

London Borough of Havering
COUNCIL MEETING

**7.30pm WEDNESDAY, 6 DECEMBER 2006
AT HAVERING TOWN HALL
MAIN ROAD, ROMFORD**

Members of the Council of the London Borough of Havering are hereby summoned to attend a meeting of the Council at the time and place indicated for the transaction of the following business



Chief Executive

For information about the meeting please contact:

Ian Buckmaster (01708) 432431

ian.buckmaster@havering.gov.uk

NOTES ABOUT THE MEETING

1. HEALTH AND SAFETY

The Council is committed to protecting the health and safety of everyone who attends its meetings.

At the beginning of the meeting, there will be an announcement about what you should do if there is an emergency during its course. For your own safety and that of others at the meeting, please comply with any instructions given to you about evacuation of the building, or any other safety related matters.

2. MOBILE COMMUNICATIONS DEVICES

Although mobile phones, pagers and other such devices are an essential part of many people's lives, their use during a meeting of the Council can be disruptive and a nuisance. Everyone attending is asked therefore to ensure that any device is switched to silent operation or switched off completely.

3. CONDUCT AT THE MEETING

Although members of the public are welcome to attend meetings of the Council, they have no right to speak at them. Seating for the public is, however, limited and the Council cannot guarantee that everyone who wants to be present in the public areas of the Council Chamber can be accommodated. When it is known in advance that there is likely to be particular public interest in an item the Council will endeavour to provide an overspill room in which, by use of television links, members of the public will be able to see and hear most of the proceedings.

PLEASE REMEMBER THAT THE MAYOR MAY REQUIRE ANYONE WHO ACTS IN A DISRUPTIVE MANNER TO LEAVE THE MEETING AND THAT THE MEETING MAY BE ADJOURNED IF NECESSARY WHILE THAT IS ARRANGED.

If you need to leave the meeting before its end, please remember that others present have the right to listen to the proceedings without disruption. Please

Council, 6 December 2006 - Agenda

leave quietly and do not engage others in conversation until you have left the Council Chamber.

INFORMATION FOR MEMBERS

Commencement of Meeting

As an aid to Members, a single ring of the division bell will sound 5 minutes before the meeting is due to begin, followed by a double ring at 2 minutes before, at which time Members are asked please to take their seats for the commencement of the meeting.

Control of microphones

Members are reminded that, at Council meetings, the microphones are controlled centrally under the direction of the Mayor. Consequently, Members do not need to press the **MIC ON** button in order to speak, nor to turn off the microphone when they have finished.

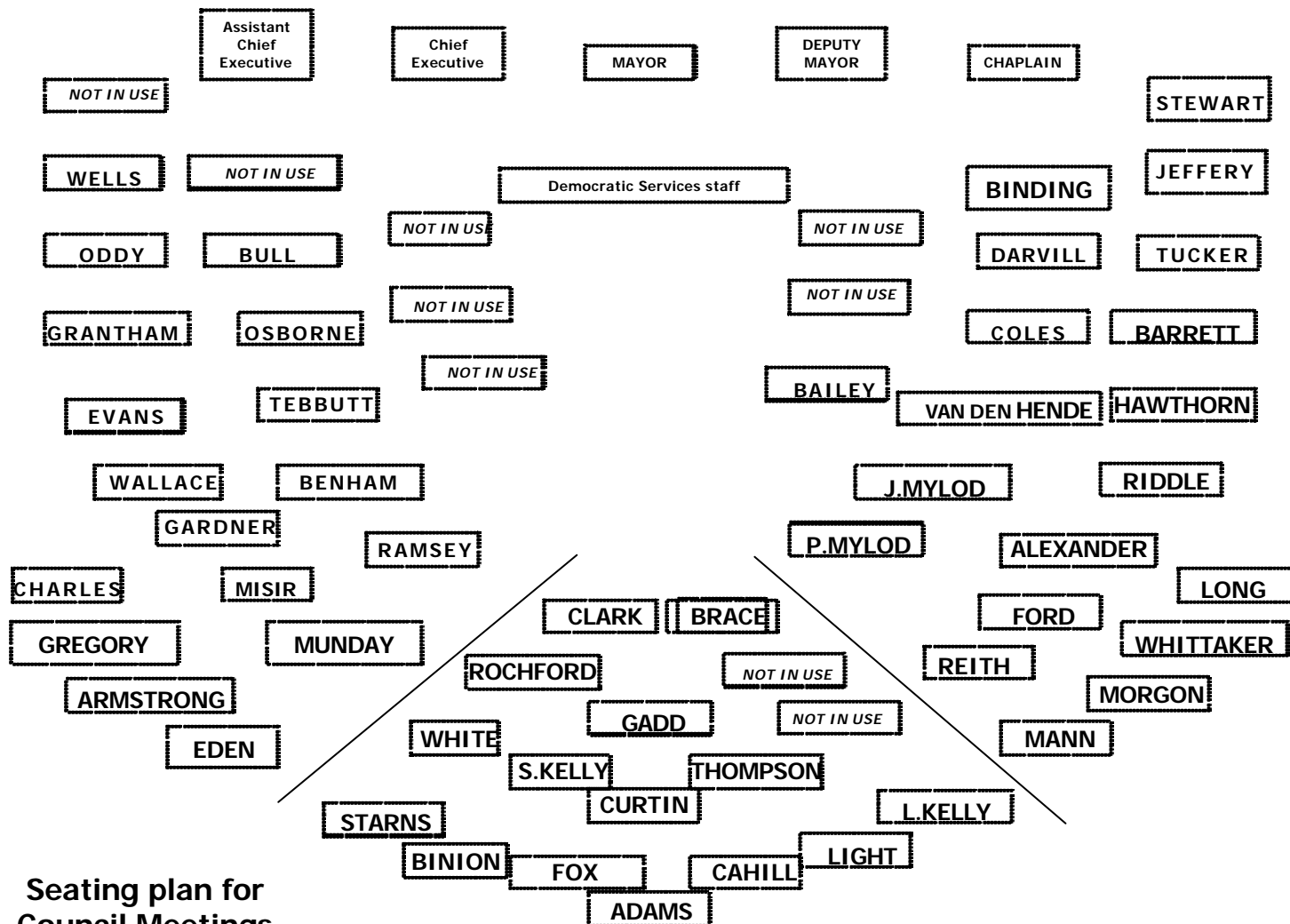
The Mayor would find it helpful, however if Members would press the **MIC ON** button to indicate that they wish:

- to speak in the course of debate on any motion (including movers and seconders)
- to rise to a point of order, of information or in personal explanation

Voting

When the Mayor calls a division, the division bell will sound briefly. In order to ensure that votes are recorded correctly, Members are asked to wait until the division bell has finished ringing before pressing the appropriate voting button.

Members are, of course, free to change their vote as they choose at any time until the Mayor directs that the votes be counted. Once a count has been called, however, no further change is possible. In the event that a Member's vote appears not to have been recorded, the clerks should be informed immediately, before the result is declared, so that account can be taken of the vote.



Seating plan for Council Meetings

AGENDA

1 PRAYERS

2 To receive apologies for absence (if any)

3 MINUTES

To sign as a true record the minutes of the Meeting of the Council held on 18 October 2006

4 DECLARATION OF INTERESTS

Members are invited to declare any interests in any of the items on the agenda at this point of the meeting.

Members may still declare an interest in an item at any time prior to the consideration of the matter.

5 ANNOUNCEMENTS BY THE MAYOR, BY THE LEADER OF THE COUNCIL OR BY THE CHIEF EXECUTIVE

6 PETITIONS

No Member has given notice of an intention to present a petition

7 APPOINTMENT OF CHIEF EXECUTIVE

To consider the recommendation of the Appointments Committee relating to the post of Chief Executive

8 STATEMENT OF GAMBLING POLICY

To consider the recommendation of the Licensing Committee relating to the statutory Statement of Gambling Policy

9 **CONTRIBUTION TO THE LONDON COUNCILS' GRANTS SCHEME 2007/08**

To consider the report of the Chief Executive (to follow)

10 **CROSSRAIL – AMENDED PROVISIONS**

To consider the report of the Chief Executive (to follow)

11 **MEMBERS' QUESTIONS**

NOTES:

- (1) The deadline for submission of amendments to reports first published with this agenda is **midnight, Monday 16 October 2006**

Council, 6 December 2006 - Agenda

- (2)** Amendments to reports published after this agenda as been issued may be proposed at any time up to the taking of a vote on the report

MOTIONS FOR DEBATE

**NOTE: Please refer to the timetable at the end of the agenda
for the deadlines for submission of amendments**

12 TAKEAWAY FOOD OUTLETS: LITTER

Motion on behalf of the Rainham & Wennington Independent Residents' Group

This Council resolves to write to the Secretary of State for Communities & Local Government seeking a change in planning law to require owners of takeaways (A3 and A5 uses), to keep their frontage and immediate area clear of litter.

12A Amendment by the Administration

Amend to read:

This Council resolves to apply its existing powers to make owners of takeaways (A3 and A5 users) keep their frontages and immediate areas clear of litter and to request the Chief Executive to apply to Westminster Council to include in the London Bill the additional power to require shop owners to meet the cost of cleaning up their litter.

13 2012 OLYMPIC GAMES: COST

Motion on behalf of the Residents' Group

Whilst this Council welcomes the 2012 Olympic Games to London and recognises the opportunities and benefits that will be gained across the nation from hosting the event, the funding arrangements have placed a heavy burden on the council tax payers of Greater London.

Should the staging of the Games result in an overspend against budget, this Council will make suitable representations to the Government and the Mayor of London that the residents of Greater London will not have this deficit added to council tax bills beyond the pre-arranged period.

13A Amendment by the Administration

Amend to read:

Whilst this Council welcomes the 2012 Olympic Games to London and recognises

the opportunities and benefits that will be gained for Havering residents, the whole of London and across the nation, from hosting the event and, after 2012, from the long-term transformation of East London associated with it, it recognises that such ambitious projects require stringent financial management.

This Council resolves to pursue every opportunity that the London 2012 Olympics will offer to improve the quality of life of Havering residents energetically, recognising that the priorities of the London Games are children and young people, environmental sustainability and cultural diversity, and that in Havering there are particular aspirations for better quality employment opportunities, better quality education, better quality public health, improved community safety and community cohesion.

Should the staging of the games result in an overspend against budget, this Council will make suitable representations to the Government and the Mayor of London that the residents of Greater London will not have this deficit added to Council tax bills.

14 NEW HOSPITAL IN ROMFORD: NAMING

Motion on behalf of the Rainham & Wennington Independent Residents' Group

This Council regrets the Health Trust's decision to name our new hospital without consulting local and elected opinion, and resolves to support the Rainham & Wennington Independent Residents' Group motion by:

- a) writing to local MPs asking them to continue their support and raise our concerns in Parliament.
- b) Writing to the Health Trust chief executive, Mark Rees, making clear its anger at the Trust's decision to impose a name without public consultation.

14A Amendment by the Administration

Amend to read:

This Council notes that the naming of a hospital is the responsibility of Parliament's Constitutional Affairs Committee acting on the recommendation of the Health Trust.

15 CASINO IN HAVERING

Motion on behalf of the Rainham & Wennington Independent Residents' Group

This Council resolves to support Rainham & Wennington Independent Residents' Group motion by seeking a judicial review of the Casino Advisory Panel's failure to include Havering on their shortlist.

15A Amendment by the Administration

Amend to read:

This Council has exhausted every legal avenue, including a judicial review, and regrets the Casino Advisory Panel's failure to include Havering on their shortlist.

16 TOWN CENTRE CAR PARKS - CHARGES FOR USE

Motion on behalf of the Residents' Group

This Council reaffirms its commitment to regeneration throughout the Borough and urges the Cabinet not to impose charges in our car parks within our Town Centres outside of central Romford.

16A Amendment by the Administration

Amend to read:

This Conservative Administration reaffirms its commitment to regeneration throughout the Borough and is proud of its record. It will continually review the scale of all its charges and the quality of its services.

