Band.

Band, Education, health, crime, social inclusion the dynamism of East London.

Unplugged acoustic sessions Queen's Theatre.

at Education, promoting economic vitality, health, crime, social inclusion, towns and villages.

Havering Young Musician/Havering Education, services for Musician Junior (provided Havering Music School supported by Havering Arts Office).

children, by health.

First Feet Youth Dance at Queen's Education, Theatre (provided by East London health, crime, social inclusion, the Dance in partnership with Queen's dynamism of East London. Theatre).

services for children, Hornchurch Festival.

Services for children and older people, the Environment, promoting economic vitality, social inclusion, cultural diversity, towns and villages, the dynamism of East London.

company at Queen's producing Theatre.

Revenue investment in professional Education, services for children and older people, promoting economic vitality, health, cultural diversity, social inclusion, towns and villages, the dynamism of East London.

Attraction of Studio 3 Arts to be based in Rainham.

Education, services for children and older people, environment, promoting economic vitality, health. cultural diversity, social inclusion, towns and villages, dynamism of East London, Thames Gateway.

Youth issues focus of Libraries Writer in Residence 2005.

Services for children, health, crime, cultural diversity, social inclusion.

"Looking Good/Feeling Great" project in libraries 2005.

Education, services for young people, health, crime, cultural diversity, social inclusion.

Participation in Black History.

Education, health, cultural diversity, social inclusion, the dynamism of East London.

Partnership with Carnival Arts.

Mas-O-Rama Education, services for children and older people, promoting economic health, cultural diversity, social inclusion, the dynamism of East London, Thames Gateway.

Partnership with community groups to promote Havering Mela.

Education, services for children and older people, cultural diversity, social inclusion, towns and villages, the dynamism of East London.

Libraries refurbishment programme.

Education, services for children and older people, the environment, promoting economic vitality, social inclusion, towns and villages.

Library Service Community Safety focus.

co-ordinated Education, services for children, health, crime, social inclusion.

Baby Bounce and Rhyme, provided in Education, partnership with PCT.

services for children, health, social inclusion.

Library work focused on adults and children with visual impairments 2004/2005.

Education, services for children and older people, health, social inclusion.

Summer Reading Scheme children.

for Education, services for children, health, social inclusion.

Library User/Reader Groups.

Services for older people, health, social inclusion, towns and villages.

"Warhammer" games events libraries.

in Education. services for children. health, crime, social inclusion.

Havering Poets annual anthology.

Services for children and older people, health.

Participation in National Poetry Day.

Health. cultural diversity, the dynamism of East London.

Partnership with University of East London for joint library and learning centre in Hornchurch in context of Hornchurch Urban Strategy focused on Sport training.

Education, services for children and older people, the environment, promoting economic vitality, health, social inclusion, towns and villages, the dynamism of East London.

Bid for ODPM funding for new library and culture centre in Rainham.

Services for children and older people, the environment, promoting economic vitality, health, cultural diversity, social inclusion, towns and villages, the dynamism of East London, Thames Gateway.

Cambridge University School Architecture "Hornchurch Imagined" exhibition 2004.

of Environment, promoting economic vitality, towns and villages, dynamism of East London.

Exhibitions promoting Havering Youth Education, Games and London Youth Games in health. all Havering libraries in 2004. Joint project; Sports Development and Libraries.

services for children,

Support for London 2012 Olympic bid. Promoting economic vitality, health, the dynamism of East London.

Capital investment in playsites in Education, services for children, the parks.

environment, health, social inclusion, towns and villages.

Establishment of "Friends of Parks" groups.

Services for children and older people, the environment, towns and villages.

Partnership with Studio 3 Arts, THERAPI (PCT funded) and Keats Avenue Allotments Society to support inclusion, towns and villages. participatory.

Services for children, the environment, health, crime, social

Establishment of separate Parks Grounds Maintenance Team within the dynamism of East London. Parks Department, gardeners based in 11 parks.

The environment, towns and villages,

Havering Show.

Services for children and older people, promoting economic vitality, towns and villages.

Summer Scheme for Young People.

Education, service for children, health, social inclusion, towns and villages.

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# 13 July 2005

### ANNUAL REPORT OF THE YOUNGER PERSON'S CHAMPION, 2004/05

### 1. SUCCESSES

- 1.1 I have attended meetings such as the London Meeting of the UK Youth Parliament and elections for Havering Youth Parliament Members. When attending these meetings I have been both impressed and inspired by the work and commitment shown by the young people I have met. There are times when I hear people say that young people are not interested in politics. My view is that many young people are and we have a duty as local politicians to ensure we are engaging fully with the youth of Havering.
- 1.2 In October 2004 the Havering Youth Parliament organised a Youth Festival at the Robert Beard Youth House in Hornchurch. This two day event involved a series of workshops on representation, drug awareness, urban arts, fair trade, democracy and a debate. I was very pleased to be invited to attend this event with other councillors, John Cryer and Angela Watkinson MP. This was an opportunity to meet young residents and talk to them about the Council and what they expected from the Local Authority. The event was a resounding success thanks to the staff who volunteered their time to help with the event and the young people who made the occasion possible.
- 1.3 I attended an event to celebrate the work of the Members of the Youth Parliament in February 2005. For many of the Youth Parliament Members that attended, this was their last official duty. Each of the boroughs in attendance gave a presentation on the projects they had been involved in that year and certificates and year books were presented. This was a good opportunity for me to learn more about the important work that our Youth Parliament representatives do.
- 1.4 I am a member of the Corporate Overview and Scrutiny Community Participation Topic Group. One of the aims of the Topic Group is to examine ways to enhance the engagement of young people in local democracy. My role as the Younger Person's Champion is important in representing the views of younger people in a forum such as this.

- 1.5 I was pleased to have the opportunity to invite our Havering members of the Youth Parliament to Annual Council. All of our members were in attendance which is further example of their commitment and how seriously they take their position. This is just one way in which we can ensure we are engaging young people with the local authority and allow them the opportunity to meet with decision makers that represent the borough.
- 1.6 I was very encouraged when attending the Havering Youth Parliament elections in March 2005 at the Robert Beard Youth House, Hornchurch. There were 14 candidates, all of whom gave a speech of approximately two minutes on their manifesto. Their speeches were passionate and offered a number of really good ideas that we as Councillors should be taking note of. I look forward to working with our UK Youth Parliament Members over the coming months.

### 2. CHALLENGES

- 2.1 As a member of the Administration I am aware of our financial constraints. I am realistic about the Council support available to me, and believe that the simple actions can be just as effective. Whilst I do not require large financial amounts I do require the time, support and practical assistance of officers and fellow councillors. I believe that the simple things can be just as effective in communicating with one of Havering's hardest to reach groups.
- 2.2 I see my challenges over the following year as
  - Building on the work I have done so far to create an awareness of what our younger people are capable of across the Council.
  - Compiling a database of Havering's youth groups and activities.
  - Attending Youth meetings to ensure that Havering's Members of the Youth Parliament have greater direct access to decision takers and the Council.
  - Strengthening my links with Havering Council's Youth Team to ensure I understand the Council's involvement with young people.
  - Supporting Local Democracy Work in schools by speaking to local schools and colleges about my role as a councillor.
  - Working with the Youth Team to increase Havering school's participation in practical schemes such as the Havering Youth Council.
  - Building a relationship of trust with Havering's younger community by

visiting Havering's Youth Clubs and Groups ensuring that I am available to Havering's youth, rather than excepting them to come to me!

### 3. COUNCIL ACTION REQUIRED

3.1 I hope I will continue to receive support from all directorates and political parties in my work as the Younger Person's Champion.



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# 13 July 2005

### REPORT OF CABINET

### **BEST VALUE PERFORMANCE PLAN 2005**

Cabinet member - Councillor Joseph Webster, Client Services

Cabinet was reminded that the Local Government Act 1999 required all best value authorities to prepare an annual Performance Plan as a key element of delivering best value. It should include details of the previous year's outturn and targets for both the current year and the subsequent two years

Havering's approach to Best Value was supported by its strategic and financial planning process, which links the Corporate Development Plan, the Medium Term Financial Strategy, and the Performance Plan, to ensure all staff were working to improve the quality of life of Havering's residents.