Council, 6 December 2006 - Agenda



**MINUTES OF A MEETING OF THE COUNCIL OF THE
LONDON BOROUGH OF HAVERING
Havering Town Hall, Romford
18 October 2006 (7.30 p.m. – 10.40 p.m.)**

Present: The Mayor (Councillor Wendy Brice-Thompson) in the Chair

Councillors Gary Adams, June Alexander, Michael Armstrong, Alan Bailey, Clarence Barrett, Robert Benham, Tom Binding, Sandra Binion, Dennis Bull, Eddie Cahill, John Clark, Jonathan Coles, Andrew Curtin, Keith Darvill, Ted Eden, Roger Evans, Gillian Ford, Christine Fox, Mark Gadd, Georgina Galpin, Peter Gardner, David Grantham, Linda Hawthorn, Coral Jeffery, Sandra Kelly, Steven Kelly, Pam Light, Len Long, Andrew Mann, Robby Misir, Ray Morgon, Eric Munday, John Mylod, Barry Oddy, Fred Osborne, Roger Ramsey, Brenda Riddle, Barbara Reith, Paul Rochford, Geoff Starns, Mark Stewart, Barry Tebbutt, Frederick Thompson, Jeffrey Tucker, Linda Van den Hende, Melvin Wallace, Keith Wells, Michael White and Steve Whittaker

Approximately 20 guests, and members of the public and press also attended.

Apologies for absence were received from Councillors David Charles and Pat Mylod.

The Reverend Andrew Hawkins, Chaplain for the Metropolitan Police Service opened the meeting with prayers.

The Mayor advised Members and the public of action to be taken in the event of emergency evacuation of the Town Hall becoming necessary.

41 MINUTES (Agenda Item 3)

It was **RESOLVED** that, subject to the correction in the spelling of Councillor Melvin Wallace among those present, the minutes of the meeting of the Council held on 19 July 2006, and of the Extraordinary meeting held on 9 August 2006 be signed as true records.

Council, 18 October 2006**42. DECLARATIONS OF INTEREST (Agenda Item 4)**

Councillor Roger Evans declared a prejudicial interest under paragraph 8 of the Members' Code of Conduct in view of his position as an elected representative on the Greater London Authority, referred to in agenda items 13 and 14.

43. ANNOUNCEMENTS BY THE MAYOR AND LEADER OF THE COUNCIL (Agenda Item 5)

The Mayor's Announcements are attached as **Appendix 1 to these minutes**

There were no announcements by the Leader of the Council.

44. PETITIONS (Agenda Item 6)

Under paragraph 22 of the Council Procedure Rules three petitions were presented to the Mayor.

Councillor Gillian Ford presented a petition of 3,081 signatures calling upon the Council to make arrangements for the continued availability to the public of the Front Lane car park.

Councillor Andrew Mann presented a petition calling upon the Council to install CCTV in Collier Row, not just in the town centre, but at known trouble spots across North Romford as a whole.

Councillor Fred Osborne presented a petition urging councillors to stop the proposed plan to redevelop Rush Green allotments and open spaces.

It was noted that the petitions would be passed to the appropriate Heads of Service for attention or report to members.

45. REVISION TO FINANCIAL PROCEDURE RULES (Agenda Item 7)

Council had before them a report of the Governance Committee meeting of 4 October 2006 proposing amendments to the Constitution to update the Council's Financial Procedure Rules.

The recommendation in the report was **AGREED** without going to the vote and it was –

RESOLVED that

The Revised Financial Procedure Rules appended to the report included with the agenda be approved and adopted in place of the existing Rules in the Council's Constitution.

46. THE COUNCIL'S COMPLAINTS PROCEDURES – alterations to improve operation (Agenda Item 8)

Council had before them a report of the Governance Committee meeting of 4 October 2006 proposing changes to improve the effectiveness of these procedures.

Council agreed to allow a statement by the Leader of the Opposition and to deal with the recommendation by vote only.

The recommendation in the report was **CARRIED** by 34 votes to 13 (see voting division 1) and it was -

RESOLVED

That the Head of Customer Services be authorised, in consultation with the Assistant Chief Executive, Legal & Democratic Services, to consider cases of dispute or where there may be advantage in continuing to use the complaints procedure rather than potentially costly legal proceedings and to agree that, in exceptional circumstances, a complaint not complying with the limitations on the submission of complaints agreed by the Adjudication & Review Committee shall nevertheless be considered.

47. OVERVIEW AND SCRUTINY RULES – EXCEPTION TO THE CALL-IN (REQUISITION) PROCEDURE – Arrangements for the supervision and delivery of capital works , by SLM, relative to the undertaking of capital works to the sports/ leisure centres (Agenda Item 9)

Under paragraph 17d of these rules, the Leader had to submit quarterly reports to Council on decisions taken by, among others, Cabinet members in the circumstances set out in Rule 17 (exception to the call-in (requisition) procedure) in the preceding three months. The report before members dealt with the only such decision taken in the last three months.

The recommendation in the report was **AGREED** without going to the vote and it was -

Council, 18 October 2006

RESOLVED

That the report be noted.

48. DEVELOPING THE COUNCIL'S CORPORATE BUSINESS PLANNING PROCESS, 2007 – 2010 (Agenda Item 10)

Council had before them a report of the Cabinet meeting of 26 July 2006 on proposals for this process which had been endorsed by the Corporate Overview and Scrutiny Committee on 27 September 2006.

Cabinet had agreed:

1. That the vision and ambitions, agreed by the previous Council in the Corporate Plan, be confirmed.
2. That the key objectives for the coming four-year period be adopted.
3. That the supporting strategies be agreed.
4. That services continue business planning to deliver these objectives and priorities.
5. That the Corporate Overview and Scrutiny Committee's views be sought on the Corporate Business Planning process.

The recommendation in the report was **AGREED** without going to the vote and it was –

RESOLVED

That the decisions of Cabinet as set out in the report (as above) be endorsed.

49. HAVERING LOCAL DEVELOPMENT FRAMEWORK (LDF): Approval of Submission Core Strategy and Site Specific Allocations Development Plan Documents and Proposals Map

Council had before them the report of the Cabinet meeting of 9 October 2006 which proposed the approval of documents (which had been provided to all Members of the Council) associated with the LDF.

After debate the recommendation of Cabinet was **AGREED** by 42 votes to 5 (see voting division 1) and it was –

RESOLVED

- (1) That Appendices 18, 19 and 20 of the Statement of Compliance be approved, including the Council's suggested response to the consultation feedback on the Preferred Options and the minutes of the Preferred Options Focus Groups.
- (2) That the Core Strategy Submission Development Plan Document (DPD) be approved.
- (3) That the Site Specific Allocations Submission DPD be approved.
- (4) That a Proposals Map, showing the designations and site allocations set out in the Core Strategy and Site Specific Allocations DPDs, be approved.
- (5) That the tests of 'soundness' and the commentary on how the DPDs comply with them provided, and that the inspector at the examination will test the Core Strategy and Site Specific Allocation DPDs against these tests before issuing recommendations in a binding report, be noted.
- (6) That the Core Strategy and Site Specific Allocations Submission DPDs be considered in conjunction with, and where appropriate complementary to, Havering's existing UDP (adopted in March 1993), with the weight attached to each policy in the decision making process dependent on the nature and number of the representations received during the Submission consultation period in accordance with the principles set out in the Government's guidance note 'The Planning System: General Principles'.

50. MEMBERS' QUESTIONS (Agenda Item 12)

Eleven questions were listed to be asked under the Council Procedure Rules and all were dealt with in the allocated time. The questions and answers are set out in **Appendix 2 to these minutes**.

Council, 18 October 2006**51. PLANNING POWERS OF THE MAYOR OF LONDON (Agenda Items 13 and 14)**

(Having declared a prejudicial interest in these items – see minute 42 – Councillor Roger Evans left the room for this item)

At the direction of the Mayor in accordance with Council Procedure Rule 7 (iv), the debates for agenda items 13 and 14 were amalgamated.

Motion by the Rainham & Wennington Independent Residents' Group (Agenda Item 13)

This Council condemns the Government's decision to award the London Mayor new planning powers, at the expense of local democratic government.

Motion by the Administration (Agenda Item 14)

This Council believes that the Government's proposals to grant the Mayor of London greater powers will undermine the authority of London boroughs and damage local democracy in London by taking decision-making away from local communities and their locally-elected representatives.

This Council further believes that the Government's proposals giving the Mayor greater powers over planning and housing will erode the role of boroughs' planning and development control committees in making decisions about what is built locally, will reduce the extent to which local people can influence what is built in their own neighbourhoods, and will see planning decisions imposed on communities by the Mayor of London.

This Council resolves to: (a) make representations about its concerns and opposition to the Government's proposal to grant further powers to the Mayor in the formal consultation process; (b) write to the local MPs and GLA member to ask them to raise these concerns in Parliament and at the London Assembly; and (c) work with the other London Boroughs through the ALG in lobbying against these proposals.

Amendment to Agenda Item 14 by the Rainham & Wennington Independent Residents' Group (Agenda Item 14A)

Delete the second and third paragraphs and insert:

In addition we call on the Government to:

1. Abolish the existing Greater London Authority in favour of a smaller London County Council.

Council, 18 October 2006

2. Abolish the post of elected Mayor and return Mayoral powers to the elected Assembly.

Amendment to Agenda Item 14 by the Labour Group (Agenda Item 14B)

Delete all of the text after the word "Council" in the first line and insert the following in its place:

supports the Government's proposals to devolve housing investment powers currently exercised by Ministers through the Government Office for London to the Mayor of London and the Greater London Assembly and supports the further devolution of planning powers from Central Government provided that such devolution does not weaken the powers of the London Boroughs by reducing their involvement in decision making processes currently exercised by locally elected representatives.

After debate

- Agenda item 13 was **LOST** by 44 votes to 5 (see voting division 3)
- Agenda item 14A was **LOST** by 45 votes to 4 (see voting division 4)
- Agenda item 14B was **LOST** by 44 votes to 3 (see voting division 5)
- The substantive motion at Agenda item 14 (the motion by the Administration) was **CARRIED** by 46 votes to 3 (see voting division 6) and it was -

RESOLVED

This Council believes that the Government's proposals to grant the Mayor of London greater powers will undermine the authority of London boroughs and damage local democracy in London by taking decision-making away from local communities and their locally-elected representatives.

This Council further believes that the Government's proposals giving the Mayor greater powers over planning and housing will erode the role of boroughs' planning and development control committees in making decisions about what is built locally, will reduce the extent to which local people can influence what is built in their own

Council, 18 October 2006

neighbourhoods, and will see planning decisions imposed on communities by the Mayor of London.

This Council resolves to: (a) make representations about its concerns and opposition to the Government's proposal to grant further powers to the Mayor in the formal consultation process; (b) write to the local MPs and GLA member to ask them to raise these concerns in Parliament and at the London Assembly; and (c) work with the other London Boroughs through the ALG in lobbying against these proposals.

52. PROCEDURE

At 10.29pm on a procedural motion proposed by the Administration and without going to a vote was **AGREED**, it was –

RESOLVED

That the remaining business be dealt with by vote only.

53. MOTION WITHDRAWN

The Residents' Group withdrew their motion at Agenda Item 15 (Front lane Car Park, Cranham).

54. FUTURE OF THE PASC (Agenda Item 16)**Motion by the Residents' Group**

This Council instructs Officers to produce an urgent comprehensive report on the future of the PASC, including historic data on issues such as running costs, participation by partner organisations and the scope of services offered.

Amendment by the Administration (Agenda Item 16A)

Amend to read:

This Council notes that the PASC is regarded as Best Practice nationally despite the loss of some partner organisations, and will continue to support this excellent service.

The amendment was **CARRIED** by 32 votes to 12 (see voting division 7), the motion as amended was **CARRIED** by 32 votes to 12 (see voting division 8), and it was –

Council, 18 October 2006

RESOLVED

This Council notes that the PASC is regarded as Best Practice nationally despite the loss of some partner organisations, and will continue to support this excellent service.