At its meeting on 15 June, Cabinet was invited to agree the Best Value Performance Plan for submission to, and approval by, the Council.

There were now 64 indicators (or 55%) which were in top two quartiles against just 54 in 2002/03. These improvements had been made across all Council services and an early estimate suggested that there had been continuous improvement in some 56%, a drop in 18%, with some 26% remaining largely unchanged.

The improvements measured through the basket of performance indicators used in the corporate performance assessment had contributed to the overall 'Fair' assessment that the Audit Commission gave the Council in December 2004. The way in which indicators would bee used in the 2005 assessment had changed, and was not wholly comparable to the earlier methodology.

A copy of the full schedule of Performance Indicators and outcomes was circulated to all Members with papers for the Cabinet meeting on 15 June and thus has not been reproduced with this report. Members are asked to bring to this meeting their copies of that Cabinet Report, for ease of reference.

### Cabinet agreed:

- To note the (unaudited) outturns being reported to the Audit Commission for both the statutory Best Value Performance Indicators (BVPI's) and a selection of the locally collected performance indicators (LPI's).
- 2. To endorse the improvements in performance targets being set by services for 2005/06 and the subsequent two years.
- 3. To recognise that some of these outturns may be subject to change before final publication of the Performance Plan on 30 June 2005.

The final version of the Performance Plan was published on 30 June and a copy has been sent to all Members.

### **RECOMMENDATION**

That Council endorses the Plan as finally published on 30 June.



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# 13 July 2005

### REPORT OF CABINET

### WITH CONCURRENCE OF CORPORATE OVERVIEW & SCRUTINY COMMITTEE

### **CORPORATE PLANNING PROCESS**

Cabinet Members – Councillors Michael White, Leader of the Council, and Roger Ramsey, Resources

Cabinet (on 15 June 2005) was reminded that effective councils had robust medium term corporate planning processes that allocated resources to priorities and drove performance. In Havering, the main elements are:

- The Corporate Development Plan
- The Medium Term Financial Strategy
- The statutory Performance Report
- Annual Service level business planning

Appended to the report submitted (which was circulated to all Members) were the MTFS and the Corporate Development Plan approach, confirming the continuation of the three priorities of :

- To promote financial efficiency and value for money
- To improve the quality of our services
- To make Havering a better place in which to live and work

for comment and approval by Cabinet. This was duly approved, along with proposals for expanding the Capital Programme in 2005/06 as follows:

- Streetcare £1.5m
- Libraries £1m
- Parks and culture £1m
- Community Safety/CCTV £250k

and the broad resource allocation for expansion in future years.

A copy of the full report and appendices was circulated to all Members with papers for the Cabinet meeting on 15 June and thus has not been reproduced with this report. Members are asked to bring to this meeting their copies of that Cabinet Report, for ease of reference.

The Corporate Overview & Scrutiny Committee (on 22 June) also considered the report at the request of the Cabinet. That Committee noted the report and offered no comment.

There was also a separate report detailing the statutory Performance Report. Cabinet asked for additional information to be provided about those statutory Best Value Performance Indicators reporting low performance in 2003/04. The report was presented to all Overview and Scrutiny Committees which were invited to make monitoring performance against targets a standing agenda item. Corporate Overview and Scrutiny Committee, at its meeting on 22 June, asked that the 2005/06 to 2007/08 targets for Land Searches (BV179) be reviewed, and these have now been amended to show 95% of such searches being completed within 10 working days.

Cabinet recommend that the Corporate Development Plan approach, Medium Term Financial Strategy and Performance Report be adopted by Council.



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# 13 July 2005

### REPORT OF CABINET

Cabinet member - Councillor Michael White, Leader of the Council

### **COMMUNITY STRATEGY UPDATE**

The Community Strategy was the single, over-arching statement of intent that captured how the public, private and voluntary/community sectors would work together to achieve the top priority improvements for Havering. Havering's first Community Strategy was published in 2002 by Havering's local strategic partnership, the Havering Strategic Partnership (HSP). The HSP brings together key local organisations, chaired by the Leader of the Council. These local organisations need to own the strategy that is produced.