(Note – the voting divisions are attached as Appendix 3 to these minutes)

**Appendix 1
(see minute 43)****MAYOR'S ANNOUNCEMENTS**

I am very pleased to be able to report that Havering has excelled once again in the London in Bloom Awards. The colourful display at Astra Close, Hornchurch, was awarded the title of Best Residential Street in London.

The residents have not only excelled themselves in transforming the Close into a beauty spot by working together, but have also set a great example to other boroughs of the tremendous pride we take in Havering, and I am extremely proud of them.

I would like to thank the Streetcare team who organised the Havering in Bloom competition and subsequent nominations to the capital event.

I was both delighted and privileged to take part in the first Special Achievement evening held to recognise and reward the strengths and talents of the borough's looked after children and young people in care. The event, organised by the Council's Family Placement Service Fostering Team, also acknowledged the important role of carers in the development and esteem building of children and young people.

There is so much to be proud of in Havering and it was with great pride that I was able to share just some of our many achievements with visitors from our German twin town.

The visit by the delegation from Ludwigshafen to celebrate the 35th anniversary of our partnership was well organised, extremely successful, and enjoyable for everyone who took part.

Another great example of the good work of staff is the smooth transfer of the management of the Council's housing stock to the new Arm's Length Management Organisation. This was a huge task that was expertly executed.

Praise should also go to our staff who helped bring to fruition the new Queen's Hospital at Oldchurch Park. This magnificent building is a triumph and tribute to partnership working.

Partnership and teamwork are also playing a major role in the transfer of the Council's three leisure facilities to Sport and Leisure Management Limited which will result in an investment of more than £5m.

I am delighted to announce that we are also leading the way for other local authorities to follow. The Business Development Unit has produced a guide in employing temporary staff which looks set to be adopted nationally having been identified as best practice by the Office of Government Commerce.

Council, 18 October 2006

The Government has also recognised the innovative work of the Council's School Improvement Team and has short listed it for Beacon Status, making Havering one of just seven local authorities in the country to achieve this.

The Council's website is in the spotlight for winning a place in the finals of the Accountancy Age Awards for Excellence in the category, 'Best use of internet:- Public Sector'. Sam Gable, our Group Finance Manager, is a finalist in the Accountant of the Year category in the same awards.

I'm pleased that this Council recognises the importance of encouraging the community, especially our young people, to take an interest and get involved in local government.

The support for the events planned for this year's Local Democracy Week from 16 – 20 October, which is aimed at getting more young people involved in Council matters, endorses this.

Members of the Cabinet launched the initiative, when they turned out in force to meet the public at the Market Place on Saturday. And Councillors Clarence Barrett, Lesley Kelly, Andrew Mann, and Barbara Reith, have bravely volunteered to take part in the internet based game, 'I'm a Councillor, Get me out of Here' where they can be questioned on various topics from local government to anti-social behaviour.

Turning our attention to the borough's older people I am delighted to say that more than 200 residents aged 50+ attended the Havering Strategic Partnership's Improving Services for Older People meeting at the Queen's Theatre yesterday. It was an exceptional day and once again, well done to everyone involved.

Another important date this month is Tuesday 24 October when we celebrate Black History Month at the Queen's Theatre. There is a varied programme of events lined up which I am sure everyone here will enjoy and support.

QUESTIONS AND REPLIES**1 BAMBER HOUSE, WRITTLE WALK****To the Cabinet Member for Housing & Regeneration
(Councillor Michael Armstrong)**

By Councillor Len Long

Can you please tell us why Bamber House in Writtle Walk, South Hornchurch, has still not been redeveloped after ten years? All the elderly people were moved out and the building has since stayed empty and is an eyesore and danger for local residents.

Why the delay and how much longer is the farce going on?

Response

I am pleased that this question has been raised regarding Bamber House as it offers me the opportunity to update Members on the development now underway.

Earlier this year the Council supported one of its preferred partners, Swan Housing, to bid for and obtain a government capital grant through the Housing Corporation of £1.645 million for development on this site. The scheme is designed to provide 14 units of affordable housing on the site of this former sheltered housing scheme. (*Site Mix 4x3bed houses and 4x4 bed houses for rent and 6 X 1 bed flats for shared ownership*).

Demolition commenced on 18th September 2006, excavations of the foundations are due to start this month and the new dwellings will be completed and ready for occupation in October 2007. This scheme will provide a mix of much needed high quality new accommodation for both affordable rent and low cost home ownership which I am sure will be welcomed by Havering residents.

The proceeds from the sale of this site to Swan Housing will be reinvested back into the Council's affordable housing programme to develop further homes for Havering residents.

2 MISUSE OF THE PUBLIC FOOTWAY**To the Cabinet Member for StreetCare & Parking
(Councillor Barry Tebbutt)**

By Councillor John Mylod

It seems to be a regular occurrence that contractors carrying out work in private residences use the footpaths/grass verges/roads as places of work to mix concrete, store materials, park on the footpath and even drive along footpaths for access.

Council, 18 October 2006

What steps are taken to prevent this happening, to enforce the requirements of the relevant regulations, to ensure that the cost of any remedial repairs arising from the illegal use of the highway are not borne by residents of the borough and that such works are "lamped" if required?

Response

Streetcare Officers carry out routine inspections and respond to customer complaints. In all cases where there is evidence that damage has been caused by builders / contractors repairs are carried out and the guilty parties recharged.

However it is not always easy to prove that the damage was caused by individuals and witnesses are often not prepared to give evidence, in these cases the cost of repair is borne by Council Tax payers.

We are aware of these problems and the difficulty in reclaiming the expenditure. The introduction of the new enforcement team, along with the adoption of new legislation, delegated powers, policy and procedures will help to tighten up in this area. Unfortunately there is no current legislation which enables the issue of Fixed Penalty Notices for illegal use of the Highways.

3 CORPORATE PLAN, 2006-09**To the Cabinet Member for Resources
(Councillor Roger Ramsey)**

By Councillor Clarence Barrett

The Corporate Plan (2006-2009) sets out a number of aims and objectives, under the Priority to 'Promote Financial Efficiency and Value for Money' a High Level Action [p41] declares that the Council will: 'Continue to improve Debt Management - 30% of the debt outstanding at 31st March 2006 will be cleared by 31st March 2007'.

- a) What was the level of debt (excluding borrowing) at 31st March 2006?
- b) At the half year stage (30th September 2006), what amount has now been recovered?

Response

The total debtors in the Council accounts at 31 March amounted to £58,429.

However a substantial part of this debt, £27,634 may be regarded as bookkeeping as it related to the end of year position in our dealings with government departments, for example accruals of government grant, NDR pool contribution, temporary loan interest due etc. where payment will be received in the new financial year. This is a common issue and likely to be mirrored year on year.

The remaining debt of £30,795 refers to arrears collectable from customers covering a range of service provisions.

Council, 18 October 2006

Included within this total is an amount of £10,299 relating to miscellaneous debtors who would have an initial 30 day payment period. These particular arrears have reduced significantly to £4,103 so that over 60 per cent has been recovered.

The remaining debt totalled £20,496 which has now been reduced at the end of September to £17,383 a reduction of 15.2%. Performance to date is therefore well in line with the year's target referred to in the question.

4 CLOCKHOUSE GARDENS BOWLING GREEN – ELECTRIC FENCE**To the Cabinet Member for Public Realm
(Councillor Andrew Curtin)**

By Councillor Linda Hawthorn

An electrified fence has recently been installed around the bowling green at Clockhouse Gardens, Upminster. Can the Lead Member please advise:

- 1) on whose authority this was done, what consultation took place and with whom?
- 2) what was the cost and who paid for it?
- 3) what was the reason for it, if it was to deter foxes, as I have heard, then this is totally ineffective, as the foxes will simply jump over it?
- 4) as the bowling green is surrounded on three sides by residential gardens, and several pet cats have already been injured, will he please authorise its removal immediately?

Response

I have referred the matter for review.

5 STREETCARE VEHICLES**To the Cabinet Member for StreetCare & Parking
(Councillor Barry Tebbutt)**

By Councillor Andrew Mann

Could you tell me the approx cost of damage to StreetCare vehicles in this financial year please ?

Response

The cost of damage to StreetCare vehicles to the end of August is £35,240.

Council, 18 October 2006**6 PARK GATES****To the Cabinet Member for Environmental & Technical Services
(Councillor Paul Rochford)**

By Councillor Andrew Mann

Could you briefly outline by whom, when and how the Park gates are locked at night in North Romford ?

Response

Park gates in north Romford, as they are across the borough, are locked nightly by the Council's Mobile Patrol officers for the Parks Service. Where possible the gates are locked in accordance with parks and pleasure grounds byelaws.

However if the Patrols start closing their parks half an hour after dusk, in accordance with the byelaws, the last park on the list could be closed perhaps half an hour or more after this. Additionally if the Patrols receive an emergency call or a building alarm call - out they must respond to this first.

Finally it will be appreciated that some parks are not able to be locked due to the fact that they are 'open parks' without fencing or gates.'

7 SCHOOL UNIFORM GRANT**To the Cabinet Member for Children's Services
(Councillor Geoffrey Starns)**

By Councillor Andrew Mann

Could you briefly outline the benefits of the Uniform Grant that Havering currently uses to help those that are less fortunate than others to be able to attend school dressed in a smart and proper manner.

Response

There is no doubt that uniforms can influence how children behave in schools and most of our schools insist on a uniform. Wearing a uniform does not guarantee a beneficial effect and schools use the uniform rule as part of a set of measures to ensure a well ordered learning environment. Presently eligible parents and carers receive a grant of £70 twice during a secondary school career of 5 years. The carers of looked after children do not qualify for this grant as they receive financial support for their care responsibilities.

Governing bodies of schools are required to ensure that their uniforms are affordable and do not act to prevent poorer families from applying for a place. Uniforms purchased at supermarkets are typically less expensive than other forms of clothing and many schools run second hand exchange and other ways to help.

Less well off families receive Child Tax Credit which is designed to give general financial support.

Council, 18 October 2006**8 LOCAL AUTHORITY BUSINESS GROWTH INITIATIVE****To the Cabinet Member for Resources**
(Councillor Roger Ramsey)

By Councillor Clarence Barrett

The government has recently announced greater flexibilities around the Local Authority Business Growth Initiative, which rewards local authorities that promote local business growth with additional money.

- a) How much have we received so far and on what has it been spent?**
- b) Are we on target to receive an award for 2006?**

Response

Local Authority Business Growth Initiative (LABGI) is an incentive scheme aimed at encouraging local authorities to promote and support business growth in their areas. The local authority's rateable value is used as a proxy to measure this.

The LABGI rules allow some flexibility on what these funds can be expended upon, although their broad purpose is for business development. Technically, the scheme allows authorities to use the money as they wish, although DCLG advise that the majority of authorities have chosen to use the grant in support of further economic development.

If Havering's business rate increases by more than a floor of 0.7% within the year, then Havering will receive a grant allocation based on the growth above the floor.

The scheme is to run for three years (2005/06 to 2007/08). In year 1, Havering were awarded £36,918. Given the scale of this sum, there is clearly very limited scope in what can be achieved.

At this stage, no decision has been taken on the application of these funds. A decision will be taken closer to year end when the overall financial position of the Council is known with greater clarity.

Changes for year 2 of the scheme (2006-07) are that ceilings and a scaling factor of 70% will be abolished. This will increase the potential rewards an individual authority can gain, but awards are likely to be scaled to the final overall "pot".

Officers are reviewing the figures to determine the current position, but the scaling factor makes this difficult to assess. At this stage, it is not possible to predict with any reliability whether the Council will receive any funds for year 2.

Council, 18 October 2006**9 NAMING THE NEW HOSPITAL AT OLDCHURCH PARK****To the Leader of the Council**
(Councillor Michael White)

By Councillor Jeffrey Tucker

It is unacceptable for the health trust to name the new hospital "Queen's" without any public consultation. A number of alternative names have been suggested, including the New Oldchurch Hospital.

Will Havering Council take any measures to reverse this decision and allow local and elected opinion a say in the naming of their new hospital?

Response

The name of the new hospital was granted by the Houses of Parliament's Constitutional Affairs Committee.

Councillor Tucker may wish to write to the Constitutional Affairs Committee if he would like them to reverse this decision.

10 OUT OF HOURS SERVICE**To the Lead Member for Public Safety**
(Councillor Peter Gardner)

By Councillor Gillian Ford

Could you advise this Council the procedure Councillors should follow if they have an emergency in their ward out of hours?

Response

The procedure that Members should use, as indeed should the public at large, if there is an emergency out of hours is to telephone the emergency number, 01708 433999. Members should state their name, the capacity in which they are calling, and the nature of the emergency. The staff in the call centre will then direct the nature of the call to the appropriate service area within the Council's structure.

This does assume that the Member's concern is not an emergency that should otherwise be directed to the Emergency Services as a 999 call.

11 STREETCARE VEHICLES**To the Cabinet Member for Sustainable Communities**
(Councillor Steven Kelly)

By Councillor Andrew Mann

Can you tell me if Bedfords Park has an operator's licence for Heavy Goods Vehicles ?

Council, 18 October 2006

Can you inform me where vehicle Fleet No.V800 is parked each night ?

Can you also confirm that all vehicles are down loading the tracker software and are being monitored ?

Response

We can confirm that Bedford's Park does not have an Operator's Licence although a licence is being applied for. We expect this process to take up to 3 months.

Vehicle V800 is parked at Purfleet depot.

All Streetcare vehicles have tracker software and the information is downloaded regularly and used as a management information tool but it is a new process and is being developed.

VOTING RECORD

DIVISION NUMBER:	1	2	3	4	5	6	7	8
The Mayor [Cllr. Wendy Brice-Thompson]	✓	✓	X	X	X	✓	✓	✓
The Deputy Mayor [Cllr. Georgina Galpin]	✓	✓	X	X	X	✓	✓	✓
CONSERVATIVE GROUP								
Cllr. Michael White	✓	✓	X	X	X	✓	✓	✓
Cllr. Gary Adams	✓	✓	X	X	X	✓	✓	✓
Cllr. Mike Armstrong	✓	✓	X	X	X	✓	✓	✓
Cllr. Robert Benham	✓	✓	X	X	X	✓	✓	✓
Cllr. Sandra Binion	✓	✓	X	X	X	✓	✓	✓
Cllr. Jeff Brace	A	A	A	A	A	A	A	A
Cllr. Dennis Bull	✓	✓	X	X	X	✓	✓	✓
Cllr. Eddy Cahill	✓	✓	X	X	X	✓	✓	✓
Cllr. David Charles	A	A	A	A	A	A	A	A
Cllr. John Clark	✓	✓	X	X	X	✓	✓	✓
Cllr. Andrew Curtin	✓	✓	X	X	X	✓	✓	✓
Cllr. Ted Eden	✓	✓	X	X	X	✓	✓	✓
Cllr. Roger Evans	✓	✓	ID	ID	ID	ID	✓	✓
Cllr. Christine Fox	✓	✓	X	X	X	✓	✓	✓
Cllr. Mark Gadd	✓	✓	X	X	X	✓	✓	✓
Cllr. Peter Gardner	✓	✓	X	X	X	✓	✓	✓
Cllr. David Grantham	✓	✓	X	X	X	✓	✓	✓
Cllr. Kevin Gregory	A	A	A	A	A	A	A	A
Cllr. Lesley Kelly	✓	✓	X	X	X	✓	✓	✓
Cllr. Steven Kelly	✓	✓	X	X	X	✓	✓	✓
Cllr. Pam Light	✓	✓	X	X	X	✓	✓	✓
Cllr. Robby Misir	✓	✓	X	X	X	✓	✓	✓
Cllr. Eric Munday	✓	✓	X	X	X	✓	✓	✓
Cllr. Barry Oddy	✓	✓	X	X	X	✓	✓	✓
Cllr. Frederick Osborne	✓	✓	X	X	X	✓	✓	✓
Cllr. Roger Ramsey	✓	✓	X	X	X	✓	✓	✓
Cllr. Paul Rochford	✓	✓	X	X	X	✓	✓	✓
Cllr. Geoffrey Starns	✓	✓	X	X	X	✓	✓	✓
Cllr. Barry Tebbutt	✓	✓	X	X	X	✓	✓	✓
Cllr. Frederick Thompson	✓	✓	X	X	X	✓	✓	✓
Cllr. Melvin Wallace	✓	✓	X	X	X	✓	✓	✓
Cllr. Keith Wells	✓	✓	X	X	X	✓	✓	✓
RESIDENTS' GROUP								
Cllr. Barbara Reith	X	✓	X	X	X	✓	X	X
Cllr. June Alexander	X	✓	X	X	X	✓	X	X
Cllr. Clarence Barrett	X	✓	X	X	X	✓	X	X
Cllr. Gillian Ford	X	✓	X	X	X	✓	X	X
Cllr. Linda Hawthorn	X	✓	X	X	X	✓	X	X
Cllr. Len Long	X	X	✓	X	X	✓	X	X
Cllr. Andrew Mann	X	✓	X	X	X	✓	X	X
Cllr. Raymond Morgon	X	✓	X	X	X	✓	X	X
Cllr. John Mylod	✓	✓	X	X	X	✓	X	X
Cllr. Patricia Mylod	A	A	A	A	A	A	A	A
Cllr. Brenda Riddle	X	✓	X	X	X	✓	X	X
Cllr. Steve Whittaker	X	✓	X	X	X	✓	X	X
Cllr. Linda van den Hende	✓	✓	X	X	X	✓	X	X
RAINHAM & WENNINGTON INDEPENDENT RESIDENTS' GROUP								
Cllr. Jeffery Tucker	0	X	✓	✓	X	✓	0	0
Cllr. Coral Jeffrey	0	X	✓	✓	✓	✓	0	0
Cllr. Mark Stewart	0	0	✓	✓	0	0	0	0
LABOUR GROUP								
Cllr. Keith Darvill	X	X	X	X	✓	X	0	0
Cllr. Tom Binding	X	0	X	X	✓	X	0	0
British National Party Member								
Cllr. Alan Bailey	✓	✓	✓	✓	0	✓	✓	✓
Liberal Democrat Member								
Cllr. Jonathan Coles	X	0	X	X	X	✓	0	0
TOTALS								
YES	34	42	5	4	3	46	32	32
NO	13	5	44	45	44	2	12	12
ABSTAIN/NO VOTE	3	3	0	0	2	1	6	6
DECLARATION OF INTEREST/NO VOTE	0	0	1	1	1	1	0	0
ABSENT FROM MEETING	4	4	4	4	4	4	4	4
	54	54	54	54	54	54	54	54

IN FAVOUR ✓ AGAINST X
NOT VOTING 0 ABSENT A
INTEREST DECLARED ID



APPOINTMENTS COMMITTEE

7

20 NOVEMBER 2006

REPORT TO COUNCIL

APPOINTMENT OF CHIEF EXECUTIVE

On 20 November the Committee undertook interviews for the post of Chief Executive, such post being Head of Paid Service and also Electoral Registration Officer and Returning Officer.

Having conducted the interviews and satisfied themselves as to her experience and possession of the requisite skills and knowledge to perform the role, the Committee **RESOLVED** (subject to the notification provisions of paragraph 9 of the Staff Employment Procedure Rules set out in part 4, Section 10 of Havering's Constitution):

To RECOMMEND to Council that Cheryl Coppell, currently Chief Executive Slough Unitary Council be appointed as Chief Executive and designated Head of Paid Service and Electoral Registration Officer and Returning Officer, to take effect as soon as possible.

Note: no objection was received in response to the notification given to Cabinet Members of the proposed appointment under paragraph 9 of the Staff Employment Procedure Rules.



LICENSING COMMITTEE

21 NOVEMBER 2006

8

APPROVAL OF HAVERING'S DRAFT STATEMENT OF LICENSING PRINCIPLES FOR THE GAMBLING ACT 2005

Under Section 349 of the Gambling Act 2005, all licensing authorities were to prepare and publish a statement of the principles that they proposed to apply in exercising their functions under the Act during each three year period beginning when the Act comes into force.

The report outlined that a Licensing Authority must exercise their functions in accordance with the licensing objectives, which were:

- Preventing gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime
- Ensuring that gambling is conducted in a fair and open way
- Protecting children and other vulnerable persons from being harmed or exploited by gambling.

The Council would be unable to enforce the Act until it had published its draft Statement of Principles, carried out a consultation on the document and finally had the Statement of Principles approved by full Council. Furthermore, the Statement of Principles must pay due regard to guidance issued by the Government.

On 27 July 2006, the Committee had agreed the draft Statement of Principles for consultation. That statement was produced in accordance to the Gambling Commission's guidance to local authorities.

The draft statement went for consultation to the following bodies as required by section 349(3) of the Act:

- The Police Borough Commander.
- One or more persons who appear to the authority to represent the interests of persons carrying on gambling businesses in the authorities area; and
- One or more persons who appear to the authority to represent the interests of persons who are likely to be affected by the exercise of the authority's functions under this Act.

Annual Council, 24 May 2006

The Consultation had lasted until 30 October 2006. The Committee now received a report on the outcome of that consultation. The general concerns outlined in the report related to:

- The need for applicants for alcohol premises licences to supply plans of premises
- Codes of practice and
- Door supervision

Comments and changes had been considered in light of Government guidance and incorporated into the final version of the Statement of Principles.

The Committee therefore **RECOMMENDS** that Council adopts the Havering Statement of Principles for the Gambling Act 2005.

Staff Contact: Taiwo Adeoye
Designation: Committee Officer
Telephone No: 01708 433079
E-mail address: taiwo.adeoye@haverinq.gov.uk

STEPHEN EVANS
Chief Executive

Background Papers List

Responses to consultation

NOTE: A copy of the recommended Statement of Principles is available in the Members Resources Room.



COUNCIL

6 DECEMBER 2006

11

QUESTIONS

1 FUTURE OF YEW TREE LODGE

To the Cabinet Member for Sustainable Communities
(Councillor Steven Kelly)

By Councillor Barbara Reith

As there are a number of rumours regarding the future of Yew Tree Lodge can you provide some clarity regarding the continuance of services and amenities, and give an assurance that if there are to be any changes, there will be full consultation with all interested parties?

2 CLEANAWAY SITE, RAINHAM: AIRBORNE POLLUTION

To the Lead Member for Public Safety
(Councillor Peter Gardner)

By Councillor Coral Jeffery

Will this Council demonstrate its commitment to its vision "to create a safe, welcoming, healthier and more prosperous place where people chose to live, work and visit" by dealing with the issue of nuisance of smell caused by the Cleanaway company failing to manage their Composting site in an efficient and effective manner, as airborne particulate matter and foul odours are destroying the quality of life and jeopardising the health of Rainham's residents?

Council Meeting, 6 December 2006 – Questions

3 SAINSBURY'S, HORNCHURCH - DEVELOPMENT

To the Cabinet Member for Resources (Councillor Roger Ramsey)

By Councillor Coral Jeffery

Can this Council confirm that the Hornchurch Sainsbury's redevelopment plans are dependent on the sale of the Council owned part of Sainsbury's car park?

4 BRIEFING ON HOUSING MATTERS

To the Leader of the Council (Councillor Michael White)

By Councillor Barbara Reith

Can the Leader explain why senior Housing officers are sending briefing notes to only Conservative Councillors and Conservative Members of Parliament and not informing all members of this Council on an issue which affects residents throughout the entire Borough?

5 INCREASE IN FUEL CHARGES: TENANTS AND LEASEHOLDERS

To the Cabinet Member for Housing & Regeneration (Councillor Michael Armstrong)

By Councillor June Alexander

Can the Lead Member explain why this Council has increased fuel charges by over 300%. What consultation has taken place with tenants and lease holders and did he not feel the need to discuss such a serious issue with the Housing Overview & Scrutiny Committee and the opposition Councillors?