The Community Strategy Update 2005/06 appended was considered by Cabinet on 15 June and approved, subject o endorsement by Council. It had been produced to meet the statutory requirement for local authorities to review and update their community strategies. The revised Strategy was the result of extensive consultation by partners of the Havering Strategic Partnership, including members of the Strategic Management Team.

### **RECOMMENDATION**

That Council endorses the content of the 2005/06 Community Strategy Update.

### **HAVERING COMMUNITY STRATEGY UPDATE 2005**

### About our strategy

Havering's Community Strategy creates a framework for improving the quality of life for all people in Havering. The strategy has been developed by the Havering Strategic Partnership (HSP) in consultation with the community. The HSP will work together with the whole community and partnerships to achieve our shared ten year vision and priorities captured within this strategy. The HSP will strive to increase the diversity of people actively involved in and contributing to the development of sustainable communities.

#### **Our Vision**

Our vision for Havering is to create a safe, welcoming, healthier and more prosperous place where people choose to live, work and visit.

In drawing up the strategy the HSP recognises, values and embraces the diversity of cultures within Havering, and the communities that make up the borough.

The HSP is committed to ensuring that services and activities benefit all communities, particularly those who are disadvantaged and hard to reach.

#### **Our Mission**

The HSP mission is to:

- Create a thriving successful and healthy community for all
- Make Havering an inclusive place in which to live, work and visit
- Create a dynamic, prosperous economy driven by a well educated and trained workforce
- Create a good quality of life in Havering for now and the future, through actions that contribute locally, nationally and internationally to sustainable development.

#### **Our Values**

We will strive to:

- Engage local communities and reflect local needs and aspirations in policies and plans
- Coordinate actions of HSP members to meet the needs of the community in an efficient and effective way
- Achieve sustainable development and local improvements
- Promote the development of a cohesive safe community.
- Encourage the development of coordinated and joint service plans.

### **Key Priorities:**

This strategy is a living document which will be continually reviewed and updated. It builds on the strong foundations laid by the first strategy published in 2002 and the six themes which remain relevant:

### Better Health and Welfare. We will

- Tackle health inequalities
- Tackle the demands of an ageing population and improve the quality of life for older people by tailoring care so they can live healthily and safely at home whenever possible
- Develop services to address rising levels of obesity
- Address increasing demands for mental health and alcohol services
- Improve partnership working to develop coordinated services for children and young people at risk.

### **Increased Community Participation. We will**

- Promote an inclusive community and develop the infrastructure for black and minority ethnic and other minority involvement
- Increase community involvement and boost civic pride
- Develop a strong and independent community and voluntary sector
- Develop solutions to barriers to voluntary sector development, including capacity and premises limitations.

### A more Prosperous Community. We will

- Support enterprise and businesses
- Maximise the benefits for the borough through opportunities in Thames Gateway including London Riverside
- Support people to develop the right skills to access jobs
- Create the right conditions to encourage inward investment
- Encourage improvements and new investment to strengthen town centres
- Increase the availability and quality of housing.

### Protect and Improve the Environment. We will

- Improve the local environment providing cleaner, safer streets and well-managed open spaces and ensure the protection of local heritage
- Reduce the volume of waste created and increase the proportion of waste that is recycled
- Work to create more sustainable transport systems focusing on travel choices, road safety, and reducing the environmental impacts of travelling
- Preserve and enhance biodiversity and the green environment
- Contribute to tackling climate change and promote sustainable energy.

### A Safer Community. We will

- Reduce the incidence of accidental and non accidental fires
- Address and tackle violent crime, hate crime, anti-social behaviour and domestic violence
- Promote better understanding between races and religions
- Manage the night time economy
- Reduce domestic burglaries and vehicle crime
- Address people's fear of crime.

### Improved Lifelong Learning. We will

- Give children the best possible start in life and ensure their on-going health and safety every child matters in Havering
- Help all children and young people to enjoy their education and achieve their full potential
- Encourage all children and young people to develop the skills, expertise and values to contribute positively to society
- Provide targeted support to meet the needs of priority groups
- Encourage greater participation in lifelong learning.

### How will you know we have delivered?

The delivery plans that underpin this document translate the vision and priorities of this strategy into actions. They will be regularly monitored and progress reported to the community.

See our website www.hspnetwork.org.uk

**Our continuing commitment to meet local needs** is demonstrated by maintaining an up to date and relevant Community Strategy jointly produced by the Havering Strategic Partnership in consultation with the community and key stakeholders.

### **Havering The Place**

We have to understand the needs of the borough and residents if we are to deliver our vision.

The HSP has commissioned much analysis of the borough's socio-demographic makeup.

#### Key issues include:

- An elderly population the highest proportion of people over sixty-five in London
- Lowest proportion of black and minority ethnic population in London but growing significantly
- Migration & change on the whole a stable community in terms of population but developments on London Riverside will have a significant long term impact on the borough's demographic makeup
- A relatively healthy community with a good life expectancy rates
- Housing affordability problems among the most severe in London
- Pay levels in Havering are among the lowest in London and many residents travel elsewhere to work
- A growing Knowledge Economy
- Some of the best schools and colleges in London
- Relatively high proportion qualified to the equivalent of A level but lower proportion qualified to a higher level
- One of the lowest crime rates in London but a high incidence of violent crime
- High levels of fear of crime despite low real rates
- Excellent east-west connectivity, good public transport
- Good amenities, but scope for further improved service provision
- Havering is generally perceived as an affluent borough relative to East London but has significant pockets of deprivation particularly in Rainham, Harold Hill, Oldchurch, Brooklands and South Hornchurch
- A high quality environment including, various Sites of Special Scientific Interest, and sites of nature conservation and their special protection status.

### **Havering Strategic Partnership**

The HSP brings together local stakeholders, community and voluntary groups, local businesses and partnerships. The chair of the HSP is the Leader of Havering Council, Michael White. The vice chairs are Dennis Jacobs – Ford Motor Co., Kim Guest – Havco, and Len Smith – Havering PCT.

More information on Havering's Community Strategy can be found at www.hspnetwork.org.uk

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### 13 JULY 2005

# **QUESTIONS**

### 1. LIBRARIES REFURBISHMENT PROGRAMME

To the Cabinet Member for Client Services (Councillor Ray Morgon)

By Councillor Linda Hawthorn

I think that everyone agrees that one of the positive features which has come from the Upminster Library refurbishment is the magnificent mural, which covers the History of Upminster from St Cedd to Ian Drury.

I have noted with pleasure that funding has been found for a mural at the Gidea Park Library from the money decided for the 40<sup>th</sup> Anniversary.

Can I please ask if this will be about the history of Gidea Park, and if so will local historians be asked for their help and if this theme could continue throughout our whole library refurbishment programme. With each library having its own mural showing the history of the area which it covers?

### 2. UPMINSTER TITHE BARN

To the Member Champion for the Historic Environment (Councillor Andrew Curtin)

By Councillor Linda Hawthorn

I understand that repairs are to be undertaken on the Upminster Tithe Barn, which is of course welcome. Can I please have your opinion, as historic Champion for Havering, on the work which is to be undertaken?

### Council Meeting, 13 July 2005 – Questions

### 3. DUMPING OF SUPERMARKET TROLLEYS

To the Cabinet Member for StreetCare (Councillor Andrew Mann)
By Councillor Jeffrey Tucker

Can you assist with a solution to the serious on-going problem of Tesco trolleys being dumped at many locations throughout Rainham and Wennington.

Tesco are ignoring their responsibility to collect the trolleys, after repeated requests. There are currently 13 in Rainham Creek alone – but the true figure, in Rainham & Wennington Ward, would be in the 100's. This is not an exaggeration, more likely an understatement.

I understand that StreetCare continue to remove trolleys, but this is not only too costly, it stops them from doing other necessary jobs throughout the Borough. What can be done?

### 4. DISPOSAL OF PARKING FINE RECEIPTS

To the Cabinet Member for StreetCare (Councillor Andrew Mann)
By Councillor Mike Winter

Recently another authority showed to be lax in how they disposed of copy receipts showing pin numbers etc for those paying parking fines. Could you briefly outline our procedures and give an assurance that Havering's disposal procedures are far more secure?

### 5. COMPLETION OF OUTSTANDING LEASES

To the Leader of the Council (Councillor Michael White)
By Councillor Mike Winter

There appears to be a delay in finalizing a number of significant leases. Could you explain why and outline what steps are being taken to expedite them?