6 INCREASE IN FUEL CHARGES: ELDERLY AND VULNERABLE PEOPLE

To the Member Champion for Elderly Persons (Councillor David Charles)

By Councillor Barbara Reith

Can you tell me what representations you have made and to whom and what support you have offered to the elderly and vulnerable of this Borough in relation to the massive increase in fuel charges?

Council Meeting, 6 December 2006 – Questions

7 STREETCARE SPARE CAPACITY

To the Cabinet Member for StreetCare **(Councillor Barry Tebbutt)**

By Councillor Andrew Mann

Knowing the pressures that StreetCare have to clean this Borough, in particular to clearing fallen leaves, can the Lead member tell me what spare capacity StreetCare staff have at the present time?

8 YEW TREE LODGE

To the Cabinet Member for Sustainable Communities **(Councillor Steven Kelly)**

By Councillor Pat Mylod

Concerns have been expressed about the long term future of Yew Tree Lodge, for the rehabilitation of disabled people and the services provided therein. Can the lead member confirm the Administration's commitment to the continued use of Yew Tree Lodge for these purposes?

9 RECYCLING

To the Cabinet Member for StreetCare **(Councillor Barry Tebbutt)**

By Councillor Andrew Mann

What new initiatives have you launched in relation to promoting recycling in the Borough since you were appointed in May of this year?

10 TRANSPORT FOR THE ELDERLY

To the Cabinet Member for Sustainable Communities **(Councillor Steven Kelly)**

By Councillor Pat Mylod

Can the Cabinet Member give assurances that there will be a full and transparent consultation with all affected parties in respect of the review of service presently taking place?

Council Meeting, 6 December 2006 – Questions



COUNCIL

6 December 2006

SUPPLEMENTARY AGENDA

- 1 **PRAYERS** will be said by the Reverend Colin Phillips of Elm Park Baptist Church

The following reports are submitted with the agreement of the Mayor as urgent matters, pursuant to Section 100B(4) of the Local Government Act 1972

- 9 **CONTRIBUTION TO THE LONDON COUNCILS' GRANTS SCHEME 2007/08**
- 10 **CROSSRAIL – AMENDED PROVISIONS**

NOTES:

- (1) The deadline for submission of amendments to reports first published with the final agenda is **midnight, Monday 4 December 2006**
- (2) Amendments to reports published with this supplementary agenda may be proposed at any time up to the taking of a vote on the report

CORRECTION

Administration amendment 16A should read:

This Council notes that the Administration has reaffirmed its commitment to regeneration throughout the Borough and is proud of its record. It will continually

Council Meeting, 6 December 2006

review the scale of all its charges and the quality of its services.

Council Meeting, 6 December 2006



COUNCIL

9

6 DECEMBER 2006

REPORT OF THE CHIEF EXECUTIVE

**SUBJECT: CONTRIBUTION TO THE LONDON BOROUGHS GRANTS SCHEME
– 2007/08 BUDGET**

SUMMARY

1. The Council is required to make a contribution to the London Borough's Grants Scheme.
2. The London Borough's Leaders' Committee approved a Grants budget requiring no increase in the overall level of the boroughs contributions.
3. Because of population changes across London the amount payable by Havering will decrease slightly compared with this year.
4. This report seeks approval of the budget.

RECOMMENDATION

It is recommended: -

1. That the total budget of £28,279,960 for the London Borough's Grants Committee for 2007/08 be agreed.
2. That the Council's contribution of £797,970 to the London Borough's Grants Committee for 2007/08 be agreed.

REPORT DETAIL

1 BACKGROUND

- 1.1 The Council is required to make a contribution to the London Boroughs Grants Committee. The budget must be agreed by two thirds of constituent councils before 1st February 2007. Under an order made by the Secretary of State for the Environment, if the required number of authorities do not

agree the budget, they shall be deemed to have approved the 2007/08 budget at the same level as the 2006/07 budget. The planned budget for the Grants Committee for 2007/08 is £28,279,960.

- 1.2 Attached to this report at appendix 1 is a list of funding priorities which were agreed at the London Borough's Leaders' Committee meeting of 14th November 2006.
- 1.3 The LCG committee has commissioned the Oxford Centre for Social Inclusion to develop a new allocation formula which should be available in early 2007. As such the actual distribution of grants across London is not known at this stage.

Financial Implications and risks

The Council's contributions to the London Borough's Grants Committee are as follows:

2006/07	Budget	£803,267
2007/08	Proposed Budget	£797,970

It is proposed that the overall level of the boroughs contributions will remain unaltered. The Havering contribution has fallen due to changes in population relative to other London boroughs.

The overall budget for 2007/08 is £28,279,960. Overall borough contributions total £26,520,317. The shortfall of £1,759,643 is being met from reserves and additional interest earnings. As a consequence there is a risk that future contribution rates will increase by more than inflation in 2008/09 and future years.

Legal Implications and risks

Under an order made by the Secretary of State for the Environment, if the required number of authorities do not agree the budget, they shall be deemed to have approved the 2007/08 budget at the same level as the 2006/07 budget. If two-thirds of the boroughs do agree the new budget it is then compulsory on the other one-third.

Human Resource Implications and risks

None arising directly

Equalities Implications

Council, 6 December 2006

The London Borough's Grants committee supports a range of charitable and voluntary groups. A list of those groups supported, including those with Havering are identified in the attached appendices.

Staff Contact: Mike Board

Title: Corporate Finance Manager

Telephone: (01708) 432217

STEPHEN EVANS
Chief Executive

Background Papers

London Borough's Grants Committee Reports
London Borough's Committee Reports and Minutes

Appendix 1

London Councils' funding priorities (the reference numbers relate to numbers used in our Committee papers)

Theme	Ref	London Councils' funding priorities	Current London Councils' spending on this area	London Councils' agreed future funding
Children & Young People	19	Improve educational attainment of disadvantaged children and young people	735,921	580,000
Children & Young People	25	Second tier support to promote play	150,000	150,000
Children & Young People	30	Reduce bullying and its impact	98,600	170,000
Children & Young People	59	Interventions for children and young people involved in or at risk of sexual exploitation	50,000	200,000
Children & Young People	69	Support to children and young people who have experienced sexual abuse	0	200,000
Children & Young People	71	Support Childline to provide support, advice and signposting to children and young people in crisis in London	0	230,000
Children & Young People	81	Second tier service to promote and develop effective approaches to Muslim youth engagement (new service)	0	250,000
Children & Young People	28	Increase access to affordable, quality childcare through supporting organisations working with employers, childcare providers and children and parents themselves	67,933	120,000
Children & Young People	53	Services to tackle child poverty covering the London Child Poverty Commission's four key strands: labour market, housing and mobility, life chances 0-19 and mental health	259,915	400,000
Children & Young People	62	Interventions to improve outcomes for children and young people who have witnessed domestic violence	88,443	300,000
Children & Young People	68	Reduced involvement of young people (aged 11-24) in violent crime – with an emphasis on the prevention of involvement in gang culture, knife and gun crime	25,000	200,000
Crime reduction (including violent crime)	78	Second tier support for local victim support services	92,303	150,000

Theme	Ref	London Councils' funding priorities	Current London Councils' spending on this area	London Councils' agreed future funding
Crime reduction (including violent crime)		Services related to crime reduction including violent crime (details to be finalised by the Executive by February 2007, following consultation with the Crime and Public Protection Forum) (This will include consideration of service 8, reduce crime by working with offenders and young offenders)	2,200,000	3,500,000
Culture, Tourism & London 2012	1	Ensure that communities across London (especially those outside the host boroughs) benefit from the 2012 Olympic and Paralympic Games: <ul style="list-style-type: none"> • cultural activities • volunteering activities 	0 (However London Councils invests £145,000 per annum in the Outer London Cultural Development fund which would be discontinued)	300,000 150,000
Culture, Tourism & London 2012	2	Second tier support to increase sporting opportunities for disabled people	94,999	130,000
Culture, Tourism & London 2012	3&6	Services 3 and 6 have been reconceived as set out below: Second tier support to improve access to cultural activities for disabled people Promote access to cultural activities across London	1,233,671	110,000 1,000,000
Culture, Tourism & London 2012	5 or 7	To be spent on either service 5 - <i>promote tourism across London</i> or service 7 - <i>provide educational and participatory programmes/ activities in all art and culture forms for disadvantaged children and young people</i> to be determined following discussion with the Culture, Tourism & London 2012 Forum	95,000	100,000
Culture, Tourism & London 2012	7	Provide educational and participatory programmes/ activities in all art and culture forms for disadvantaged children and young people	1,120,319	960,000
Culture, Tourism & London 2012	9	Promote access and participation in carnival activities and regionally important outdoor events	131,064	120,000

Theme	Ref	London Councils' funding priorities	Current London Councils' spending on this area	London Councils' agreed future funding
Culture, Tourism & London 2012	11	Support the London Youth Games	75,000	130,000
Environment, transport, planning and sustainability	55	Promote energy efficiency, use of renewable energy and water conservation	244,681	310,000
Environment, transport, planning and sustainability	56	Facilitate green procurement, waste minimisation, reuse and recycling	103,128	207,000
Environment, transport, planning and sustainability	14	Second tier support to improve accessible transport services	148,248	100,000
Environment, transport, planning and sustainability	23	Promote more sustainable forms of transport, including cycling and walking	107,370	310,000
Environment, transport, planning and sustainability	12	Second tier support to increase community engagement and participation in local and regional planning and policy development	156,861	160,000
Generic 2 nd tier	15	Provide community accountancy services for voluntary organisations across London	496,207	590,000
Generic 2 nd tier	16	Provide sub-regional co-ordination and network management of the London network of local CVSs, and regional coordination and network management of the wider voluntary and community sector infrastructure	477,439	500,000
Generic 2 nd tier	20	Improve the knowledge and skills of the voluntary sector in premises management through second tier support	78,788	100,000
Generic 2 nd tier	21	Improve the use of Information and Communication Technology by front-line voluntary organisations through second tier support	40,000	100,000
Health & safety	13	Improve health and safety in the workplace and communities through information, advice and training, focusing on women, BME communities and trade unions	111,496	110,000

Theme	Ref	London Councils' funding priorities	Current London Councils' spending on this area	London Councils' agreed future funding
Health & social care	18	Support advocacy schemes and legal advice services to promote take up of direct payments and benefit entitlements for people with disabilities and carers	487,576	450,000
Health & social care	24	Enable improvements in health, working with disadvantaged communities to support local action	236,543	220,000
Health & social care	73	Enable people aged 50 and above and carers to access good quality care through direct payments, individual budgets, advocacy and discretionary care services	175,606	200,000
Health & social care	75	Promote mental health and emotional well-being through access to counselling and support services for BMER groups and vulnerable adults	262,568	340,000
Homelessness	42	Increase access to refuge-based services and appropriate gender-specific hostel and supported housing options for women and children	329,432	450,000
Homelessness	44	Day centre facilities for homeless people and people at risk of homelessness	958,210	1,100,000
Homelessness	47	Specialist support and access to permanent or temporary accommodation for the following target groups: single homeless, ex-offenders, women affected by domestic violence, people with addiction problems	1,461,884	1,570,000
Homelessness	52	Reduce youth homelessness through targeted prevention activities with at risk groups	570,725	700,000
Legal & advice	38	Improve access to advice for black and minority ethnic, refugee and migrant communities, in the fields of welfare rights, housing, immigration and asylum, health, education, and employment	2,104,992	1,790,000
Legal & advice	46, 48 & 51	Services 46, 48 and 51 have been reconceived as set out below Provide an advice and representation service relating to discrimination and tribunal cases	682,088	860,000
Legal & advice	50	Provide legal advice and representation across the various areas of social welfare law	856,429	900,000