# 13 JULY 2005

### **CORRECTION**

### 11 CORPORATE PLANNING PROCESS

By inadvertence, an earlier version of the report was published with the agenda.

Members are requested to destroy that version and to replace it with the attached.



## 13 JULY 2005

### SUPPLEMENTARY AGENDA

Items 6, 13 and 14 were submitted within the relevant timescale but their receipt was unfortunately delayed and they were not available when the Final Agenda was published

### 6 **PETITIONS**

Another Member has given notice of his intention to present a petition, as follows:

3 **Councillor Wilf Mills** – relating to sale and development of land at Roneo Corner.

### 7 EXERCISE OF REGULATORY SERVICES FUNCTIONS

Report of the Governance Committee attached

#### 13 **MEMBERS' QUESTIONS**

Additional Questions attached.

# 14 USE OF COUNCIL-PROVIDED MOBILE TELEPHONE BY COUNCILLOR ALBY TEBBUTT

### 14B Alteration by Labour Group:

It is understood that the Labour Group will seek consent to alteration of the motion as follows:

Add "and/or Audit Committee" after "Standards Committee"

**Add** "and/or Audit Committee as appropriate" after "Standards Committee" in line 5

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### Council, 13 July 2005 - Supplementary Agenda

**Add** "and/or Audit Committee as appropriate" after "Standards Committee" in the penultimate line

[Note: the motion would then read -

Given the reports in the press regarding the extortionate mobile phone bills incurred by Councillor Tebbutt whilst on holiday in Hawaii and given the failure of the member to identify the nature of Council business which led to these bills, this Council agrees to refer the matter to the Standards Committee and/or Audit Committee for investigation.

The Standards Committee and/or Audit Committee as appropriate are asked to investigate, inter alia, the following issues:

- On what and whose authority Councillor Tebbutt had a Council mobile telephone at that time, given that he had ceased to be a member of the Cabinet;
- 2. The nature of the Council business (as Chair of Regulatory Services) that required the degree of contact he deemed necessary and which incurred such high costs;
- 3. Why the Council business concerned could not be managed by professional officers and the Vice Chair of the Committee;
- 4. On what basis the decision was made to require only 50% of the bill to be re-imbursed and the basis on which personal and business caller use was determined.

The Standards Committee and/or Audit Committee as appropriate are asked to report urgently and by no later than the Autumn.

Stephen Evans Chief Executive



# GOVERNANCE COMMITTEE

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### 6 JULY 2005

### REPORT TO COUNCIL

### **EXERCISE OF REGULATORY FUNCTIONS**

The Governance Committee was advised that, following an inspection in September 2004, the Audit Commission had highlighted the Planning Service's then under achievement against 2003/04 Government targets for the determination of certain categories of planning application, which had adverse implications for the Council. An improvement strategy, co-ordinated to address the Audit Commission recommendations, had however been developed, as a result of which the Service met Government targets for determination of all categories of planning application in 2004/2005.

In order to sustain improved performance, however, a need had become apparent for amendment of the powers currently delegated to the Head of Planning. Greater use of delegated powers would improve the speed and efficiency of decision making, thereby positively affecting the Council's performance. The Committee was accordingly invited to consider a number of amendments to the delegated powers, to raise the threshold for the size of residential development which may be approved and to introduce an unrestricted level of refusal for any application type. In all cases the safeguard of a Member call in procedure would remain but be tightened in order to make it more effective. A range of other modifications was proposed, principally reflecting the evolving nature of Regulatory Services work.

Following consideration of the report, the Committee agreed the changes set out in the appendix.

The Regulatory Services Committee had been consulted about the proposed changes and had offered no comments upon them.

#### RECOMMENDATION

That the revised delegated powers of the Head of Planning appended to this report be adopted, and the Constitution amended accordingly.