Theme	Ref	London Councils' funding priorities	Current London Councils' spending on this area	London Councils' agreed future funding
Policy & voice	10	Support and develop existing and emerging social enterprises	620,454	450,000
Policy & voice	17	Legal and advice second tier policy and voice	225,877	250,000
Policy & voice	27	Disability second tier policy and voice	283,500	285,000
Policy & voice	29	Older people second tier policy and voice	131,126	230,000
Policy & voice	31	Undertake policy work and campaign/lobby for the Black, Minority Ethnic, Migrant and Refugee (BMER) voluntary sector	729,940	500,000
Policy & voice	33	Undertake policy work and campaign/lobby for the Lesbian, Gay, Bisexual and Transgender community organisations	35,000	100,000
Policy & voice	34	Undertake policy work and campaign/lobby for the women's sector	175,000	300,000
Policy & voice	76	Co-ordinate engagement of London's voluntary sector with city-wide policy, governance and funding structures	543,869	300,000
Poverty	4	European Social Fund programme to improve employability and labour market entry	2,160,933	2,000,000
		TOTAL	21,514,138	24,932,000



COUNCIL

10

6 DECEMBER 2006

REPORT OF THE CHIEF EXECUTIVE

SUBJECT: CROSSRAIL – PETITION TO AMENDMENTS OF PROVISIONS

1. Background

1. The Council has been extensively consulted by Cross London Rail Links Ltd (Crossrail) on proposals to introduce a new east-west railway across London linking Heathrow and Maidenhead with Shenfield and Abbey Wood through new tunnels under central London.
2. The Council set out its strong 'in principle' support for this concept in October 2004 because of the transport/regeneration benefits it offers to the borough. Notwithstanding this, the Council also resolved that it had very significant concerns about the choice of Romford as the location for a depot to serve the overall Crossrail scheme and the potential adverse environmental impact of this on the adjoining area. It resolved that it may wish to petition against this element of the proposals and reserved its position until it had details of Crossrail's depot location selection process and the Environmental Impact Assessment (EIA) study. The Council also reserved its position on the proposals for Romford, Gidea Park and Harold Wood Stations and those for the Gidea Park sidings until the EIA was published (Spring 2005).
3. The Crossrail Hybrid Bill and supporting technical documents were published in early 2005 and a Parliamentary Select Committee was formed to hear objections submitted to this. It has powers to amend the Bill (unless such amendments are against the principle of the Bill) and can require the promoters of the Bill (Crossrail) to enter into undertakings and agreements with third parties including local authorities submitting objections to the Bill ('petitioners').
4. Following careful consideration of the Bill proposals, this Council resolved to petition on several points in June 2005 and these are set out in Appendix 1. The key concern for the Council was the principle of the depot for the whole Crossrail scheme being located in Romford and the detailed implications arising from this but it will be seen that there was an extensive list of local and generic issues in addition to this. This report identifies the outcomes from the Council's original petition and the issues arising with Crossrail's recently published Amendments of Provisions.

2. The outcome of the Council's petition

a) Crossrail response document

5. In March 2006, Crossrail published its response document to all matters in the Council's petition except the Romford depot issue. The extensive response document addressed more than 30 individual and wide ranging topics that the Council included in its petition. Setting aside the depot issue, Officers and the Council's legal advisers, consider that the document is a very positive outcome for the Council to its original petition. It demonstrates very clearly that Crossrail have had to comprehensively address the issues raised and identify how it will tackle these matters to the Council's satisfaction. The topics include : pedestrian access, loss of parking at Harold Wood station, construction code for worksites, cumulative impacts, loss of amenity and trees, reinstatement of land, condition surveys for highways, public address systems and the use of local labour. It was concluded that the responses from Crossrail to these issues dealt with them satisfactorily and were to be welcomed apart from Crossrail's responses in respect of :
- (a) access proposals for Romford station;
 - (b) access for mobility impaired persons to other stations; and
 - (c) access to the construction site for the works to Gidea Park sidings.

b) Council petition at the Select Committee

6. The Council appeared before the Select Committee in April 2006 on two of these points (the Committee not requiring evidence on access to stations) and the outcome of this is set out below (paras. nos. 7-9).

a) Access Proposals at Romford Station

7. As a result of the evidence presented by the Council on the importance of the Crossrail works to Romford Station including an access to / from the south side (next to the bus interchange), the Select Committee obtained an undertaking from Crossrail to reconsider their proposals to achieve this. However, the recommendation issued by the Select Committee in July 2006 formally detailing their interim decisions did not reflect this. Instead of including the Council's suggestion that the scheme include a direct link from the station to / from the area to the south, it only required Crossrail to provide an enhanced access ramp for persons of restricted mobility alongside the southern flank of the station in place of the existing facility for this.
8. This is a very disappointing outcome for the Council given the initial reaction of the Select Committee. Officers have raised this with Crossrail, both formally and informally, and Crossrail only intend to satisfy the requirement from the Select Committee rather than implement any more comprehensive access improvements. The implications of this are dealt with below (see paras. nos. 26-30).

b) Access to the construction site for the Gidea Park sidings

9. At the Select Committee, the Council supported the concerns of local residents (who had yet to give evidence) on the likely impact of heavy construction traffic on the existing roadway next to residential properties. Crossrail were exploring the possibility of an alternative access and the Council submitted to the Committee that Crossrail should be compelled to pursue that alternative route, which Crossrail have now done.

c) Romford depot issues at the Select Committee

10. Crossrail's response document did not address the Romford depot issue and it was not considered by the Select Committee in April because concurrently with preparing this document and the start of the Select Committee process, Crossrail were completing a comprehensive review of this element of the scheme following it monitoring changes in the use of other depots across London at that time or proposed for the near future.
11. Crossrail published an Alternative Depot Strategy for the Crossrail scheme as a whole in July 2006. This was also a response to the concerns that had been raised by the Council in its petition, as well as by the Crossrail Residents Action Group from Romford and St Edward's School, Romford, about the impacts of the proposed depot and in particular the grade separated line (dive-under) to connect the depot to the Great Eastern Main Line. As a result, Crossrail investigated if there was a viable alternative to Romford to remove the need for these facilities altogether and also, if that were not feasible, to see if a depot option could be prepared for Romford with less adverse impact than the original proposal.
12. The Alternative Depot Strategy is based on Crossrail trains being based for servicing and stabling purposes at Old Oak Common in West London (in the London Borough of Hammersmith and Fulham and the Royal Borough of Kensington and Chelsea) rather than at Romford. This opportunity arises because of changes elsewhere in servicing and stabling arrangements for other train operators. Firstly, train activities at Old Oak Common undertaken by the existing occupier (English Welsh and Scottish Railways (EWS)) are being relocated to the North Pole depot currently used by Eurostar. This site is in the London Boroughs of Ealing and Hammersmith and Fulham and the Royal Borough of Kensington and Chelsea. Also, servicing of Eurostar trains currently based at North Pole is to be relocated in 2007 from this depot to Temple Mills in East London. These changes would 'free up' the Old Oak Common depot site for the provision of a depot building, ancillary buildings and 26 sidings for the servicing and stabling of Crossrail trains and has enabled Crossrail to formally identify Old Oak Common as their preferred depot site. Crossrail expect the use of Old Oak Common as the depot site may save some £80m compared to the Romford option.
13. As part of this initiative, Crossrail has also given consideration to the issue of the train stabling planned for Romford depot to provide rolling stock for the north eastern branch services starting and finishing at Shenfield. The outcome is that a site for this has been identified at the existing Ilford depot currently occupied by

Bombardier Transportation who lease part of this site for a heavy maintenance and refurbishment facility. Bombardier have indicated to Crossrail that subject to a site being found, the Ilford site could be released by them to provide stabling for Crossrail. Crossrail has also decided that the route control centre which was proposed for the Romford depot site will now be co-located at existing Network Rail facilities elsewhere. Finally, under the Alternative Depot Strategy, train commissioning which was due to take place at Romford will take place at the Clacton depot in north east Essex with train testing on the Clacton to Colchester line. Gidea Park sidings will continue to be used for train stabling as was originally proposed.

3. Taking the Crossrail Bill forward – The Current Amendments of Provisions

14. Parliamentary procedures require that Crossrail address any revisions to the scheme which have arisen since the Bill was submitted in February 2005 through a third set of Amendments of Provisions to the Crossrail Bill. This will encompass amendments as a result of (1) discussions with stakeholders, (2) Crossrail's own on-going technical reviews of the project development and (3) the Select Committee's interim recommendations in July 2006.
15. Amendments of Provisions were published on November 8 2006 and include extensive proposals across the entire Crossrail network. Copies of the technical documents supporting the current Amendments of Provisions are available in the Members' Resource Room. Most importantly for this Council, as the basis of the Alternative Depot Strategy, it includes work and land for the provision of the improved depot facilities at Old Oak Common as well as the North Pole and Ilford depot sites. There are, however, a number of other issues for Havering raised by the proposals including those arising from the revised access proposals for a Romford depot which include certain 'mitigation' measures. These primarily involve land at Westlands Playing Fields at St Edward's School where there is a worksite proposed to construct the underpass needed for rail access to the Romford depot.

4. Issues arising from the current Amendments of Provisions

16. The remainder of this report examines the current Amendments of Provisions to the Crossrail Bill in so far as they have implications for Havering and considers if these need to be the subject of further petitions.

(a) 'Mitigated' Westlands Playing Fields Worksite proposal

The proposal in the original Bill

17. Members will recall that in the original Bill, rail access to the Romford depot was to be by means of a new rail underpass constructed to enable Crossrail trains to leave the Great Eastern Main Line in the vicinity of Westlands Playing Fields before running on new track alongside the existing line to the new depot. Provision was made in the original Bill for a worksite to construct this along the southern edge of the West Ham FC training ground and the south eastern part of

Westlands Playing Fields at St Edward's School. The construction site would be accessed from London Road by means of a temporary haul road across the school playing fields.

18. The Council's 2005 petition set out that there were very strong objections to this element of the Bill arising from its environmental, recreational and planning implications. In summary, the environmental concerns focussed on the impact on visual amenity and the impact on the Westlands Rough area which is identified as important for nature conservation. The recreational concerns highlighted the temporary and permanent loss of playing fields associated with the school as well as the adverse impact on recreation use from the close proximity of the haul road and the construction site. The planning concerns arose because this area is in the Green Belt and the works and facilities would be an inappropriate visual intrusion into the Green Belt. Officers' assessment of the original Bill scheme was that the loss of recreational facilities would be considerable. It concluded that 6 pitches, tennis courts, a training grid and a cricket square would be lost for almost 5 years and 3 pitches permanently lost.

The proposal in the Amendments of Provisions

19. The 'mitigation' measures proposed by Crossrail involve only the proposed dive-under facility and its construction. The 'mitigated' proposal does not include any adjustments to the depot structure / facility itself and this element, and its operation, remain unchanged from the original. Crossrail has undertaken further design work to reduce the proportion of the playing fields lost during construction. By reducing the worksite area and realigning the junction of the temporary access road with London Road further west, a larger proportion of the playing fields can be retained. Two small areas of land outside the existing Bill limits are needed to ensure an appropriate junction layout at London Road is achieved and to make the smaller worksite area functional. The duration of the proposed works is unchanged at almost 5 years. If the Alternative Depot Strategy is accepted by Parliament then the proposal with mitigation measures will be withdrawn.
20. The current petitioning period on the Amendments of Provisions may result in petitions against the Old Oak Common scheme which the Committee decide make that site unsuitable. There is, therefore, no certainty that the Select Committee will accept the Alternative Depot Strategy and reflect it in their conclusions. Under these circumstances, it may require Crossrail to re-visit the Romford depot option with its proposed mitigation measures for Westlands Playing Fields and invite further consideration of this. It is this possibility that leads officers to recommend that further consideration is given to the need to petition on this point.
21. The proposed additional land for the works site and the amended junction access in the mitigated scheme does not alter the conclusions set out in the original Environmental Statement with respect to landscape, townscape and built heritage, visual amenity, ecology, air quality, noise and vibration, water resources, contaminated land and socio-economic matters.