### 3.10.3 Head of Planning

### **Development control**

- To act in relation to purchase notices and blight notices served on the Council under Part VI of the Town and Country Planning Act 1992.
- To approve any application for development throughout the borough including the Green Belt in accordance with the current development plan and other material legislation and which proposes to:
  - (i) erect extensions, porches and material alterations to the external appearance of a dwelling house or other residential accommodation (including where the depth or height of the extension or porch exceeds the provisions of the development plan but, in the opinion of the Head of Planning, would not cause material harm)
  - (ii) construct garages and other outbuildings within the curtilage of a dwelling house or other residential accommodation
  - (iii) erect non residential development and erect extensions or ancillary buildings or materially alter the external appearance of an existing building within the curtilage of any non-residential premises etc., where the new floor space would not exceed 1000m<sup>2</sup>
  - (iv) display advertisements
  - (v) construct shop fronts
  - (vi) erect residential development where the number of dwellings does not exceed two
  - (vii) construct vehicular access to roads
  - (viii) erect fences, walls, gates, other means of enclosure, satellite receivers or floodlights and street furniture.
  - (ix) change use from one class to another involving a building of up to 1000m² floor space or sites of up to 1 hectare (2.4 acres)
  - (x) construct buildings to house secondary sub-stations of the type which would, if erected in the open, constitute permitted development

- (xi) extend a time limit (for a period not exceeding 12 months at any one time) imposed upon a temporary consent, where the situation which was contemplated when the limitation was imposed has not materialised and is, in the opinion of the Head of Planning, unlikely to materialise in the next 12 months
- 3. To refuse any application for development throughout the borough, including the Green Belt, in which is not in accordance with the current development plan and any other material legislation.
- If objections are received within 21 days of the date of deposit of the list of planning applications or the date of notification of a particular application (whichever is the later), members must be notified that objections have been received and given a deadline by which to request that the application be referred to the Regulatory Services Committee for determination. If no such request is received within seven days, the Head of Planning may approve the application.
- Notification may be by a list of applications sent to each member who requests it; the deadline date shown on the list will not be less than seven days after the notification. A request from a member must be made in writing to either the Head of Planning or the Planning Control Manager personally. The reason for the call in shall be stated in writing.
- Where a consent for full planning permission has previously been granted, to determine amending details where an amendment would require planning permission.
- To determine detailed submissions reserved for subsequent approval when outline planning permission is granted. This function cannot be exercised where the Regulatory Services Committee, when granting outline planning permission, specifically reserve to themselves the right to approve details of the development concerned.
- 8 To determine variations of conditions, submissions required by a condition and development required to comply with a condition.
- 9 To determine applications for the renewal of any planning permission where there has been no material change in circumstances.
- To determine any application for advertisement consent, demolition consent, conservation area consent, listed building consent or prior approval determinations.
- To determine any applications for engineering and other operations which consist of groundworks and construction of paths, cycle tracks and roadways and crossovers.

- To determine the making of tree preservation orders and applications for the topping, lopping and felling of trees where the trees are covered by a confirmed tree preservation order, to serve Tree Replacement Notices, to waive the requirement to replace trees where appropriate to determine applications under High Hedges legislation (Anti Social Behaviour Act 2003 [Part 8]) and undertake any related legal or direct action arising from such application, including issuing of Remedial Notices.
- To issue directions and take any necessary action arising from those directions under Part X of the Criminal Justice and Public Order Act 1994, which relates to control of caravan sites.
- In relation to the submission of a planning application, to determine whether an environmental assessment is required to be submitted with that application.
- To issue planning contravention notices and breach of condition notices.
- To issue enforcement notices, stop notices and listed building enforcement notices and to take any action necessary to achieve compliance with a notice, including commencing proceedings for injunctions and demolishing buildings in the following cases:
  - a) In cases of urgency.
  - b) Where planning permission for the unauthorised development has already been refused by the Council, or
  - c) Where the unauthorised development consists of:
    - Deposit of waste materials
    - Extraction of minerals
    - Erection of fixed plant and machinery.
  - d) Any case involving a temporary stop notice.

This function must be exercised in consultation with the Assistant Chief Executive Legal & Democratic Services.