22. It is strongly considered, therefore, that the proposal raises the same issues in respect of planning and environmental issues as before and these should be re-affirmed in a further petition.
23. The recreation aspects of the 'mitigated' proposal have also been assessed to test the validity of Crossrail's work. Crossrail say that reducing the construction worksite and reconfiguring the pitch layout as is proposed in the mitigation measures would reduce the impact to the loss of one sports pitch for the duration of the 5 year construction works and one pitch for a shorter duration of up to 6 months whilst a water main is diverted. Officers consider that the impact in the proposal with mitigation would be greater than this.
24. Officers consider that for both the summer and winter layouts, some pitches / facilities would be very close to construction site boundary fencing such that there would be health and safety concerns due to the reduced 'margins' around the pitches. For the winter layout, there would be the temporary loss of one pitch for the duration of the works whilst another pitch and the training 'grid' would be lost for the duration of the water main works. During the summer period, when the playing fields are laid out for different sports, there would be temporary impacts on the artificial cricket wicket which would be unplayable. A five-a-side pitch would be lost to the early works and another would be unplayable due to the proximity of the construction site fence. Crossrail's layout of other facilities does not take account of their proximity to London Road which means there may be practical and safety difficulties with their use. The proposed position of the running track gives rise to health and safety issues because it would include potentially hazardous items in the ground in the running lanes. Officers also suggest that Crossrail has underestimated how long it would take to re-instate the pitches that would be lost temporarily. Officers are of the view that it may be possible to address several of these points to the satisfaction of the Council and the school with further work on the layout of the playing fields, appropriate fencing and boundary treatments at Westlands and detailed considerations of potential alternatives (if any) elsewhere. It is considered, however, that the most appropriate way forward would be to be safeguard the position by including reference to these matters in the further petition.
25. If the Select Committee reject the Old Oak Common proposals and require Crossrail to look again at the Romford depot option, the Council's opposition to the **principle** of a depot in Romford remains 'valid' by reason of its earlier petition to the original Bill. There is no need for the Council to resubmit a further petition on this aspect.

(b) Romford Station Access

26. The key change arising from the Amendments of Provisions is in the provision of a compliant external ramp for people with restricted mobility on the south of the station forming a link between the street level and the landing area at the intermediate level in the existing station structure. This would replace the existing non-compliant ramped access on the south side of the station. This is in response to the recommendation of the Select Committee in their interim report (see para. 7 above).

27. Crossrail's commitment to providing a new ticket hall and entrance and staff accommodation at Romford Station as an extension to the existing facilities remains as set out in the Bill. In respect of the ticket hall and entrance works, Crossrail propose to demolish nos. 110 -116 South Street. They will also extend the platforms to accommodate 10-car trains as previously proposed.
28. The new ramp will be 55m long and comprise a prefabricated structure with a canopy to protect users from the weather. It will be constructed in place of an existing retaining wall and additional works will be needed to stabilise the main station structure. Crossrail expect that construction of the ramp will last for 15 months concurrently with the other main station works (platform extensions and ticket hall construction). The existing ramp will be kept open apart from a short period when the new ramp has to be 'tied-in' to the landing area.
29. The new ramp will require the provision of a small temporary worksite adjacent to it. This will block the pedestrian walkway between South Street and Atlanta Boulevard for approximately 13 weeks and encroach onto the adjoining roundabout in Atlanta Boulevard and result in a loss of local parking.
30. It is considered that the Council needs to submit a further petition in respect of the proposed access ramp. Notwithstanding that Crossrail are following the recommendations of the interim report, officers consider that this is a fundamental issue that needs to be brought before the Select Committee again. The ramp proposed fails to address the issue of access improvements to Romford Station in a comprehensive way and would not deliver a high quality access consistent with the Council's 'gateway' objectives for the station as set out in the Romford Urban Strategy (and associated Interim Planning Guidance) and the emerging Romford Area Action Plan being prepared as part of the Local Development Framework.

(c) Access to the Gidea Park sidings construction site

31. The Select Committee recommended that an alternative access or an adequate solution should be investigated for the provision of a construction worksite for the stabling of Crossrail trains at Gidea Park sidings. The works involve the rebuilding of the existing sidings and their extension to accommodate 9 trains. They would be undertaken within 'railway' land and a new retaining wall and improved drainage provided. The original Bill scheme proposed an access route to the worksite for this through the cul de sac next to the Southend Arterial Road.
32. Crossrail identify that an area at 2A Cambridge Avenue and part of the rear of 480 Upper Brentwood Road be surfaced and used for a lorry turning facility for offloading deliveries or an access directly on to the sidings worksite. 2A Cambridge Avenue is the cleared site of a former dwelling which backs onto the Gidea Park stabling site. Part of the rear garden of 480 Upper Brentwood has been cleared for future development. This arrangement would wholly replace the original proposal based on the cul de sac. As previously, most construction material for the site would arrive and leave the site by rail.
33. The duration of the works to provide the stabling facilities remains as in the original scheme and the estimated lorry movements are expected to remain as

originally proposed. During the peak construction period of some 3 months approximately 48 lorry movements per day are expected. For the remainder of the construction period this is expected to drop to an average of 16 lorry movements per day. The supporting documents say that the lorry movements will not give rise to any temporary significant impacts`.

34. Some on-street parking in Cambridge Avenue would need to be suspended during the use of the site for access to the sidings. There is also likely to be a need for short term closures of the western end of Cambridge Avenue. Residents will have alternative access from the north via Fergus Avenue and Belgrave Avenue during these periods. The supporting documents identify that the number of properties that will experience significant residual construction noise impacts would be 93 properties compared to 146 in the original proposal. Crossrail identify that 28 would qualify for noise insulation.
35. Officers consider that the use of Upper Brentwood Road which is a local distributor road for construction traffic is acceptable. Crossrail will liaise with the Council and the Royal Liberty School on highway safety matters. It is considered that this needs to be ensured through a petition so that Crossrail can be required to enter into an appropriate undertaking.

(d) Improvements at Gidea Park and Harold Wood stations to improve access for Persons of Restricted Mobility (PRM)

36. This Council, and a number of other boroughs, included the issue of improved access for people with disabilities in their petitions because of the importance of ensuring that the Crossrail scheme achieves real improvements in access and mobility for all in the community. The Select Committee, when dealing with the matter of access improvements to Romford Station, made it very clear to Crossrail in April that it required Crossrail to re-examine their intentions in this regard. As a result, and also following the publication of the Department for Transport's report 'Access for All', Crossrail reviewed the planned provision of step-free access across the Crossrail network. It concluded that 'step-free' access should be provided at Harold Wood and Gidea Park stations as well as at Goodmayes and Forest Gate beyond Havering. The Amendments of Provisions, therefore, deals with the provision of step-free access for these stations in addition to the remaining other works to these stations which are unchanged.
37. The additional PRM-related works to Gidea Park comprise (1) the provision of a new footbridge, (2) provision of a new lift giving access from the footbridge and (3) minor modifications to the ticket hall and secondary entrance to facilitate the new footbridge. These works will last 2 months longer than the Bill works. The revised scheme will utilise the station car park and involve the temporary loss of 47 spaces whilst the bridge is installed. For the remainder of the period about two thirds of the spaces will be available for use.
38. The provision of step-free access at Gidea Park station is welcomed. Gidea Park station is within the Conservation Area and in order to ensure that the design of the new bridge is satisfactory in townscape and built environment terms it is considered that Crossrail should be required to enter an undertaking to work with

the local authority on the design of this. This will need to be secured through the petition.

39. The PRM-related works to Harold Wood Station comprise the provision of a new footbridge, lifts and stairs to provide step-free access to platforms and internal reconfiguration of the ticket hall. These will extend the duration of the Bill works by a month. The works will require the use of the western end of the car park at the station as a temporary worksite to accommodate a crane for 2-3 long weekend 'possessions' resulting in the temporary loss of some 60 spaces for these periods.
40. The provision of step-free access at Harold Wood Station is also welcomed. The temporary loss of car parking spaces is not expected to be an issue because the car park is not used to capacity and if it were laid out properly it could accommodate more vehicles than at present.

5. Other issues raised for the Council by Crossrail

a) External Specialist Professional Support for the Council's case

(1) Legal advice

41. The work involved in progressing the Council's petitions has been extensive and officers have worked closely with a range of specialist advisers in this. Following the Council meeting in June 2005, and through to November 2005, officers worked intensively with the Council's Parliamentary Agents (Sharpe Pritchard who are specialist solicitors registered with Parliament) in the specialised work of preparing and submitting the Council's petition. Subsequently, Sharpe Pritchard were involved with officers in the review of the Crossrail response document, the preparation of the Council's evidence for the Select Committee in April 2006 and their staff assisted with the involvement of officers there. In the period since then, they have provided advice on issues arising from the Select Committee, particularly the concerns raised as a result of the Committee's disappointing interim recommendations on the access to Romford Station issue. It is proposed that Sharpe Pritchard be retained in addressing the issues arising from the current Amendments of Provisions. If the Council resolves to petition against these, Sharpe Pritchard and officers will need to make a prompt start on the preparation of the Council's new petition and ensure its submission by 13 December 2006.
42. As a result of the issues arising from the initial petition, and advice from Sharpe Pritchard, leading Counsel was appointed to assist in developing the Council's evidence and to 'lead' the Council's case at the Select Committee. Officers and Sharpe Pritchard staff had 3 'conferences' with the Council's Counsel to finalise the content and presentation of the Council's evidence at the Select Committee which lasted 2 days. It is proposed that Counsel be re-engaged in the event that the Council has to make further appearances before the Select Committee in response to its petitions to the Amendment of Provisions.

(2) Specialist technical advice

a) Rail issues

43. Following the advice from leading Counsel early in the process of preparing evidence for the Select Committee, a transport consultancy (MVA) was engaged to assist the Council. A partner from MVA with particular expertise in operational rail matters attended conferences with officers, Sharpe Pritchard and Counsel and was in attendance at the Select Committee for two days. As well as advising the Council on overall rail matters, MVA undertook an independent review of Crossrail's depot strategy for the Council. Importantly, this identified Old Oak Common as a possible alternative depot to Romford prior to Crossrail revealing their own Alternative Depot Strategy.

b) Environmental issues

44. The Crossrail scheme potentially gives rise to significant environmental issues, particularly noise. A specialist noise consultancy, Southdowns Environmental was engaged to work closely with the Council on both local noise issues and in developing one of a number of generic cases on behalf of several local authorities. With Havering having a potential depot, it was appropriate that the Council lead on developing a case against the criteria being proposed by Crossrail for 'fixed' sources of noise. As part of its work, Southdowns undertook a review of noise issues associated with the Romford depot. This included local 'baseline' monitoring which resulted in different noise levels being recorded than those presented by Crossrail. A further monitoring exercise subsequently took place between Havering and Crossrail to agree 'baseline' noise levels. Partners from Southdowns attended conferences with Counsel and prepared, and gave, specialist noise evidence on behalf of the Council at the Select Committee on the generic noise issue surrounding the choice of criteria for assessing the impact of 'fixed' noise sources. It is proposed to retain expertise from both these areas for the remainder of the Crossrail process, if necessary.

b) Involvement with local groups and other local authorities

45. Officers maintain close links with the local Crossrail Residents Action Group who represent residents in Romford opposed to the Crossrail proposal and also representatives from St Edward's School in London Road, Romford. Both of these petitioned against the Bill. Officers will continue close working with these, and the Royal Liberty School, on the 'common' issues of the Romford depot and those arising from the proposal for the access to the Gidea Park sidings construction site. Officers will also continue to attend appropriate forums with officers from other authorities such as the Crossrail Planning Forum as these have proved an extremely useful way of officers collecting and disseminating information about the project. In addition, the Council has contributed towards the work of other lead Councils who prepared cases on different generic noise issues viz. noise insulation and temporary rehousing, construction working hours and local authority costs.