- To object on environmental grounds to applications for including particular operating centres on goods vehicles operators' licences.
- To issue notices in accordance with Section 215 of the Town and Country Planning Act 1990.
- To exercise the Council's functions in relation to the issuing of screening and scoping opinions under the Town and Country Planning

- (Environmental Impact Assessment) (England and Wales) Regulations 1999.
- To authorise activities under the Regulation of Investigatory Powers Act 2000.
- 21 To determine applications for hazardous substances consent, and related powers.
- Where GPDO rights are removed by condition and erection of plant and machinery required for a temporary period in connection with permitted landfill land reclamation and mineral extraction.
- 23 To issue Certificates of Lawful Development.
- In consultation with the Assistant Chief Executive, Legal and Democratic Services to modify as necessary the detailed wording or nature of planning conditions imposed by Regulatory Services Committee before decisions are issued.
- 25. To exercise the Council's functions under the Local Government (Miscellaneous Provisions) Act 1976 in respect of complaints regarding dangerous trees posing an imminent risk to persons or property or causing damage to property.



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### 13 JULY 2005

### SUPPLEMENTARY

# **QUESTIONS**

### 6. TRAVELLERS NEEDS ASSESSMENT

To the Cabinet Member for Regeneration & Planning (Councillor Eric Munday)

By Councillor Keith Darvill

When will the Travellers Needs Assessment be completed and published?

### 7. DISABILITY DISCRIMINATION ACT

To the Cabinet Member for Adult Services (Councillor Steven Kelly)

By Councillor Keith Darvill

What progress is being made in the preparation of the Council's Action Plans under the Disability Discrimination Act?

### 8. AREA COMMITTEE REVIEW

**To the Leader of the Council (Councillor Michael White)**By Councillor Ray Harris

In the light of the 2 year delay in publishing the review of Area Committees Council agreed last year to conclude a review by December 2004. This timetable was extended by agreement in the light of the encouraging cross-Party work on the need for a community development programme. Despite the passage of some months and the passing of the third anniversary of the original review no proposals have been forthcoming. Could the Leader explain when these are likley to be forthcoming and the reason for the continuing delay?

### Council Meeting, 13 July 2005 – Questions (2)

### 9. LOCAL AREA AGREEMENT

### To the Leader of the Council (Councillor Michael White)

By Councillor Ray Harris

In your recent speech to Council you attached great importance to the application for approval of the Havering Local Area Agreement. There are 15 London boroughs among the 66 which were successful. These were:

Barking & Dagenham

**Brent** 

Camden

Croydon

Enfield

Harrow

Hounslow

Islington

Kensington & Chelsea

Kingston

Lewisham

Redbridge

**Tower Hamlets** 

Waltham Forest

Westminster

In fact in addition to the 2 pilots in Greenwich and Hammersmith over half of London boroughs are now among those successful. What went wrong in our case?

# 10. LAND RESTORATION, ADJOINING HORNCHURCH COUNTRY PARK

# To the Cabinet Member for Regeneration & Planning (Councillor Eric Munday)

By Councillor Graham Carr

When will the land restoration programme on land adjacent to Hornchurch Country Park be completed?

### 11. MOTOR CYCLING IN HORNCHURCH COUNTRY PARK

# To the Cabinet Member, Culture & ICT (Councillor Ray Morgon) By Councillor Graham Carr

What measures will be taken to stop the riding of motorcycles in Hornchurch Country Park?

### Council Meeting, 13 July 2005 - Questions (2)

### 12. BRITTONS PLAYING FIELD CHANGING ROOMS

To the Cabinet Member, Culture & ICT (Councillor Ray Morgon)
By Councillor Graham Carr

When will the changing rooms that were burnt down at Brttons Playing Field be rebuilt?

### Council Meeting, 13 July 2005 - Questions (2)



## 13 JULY 2005

### SECOND SUPPLEMENTARY AGENDA

### 7 EXERCISE OF REGULATORY SERVICES FUNCTIONS

It is understood that the Administration intends to move the following amendment:

In paragraph 5 of the Appendix to the report, **delete** the words "who requests it" at the end of line1/beginning of line2 and the final sentence; and **insert** after "in writing" in line 4, "or orally".

Note: the paragraph would then read:

"Notification may be by a list of applications sent to each member; the deadline date shown on the list will not be less than seven days after the notification. A request from a member must be made in writing or orally to either the Head of Planning or the Planning Control Manager personally."

Note: As the report to which this amendment relates was not published until after the Final Agenda for the meeting had been despatched, an amendment may be moved at any time before the debate on the report is concluded.

Stephen Evans Chief Executive