6. Conclusions

46. Crossrail is a major public transport infrastructure scheme with the potential to deliver major regeneration and transport benefits across London including Havering. Officers are firmly of the view that the Council should remain supportive of the principle of the scheme because of this. The original Bill in 2005 gave rise to some significant concerns, however, which were the subject of the Council's petition to Parliament.
47. Excluding the three issues of (1) Romford depot, (2) the access proposals to Romford station and (3) the Gidea Park worksite, it is considered that the outcome of the Council's petition on all other matters can be regarded as satisfactory for the Council.
48. The outcome in respect of the depot being relocated to west London at Old Oak Common is promising following the submission of petitions from the Council and others. This report makes clear though that this outcome cannot be certain until the Select Committee has considered any petitions which are made against the Old Oak Common proposal since the Committee could, as a result of its considering these, re-examine the Romford option. Officers consider that the Council will need to safeguard its position against this possibility by petitioning against the proposal by Crossrail which seeks to accommodate a depot in Romford albeit with a reduced adverse impact. The report sets out that there are concerns about this which need to be addressed through a further petition and these are set out in Appendix 2.
49. The outcome in respect of access to Romford station is highly unsatisfactory from the Council's perspective particularly as neither Crossrail's original scheme nor that recommended by the Select Committee will achieve the fundamental improvements in access and integration that the Council is seeking through its Romford Urban Strategy and the Havering Local Development Framework including the Romford Area Action Plan. For this reasons, officers consider that a further petition should be submitted and the issues to be addressed are set out in Appendix 2.
50. Finally, the Amendments of Provisions give rise to concerns involving the train stabling at Gidea Park and the station itself where works are proposed to enhance PRM access. It is recommended that these be addressed through the petition as set out in Appendix 2.
51. The Council may not give evidence to the Select Committee on each of the petitioning points made and the Select Committee may not permit some matters raised in the petition to be proceeded with. If a matter is not raised in a Petition, however, it cannot be subsequently referred to before the Select Committee.

7. Financial Implications:

52. It will be seen from the above that the Council has had to call upon extensive external professional specialist advice in securing many satisfactory outcomes to its petition. No provision was made in the 2005/6 Budget for the costs of petitioning against the Hybrid Bill. The costs of engaging Parliamentary Agents,

legal Counsel and specialist operational advice was funded from contingency funds of £75,000 following Member approval in 2005. At this stage it is not possible to be certain about the extent of further work needed to progress the Council's petitions nor its likely cost. An application for further contingency funds in the order of £40,000 to assist with this work, and to cover the cost of work which has exceeded the original provision, is recommended and is being made separately.

8. Legal Implications and risks:

53. Unless the Council formally resolves to oppose the Amendments of Provisions to the Bill and petition against them no petition can be lodged. Because of the specialist nature of the work it is necessary to retain Sharpe Pritchard and the leading Counsel engaged earlier this year to represent the Council as the Council's legal staff do not have the necessary accreditation.

9. Human Resources Implications and risks:

54. The preparation and presentation of evidence in support of the Council's petition as a result of the Amendments of Provisions will adversely impact on the delivery of the Council's current service plans / proposals for 2006/ 07 and 2007/ 08.

10. Environmental Implications

55. An important part of the Council's petition was to ensure that the Crossrail scheme had a satisfactory environmental impact in Havering and this remains the case with the Amendments of Provisions.

11. Equalities and Social Inclusion implications:

56. It has been important to ensure that the Crossrail scheme is available to all in the community. The social, economic and regeneration benefits of the scheme may assist in improving the prosperity of East London.

RECOMMENDATIONS

That the Council:

- (1) Re-affirms its strong 'in principle' support for the Crossrail scheme in the light of the potential regeneration and transportation benefits it offers to Havering and East London.
- (2) Supports the Crossrail Alternative Depot Strategy (July 2006) which locates the Crossrail depot at Old Oak Common in west London.
- (3) Resolves that given the issues raised in this report, in the judgement of the Council of the London Borough of Havering, it is expedient for the Council to

Council, 6 December 2006

petition Parliament against those Amendments of Provisions to the Crossrail Hybrid Bill deposited in Parliament in the Session 2006/7 which adversely affect the borough.

- (4) Resolves that the Assistant Chief Executive Legal & Democratic Services and the Group Director Sustainable Communities be authorised to take all necessary steps to carry the foregoing Resolution into effect and to finalise the issues included in the Council's petition to both Houses of Parliament.

Staff Contact Martyn Thomas
Designation: Development and Transportation Planning Group Manager
Telephone No: 01708 432845
E-mail address martyn.thomas@havering.gov.uk

STEPHEN EVANS
Chief Executive

Background Papers List

Crossrail Hybrid Bill
Amendments of provisions to Crossrail Bill (November 2006)
Crossrail Technical Documents (October 2006)

Crossrail Hybrid Bill

Issues that London Borough of Havering petitioned against in November 2005.

Local Issues

1. Petition against the principle of the depot being located in Romford.
2. Petition that, should the depot have to be in Romford, it should be at the 'island' site location.
3. Petition against the compulsory purchase of land in Council ownership.
4. Petition against the infringement of Green Belt policy by the proposed temporary and permanent loss of Green Belt, inappropriate usage and visual intrusion on Westlands Playing Fields, Westlands Rough and 208 Crow Lane, Romford.
5. Petition against the temporary and permanent loss of school and community open space and playing fields/sports pitches.
6. Petition that should any playing fields at Westlands Playing Fields be lost (temporarily or permanently) as a result of the implementation of the Crossrail scheme, the promoter will investigate and fund the provision of alternative educational and recreational facilities to the satisfaction of the Council and for such period as the Council may determine.
7. Petition against the loss of part of Jutsums Recreation Ground and loss of trees there.
8. Petition against the impact of the proposal on the biodiversity of Westlands Rough and rail embankment as a wildlife corridor.
9. Petition against the promoter's proposals for Romford Station as they prejudice the Council's objectives for Romford Town Centre as set out in the adopted Romford Urban Strategy.
10. Petition that noise insulation or other suitable mitigation be employed to mitigate the construction noise impact on local residents and on the proposed Oldchurch Hospital Mental Health Unit from the construction of the Romford depot.
11. Petition against the noise impact on local residents from the construction of the Gidea Park sidings.
12. Petition against the construction hours of working.
13. Petition against the loss of car parking at Harold Wood Station.
14. Petition to ensure that all station include appropriate access for people with disabilities.

15. Petition against the temporary closure of the subway at the end of Nursery Walk without an adequate and appropriate alternative being identified and against its increased length on re-opening because of impacts on personal safety.
16. Petition for full compliance with Part 11A Environmental Protection Act 1990, CLR 11 and PPS 23 with respect to contaminated land at Romford Gas Works and elsewhere within the Cross rail scheme.
17. Petition to ensure that the operation of the bus interchange to the south of Romford Bus Station will not be prejudiced by its inclusion within the extent of land to be acquired or used by the promoter.
18. Petition to ensure that funding is provided for any archaeological investigations undertaken and any consequent recording, storage and public display of archaeological artefacts required as a result of the implementation of the Crossrail scheme.
19. Petition that the promoter should undertake a heritage appraisal relating to the implementation of the Crossrail scheme to the satisfaction of the Local Planning Authority.
20. Petition that the use of North Street and Romford Ring Road as the lorry route for construction traffic accessing construction sites associated with the Crossrail scheme is inappropriate and will have an adverse effect on Romford Town Centre, the highway network generally and the environment.
21. Petition against the impacts of the proposed construction access to serve the Gidea Park sidings worksite from the Southend Arterial Road.
22. Petition that the promoter shall make a financial contribution towards a nature conservation package in recognition of the adverse impact of the scheme on the biodiversity of the Westlands Rough and railway embankment.
23. Petition that all re-instatement as a result of the implementation of the scheme shall be to a standard to be agreed by the Local Planning Authority.
24. Petition that the promoter should be required to ensure that local people should be given maximum opportunity for employment in the construction of the Crossrail scheme and in the operation of the Route Control Centre and that the promoters agree a training and employment Charter with the Council.
25. Petition to reduce the land take proposed for the north west corner of the Westlands Playing Fields as left turn movement will not be required.
26. Petition against the environmental impact of the depot operation on Romford Town Centre, local residents and on the proposed Oldchurch Hospital Mental Health Unit.
27. Petition to ensure that Crossrail pay London Borough of Havering the appropriate planning fees in respect of any planning applications arising from the scheme and

contribute to additional costs incurred by the Council in Planning, Environmental Health and Traffic Engineering terms incurred in dealing with the scheme.

28. Petition to ensure that the Council's functions under its network management duties are not adversely affected by the Bill.

Generic Issues

29. Petition against the criterion used for assessing the construction noise impact at Romford depot and other static noise sources.
30. Petition for the assessment and mitigation of the noise impact of alterations to station tannoy systems or any new tannoy systems provided in association with the depot and other Crossrail activities.
31. Petition against the construction hours of working.
32. Petition against the extended hours for deliveries to construction sites.
33. Petition for the use of less acoustically impactive health and safety safeguards than traditional audible alarms for protecting constructing site workers from the dangers of reversing vehicles.
34. Petition against the Noise and Vibration Mitigation Scheme.
35. Petition for the inclusion of working hours within Column (1) of the table in paragraph 7 of Schedule 7.
36. Petition for full compliance with Part 11A Environmental Protection Act 1990, CLR 11 and PPS23 with respect to contaminated land at Romford Gas Works and elsewhere within the scheme.

Crossrail Hybrid Bill Amendments of Provisions (November 2006)

Issues that London Borough of Havering is recommended to petition against.

Local Issues

1. Petition against the infringement of Green Belt policy by the proposed temporary and permanent loss of Green Belt, inappropriate usage and visual intrusion on Westlands Playing Fields, Westlands Rough and 208 Crow Lane Romford.
2. Petition against the temporary and permanent loss of school and community open space and playing fields/sports pitches.
3. Petition that should any playing fields at Westlands Playing Fields be lost (temporarily or permanently) as a result of the implementation of the Crossrail scheme, the promoter will investigate and fund the provision of alternative educational and recreational facilities to the satisfaction of the Council and for such period as the Council may determine.
4. Petition against the impact of the proposal on the biodiversity of Westlands Rough and the rail embankment as a wildlife corridor.
5. Petition against the promoter's proposals for Romford Station as they prejudice the Council's objectives for Romford Town Centre as set out in the adopted Romford Urban Strategy and the emerging Havering Local Development Framework including the Romford Area Action Plan.
6. Petition against the highway impacts of the proposed construction access at 2A Cambridge Avenue to serve the Gidea Park sidings worksite in regard to the Royal Liberty School.
7. Petition that the promoter shall make a financial contribution towards a nature conservation package in recognition of the adverse impact of the scheme on the biodiversity of the Westlands Rough and railway embankment.
8. Petition to ensure that the promoter's new footbridge proposals for Gidea Park Station enhance the Gidea Park Conservation Area.



COUNCIL

6 December 2006

<p>SECOND SUPPLEMENTARY AGENDA</p>

3 MINUTES

The minutes of the last meeting, circulated with the final agenda, need two corrections:

- (a) Among those listed as present, Councillor Lesley Kelly should be shown with the correct forename.
- (b) the text of the answer to Question 3 on pages 59C and 60C has been revised to show the figure work properly expressed in accordance with the answer given at the meeting. Revised pages are attached.

The Mayor has accepted the following emergency motion in exercise of her powers under Council Procedure Rule 11.2 and pursuant to Section 100B(4) of the Local Government Act 1972

17 APPOINTMENT OF CHAMPION FOR ELDERLY PERSONS

Motion on behalf of the Administration

That Councillor Light be appointed as Champion for Elderly Persons

Note: This motion may be amended at any time up to the end of the debate upon it.

The following amendment has been received accordingly:

17A Amendment by the Residents' Group

Amend to read:

That Councillor Patricia Mylod be appointed as Champion for Elderly Persons

Council Meeting, 6 December 2006